



Board Report

File #: 2022-0737, File Type: Policy

Agenda Number: 6.

PLANNING AND PROGRAMMING COMMITTEE
JANUARY 18, 2023

SUBJECT: MEASURE M MULTI-YEAR SUBREGIONAL PROGRAM UPDATE - ARROYO VERDUGO SUBREGION

ACTION: APPROVE RECOMMENDATIONS

RECOMMENDATION

CONSIDER:

A. APPROVING:

1. Programming of an additional \$3,537,374 within the capacity of Measure M Multi-Year Subregional Program (MSP) - Modal Connectivity and Complete Streets Projects, as shown in Attachment A;
2. Programming of an additional \$8,848,631 within the capacity of Measure M MSP - Transit Projects, as shown in Attachment B;
3. Reprogramming of one previously awarded project in the Measure M MSP - Active Transportation Projects, as shown in Attachment C;
4. Inter-program borrowing and programming of \$1,000,000 from the Subregion’s Measure M MSP - Modal Connectivity and Complete Streets Projects to the Measure M MSP - Highway Efficiency, Noise Mitigation and Arterial Projects, as shown in Attachment D; and

B. AUTHORIZING the CEO or their designee to negotiate and execute all necessary agreements and/or amendments for approved projects.

ISSUE

Measure M MSPs are included in the Measure M Expenditure Plan. All MSP funds are limited to capital projects. The update allows the Arroyo Verdugo Subregion and implementing agencies to approve new eligible projects for funding, and revise project schedule and budgets.

This update includes changes to projects that previously received prior Board approvals and funding allocations for new projects. Funds are programmed through Fiscal Year (FY) 2025-26. The Board’s

approval is required to update the project lists, which serve as the basis for Metro to enter into agreements and/or amendments with the respective implementing agencies.

BACKGROUND

In May 2019, the Metro Board of Directors approved Arroyo Verdugo Subregion's first MSP Five-Year Plan and programmed funds in: 1) Modal Connectivity/Complete Streets (expenditure line 62); and 2) Transit (expenditure line 65). The Subregion also identified several priority projects that were eligible for the Active Transportation and Highway Efficiency/Noise Mitigation/Arterial Projects (expenditure lines 71 and 83 - funds scheduled to be available in 2033 and 2048, respectively) and elected to borrow from the Modal Connectivity/Complete Streets and Transit Programs to advance those projects. Since the first Plan, staff provided updates to the Board in November 2020 and September 2021.

Based on the amount provided in the Measure M Expenditure Plan, a total amount of \$45.6 million was forecasted for programming for Fiscal Year (FY) 2017-18 to FY 2025-26. The 2021 Board action approved programming of \$28.9 million. Therefore, \$16.7 million was available to the Subregion for programming as part of this update.

DISCUSSION

Metro staff worked closely with the Arroyo Verdugo Communities Joint Powers Authority (AVCJPA), its consultant, and the implementing agencies for this update. To confirm project eligibility and establish the program nexus during project reviews, Metro requested, among other things, detailed scopes of work, project location information, schedules, total estimated expenses, and links between the provided information and funding requests. Staff expects the collection of these project details in advance of Metro Board action to enable the timely execution of project Funding Agreements for approved projects. For those proposed projects with funds programming in FY 2024-25 and beyond, Metro accepted higher level, relevant project details for the review process. Through an annual process, Metro staff will work with the AVCJPA and the implementing agencies to update and refine project details. Those projects are proposed for conditional approval as part of this action. Final approval of funds for those projects shall be contingent upon the implementing agency demonstrating the eligibility of each project as required in the Measure M Master Guidelines.

The changes in this update include additional programming and reprogramming previously approved projects in the Modal Connectivity/Complete Streets (Attachment A), Transit (Attachment B), Active Transportation (Attachment C) and Highway Efficiency/Noise Mitigation/Arterial (Attachment D) Programs.

Modal Connectivity and Complete Streets Projects (expenditure line 62)

This update includes funding adjustments to four new projects as follows:

Glendale

- Program \$1,876,827 in FY 2024-25 for MM4101.08 - Honolulu Avenue Rehabilitation Project.

The funds will be used for the project's Plans Specification and Estimates (PS&E) and construction phases.

Pasadena

- Program \$837,923 in FY 2024-25 for MM4101.09 - New Traffic Signals and Curb Extension at Sierra Bonita & Orange Grove. The funds will be used for the project's PS&E and construction phases.
- Program \$500,000 in FY 2024-25 for MM4101.10 - Installation of Crosswalk at Washington Boulevard and Hudson Avenue. The funds will be used for the project's construction phase.

South Pasadena

- Program \$322,624 in FY 2022-23 and FY 2023-24 for MM4101.11 - Pedestrian Crossing Devices. The funds will be used for the project's PS&E and construction phases.

Transit Projects (expenditure line 65)

This update includes funding adjustments to one existing and three new projects as follows:

Burbank

- Program \$4,396,987 in FY 2025-26 for MM4102.07 - BurbankBus Zero Emission Bus Purchase. The funds will be used for vehicle purchases.

Glendale

- Program \$2,388,773 in FY 2024-25 for MM4102.08 - Electrification of Beeline Transit Fleet. The funds will be used for the project's construction phase and vehicle purchases.

La Canada Flintridge

- Program \$360,000 in FY 2024-25 for MM4102.09 - Bus Purchase for Fleet Electrification. The funds will be used for vehicle purchases.

Pasadena

- Reprogram and program an additional \$1,702,871 for MM4102.04 - Purchase Replacement Buses, in FY 2019-20 and FY 2024-25. The funds will be used for vehicle purchases.

Active Transportation Projects (expenditure line 71)

This update includes funding adjustments to one existing project as follows:

Glendale

- Reprogram \$5,951,587 as follows: \$74,640 in FY 2020-21, \$80,000 in FY 2021-22, \$200,000 in FY 2022-23 and \$5,596,947 in FY 2023-24 for MM4103.02 - Victory Boulevard Project - Burbank City Limit to River Walk bikeway entrance in Glendale. The funds will be used for the project's PS&E and construction phases.

Highway Efficiency, Noise Mitigation and Arterial Projects (expenditure line 83)

This update includes funding adjustments to three new projects as follows:

South Pasadena

- Program \$200,000 in FY 2022-23 and FY 2023-24 for MM5506.06 - Grevelia Street and Fair Oaks Avenue. The funds will be used for the project's PS&E and construction phases.
- Program \$300,000 in FY 2023-24 and 2024-25 for MM5506.07 - Columbia Street Striping and Signals. The funds will be used for the project's PS&E and construction phases.
- Program \$500,000 in FY 2023-24, FY 2024-25 and FY 2025-26 for MM5506.08 - Orange Grove Avenue Widening from Oliver Street to Arroyo Seco Parkway. The funds will be used for the project's PS&E and construction phases.

DETERMINATION OF SAFETY IMPACT

Programming Measure M MSP funds to the Arroyo Verdugo Subregion projects will not have any adverse safety impacts on Metro's employees or patrons.

FINANCIAL IMPACT

In FY 2022-23, \$9.59 million is budgeted in Cost Center 0441 (subsidies budget - Planning) for the Active Transportation Program (Project #474401) and \$6.49 million is budgeted in Cost Center 0441 (subsidies budget - Planning) for the Transit Program (Project #474102). Upon approval of this action, staff will reallocate necessary funds to appropriate projects within Cost Centers 0441. Since these are multi-year projects, Cost Center 0441 will be responsible for budgeting the cost in future years.

Impact to Budget

The source of funds for these projects are Measure M Highway Construction 17% and Measure M Transit Construction 35%. These fund sources are not eligible for Metro bus and rail operating and capital expenditures.

EQUITY PLATFORM

The Arroyo Verdugo Subregion consists of member agencies from the cities of Burbank, Glendale, La

Canada Flintridge, Pasadena, South Pasadena and the adjacent unincorporated area of Crescenta Valley/Montrose within Los Angeles County. Cities within the defined Arroyo Verdugo subregional boundary of the Measure M programs contain Equity Focus Communities in jurisdictions, including Burbank, Glendale and Pasadena. The jurisdictional requests are proposed by the cities and approved/forwarded by the subregion. In line with the Metro Board adopted guidelines and June 2022 Objectives for Multimodal Highways Investments, cities provide documentation demonstrating community support, project need, and multimodal transportation benefits that enhance safety, support traffic mobility, economic vitality, and enable a safer and well-maintained transportation system. For example, the Orange Grove Avenue widening project described above has been presented to that jurisdiction's planning commission at least six times and project design is intended to improve traffic safety while maintaining a sidewalk pathway and planter median. Cities lead and prioritize all proposed transportation improvements, including procurement, the environmental process, outreach, final design, and construction. Each city and/or agency, independently and in coordination with the subregion undertake their jurisdictionally determined community engagement process specific to the type of transportation improvement they seek to develop. These locally determined and prioritized projects represent the needs of cities.

IMPLEMENTATION OF STRATEGIC PLAN GOALS

The recommendation supports the following goals of the Metro Vision 2028 Strategic Plan:

Goal 1: Provide high-quality mobility options that enable people to spend less time traveling by alleviating the current operational deficiencies and improving mobility along the projects.

Goal 4: Transform LA County through regional collaboration by partnering with the Council of Governments and the local jurisdictions to identify the needed improvements and take the lead in the development and implementation of their projects.

ALTERNATIVES CONSIDERED

The Board could elect not to approve the additional programming of funds or project schedule changes for the Measure M MSP projects for the Arroyo Verdugo Subregion. This is not recommended as the Subregion developed the proposed projects in accordance with the Measure M Ordinance, Guidelines and the Administrative Procedures and may delay the development and delivery of projects.

NEXT STEPS

Metro staff will continue to work with the Subregion to identify and deliver projects. Funding Agreements will be executed with those who have funds programmed in FY 2022-23. Program/Project updates will be provided to the Board annually.

ATTACHMENTS

Attachment A - Modal Connectivity and Complete Streets Project List
Attachment B - Transit Project List

Attachment C - Active Transportation Project List

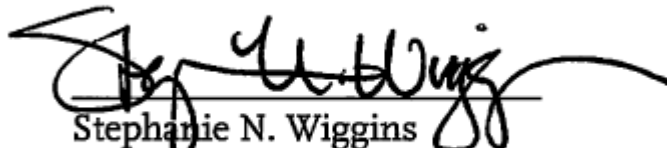
Attachment D - Highway Efficiency, Noise Mitigation and Arterial Project List

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Arroyo Verdugo Subregion

Measure M Multi-Year Subregional Plan - Modal Connectivity and Complete Streets Projects (Expenditure Line 62)

	Agency	Project ID No.	Project/Location	Funding Phases	Note	Prior Alloc	Alloc Change	Current Alloc	Prior Years Prog	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26
1	Glendale	MM4101.08	Honolulu Avenue Rehabilitation Project *	PS&E Construction	new	\$ -	\$ 1,876,827	\$ 1,876,827					\$ 1,876,827	
2	La Canada Flintridge	MM4101.02	Foothill Blvd. Link Bikeway and Pedestrian Greenbelt	Construction		953,919	-	953,919		953,919				
3	Pasadena	MM4101.03	Avenue 64 Complete Street Project	PS&E Construction		1,800,000	-	1,800,000	300,000	1,500,000				
4	Pasadena	MM4101.04	North Hill Complete Street Project	PS&E Construction		1,500,000		1,500,000	535,020	600,000	364,980			
5	Pasadena	MM4101.06	Pedestrian Crossing Enhancement Program	Construction		236,148		236,148				236,148		
6	Pasadena	MM4101.07	New Traffic Signals for Pedestrian Connectivity	Construction		683,000		683,000				683,000		
7	Pasadena	MM4101.09	New Traffic Signals and Curb Extension at Sierra Bonita & Orange Grove *	PS&E Construction	new	-	837,923	837,923					837,923	
8	Pasadena	MM4101.10	Installation of Crosswalk at Washington Boulevard and Hudson Avenue *	Construction	new	-	500,000	500,000					500,000	
9	South Pasadena	MM4101.11	Pedestrian Crossing Devices	PS&E Construction	new	-	322,624	322,624			200,000	122,624		
Total Programming Amount						\$ 5,173,067	\$ 3,537,374	\$ 8,710,441	\$ 835,020	\$ 3,053,919	\$ 564,980	\$ 1,041,772	\$ 3,214,750	\$ -

* Conditional programming approval as only high level scope of work was developed and reviewed. Future annual update process will reconfirm the programming.

**Arroyo Verdugo Subregion
Measure M Multi-Year Subregional Plan - Transit Projects (Expenditure Line 65)**

	Agency	Project ID No.	Project/Location	Funding Phases	Note	Prior Alloc	Alloc Change	Current Alloc	Prior Year Prog	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26
1	Burbank	MM4102.01	BurbankBus State of Good Repair - Bus Replacement	Vehicle Purchase		\$ 1,800,000		1,800,000		\$ 1,800,000				
2	Burbank	MM4102.07	BurbankBus Zero Emission Bus Purchase *	Vehicle Purchase	new	-	4,396,987	4,396,987						4,396,987
3	Glendale	MM4102.02	Beeline Maintenance Facility	Construction		4,426,000		4,426,000	4,426,000					
4	Glendale	MM4102.03	Beeline Replacement Buses (CFP# F9435)	Vehicle Purchase		832,051		832,051	832,051					
5	Glendale	MM4102.06	Beeline Bus Purchase and Bus-Related Infrastructure *	Vehicle Purchase		2,316,963		2,316,963				2,316,963		
6	Glendale	MM4102.08	Electrification of Beeline Transit Fleet *	Vehicle Purchase Construction	new	-	2,388,773	2,388,773					2,388,773	
7	La Canada Flintridge	MM4102.09	Bus Purchase for Fleet Electrification *	Vehicle Purchase	new	-	360,000	360,000					360,000	
8	Pasadena	MM4102.04	Purchase Replacement Buses	Vehicle Purchase	chg	5,370,015	1,702,871	7,072,886	700,000				6,372,886	
Total Programming Amount						\$ 14,745,029	\$ 8,848,631	\$ 23,593,660	\$ 5,958,051	\$ 1,800,000	\$ -	\$ 2,316,963	\$ 9,121,659	\$ 4,396,987

* Conditional programming approval as only high level scope of work was developed and reviewed. Future annual update process will reconfirm the programming.

**Arroyo Verdugo Subregion
Measure M Multi-Year Subregional Plan - Active Transportation Projects (Expenditure Line 71)**

	Agency	Project ID No.	Project/Location	Funding Phases	Note	Prior Alloc	Alloc Change	Current Alloc	Prior Years Prog	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26
1	Burbank	MM4103.01	Victory Blvd. Connectivity Gap Closure and Transit Enhancements - Between Downtown Burbank Metrolink station and Alameda Ave.	PS&E ROW Construction	compl	\$ 3,000,000	\$ -	\$ 3,000,000	\$3,000,000					
2	Glendale	MM4103.02	Victory Boulevard Project - Burbank City Limit to River Walk bikeway entrance in Glendale	PS&E Construction	chg	5,951,587		5,951,587	74,640	80,000	200,000	5,596,947		
Total Programming Amount						\$8,951,587	\$ -	\$8,951,587	\$3,074,640	\$ 80,000	\$ 200,000	\$5,596,947	\$ -	\$ -

Arroyo Verdugo Subregion

Measure M Multi-Year Subregional Plan - Highway Efficiency, Noise Mitigation and Arterial Projects (Expenditure Line 83)

	Agency	Project ID No.	Project/Location	Funding Phases	Note	Prior Alloc	Alloc Change	Current Alloc	Prior Years Prog	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26
1	South Pasadena	MM5506.06	Grevelia Street and Fair Oaks Avenue	PS&E Construction	new	-	200,000	200,000			50,000	150,000		
2	South Pasadena	MM5506.07	Columbia Street Striping and Signals	PS&E Construction	new	-	300,000	300,000				50,000	250,000	
3	South Pasadena	MM5506.08	Orange Grove Avenue Widening from Oliver Street to Arroyo Seco Parkway	PS&E Construction	new	-	500,000	500,000				50,000	100,000	350,000
Total Programming Amount						\$ -	\$ 1,000,000	\$ 1,000,000	\$ -	\$ -	\$ 50,000	\$ 250,000	\$ 350,000	\$ 350,000