

# **Board Report**

Los Angeles County
Metropolitan Transportation
Authority
One Gateway Plaza
3rd Floor Board Room
Los Angeles, CA

Agenda Number: 25.

# OPERATIONS, SAFETY, AND CUSTOMER EXPERIENCE COMMITTEE JUNE 20, 2024

SUBJECT: UNLEADED FUEL

File #: 2024-0187, File Type: Contract

ACTION: APPROVE CONTRACT AWARD

# RECOMMENDATION

AUTHORIZE the Chief Executive Officer (CEO) to award a five-year, Indefinite Delivery/Indefinite Quantity (IDIQ) Contract No. FY119572000 for unleaded fuel to Mansfield Oil Company of Gainesville, Inc., the lowest responsive and responsible bidder, for a three-year base contract with a not-to-exceed amount of \$11,588,606.93 and one two-year option for a not-to-exceed amount of \$7,763,220.01, for a total not-to-exceed contract amount of \$19,351,826.94 inclusive of sales tax, subject to resolution of any properly submitted protest(s), if any.

# **ISSUE**

The recommended contractor is required to provide unleaded fuel for Metro's non-revenue vehicles (sedans, SUVs, trucks, and vans) in support of Bus & Rail Revenue Operations, Facilities Maintenance, Maintenance of Way, and other support operations. Using an Indefinite Delivery/Indefinite Quantity Contract provides Metro with fuel on an as-needed basis at prevailing Oil Price Information Services (OPIS) pricing with the application of state and federal taxes and fees associated with unleaded fuel. In an environment where increasing quantities of non-revenue vehicles are being transitioned to zero-emissions vehicles, it is prudent to establish maximum flexibility for fuel demand and delivery.

## **BACKGROUND**

Metro currently operates a non-revenue fleet of 820 unleaded gasoline-powered vehicles (sedans, SUVs, trucks, and vans) and 558 hybrid vehicles (sedans, SUVs, and trucks) to support bus and rail operations. These vehicles are required to provide field supervision, bus operator relief, parts delivery, custodial services, facilities maintenance, maintenance of way, and various project management efforts.

Metro is committed to promoting and using zero-emission vehicles across the system, including in the non-revenue fleet. The purchase of electric vehicles is in process, along with the development of a system-wide charging infrastructure. Until they are replaced with alternative fuel or zero-emission vehicles in future years, unleaded fuel is required for the existing vehicles.

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The current contract for unleaded fuel will expire at the end of July 2024, and the new unleaded fuel supplier will work with Metro to ensure a smooth transition.

## **DISCUSSION**

The award of this Contract will allow the procurement of approximately 5,124,000 gallons of unleaded fuel over five years at prevailing OPIS pricing. OPIS is a widely accepted fuel price index published daily to reflect current market prices for petroleum products in the Los Angeles area. OPIS is a private, independent company with no stake in fuel transactions and is not funded by the oil industry.

Using an Indefinite Delivery/Indefinite Quantity Contract provides Metro with fuel on an as-needed basis at prevailing OPIS pricing with the application of state and federal taxes and fees associated with unleaded fuel. The procurement projections in the bid documents are estimates only, and Metro has no obligation or commitment to order any or all of the unleaded fuel estimated in the bid documents.

Metro is actively working towards converting revenue and non-revenue fleets to zero-emission vehicles to significantly reduce its carbon footprint. As zero-emission non-revenue vehicles become more readily available and the charging infrastructure is developing to support a zero-emission fleet, Metro will continue to replace unleaded fuel vehicles with zero-emission non-revenue vehicles. Currently, 21 electric non-revenue vehicles are in use, and 60 electric non-revenue vehicles are in some stage of the procurement process. Hybrid and zero-emission non-revenue vehicles currently account for 40% of the total non-revenue vehicle fleet.

# **DETERMINATION OF SAFETY IMPACT**

The award of this contract will allow Metro to respond quickly to safety-related incidents and ensure that all operating divisions have an adequate supply of unleaded fuel for the non-revenue vehicles used to support the bus, rail, facilities, and support departments focused on providing safe, clean, and reliable transportation services for Metro customers.

#### FINANCIAL IMPACT

Funding in the amount of \$4,712,300.00 is included in the FY25 budget in account 50405 Fuel Non-Rev. Equipment under multiple bus division maintenance and non-revenue fleet maintenance cost centers in operating project 306002.

Since this is a multi-year Contract, the cost center managers and Chief Operations Officer will be responsible for budgeting the cost in future years, including any option exercised.

#### Impact to Budget

The current source of funds for this procurement will be Federal, State, and Local funds, including Proposition C, Measure R, Measure M, Transportation Development Act, and Federal Section 5307. Using these funding sources maximizes the intent of allowable funding allocations given approved provisions and guidelines.

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## **EQUITY PLATFORM**

This action ensures that non-revenue vehicles have adequate fuel available to support the bus and rail fleet operations that serve Los Angeles County residents and disproportionately serve marginalized and vulnerable transit riders. The unleaded fuel used in non-revenue support vehicles helps to ensure clean, dependable, and safe bus and rail fleets operating in neighborhoods where disparities within the region can exist between residents' access to jobs, housing, education, health, and safety. Metro transportation provides an important lifeline for the residents in underserved communities.

The Diversity and Economic Opportunity Department (DEOD) did not establish a Disadvantaged Business Enterprise goal for this contract due to a lack subcontracting opportunities and the availability of certified small businesses that perform this service.

# **IMPLEMENTATION OF STRATEGIC PLAN GOALS**

The contract for unleaded fuel supports Strategic Goal 2: Deliver outstanding trip experiences for all users of the transportation system. The unleaded fuel is required for support vehicles used by Bus & Rail Operations, Facilities Maintenance, Rail Maintenance of Way, and other departments to support the various operations throughout the Metro transit system. These departments are focused on providing clean, safe, and reliable transportation services for all Metro customers.

## **ALTERNATIVES CONSIDERED**

The alternative is not to award the contract and instead purchase unleaded fuel on the spot market. This approach is not recommended since it does not provide for a fixed discount on price or a commitment from the supplier to ensure availability and delivery on a timely basis.

#### **NEXT STEPS**

Upon approval, staff will execute Contract No. FY119572000 to Mansfield Oil Company of Gainesville, Inc., effective August 1, 2024, to provide unleaded fuel for Metro's non-revenue fleet in support of Bus and Rail operations.

## **ATTACHMENTS**

Attachment A - Procurement Summary

Attachment B - DEOD Summary

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#### PROCUREMENT SUMMARY

#### **UNLEADED FUEL/FY119572000**

1.	Contract Number: FY119572000			
2.	Recommended Vendor: Mansfield Oil Company of Gainesville, Inc.			
3.	Type of Procurement (check one): ☐ IFB ☐ RFP ☐ RFP-A&E			
	☐ Non-Competitive ☐ Modification ☐ Task Order			
4.	Procurement Dates:			
	A. Issued: 2/2/24			
	B. Advertised/Publicized: 2/1/24, 2/2/24			
	C. Pre-Bid Conference: 2/14/24			
	<b>D. Bids Due</b> : 3/12/24			
	E. Pre-Qualification Completed: 4/9/24			
	F. Ethics Declaration Forms Submitted to Ethics: 3/25/24			
	G. Protest Period End Date: 6/21/24			
5.	Solicitations Picked	Bids/Proposals Received:		
	up/Downloaded: 16	5		
6.	Contract Administrator:	Telephone Number:		
	Lorretta Norris	(213) 922-2632		
7.	Project Manager:	Telephone Number:		
	Mike Gallegos	(213) 922-5797		

# A. Procurement Background

This Board Action is to approve Contract No. FY119572000 for the procurement of unleaded gasoline in support of Metro's non-revenue fleet vehicles. Board approval of contract awards are subject to resolution of any properly submitted protest(s), if any.

The IFB was issued in accordance with Metro's Acquisition Policy and the contract type is an Indefinite Delivery, Indefinite Quantity (IDIQ).

Three amendments were issued during the solicitation phase of this IFB:

- Amendment No. 1, issued on 2/7/24, revised the critical due dates;
- Amendment No. 2, issued on 2/23/24, revised the Scope of Services/ Technical Specifications;
- Amendment No. 3, issued on 3/6/24, revised the Scope of Services/ Technical Specifications.

On February 14, 2024, a pre-bid conference was held with a total of 11 individuals in attendance. There were two sets of questions and responses released prior to the bid due date.

A total of five bids were received on March 12, 2024.

## **B.** Evaluation of Bids

This procurement was conducted in accordance and complies with Metro's Acquisition Policy for a competitive sealed bid. All five bids received were determined to be responsive and responsible to the IFB requirements and are listed below in alphabetical order:

- AAA Oil, Inc.
- Mansfield Oil Company of Gainesville, Inc.
- Merrimac Petroleum, Inc. dba Merrimac Energy Group
- Patten Energy Enterprises, Inc.
- SC Fuels

The recommended firm, Mansfield Oil Company of Gainesville, Inc., the lowest responsive and responsible bidder was found to be in full compliance in meeting the bid and technical requirements of the IFB.

# C. Price Analysis

The recommended bid price from Mansfield Oil Company of Gainesville, Inc., has been determined to be fair and reasonable based upon adequate price competition, Independent Cost Estimate (ICE), historical purchases and selection of the lowest responsive and responsible bidder.

	Bidder Name	Bid Amount	Metro ICE
1.	Mansfield Oil Company of Gainesville, Inc.	\$19,351,826.94	\$21,060,000
2.	AAA Oil, Inc.	\$19,376,458.01	
3.	Merrimac Petroleum, Inc. dba Merrimac	\$19,447,673.92	
	Energy Group		
4.	SC Fuels	\$20,429,168.44	
5.	Patten Energy Enterprises, Inc.	\$24,462,452.28	

# D. Background on Recommended Contractor

The recommended firm, Mansfield Oil Company of Gainesville, Inc., headquartered in Gainesville, Georgia, has been in the petroleum business for over 60 years. Mansfield Oil Company of Gainesville, Inc., has provided the same and similar products to other agencies including Southern California Regional Rail Authority (Metrolink), San Francisco Bay Area – Water Emergency Transportation Authority, San Mateo County Transit, City of Stockton, CA, Dysart Unified School District, Santa Clara Valley Transportation Authority and numerous other agencies.

#### **DEOD SUMMARY**

#### **UNLEADED FUEL/FY119572**

## A. Small Business Participation

The Diversity and Economic Opportunity Department (DEOD) did not establish Disadvantaged Business Enterprise (DBE) participation goal for this Indefinite Delivery / Indefinite Quantity (IDIQ) procurement due to lack of subcontracting opportunities. Mansfield Oil Company of Gainesville, Inc. did not make a commitment and is expected to perform the work with its own workforce.

# B. Local Small Business Enterprise (LSBE) Preference

LSBE preference is not applicable to federally funded procurements. Federal law (49 CFR § 661.21) prohibits the use of local procurement preferences on FTA-funded projects.

# C. Living Wage and Service Contract Worker Retention Policy Applicability

The Living Wage and Service Contract Worker Retention Policy is not applicable to this contract.

# D. Prevailing Wage Applicability

Prevailing wage is not applicable to this contract.

# E. Project Labor Agreement/Construction Careers Policy

Project Labor Agreement/Construction Careers Policy is not applicable to this Contract. Project Labor Agreement/Construction Careers Policy is applicable only to construction contracts that have a construction contract value in excess of \$2.5 million.