



## Board Report

File #: 2021-0207, File Type: Program

Agenda Number: 16.

### PLANNING & PROGRAMMING COMMITTEE APRIL 14, 2021

#### **SUBJECT: CORONAVIRUS RESPONSE AND RELIEF SUPPLEMENTAL APPROPRIATIONS ACT HIGHWAY INFRASTRUCTURE PROGRAMS FUNDS**

**ACTION: APPROVE RECOMMENDATIONS**

#### **RECOMMENDATIONS**

##### CONSIDER:

1. APPROVING the programming of \$38.2 million in Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA) Highway Infrastructure Programs (HIP) funds made available through the Regional Transportation Improvement Program (RTIP) of the State Transportation Improvement Program (STIP) to the East San Fernando Valley (ESFV) Transit Corridor Project as a revenue-neutral exchange of Proposition A 35% funds to be directly used on the Airport Metro Connector (AMC) 96<sup>th</sup> Street Station;
2. APPROVING the programming of \$47.6 million in CRRSAA HIP funds made available through the Caltrans Local Assistance Surface Transportation Block Grant Program (STBGP) to all 88 cities in and including the County of Los Angeles by percentage of the total county population as presented in Attachment A; and
3. APPROVING the ability for small cities to exchange CRRSAA STBGP funds with local funds under Metro's existing federal Surface Transportation Program - Local Exchange Program.

#### **ISSUE**

Enacted on December 27, 2020, the federal CRRSAA appropriates \$10 billion for the Federal Highway Administration (FHWA) to apportion to state departments of transportation. On January 15, 2021, the FHWA made the apportionments available. California's apportionment is \$911.8 million and is available until September 30, 2024. On March 24, 2021, the California Transportation Commission (CTC) adopted Resolution G-21-39, which specifies the use of California's \$911.8 million apportionment for "highway infrastructure programs". Under the STIP Regional Transportation Improvement Program shares, Los Angeles County is targeted to receive \$38.2 million. Under the STBGP shares, Los Angeles County is targeted to receive \$47.5 million. These funds must be programmed by Metro through the STIP and the Federal Transportation Improvement Program (FTIP) to enable Metro and local agencies incur expenditures for eligible transportation activities.

## **DISCUSSION**

Under the CRRSAA, the HIP funds may be used for a broad range of surface transportation purposes listed in Section 133(b) of Title 23 of the U.S. Code and are meant to “prevent, prepare for, and respond to coronavirus.” Specifically, the Act allows states to cover revenue losses, preventive and routine maintenance, operations, personnel (including salaries of employees or contractors), debt service and availability payments, as well as transfers to public tolling agencies and ferry systems that provide a public transportation benefit. The federal share of costs may be up to 100 percent. HIP funds cannot be used for bus and rail operations.

The CTC, as detailed in Resolution G-21-39, distributed California’s \$911.8 million apportionment from the CRRSAA for “highway infrastructure programs” as follows:

State Programs (60 Percent): \$547.1 million

- \$486.3 million: State Highway Operation and Protection Program (SHOPP)
- \$60.8 million: Interregional Transportation Improvement Program (ITIP)

Regional Programs (40 Percent): \$364.7 million

- \$182.4 million: RTIP
- \$182.4 million: STBGP

The ITIP and RTIP comprise 25 percent and 75 percent, respectively, of the STIP. A total of \$243.2 million in CRRSAA funds will be distributed through the STIP. Of the \$243.2 million, \$38.2 million is targeted for Los Angeles County through the RTIP. Of the \$182.4 million of CRRSAA funds distributed by population through the STBGP, \$47.5 million is targeted for Los Angeles County.

### **Use of Funds**

The CRRSAA Highway Infrastructure Programs provides the first and only federal COVID-19 response and relief funding made available to highway infrastructure activities after nearly a year of direct and significant impacts due to the pandemic on regional and local agencies across California that are responsible for the operations and maintenance of thousands of miles of federal-aid highways. As such, Metro staff is recommending to use the \$47.5 million in CRRSAA funds distributed by the CTC according to the STBGP as a way to support all of the local agencies across Los Angeles County to “prevent, prepare for, and respond to coronavirus” consistent with the intent of the federal act. Metro staff made efforts with the CTC to ensure that these funds would be administered through the Caltrans Local Assistance process specifically to ensure the most expedient and efficient way to get funding to local agencies across Los Angeles County.

Staff is also recommending using the balance of \$38.2 million in HIP funds from the CTC’s distribution through the STIP/RTIP to the AMC 96<sup>th</sup> Street Station. This station will be the ninth along the Crenshaw/LAX (C/LAX) Line and will connect directly with the Los Angeles World Airports (LAWA) Automated People Mover (APM). It will become the key multi-modal gateway to the Metro system from/to Los Angeles International Airport (LAX). With direct connections between Metro rail,

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bus and active transportation systems to the APM and LAX, this new transit station will provide a welcoming, secure and convenient connection to the transportation network.

As identified in the concurrent April 2021 board report (Legistar 2021-0114), establishing a life-of-project (LOP) budget for the AMC Project of about \$898.6 million will require additional regional sources of funding. The \$38.2 million in CRRSAA STIP/RTIP funds are critical to address the additional funding need to award the construction contract for the AMC. Due to the limitation in using federal funds directly on the project, however, staff is recommending that the \$38.2 million in CRRSAA STIP/RTIP funds be programmed to the ESFV Transit Corridor Project as a revenue-neutral exchange of Proposition A 35% funds to be directly used on the AMC Project.

### Equity Platform

The recommendation supports the third pillar of the Equity Platform ( "Focus and Deliver") by planning resources to strategically invest in high-quality mobility options for Los Angeles County, as well as to support all of the local agencies across Los Angeles County to "prevent, prepare for, and respond to coronavirus".

### **DETERMINATION OF SAFETY IMPACT**

Approval of this item will have no direct impact on the safety of Metro customers or employees.

### **FINANCIAL IMPACT**

Approval of the staff recommendation will support the establishment of a LOP budget for the AMC project for about \$898.6 million with \$38.2 million of required additional regional sources of funding. It will also provide \$47.5 million in CRRSAA STBGP funds to support all of the local agencies across Los Angeles County to "prevent, prepare for, and respond to coronavirus" consistent with the intent of the federal act.

### Impact to Budget

The proposed action will not have an impact to the FY21 budget. AMC is a multi-year project requiring expenditure in fiscal year increments with the adoption of the Board-authorized LOP budget. It will be the responsibility of the Project Manager and Chief Program Management Officer to budget for this in future fiscal years.

### **IMPLEMENTATION OF STRATEGIC PLAN GOALS**

The grant funding awarded will help meet all of Metro's Vision 2028 goals, especially the first goal, which aims to deliver outstanding trip experiences for all users of the transportation system. Specifically, the AMC Project will provide a reliable, fast, and convenient connection for passengers traveling between LAX and the regional bus and rail transit system. By integrating with existing and future transit connections and airport facilities Metro hopes to increase public transit trips to and from LAX with minimal impact to airport facilities and surrounding communities and to help reduce air pollution.

## **ALTERNATIVES CONSIDERED**

The Board may choose not to program all \$38.2 million in CRRSAA STIP/RTIP funds for the ESFV Transit Corridor Project as a revenue-neutral exchange of Proposition A 35% funds to be directly used on the AMC Project. Staff does not recommend this option as the entire amount is needed to support the establishment of an LOP budget of about \$898.6 million for the AMC Project with regional funds. Furthermore, the CRRSAA RTIP funds will be distributed and administered as part of the STIP. The STIP has rigorous guidelines, a 60-day delay for an allocation vote, and lapsing provisions that would make the funds cumbersome for local jurisdictions to receive and draw down.

The Board may choose to not program all \$47.5 million in CRRSAA STBGP funds to the local jurisdictions of Los Angeles County. Staff does not recommend this option, as the local jurisdictions of Los Angeles County have incurred revenue shortfalls during the COVID-19 pandemic. It is in keeping with the intent of the legislation to distribute a share of the HIP funds at the local level, where agencies can provide relief within their jurisdiction.

## **NEXT STEPS**

April 23, 2021 - List of STIP/RTIP projects due to the CTC

May 12-13, 2021 - CTC staff recommends adoption of guidelines for Draft 2021 Mid-Cycle STIP and STBGP component

May 12-13, 2021 - New STIP/RTIP projects are presented to the CTC for Notice

June 23-24, 2021 - CTC adopts new STIP/RTIP projects (earliest date to allocate funds)

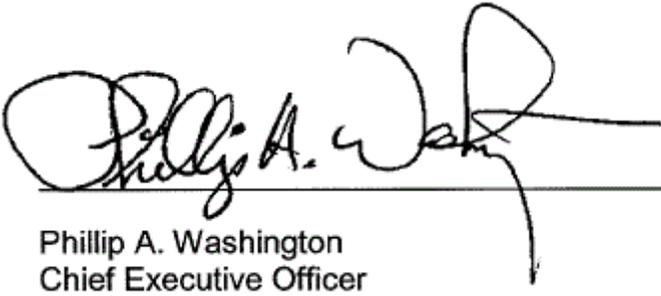
August 18-19, 2024 - Projects programmed with CRRSAA STIP/RTIP funds must receive an allocation, otherwise they will lapse.

## **ATTACHMENTS**

Attachment A - HIP Funding Distribution to Local Agencies in Los Angeles County

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Phillip A. Washington  
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**CORONAVIRUS RESPONSE AND RELIEF SUPPLEMENTAL APPROPRIATIONS (CRRSA) ACT  
HIGHWAY INFRASTRUCTURE PROGRAMS  
FUNDING DISTRIBUTION TO LOCAL AGENCIES IN LOS ANGELES COUNTY**

Local Agency (City/ County of Los Angeles)	2019 Population <sup>1</sup>	2019 Population Share (%)	HIP Funding Share (\$)
Agoura Hills	20,622	0.202%	\$96,362
Alhambra	86,793	0.852%	\$405,564
Arcadia	57,262	0.562%	\$267,572
Artesia	16,534	0.162%	\$77,260
Avalon	3,939	0.039%	\$18,406
Azusa	49,537	0.486%	\$231,475
Baldwin Park	76,311	0.749%	\$356,584
Bell	36,510	0.358%	\$170,603
Bell Gardens	78,239	0.768%	\$365,593
Bellflower	42,579	0.418%	\$198,962
Beverly Hills	33,926	0.333%	\$158,528
Bradbury	1,056	0.010%	\$4,934
Burbank	105,496	1.036%	\$492,959
Calabasas	24,185	0.237%	\$113,011
Carson	93,153	0.915%	\$435,283
Cerritos	49,995	0.491%	\$233,615
Claremont	35,872	0.352%	\$167,622
Commerce	12,929	0.127%	\$60,414
Compton	98,206	0.964%	\$458,894
Covina	48,683	0.478%	\$227,485
Cudahy	24,227	0.238%	\$113,207
Culver City	39,493	0.388%	\$184,542
Diamond Bar	57,308	0.563%	\$267,787
Downey	113,863	1.118%	\$532,056
Duarte	21,681	0.213%	\$101,310
El Monte	116,563	1.145%	\$544,672
El Segundo	16,812	0.165%	\$78,559
Gardena	60,892	0.598%	\$284,534
Glendale	204,883	2.012%	\$957,372
Glendora	51,840	0.509%	\$242,237
Hawaiian Gardens	14,685	0.144%	\$68,620
Hawthorne	87,071	0.855%	\$406,863
Hermosa Beach	19,641	0.193%	\$91,778
Hidden Hills	1,862	0.018%	\$8,701
Huntington Park	59,642	0.586%	\$278,693
Industry	427	0.004%	\$1,995
Inglewood	112,345	1.103%	\$524,963
Irwindale	1,443	0.014%	\$6,743
La Canada Flintridge	20,497	0.201%	\$95,778
La Habra Heights	5,470	0.054%	\$25,560
La Mirada	49,007	0.481%	\$228,999
La Puente	40,532	0.398%	\$189,397
La Verne	33,289	0.327%	\$155,552
Lakewood	80,168	0.787%	\$374,607
Lancaster	161,505	1.586%	\$754,676
Lawndale	32,879	0.323%	\$153,636
Lomita	20,614	0.202%	\$96,325
Long Beach	472,802	4.642%	\$2,209,296
Los Angeles	4,013,170	39.405%	\$18,752,630
Lynwood	71,549	0.703%	\$334,332

**CORONAVIRUS RESPONSE AND RELIEF SUPPLEMENTAL APPROPRIATIONS (CRRSA) ACT  
HIGHWAY INFRASTRUCTURE PROGRAMS  
FUNDING DISTRIBUTION TO LOCAL AGENCIES IN LOS ANGELES COUNTY**

Local Agency (City/ County of Los Angeles)	2019 Population <sup>1</sup>	2019 Population Share (%)	HIP Funding Share (\$)
Malibu	11,784	0.116%	\$55,064
Manhattan Beach	35,419	0.348%	\$165,505
Maywood	27,988	0.275%	\$130,782
Monrovia	37,956	0.373%	\$177,360
Montebello	63,742	0.626%	\$297,852
Monterey Park	60,943	0.598%	\$284,773
Norwalk	105,881	1.040%	\$494,758
Palmdale	157,117	1.543%	\$734,172
Palos Verdes Estates	13,230	0.130%	\$61,821
Paramount	55,569	0.546%	\$259,661
Pasadena	144,686	1.421%	\$676,085
Pico Rivera	63,390	0.622%	\$296,207
Pomona	154,675	1.519%	\$722,761
Rancho Palos Verdes	41,838	0.411%	\$195,499
Redondo Beach	67,154	0.659%	\$313,795
Rolling Hills	1,880	0.018%	\$8,785
Rolling Hills Estates	8,035	0.079%	\$37,546
Rosemead	54,198	0.532%	\$253,255
San Dimas	34,042	0.334%	\$159,071
San Fernando	24,798	0.243%	\$115,875
San Gabriel	40,194	0.395%	\$187,817
San Marino	13,106	0.129%	\$61,241
Santa Clarita	221,703	2.177%	\$1,035,968
Santa Fe Springs	18,348	0.180%	\$85,736
Santa Monica	92,480	0.908%	\$432,138
Sierra Madre	10,843	0.106%	\$50,667
Signal Hill	11,744	0.115%	\$54,877
South El Monte	20,792	0.204%	\$97,156
South Gate	97,211	0.955%	\$454,245
South Pasadena	25,524	0.251%	\$119,268
Temple City	36,098	0.354%	\$168,678
Torrance	145,922	1.433%	\$681,860
Vernon	298	0.003%	\$1,392
Walnut	29,977	0.294%	\$140,076
West Covina	106,313	1.044%	\$496,776
West Hollywood	36,335	0.357%	\$169,785
Westlake Village	8,227	0.081%	\$38,443
Whittier	87,073	0.855%	\$406,872
County of Los Angeles	1,039,878	10.211%	\$4,859,113
<b>TOTAL</b>	<b>10,184,378</b>	<b>100.000%</b>	<b>\$47,589,281</b>

1. Population estimates from the State of California Department of Finance.