



## Board Report

File #: 2024-0184, File Type: Contract

Agenda Number: 13.

### PLANNING AND PROGRAMMING COMMITTEE JUNE 20, 2024

**SUBJECT: REGIONAL RAIL PLANNING AND ENVIRONMENTAL ON-CALL SERVICES BENCH**

**ACTION: APPROVE RECOMMENDATION**

#### **RECOMMENDATION**

AUTHORIZE the Chief Executive Officer (CEO) to execute Modification No. 3 to the Regional Rail Planning and Environmental On-Call Services Contract Nos. AE56752000 through AE56752005 to exercise the first one-year option term in the amount of \$2 million, increasing the not-to-exceed (NTE) cumulative contract amount from \$25 million to \$27 million and extending the period of performance from August 14, 2024, to August 13, 2025.

#### **ISSUE**

Metro's Regional Rail Planning and Environmental On-Call Services (PEOCS) contracts expire on August 13, 2024. Staff requests Board approval of the one-year option term to the PEOCS bench contracts to cover future on-call task orders, including those to be issued during the Summer and Fall of 2024, as detailed further in this report. These task orders are in support of the Multimodal Integrated Planning (MIP) division, which includes Regional Rail Planning, under the Countywide Planning and Development department.

#### **BACKGROUND**

Metro's Regional Rail Planning unit, under the Countywide Planning and Development department, is responsible for conceptual planning through environmental clearance for Class 1 regional rail projects related to external railroad operators, such as Southern California Regional Rail Authority (Metrolink), Los Angeles-San Diego-San Luis Obispo Rail Corridor (LOSSAN/Amtrak), California High-Speed Rail Authority, Brightline West, High Desert Corridor, BNSF Railway, and Union Pacific Railroad. Metro owns 150 miles of Class 1 railroad right-of-way in Los Angeles County, plus Los Angeles Union Station. Regional Rail planning serves as the building block for the commuter, intercity, freight, and future high-speed rail service expansion within Los Angeles County, using task orders to support the diverse scope of services for strategic planning, project conceptual planning, modeling, feasibility studies, station planning, preliminary engineering, and environmental clearance.

The PEOCS bench was established in April 2019 with the intent to shorten the time needed to issue task orders. Under this on-call program, task orders are issued to pre-selected prime consultants on a rotation basis, which has enabled Vendor / Contract Management (V/CM) to execute task orders in

approximately six weeks instead of up to four months with a competitive task order procurement.

The total contract value at the time the bench was established was \$10 million for a period of five years with two one year options. In June 2023, the Board approved a \$15 million increase to the bench for the issuance of additional task orders to support the Regional Rail Program.

..Discussion

**DISCUSSION**

To date, 12 task orders have been issued totaling \$15,707,902. Approximately eight more task orders are anticipated to be issued during the Summer and Fall of 2024, at an estimated value of \$8.8 million (Attachment C). This would take the total value of task orders issued to approximately \$24.5 million. The additional \$2 million to be exercised under the one-year option would provide additional time and funding.

Current PEOCS Authority	\$ 25,000,000
Minus Task Orders Issued (as of 4/30/24)	(\$ 15,707,902)
Minus Additional Task Orders (Summer/Fall 2024)	(\$ 8,800,000)
Remaining (2% of PEOCS Authority)	\$ 492,098

**DETERMINATION OF SAFETY IMPACT**

All planning, feasibility studies, and environmental clearance efforts will be done in accordance with all applicable FRA, CPUC, and SCRRRA design and engineering standards, which will maximize Americans with Disabilities Act (ADA) and safety benefits to the public.

**FINANCIAL IMPACT**

The extension of the PEOCS bench will have no impact on the existing FY24 budget. Funding for FY24 task orders is within the current approved Regional Rail budget for cost center 4611. New task orders in FY25 and FY26 will have an approved funding source before each task order is initiated. The Chief Planning Officer will be responsible for budgeting costs for FY25 and FY26.

Impact to Budget

The funding for each task order will vary based on the specific scope of work for each individual planning study, conceptual design, or environmental clearance effort. The current task order for the PEOCS bench uses primarily Measure R 3% funds dedicated to Regional Rail activities. This fund source is not eligible for Metro bus and rail operations.

**EQUITY PLATFORM**

The recommendations support Metro’s involvement with commuter, intercity, freight, and high-speed rail services, providing connections for residents, workers, students, and families with a regional public transportation option to access jobs, health care, education, and other economic opportunities

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across the Greater Los Angeles region. In Los Angeles County the existing Regional Rail planning projects will directly improve the quality of life in the Equity Focus Communities of Lancaster, Palmdale, Sylmar, San Fernando, Mission Hills, Sun Valley, Burbank, Glendale, Los Angeles, Atwater Village, Lincoln Heights, Baldwin Park, Pomona, Pico Rivera, La Mirada, and Santa Fe Springs.

Each prime consultant on the bench made a 24.88% SBE commitment and a 3% DVBE commitment. The current overall SBE and DVBE participation, across all bench primes, is 21.51% SBE and 1.30% DVBE. As indicated in the Diversity & Economic Opportunity Department (DEOD) Summary (Attachment D), two of the firms are scheduled to issue future tasks to SBE/DVBE firms that will meet the DEOD goals. A third firm was recently awarded its first task order and no invoicing has been issued to date.

### **IMPLEMENTATION OF STRATEGIC PLAN GOALS**

The recommendations support Metro Regional Rail's partnership with external class 1 railroad operators to improve service reliability and mobility, provide better network integration and transit connectivity through and within Los Angeles County. The PEOCS bench is consistent with the following strategic plan goals:

- Goal 1.1: Expand the transportation network and increase mobility for all uses;
- Goal 1.2: Improve LA County's overall transit network and assets;
- Goal 3.3: Genuine public and community engagement to achieve better mobility outcomes for the people of LA County;
- Goal 4.1: Work with partners to build trust and make decisions that support the goals of the Strategic Plan; and
- Goal 5.1: Leverage funding and staff resources to accelerate the achievement of goals and initiatives prioritized in the Strategic Plan.

### **ALTERNATIVES CONSIDERED**

The Board could choose not to approve the recommendations. This is not recommended as the existing PEOCS bench expires August 13, 2024. Staff currently have several task orders in development, scheduled to be executed in the Summer and Fall of 2024. Without approval of Recommendation A, to exercise the one-year option of the PEOCS bench, Metro Regional Rail would no longer be able to issue on-call task orders, some of which are for mission-critical 2028 Olympics planning efforts. The one-year option will extend the PEOCS bench until August 13, 2025, and provide additional bench funding authority for future Board or CEO initiatives.

### **NEXT STEPS**

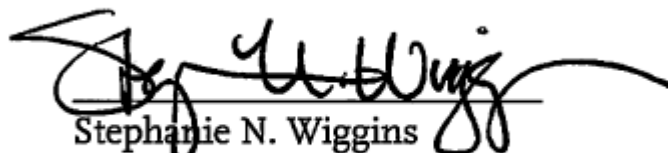
Upon Board approval, staff will execute Modification No. 3 to the Regional Rail Planning and Environmental On-Call Services Contract Nos. AE56752000 through AE56752005 to exercise the first one-year option extending the period of performance through August 13, 2025. Staff will work with contractors to ensure they each fulfill their SBE and DVBE commitments. Staff will then report back in twelve months to either request the last one-year extension or begin the procurement to award new contracts for Regional Rail on-call services.

**ATTACHMENTS**

- Attachment A - Procurement Summary
- Attachment B - Contract Modification/Change Order Log
- Attachment C - Future Task Orders
- Attachment D - DEOD Summary

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Stephanie N. Wiggins  
Chief Executive Officer

**PROCUREMENT SUMMARY  
REGIONAL RAIL PLANNING AND ENVIRONMENTAL ON-CALL  
SERVICES BENCH / AE56752000 THROUGH AE56752005**

1.	<b>Contract Number:</b> AE56752000 to AE56752005		
2.	<b>Contractors:</b> Gensler, HDR Engineering, Inc., CH2M Hill Inc. (Jacobs/CH2M), Mott MacDonald, LLC, STV Incorporated, and WSP USA		
3.	<b>Mod. Work Description :</b> Exercise first one-year option.		
4.	<b>Contract Work Description</b> Provide planning and environmental on-call services.		
5.	<b>The following data is current as of:</b> 4/4/24		
6.	<b>Contract Completion Status</b>		<b>Financial Status</b>
	<b>Contract Awarded:</b>	5/23/19	<b>Contract Award Amount:</b> Not-to-Exceed (NTE) \$10,000,000
	<b>Notice to Proceed (NTP):</b>	N/A	<b>Total of Modifications Approved:</b> \$15,000,000
	<b>Original Complete Date:</b>	8/13/24	<b>Pending Modifications (including this action):</b> \$2,000,000
	<b>Current Est. Complete Date:</b>	8/13/25	<b>Current Contract Value (with this action):</b> NTE \$27,000,000
7.	<b>Contract Administrator:</b> Andrew Conriquez		<b>Telephone Number:</b> (213) 922-3528
8.	<b>Project Manager:</b> Jay Fuhrman		<b>Telephone Numbers:</b> (213) 547-4381

**A. Procurement Background**

This Board Action is to execute Modification No. 3 to the Regional Rail Planning and Environmental On-Call Services Contract Nos. AE56752000 through AE56752005 to exercise the first one-year option extending the period of performance from August 14, 2024 through August 13, 2025. These task orders are in support of the Regional Rail unit under the Countywide Planning department. Some of the task orders to be issued are mission critical to support the LA 28 Games Mobility Concept Plan Olympics planning efforts and other Board directed initiatives. This Contract Modification will increase the NTE cumulative contract amount by \$2,000,000 from \$25,000,000 to \$27,000,000.

These Contract Modifications will be processed in accordance with Metro's Acquisition Policy and the contract type is task order firm fixed unit rate.

On May 23, 2019, the Board approved the award of six task order-based bench on-call Contract Nos. AE56752000 through AE56752005 for Regional Rail Planning and Environmental Services in the cumulative NTE amount of \$10,000,000.

Two modifications have been issued to date.

Refer to Attachment B – Contract Modification/Change Order Log.

## B. Cost Analysis

Work will be performed through the issuance of separate task orders. Proposals submitted for each task order will be subjected to cost analysis, technical analysis, fact finding, and negotiations to determine the fairness and reasonableness of price.

## CONTRACT MODIFICATION/CHANGE ORDER LOG

REGIONAL RAIL PLANNING AND ENVIRONMENTAL ON-CALL  
SERVICES / AE56752000 THROUGH AE567520005

<b>Mod. No.</b>	<b>Description</b>	<b>Status (approved or pending)</b>	<b>Date</b>	<b>Amount</b>
1	SP-19 Ordering (Indefinite Delivery/Quantity Contracts) deleted and added Exhibit I – Supplemental Ordering Process.	Approved	11/7/19	\$0
2	Increase cumulative not-to-exceed contract amount	Approved	6/22/23	\$15,000,000
3	Exercise first one-year option extending the period of performance through 8/13/25.	<b>Pending</b>	<b>Pending</b>	<b>\$2,000,000</b>
	<b>Modification Total:</b>			<b>\$17,000,000</b>
	<b>Original Contract:</b>		<b>5/23/19</b>	<b>NTE \$10,000,000</b>
	<b>Total:</b>			<b>NTE \$27,000,000</b>

**ATTACHMENT C**  
**REGIONAL RAIL PLANNING AND ENVIRONMENTAL ON-CALL SERVICES BENCH**  
**FUTURE ANTICIPATED TASK ORDERS (as of June 2024)**

Name	Description	Department
Antelope Valley Line Corridor Planning	This study will evaluate portions of the Antelope Valley Line holistically, in terms of connectivity to the future East San Fernando Valley Light Rail Transit, and other possible capital and State Of Good Repair improvements, which may include track improvements, station evaluations, grade crossing and active transportation improvements, etc.	Countywide Planning
Glendale Station Train Horn Noise Reduction Study	This Board requested study will assess opportunities to reduce the sounding of train horns near the Glendale Metrolink station. This may include the establishment of a "Quiet Zone", wayside horns, and/or other improvements which would lead to less frequent sounding of train horns.	Countywide Planning
LA County Passenger Rail Strategic Plan	This visioning document will provide the framework for Metro's overall investment in the commuter rail network for Los Angeles County. The plan may identify future ridership and service level goals, prioritize use of Metro funds for various Los Angeles County capital and State Of Good Repair projects, address funding challenges, management of Metro-owned ROW, governance/interaction with key stakeholders and other JPA members, plus address future station, parking, and safety needs, etc.	Countywide Planning
LA General Medical Center Station Environmental Clearance	This Board requested study will initiate and compete the PAED process for a new Metrolink station near the LAC+USC medical center, along the San Bernardino Line. Previously a feasibility study was completed which identified a suitable candidate location for a new Metrolink station.	Countywide Planning
Metro Strategic Plan Update	This additional scope is for the expansion of the development of the OCEO Priorities Roadmap work, including organizing and launching workshops with internal subject matter experts and analysis of findings. Expansion of the organizational values research and development, particularly through the Employee Advisory Body (EAB) meetings, which invites 85 employees from across the agency to weigh in. Additional support for the organization, execution, and analysis from EAB work. Additional work is required for the communication rollout, implementation, and monitoring progress of the strategic plan once the plan document has been approved by the CEO and Senior Leadership.	Office of Strategic Innovation
Olympics 2028 Mobility Concept Plan Implementation	The planning efforts in preparation for the 2028 Olympic and Paralympic Games will continue with preparation of preliminary designs, cost estimates and schedules to be developed for a selected group of projects from the Mobility Concept Plan in order to apply for federal and state grant funding. This effort will also provide planning support for the recently awarded Reconnecting Communities award from USDOT. Additionally, this effort will support modeling of Games-time operations to evaluate potential impacts to transit and traffic	Office of Strategic Innovation
San Bernardino Line Rail Multiple Unit (RMU) Study/Implementaion Plan	This study will evaluate opportunities to implement RMU service along the Metrolink San Bernardino Line to Los Angeles Union Station. The study will identify opportunities to realize operational cost savings, and discuss other issues, such as maintenance, fueling, signal and communications, and other operational and capital needs, plus ohter impacts and benefits.	Countywide Planning
7th/Metro Station Improvements/30% design	The additional scope for the 7th St/Metro Center Station Updates project is to expedite completion of the 30% design by 5 months to assist in completing the project prior to the 2028 Olympic Games. There will also be an additional task to test tactile wayfinding pilots at existing Metro stations to ensure an optimal and streamlined tactile wayfinding pathway system for sight-impaired customers at 7th St/Metro Center Station.	Countywide Planning



**DEOD SUMMARY**

**REGIONAL RAIL PLANNING AND ENVIRONMENTAL ON-CALL SERVICES  
BENCH/AE56752000 - AE56752005**

**A. Small Business Participation**

The Diversity & Economic Opportunity Department (DEOD) established an overall 24% Small Business Enterprise (SBE) goal and 3% Disabled Veteran Business Enterprise (DVBE) goal for the procurement. Each prime on the bench made an overall 24% SBE and 3% DVBE commitment.

To date, ten (10) Task Orders (TO) have been awarded to six (6) primes on the Regional Rail Planning and Environmental On-Call Services task order contracts. Overall SBE and DVBE achievement in meeting the SBE/DVBE commitments is based on the aggregate value of all task orders awarded to each prime consultant. Overall, across all primes, the current SBE participation 24.33%, exceeding the SBE commitment by 0.33% and the current DVBE participation is 1.26%, representing a 1.74% shortfall.

According to Gensler, Jacobs/CH2M, and STV, the DVBE subcontractor is scheduled to perform cost estimating on the project. To date, this scope of work has not commenced or has been very minimal, as confirmed by Metro’s project manager. Each prime has indicated that once the DVBE is engaged, the level of participation will increase. DEOD will continue to monitor and track the primes efforts to meet and/or exceed the SBE and DVBE commitments.

**1. Gensler (3 Task Orders Awarded – Total Amount: \$4,661,013)**

<b>Overall Small Business Commitment</b>	<b>24% SBE 3% DVBE</b>	<b>Overall Small Business Participation</b>	<b>17.45% SBE 0% DVBE</b>
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**2. HDR Engineering, Inc. (1 Task Order Awarded – Total Amount \$54,426)**

<b>Overall Small Business Commitment</b>	<b>24% SBE 3% DVBE</b>	<b>Overall Small Business Participation</b>	<b>24.51% SBE 3.01% DVBE</b>
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3. **Jacobs/CH2M (2 Task Orders Awarded – Total Amount: \$6,709,733)**

<b>Overall Small Business Commitment</b>	<b>24% SBE 3% DVBE</b>	<b>Overall Small Business Participation</b>	<b>19.72% SBE 0.47% DVBE</b>
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4. **Mott MacDonald, LLC (1 Task Order Awarded – Total Amount: \$2,493,471)**

<b>Overall Small Business Commitment</b>	<b>24% SBE 3% DVBE</b>	<b>Overall Small Business Participation</b>	<b>36.76% SBE 3.20% DVBE</b>
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5. **STV Inc. (1 Task Order Awarded – Total Amount: \$901,646)**

<b>Overall Small Business Commitment</b>	<b>24% SBE 3% DVBE</b>	<b>Overall Small Business Participation*</b>	<b>0.00% SBE 0.00% DVBE</b>
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\*No payments have been reported to date

6. **WSP USA (2 Task Orders Awarded – Total Amount: \$887,614)**

<b>Overall Small Business Commitment</b>	<b>24% SBE 3% DVBE</b>	<b>Overall Small Business Participation</b>	<b>31.51% SBE 3.30% DVBE</b>
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**B. Living Wage and Service Contract Worker Retention Policy Applicability**

The Living Wage and Service Contract Worker Retention Policy (LW/SCWRP) is not applicable to this modification.

**C. Prevailing Wage Applicability**

Prevailing Wage requirements are applicable to this project. DEOD will continue to monitor contractors' compliance with the State of California Department of Industrial Relations (DIR), California Labor Code, and, if federally funded, the U S Department of Labor (DOL) Davis Bacon and Related Acts (DBRA). Trades that may be covered include: surveying, field, soils and materials testing, flagman, building construction inspection, construction management and other support trades.

**D. Project Labor Agreement/Construction Careers Policy**

Project Labor Agreement/Construction Careers Policy is not applicable to this Contract. Project Labor Agreement/Construction Careers Policy is applicable only to construction contracts that have a construction contract value in excess of \$2.5 million.



# Regional Rail Planning and Environmental Bench

## Planning and Programming Committee

June 20, 2024

Legistar File 2024-0184



**Metro**

# Recommendation

- A. EXECUTE Modification No. 3 to the Regional Rail Planning and Environmental On-Call Services Contract Nos. AE56752000 through AE56752005
- exercise the first one-year option term in the amount of \$2 million increasing the not-to-exceed (NTE) cumulative contract amount from \$25 million to \$27 million
  - extend the period of performance from August 14, 2024 to August 13, 2025

# Background

- The Planning and Environmental On-Call Services (PEOCS) bench was established to be able to quickly issue task orders to consultants for Metrolink related work and other mission critical activities such as:
  - LA 28 Games Mobility Concept Plan Olympics planning efforts
  - 7<sup>th</sup> Street/Metro Center Station Customer Environment Updates
  - Metro Strategic Plan Update
  - East San Fernando Valley Corridor – Station and Accessibility Improvements
  - Metrolink Antelope Valley Line Capital Projects – Environmental Clearance
  - Metrolink Pico Rivera Station Feasibility Study
- The original PEOCS bench was established in 2019 for \$10M. In June 2023 the Metro Board approved an increase of \$15M in anticipation of future task orders.

# Future Task Orders

➤ \$15.7M in task orders have been issued. An additional \$8.8M in additional task orders are anticipated to be issued during the Summer/Fall of 2024 for the following projects:

- Antelope Valley Line Corridor Planning
- Glendale Station Train Horn Noise Reduction Study
- LA County Passenger Rail Strategic Plan
- LA General Medical Center Station Environmental Clearance
- Metro Strategic Plan Update – task order modification
- Olympics 2028 Mobility Concept Plan Implementation – task order modification
- San Bernardino Line Rail Multiple Unit Study
- 7<sup>th</sup>/Metro Station Improvements/30% design – task order modification



# Next Steps

- Subject to Board approval of the recommendations, staff will execute additional task orders during the Summer/Fall of 2024
- Work with contractors to ensure they meet their SBE and DVBE goal commitments
- Report back to Board in Summer 2025 to either request the last one-year extension or begin the procurement to award new contracts for Regional Rail PEOCS services