

#### **Board Report**

Los Angeles County
Metropolitan Transportation
Authority
One Gateway Plaza
3rd Floor Board Room
Los Angeles, CA

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REGULAR BOARD MEETING JANUARY 27, 2022

SUBJECT: ORAL REPORT ON OPERATIONS PROPOSED TEMPORARY SERVICE REDUCTION

#### **RECOMMENDATION**

RECEIVE oral report on Operations Proposed Temporary Service Reduction

#### **Equity Platform**

Operations will collaborate with the Office of Equity and Race to identify and mitigate any concerns to ensure equitable outcomes relative to service.

Prepared by: Dan Nguyen, DEO Operations, Service Planning & Scheduling (213) 418-3233

Joseph Forgiarini, Sr. Executive Officer, Service Development, Scheduling & Analysis, (213) 418-3400

Reviewed by: Conan Cheung, Acting Chief Operations Officer, Bus

(213) 418-3034

Bernard Jackson, Acting Chief Operations Officer, Rail

(213) 418-3001

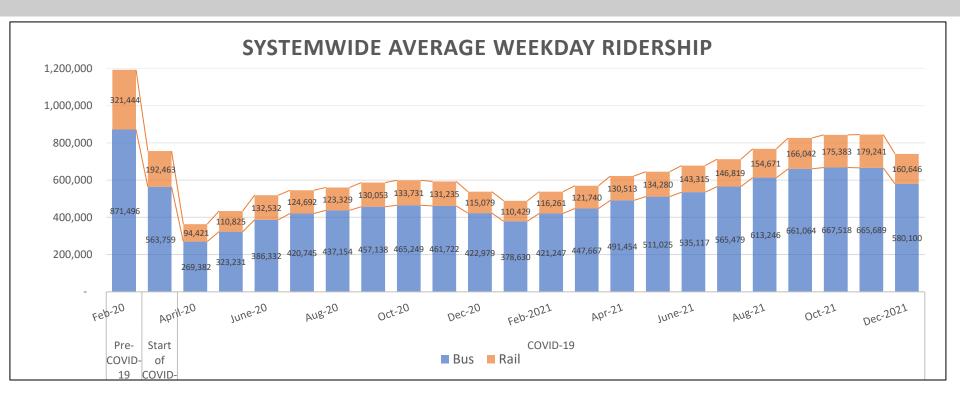
Nicole Englund, Chief of Staff, (213) 922-7950

Stephanie N. Wiggins *(* Chief Executive Officer

# Operations Proposed Temporary Service Reduction



# Weekly Ridership Update

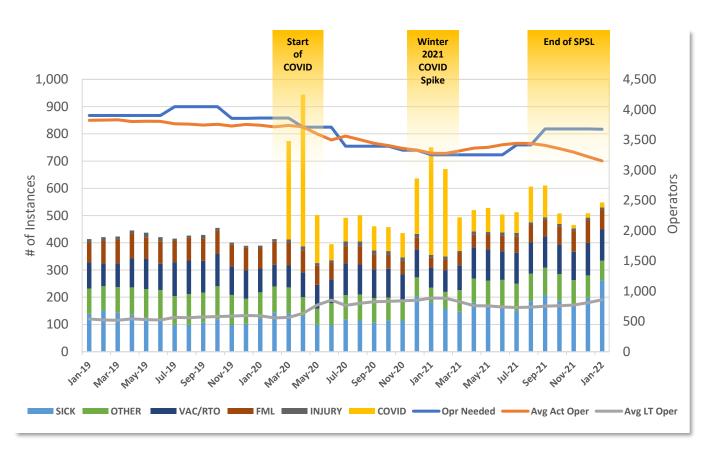


|   |           | Pre-<br>COVID-19 | Start of<br>COVID-<br>19 |          |         |         |         |         |         |         |         |         |         |         |         |         |         |         |         |         |         |         |         |          |
|---|-----------|------------------|--------------------------|----------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|----------|
|   | Ridership | Feb-20           | Mar-20                   | April-20 | May-20  | June-20 | July-20 | Aug-20  | Sep-20  | Oct-20  | Nov-20  | Dec-20  | Jan-21  | Feb-21  | Mar-21  | Apr-21  | May-21  | Jun-21  | Jul-21  | Aug-21  | Sep-21  | Oct-21  | Nov-21  | Dec-2021 |
|   |           |                  |                          |          |         |         |         |         |         |         |         |         |         |         |         |         |         |         |         |         |         |         |         |          |
| L | TOTAL     | 1,192,940        | 756,222                  | 363,803  | 434,056 | 518,864 | 545,437 | 560,483 | 587,191 | 598,980 | 592,957 | 538,058 | 489,059 | 537,508 | 569,407 | 621,967 | 645,305 | 678,432 | 712,298 | 767,917 | 827,106 | 842,901 | 844,930 | 740,74   |

#### Ridership Analysis Relative to Equity Focused Communities

- Bus: Percent of all weekday bus activity occurring within Equity Focus Communities increased from 73% in Oct 2019 to 76% in Oct 2021 (bus stop data available month to month)
- Rail: Percent of all weekday rail activity occurring within Equity Focus Communities increased from 51.7% to 59.9% from FY19 to FY21 (rail station data available Fiscal Year level)

# **Operator Availability**



# Net reduction in available operators:

- Operator separations outpacing hirings
- COVID increased short term leave further reducing operator availability
- Operator shortage virtually eliminates extra operators usually available to cover absences



# Operator Shortage may be Metro's Single Biggest Issue

#### "Perfect Storm":

- National labor shortage
- > Attrition greater than hiring
- > COVID surge impacts

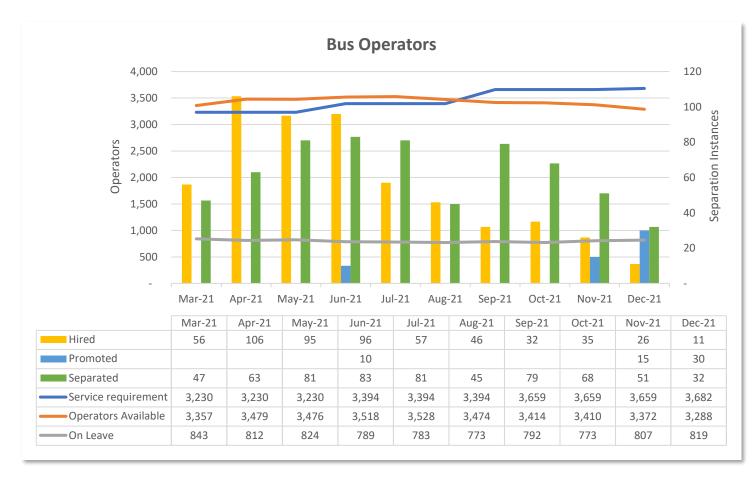
#### **Undermines Metro's Mission:**

- Customer experience, service performance & reliability
- Customer retention
- Mobility, equity and climate goals
- Ridership recovery
- NextGen, MetroMicro, and rail expansions
- Metro's reputation





# **Bus Operator Hiring vs. Separation**



Operator separations outpacing hirings since July 2021



## **Bus Operator Loss Update**

#### **Reasons for Operator Shortage:**

Despite hiring efforts, operations is currently in need of 558 bus operators and 28 rail operators due various reasons outlined below:

- Turnover Approximately 378 operators have separated from the Agency since July 2021 for reasons ranging from retirements, personal reasons, misconduct, new job acceptance, and unsatisfactory performance
- **Absenteeism** Such as sick, family medical leave, suspension, injury, labor code 233, emergency, missing out/unexcused absences, Metro required quarantine & vacations, etc.
- Promotions to Supervisory Positions including vacancies from VSIP
- Transfers to Other Metro Depts Approx. 45 operators transferred into other roles
- Dec. 19, 2021 Service Changes Rail operator assignments increased by 13 to support 8 min peak LRT service (per the CBA, bus operators transfer to rail)
- Rail Vehicle Testing/Project Support Rail operators needed to support on-going light and heavy rail vehicle testing

Impacts of operator shortage on cancellations:

- ✓ Pre-pandemic bus service cancellations averaged about 1-2%
- ✓ Bus service cancellations are currently trending at about 10-15%

## **Current Recruitment Efforts**

- > 3,845 (and counting) applications received to date, and of those:
  - 21% (791) failed in various process stages
  - 36% (1,461) did not respond to scheduled appointments
  - **28% (1,000)** are in process
  - 15% (593) have been hired
- > 1,000 candidates are in process, and of those:
  - 20% take 30-days or more to receive Department of Justice (DOJ) results



## **Continuing to Attract Talent**



#### Strategies

- Implement survey for applicants who declined the job on what it would take to want the job and how we can improve our customer service experience (i.e.: comfort, shift/division assignments, etc.) – Feb. 2022
- Career Kiosks at Rosa Parks/Willowbrook, East LA & Wilshire/Vermont – April 2022
- Work with Unions to bring in full time Bus Operators April 2022
- Pay increase from \$17.75 to \$19.12 (6-month pilot) Feb. 2022
- Bringing back Bus Operator Retirees Feb. 2022
- Retiree as a Face of the Agency Jan/Feb. 2022
- Continue media strategies and search campaigns
- > Continue employee engagement, incentive, and hiring programs
  - Weekend Rewards
  - New Hire Sign-On Bonus
  - Employee Referral Program
  - In-Person Hiring Events



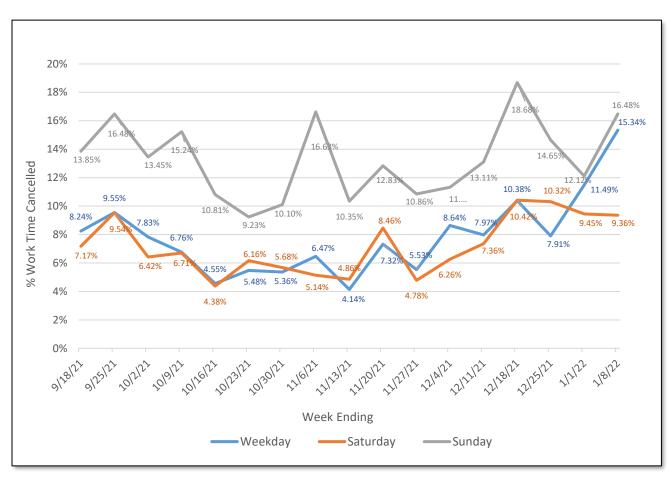
# **Streamlining the Selection Process**

- Candidates who have successfully completed the Interview and Bus Operator Candidate Assessment Test (BOCAT) will be given conditional offers and scheduled for training
- ➤ Any pending results (DOJ & DOT) must be resolved before the completion of training





## **Bus Service Cancellations**

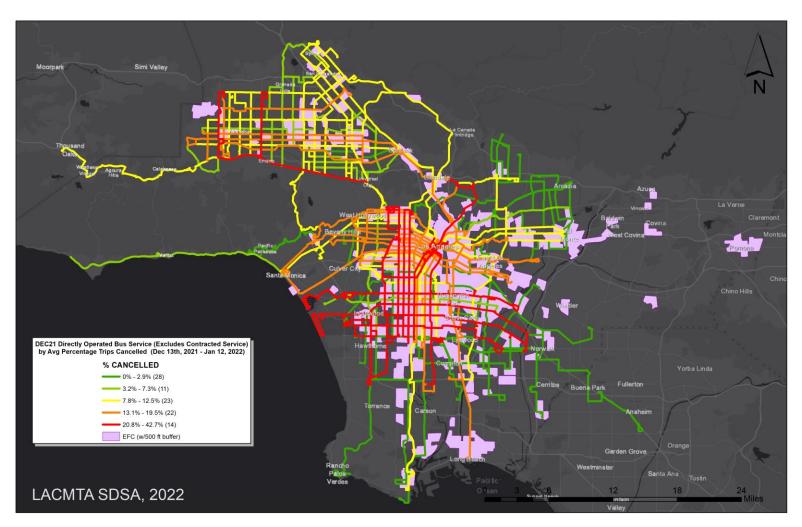


### **Impacts of Cancellations**

- Unreliable service with different trips cancelled each day
- Inconsistent headways
- Significant operator callbacks to cover cancelled assignments increases operator fatigue and burn out, impacting morale



# Distribution of Cancelled Service 12/13/21 – 1/12/22





# Lines With 20% or More Trips Cancelled: Dec 13th –Jan 12th

|      |                      | N. G | 0/ 0 11 1   | 0/ 1:11 |                             |
|------|----------------------|------|-------------|---------|-----------------------------|
|      |                      |      | % Cancelled |         |                             |
| Line | Name                 | Tier | Trips       | EFC*    | Area                        |
| 754  | Vermont Rapid        | 1    | 42.7%       | 100%    | Hollywood-South LA          |
| 207  | Western Av           | 1    | 28.9%       | 89%     | Hollywood-South LA          |
| 206  | Normandie            | 2    | 25.8%       | 98%     | Hollywood-South LA          |
| 204  | Vermont Local        | 1    | 25.1%       | 100%    | Hollywood-South LA          |
| 111  | Florence Av          | 1    | 25.1%       | 69%     | South LA-Gateway Cities     |
| 150  | W. Ventura           | 3    | 25.1%       | 27%     | San Fernando Valley         |
| 210  | Crenshaw Bl          | 1    | 23.7%       | 63%     | Hollywood-South LA          |
| 108  | Slauson              | 1    | 23.4%       | 62%     | South LA-Gateway Cities     |
| 240  | Ventura/Reseda       | 1    | 22.6%       | 13%     | San Fernando Valley         |
| 40   | MLK/Hawthorne        | 1    | 22.5%       | 62%     | Downtown LA South LA        |
| 53   | Central Av           | 1    | 22.3%       | 72%     | Downtown LA South LA        |
| 117  | Century Bl           | 2    | 22.1%       | 64%     | LAX-South LA-Gateway Cities |
| 115  | Manchester-Firestone | 2    | 21.2%       | 48%     | LAX-South LA-Gateway Cities |
| 81   | Figueroa             | 2    | 20.8%       | 71%     | Eagle Rock-DTLA-South LA    |

<sup>\*</sup>Equity Focused Communities

Despite best efforts to spread cancellations evenly across the system, protect school trippers and late night and owl trips, high OCBs, the increased operator shortages coupled with COVID surge, current cancellations disproportionally impacts EFCs.

## **Service Cancellations by Divisions Since September 2021**

| Division           | EFC*<br>(Y/N) | Scheduled<br>Worktime | Canceled<br>Worktime | Percent<br>Cancelled |
|--------------------|---------------|-----------------------|----------------------|----------------------|
| 1 - Downtown LA    | Υ             | 256,552               | 26,802               | 10%                  |
| 2 – Downtown LA    | Υ             | 243,904               | 11,624               | 5%                   |
| 3 – Cypress Park   | Υ             | 241,064               | 21,828               | 9%                   |
| 5 – South LA       | Υ             | 252,110               | 30,585               | 12%                  |
| 7 – West Hollywood | N             | 301,860               | 28,916               | 10%                  |
| 8 – Chatsworth     | N             | 271,961               | 30,181               | 11%                  |
| 9 – El Monte       | Υ             | 252,482               | 8,522                | 3%                   |
| 13 – Downtown LA   | N             | 268,903               | 29,947               | 11%                  |
| 15 – Sun Valley    | Υ             | 329,493               | 13,932               | 4%                   |
| 18 – South Bay     | N             | 370,473               | 44,524               | 12%                  |
| Total              |               | 2,788,801             | 246,859              | 9%                   |

<sup>\*</sup>Equity Focused Communities

## **Cancellations significantly impacting most divisions**



## **Goal: Improve Service Reliability in an Equitable Way**

## **Potential Strategies...**

- No Service Adjustments
  - X Significant random daily cancellations
  - Uneven headways and unbalanced loads leading to overcrowding
  - M Disproportionately impacts EFCs
  - M Operator burnout, fatigue and low morale
- Reduce Service Based on Where Cancellations Occur Now
  - Significantly reduces cancellations and improves service predictability and reliability
  - Significantly reduces operator burnout and fatigue from ordered callbacks
  - X Significantly degrades NextGen Tier 1 network

**Result: Inequitable Solutions** 

## **Temporary Service Stabilization in an Equitable Way**

## In the name of equity...



- Significantly reduces cancellations and improves service predictability and reliability
- Significantly reduces operator burnout and fatigue from ordered callbacks
- No change to NextGen route network or operating days and times
- Retain additional trips on high cancellation lines within EFC
- Minor frequency adjustments within each of the NextGen Service Tiers (see below)

| NextGen Tier | Current Frequency                        | Temp. Proposed Frequency                 |
|--------------|--|--|
| Tier 1       | 5-10 min. weekday<br>7.5–15 min. weekend | 5-15 min weekday<br>7.5-20 min. weekend  |
| Tier 2       | 12-15 min. weekday<br>15-30 min. weekend | 12-20 min. weekday<br>15-40 min. weekend |
| Tier 3       | 20-30 min. weekday<br>30-60 min. weekend | 20-45 min weekday<br>30-60 min. weekend  |
| Tier 4       | 40-60 min weekday and weekend            | 40-60 min weekday and weekend            |

## **Proposed Temporary Service Stabilization in an Equitable Way**

|   | BUS  | RAIL   |  |  |  |  |
|---|--|--|--|--|--|--|
| Service<br>Adjustment   | <ul> <li>Temporarily reduce 800k annualized</li> <li>Revenue Service Hours (RSH):</li> <li>550k to reduce weekday cancellations from 10% to 5%</li> <li>250k to reduce OCB by 2/3 from every week to once every 3 weeks</li> </ul> | <ul> <li>Temporarily reduce service:</li> <li>B/D Lines from 10 to 15 min peak and 12 to 15 min midday and weekend service</li> <li>A/C/E/L Lines from 8 to 10 min peak service</li> </ul> |  |  |  |  |
| Scheduling<br>Framework   | <ul> <li>Adjust frequencies based on ridership<br/>and load standard</li> <li>Maintain span of service and NextGen<br/>route structure</li> <li>Maintain minimum frequency of 60</li> </ul>  | Adjust frequencies and consist length<br>based on load standard  |  |  |  |  |
| Benefits  | <ul> <li>Improve service predictability and reliability for customers</li> <li>Even out headways and balance bus loads</li> <li>Reduce operator fatigue</li> </ul>   |  |  |  |  |  |
| Implementation  | Sunday, February 20, 2022  |  |  |  |  |  |
| Restoration Four metrics focused on operator COVID status, available staffing, minimized service and ordered call backs will trigger progressive restoration, earliest June |  |  |  |  |  |  |

## **Conditions for Equitable and Reliable Service Restoration**

Full service restoration requires all conditions below to be met:

 No pandemic spike, no more than 30 new COVID cases per month for operators;

Metro operator numbers (4,003) required to meet the needs of 7 million revenue

service hours;

| Operator | Bus   | Rail | Total |  |
|----------|-------|------|-------|--|
| Need     | 3,677 | 326  | 4,003 |  |
| Active   | 3,119 | 298  | 3,417 |  |
| Deficit  | -558  | -28  | -586  |  |

- No more than 200 mandatory (ordered) call backs per week systemwide (currently averaging 800); and
- No more than 2% systemwide bus service cancellations (currently averaging 10-15%).

<u>Progressive Restoration</u>: If sustained progress towards these conditions, incremental service recovery can begin with June 2022 service change. Monthly progress reports to the Board.

