



Board Report

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PLANNING AND PROGRAMMING COMMITTEE JULY 16, 2025

SUBJECT: JOINT DEVELOPMENT 10K COMMITMENT AND POLICY UPDATE

ACTION: APPROVE RECOMMENDATION

RECOMMENDATION

CONSIDER:

- A. RECEIVING AND FILING an update on the Board of Directors' goal of producing 10,000 housing units through Metro's Joint Development program and progress to date; and
- B. ADOPTING the amended Joint Development Policy (Attachment A).

ISSUE

Joint Development (JD) staff have made notable progress on the Board of Directors' (Board) ten-year goal of completing 10,000 housing units by 2031, of which at least 5,000 will be income-restricted (10K Commitment). Key process improvements have and will continue to facilitate accelerated housing production on Metro-owned sites for those who need it most. The purpose of this report is to provide an update on those efforts. Staff also recommend adopting the amended Joint Development Policy, which includes minor revisions and added language to align with certain State and Federal laws and regulations, allowing JD projects to move forward expeditiously under a programmatic exemption to the Surplus Land Act (SLA).

BACKGROUND

Housing supply, affordability, and homelessness continue to remain prevalent issues in Los Angeles County. According to the California Housing Partnership (CHP), the County has a shortfall of 485,667 homes affordable to lower income renters. The CHP analysis also suggests that County renters need to earn 2.9 times the minimum wage to afford an average asking rent of \$2,578.* Though the total number of individuals experiencing homelessness has decreased modestly, there are still 75,312 individuals who remain unhoused in LA County. In the meantime, rising construction costs, restrictive land use controls, and neighborhood resistance also continue to present challenges to housing production in LA County.

In June 2021, in response to Los Angeles County's housing affordability crisis, the Board approved

an updated JD Policy focused on affordable housing, establishing Metro's 10K Commitment and calling for the reinvestment of JD revenues to support transit-oriented communities (TOC) activities.

In July 2021, staff obtained a \$1.6 million grant from the Southern California Association of Governments to complete an in-depth analysis of Metro's JD processes and opportunity sites. This analysis developed acceleration strategies to overcome existing hurdles to project delivery, without sacrificing community input or project quality. The work from this grant was incorporated into the 10K acceleration strategies described below.

Surplus Land Act

In 2019, AB1486 expanded the SLA to strengthen the State Department of Housing and Community Development (HCD) oversight of surplus land disposition and prioritize use of local surplus land for affordable housing. The amendments created additional procedural steps for a local agency to secure HCD approvals for property disposition and placed limitations on Metro's overall flexibility with respect to land transactions and future joint development of any non-residential uses.

JD 10K Sites

In February 2023, the Board directed staff to develop an inventory of Metro property suitable for housing and to identify strategies to accelerate the delivery of affordable housing through JD.

In April 2023, the Board approved a list of 20 Metro-owned properties (10K Sites) which were vacant or underutilized and could be repurposed to meet the Board's 10K Commitment as shown in the chart below.

10K Sites	Location
Artesia Station	Compton
Aviation/Century Station	Los Angeles
Balboa Station	Los Angeles
Canoga Station	Los Angeles
Century City Station	Los Angeles
El Segundo Station	El Segundo
Fairview Heights Station	Inglewood
Florence Station	Unincorporated
Glendora Station	Glendora
Heritage Square Station	Los Angeles
La Verne	La Verne
Pickle Works	Los Angeles
Pomona Station	Pomona
(G Line) Sepulveda Station	Los Angeles
Temple/Beaudry Bus Layover	Los Angeles
Universal City/Studio City Station	Los Angeles
Wilshire/Crenshaw	Los Angeles
Wilshire/La Brea	Los Angeles
103 rd St./Watts Towers Station	Los Angeles
17 th St./SMC Station	Santa Monica

10K Acceleration Strategies

As part of the April 2023 actions, the Board also adopted 29 strategies to accelerate the creation of new housing units (10K Acceleration Strategies). The 10K Acceleration Strategies center on equity and community engagement while expediting the delivery of housing. These strategies were informed by review of development policies of other agencies, discussions with key stakeholders, and interviews with staff. The strategies also built on input received through months of engagement for the 2021 JD Policy amendment including a virtual town hall, online surveys, and internal and external working groups. While the former JD process took approximately 10 years to complete a project, the acceleration strategies seek to reduce the timeframe to five years. The new process includes targeted community outreach, the establishment of a Developer Bench, standardized template agreements, simplified design review, and enhanced interdepartmental coordination.

In March 2024, consistent with the 10K Acceleration Strategies, the Board approved the creation of a pre-qualified bench of developers (Developer Bench) eligible to respond to future 10K Site Requests

for Proposals (RFPs).

In June 2024, the Board adopted an amended JD Policy and Exclusive Negotiations Agreement (ENA) template which incorporated language to clearly define, communicate, and promote the collaboration and participation of community-based organizations (CBOs), community-based development organizations (CBDOs), Small Business Enterprises (SBEs), Disadvantaged Business Enterprises (DBEs), and Disabled Veterans Business Enterprises (DVBES).

Community Engagement

To date, Metro has engaged with 832 community members at pop-up events or community intercepts and another 1,975 through 18 transit rider intercept efforts. Metro has connected with 372 local businesses, requesting feedback on community and transit amenities that may be provided with the new housing projects. In addition to our field engagement, our digital engagement included over 736,909 social media impressions and 204,100 newsletter recipients, resulting in 3,848 completed site-specific surveys.

Staff have also developed avenues for our Developer Bench to engage and partner with CBDOs, CBOs, SBEs, DBEs, DVBES, and Community Land Trusts (CLTs). Staff have hosted three “Building Partnerships” virtual events to facilitate networking among potential development partners prior to releasing site-specific RFPs. Over 245 multi-disciplinary participants have attended these events, resulting in development proposals spanning an impressive array of mission-driven organizations.

*California Housing Partnership, Los Angeles County 2025 Affordable Housing Needs Report (May 2025)

DISCUSSION

Progress Towards 10K Homes

When the 10K Commitment goal was established in June 2021, 2,221 units had already been completed. Since the goal was established, Metro welcomed residents to four newly completed 100% affordable JD projects, representing a total of 377 homes. These “legacy” projects, listed below, were many years in the making and their completion-all of which occurred in the past 15 months-is a significant milestone for the JD program and the communities these projects serve.

Recently Completed	Developer	Housing Units*	Start Date	Start to Finish (Years)
Lorena Plaza (1 st /Lorena)	A Community of Friends (ACOF)	49	2005	20
Los Lirios (1 st /Soto)	Bridge Housing & East Los Angeles Community Corporation (ELACC)	64	2013	11
La Veranda (Chavez/Soto)	Abode Communities	77	2014	10
Santa Monica Vermont Apartments	Little Tokyo Service Center (LTSC)	187	2017	8
TOTAL		377		

**Includes income-restricted and unrestricted Managers' units*

Other significant milestones since 2024 include the Board's approval of a joint development agreement and ground lease terms for Chavez Gardens (Chavez/Fickett), Crenshaw Crossings (Expo/Crenshaw), District NoHo (North Hollywood), and Lucha Reyes (Mariachi Plaza) representing more than 2,000 units entering the pre-construction phase and poised to begin construction upon securing full project financing.

With these recent milestones, Metro is well on its way to achieving the Board's 10,000-unit goal as shown in the chart below:

COMPLETED		
Site Name (Location)	Income-Restricted Units	Total Units
Parque Vista (Taylor Yard - Lot 2B)	42	42
LA Urban Homes (Taylor Yard - Lot 2A)		54
Taylor Yard Apartments (Taylor Yard - Lot 3)	68	68
Wilshire Vermont Apartments (Wilshire/Vermont Station)	90	449
Hollywood/Vine Hotel (Hollywood/Vine Station)		143
Casa Salazar (Taylor Yard - Lot 5)	107	108
La Veranda (Chavez/Soto)	76	77
LA Urban Homes (Taylor Yard - Lot 4)		41
Hollywood/Vine Apartments (Hollywood/Vine Station)	78	375
Santa Cecilia (1st/Boyle)	80	80
Rio Vista Apartments (Taylor Yard - Lot 1)	87	87
MacArthur Park Apts (Westlake/MacArthur Park (Ph. A)	90	90
Los Lirios (1st/Soto Station)	63	64
Metro Hollywood Apts (Hollywood/Western Station)	60	60
Lorena Plaza (1st/Lorena)	48	49
Santa Monica & Vermont Apartments	185	187
One Santa Fe (3rd/Santa Fe)	88	438
Solair Condos (Wilshire/Western Station)		186
SUBTOTAL	1,162	2,598
ACTIVE		
Site Name (Location)	Income-Restricted Units	Total Units
District NoHo (North Hollywood Station)	366	1,481
Lucha Reyes Apartments (Mariachi Plaza Station)	59	60
Crenshaw Crossing (Expo/Crenshaw Station)	397	401
Chavez Gardens (Chavez/Fickett)	109	110
Centro Westlake (Westlake MacArthur Park Station)	234	668
Venice Division 6	86	341
Duarte Station	99	100
Artesia Station	TBD	250 to 350
17th St/ SMC Station	TBD	275 to 350
Wilshire/Crenshaw	TBD	225 to 375
Taylor Yard - Lot 9	TBD	TBD
Florence Station	TBD	50 to 100

Pomona Station	TBD	300 to 400
Heritage Square Station	TBD	50 to 100
Universal City/Studio City Station	TBD	500+
Balboa Station	TBD	150 to 300
Canoga Station	TBD	150 to 300
Wilshire/La Brea	TBD	500+
La Verne Station	TBD	50 to 100
Fairview Heights Station	TBD	50 to 100
SUBTOTAL	1,350+*	5,711 to 6,636
FUTURE		
Site Name (Location)	Income-Restricted Units	Total Units
Pickle Works	TBD	150 to 250
Sepulveda Station	TBD	500+
103rd St/Watts Towers (Watts Towers)	TBD	50 to 100
El Segundo Station	TBD	100 to 150
Temple/Beaudry	TBD	100 to 150
Glendora Station	TBD	150 to 300
Aviation/Century Station	TBD	150 to 300
Century City Station	TBD	150 to 300
SUBTOTAL	TBD*	1,350 to 2,050
TOTAL	2,512+*	9,659 to 11,284**

* Number of income-restricted units for active and future projects to be determined at ENA stage.

**The range of potential housing units includes preliminary estimates for active and future projects that are pre-ENA. These estimates are subject to change based upon the applicable local or state land use regulations and other factors that impact physical and financial feasibility.

10K Request for Proposals (RFPs)

Since the Board's approval of the Developer Bench in March 2024, Metro has initiated 9 site-specific community engagement efforts representing approximately 3,000 potential units, of which 1,500 would be income-restricted. A total of six RFPs have been released to the Developer Bench and thus far Metro has received 19 proposals for the first four sites (17th St./SMC, Wilshire/Crenshaw, Balboa and Canoga). As a point of reference, in the first half of 2025, Metro released the same number of joint development RFPs as it had in the decade from 2014 to 2024. A map showing the status of Metro housing sites is provided as Attachment B.

With the first 10K sites underway, staff are now able to move more quickly and easily through the process, allowing for the launch of all remaining 10K sites in the next 18 months. In the next six

months, Metro anticipates launching community engagement at up to six new sites and entering into up to six ENAs.

Considerations for 10K Plan Implementation

Feedback from local jurisdictions, housing advocacy groups, and non-profit housing developers has been overwhelmingly positive. While these groups have applauded Metro's commitment to an accelerated process, they have also raised concerns about the lack of available resources - traditional capital, grants, and human resources - to realistically respond to this "surge" of opportunities.

At the local level, while communities acknowledge the need to address the regional housing shortage, local stakeholders have surfaced traditional concerns such as anticipated parking and traffic impacts; impacts to those that lease Metro property for short-term use; height and density and concerns and the potential for any development-even 100% affordable projects-to exacerbate displacement of existing residents and businesses.

At the Balboa Station, several residents within the 1-mile area surrounding the site have raised concerns about the level of engagement necessary to garner community support. Further discussion on Community Outreach is below.

At the Florence Station, a neighborhood advocacy group raised concerns that developing the Park and Ride there would remove a vital community resource and exacerbate the neighborhood's existing parking shortage. Further discussion on Parking is below.

Communities have also expressed concern that the current housing selection process does not have a local preference. Staff continue to monitor the City of Los Angeles' exploration of a policy that would enable local residents and/or artists in certain neighborhoods priority in the housing lottery for these projects.

As noted in the 2024 Board Action approving the developer Bench, site-specific RFPs are released only to the developer bench but directly include the Community Recommendations and evaluation criteria contained in the Outreach Report. Upon release of the first two 10K RFPs, Wilshire/Crenshaw and 17th/SMC Station, staff posted select elements of all submitted proposals to the Metro website for public comment with the intention of increasing transparency. The public posting of proposals raised issues relative to stakeholder expectations because Metro's "black-out period" prohibits Metro from engaging in discussion with the public regarding specific proposals while the developer selection process is underway. Moving forward, staff will instead post the key details of the selected proposal along with a Notice of Intent to Award, at which point the black-out restrictions would be lifted. Comments received on the selected proposal would be tracked and addressed by the developer in subsequent phases of the community engagement process.

Community Engagement

Key to the accelerated process (and delivering on the 10K Commitment) is a proactive community engagement program that seeks to overcome traditional barriers to participation by broadening the

opportunities and means by which stakeholders are engaged. Previous community engagement efforts tended to present each site as a blank slate, primarily engaging local residents in a dialogue about what community benefits a development project should provide. This visioning effort, while well-intentioned, created parameters for development without the input of the non-profit and for-profit developers that would be responsible for the delivery of the project, and as a result often raised unrealistic expectations about what could feasibly be delivered.

Under the accelerated process, the outreach effort starts from the Board's direction to repurpose and prioritize underutilized Metro property to address the housing shortage. The new process seeks focused input on the Board's designated "10K Sites" from a broader set of stakeholders that includes local residents, as well as transit riders, local employees and employers, schools, and others that may have ties to the local community. Metro solicits input on community needs via surveys, pop-up events, community intercepts, key stakeholder roundtables, and transit rider intercepts. Surveys help Metro to collect specific input from targeted audiences while pop-up events and direct engagement with stakeholders in their daily routines and commutes ("intercepts") allow face-to-face conversations with stakeholders on the issues that matter most to them. Staff meet residents and transit riders where they are, at local events, neighborhood institutions, and on their commutes. Stakeholders are engaged around their needs and interests for the future housing site, which includes the ground floor uses, surrounding open space, landscaping, and other amenities.

Once the developer is selected, the template ENA requires each developer to adhere to an outreach plan to engage stakeholders through a variety of means, which may include in-person or digital engagement, coordination with key stakeholder groups, and solicitation of public feedback on the design proposal. The outreach plan requires that the developer demonstrate to Metro how feedback received has been addressed in the revised project proposal before submitting that project for entitlements through the local jurisdiction approval process.

Parking

Ten of the 20 10K Sites are proposed at existing park-and-ride locations. Before recommending these sites for housing development, Joint Development staff worked with Metro's Parking Management team to conduct a parking demand study at all park-and-ride facilities across the LA Metro system. Though parking demand continues to lag across the Metro system, the study projected future parking demand using a logistic growth function that assumes an eventual rebound to pre-COVID levels.

Of the 21 park and ride sites analyzed, the study identified nine sites where sufficient parking would be available at other park and ride locations within a 15-minute drive of the station (calculated at 8:00 AM assuming weekday traffic).

Where communities have expressed concerns about loss of parking, it is helpful to distinguish among the three types of parking that may be desired: 1) transit parking, which as noted above is managed by directing patrons to underutilized lots nearby; 2) parking for the new housing development, for which the Metro's Joint Development policy has established a maximum of 0.5 spaces per bedroom; and 3) community parking, which is not the intended or, in many cases, allowable use.

Staff will continue to work with communities to realistically balance these needs, including considering replacement parking on a case-by-case basis. However, in accordance with the Board's direction, maximizing affordable housing will continue to be the key priority.

10K Dashboard

In June 2025, staff launched a [dashboard](https://experience.arcgis.com/experience/fc3e300fce8642b0a24c996d32d99d0e/page/DASHBOARD) system (<https://bit.ly/MetroHousingProjectsandProgress> <https://experience.arcgis.com/experience/fc3e300fce8642b0a24c996d32d99d0e/page/Home>) on Metro's website to provide transparency and up-to-the-minute updates on project status, progress toward the 10K goal, and a forecast of upcoming milestones and opportunities to engage with Metro and the selected developers. The dashboard's continuous public reporting is critical to supporting Metro's goal to shorten the timeframe for project delivery from 10 to five years by focusing staff resources on program delivery while maintaining transparency. Through this system, the public will be notified of upcoming milestones such as launching outreach, releasing RFPs, developer selection and ENA execution. The dashboard is available at metro.net/10k. A static print-out of the dashboard is provided as Attachment C.

JD Policy Revisions

Revisions to the JD Policy are proposed to align terminology with the current developer selection process, clarifying that points will be awarded for proposals that: are aligned with community feedback; deliver more affordable units at deeper levels of affordability; include strategies to accelerate and streamline project delivery; and submitted by teams with experience accessing public funds for affordable housing. In addition, the amended Policy includes smaller "clean-up" items, such as streamlining affordability definitions and replacing the design checklist with "Site Infrastructure and Design Requirements" to match the current design review process.

In 2023, the SLA was amended to add a new, programmatic exemption that provides one-time blanket approval of property dispositions and allows transit agencies to use surplus land for commercial, industrial, retail, office and other uses if they have adopted a plan to dedicate at least 50 percent of gross acreage covered by the plan to residential uses and at least 25 percent of the residential units are reserved for lower income households. Modifying the JD Policy to codify this commitment is necessary to secure a programmatic exemption which will help streamline administrative procedures. This will help accelerate delivery on the 10K Commitment while also allowing for flexibility in land uses, where appropriate.

A new section enables Metro to qualify for a programmatic exemption permitted under California Government Code Section 54221(f)(1)(S), a recently adopted section of the SLA. The new policy language requires that Metro maintain a portfolio of real properties (SLA Portfolio) which, in the aggregate, satisfies the programmatic exemption by adhering to the following criteria:

- At least 50% of the gross acreage within the SLA Portfolio must be used for residential purposes.
- The SLA Portfolio must maintain a minimum density of 10 residential units per gross acre, averaged across all land in the SLA Portfolio.
- At least 25% of all residential units to be developed on the properties, but not

necessarily on the individual parcels, within the SLA Portfolio, must be affordable.

- At the time surplus land is disposed of under this policy, Metro must record affordability requirements in covenants or restrictions that run with the land.

Metro shall compile a list of properties that satisfies these criteria and HCD guidance. Staff may add new properties to or remove properties from the SLA Portfolio from time to time to maintain alignment with the JD Policy. The programmatic exemption will streamline HCD's approval of future JD projects and allow Metro additional flexibility to develop some property with non-residential uses, if appropriate. HCD has reviewed the proposed policy language, which models language adopted by other California transit agencies, and has indicated that the language is sufficient to enable Metro to take advantage of the exemption.

Language was also added to conform with electric vehicle charging revenue requirements contained in the Federal Transit Administration (FTA) Circular, which was updated in September 2024. The purpose of the FTA's proposed revisions is to incorporate changes made by the Bipartisan Infrastructure Law (BIL), implemented as the Infrastructure Investment and Jobs Act that amended the definition of a "Capital Project" in [Section 5302 of Title 49, United States Code](https://www.govinfo.gov/link/uscode/49/5302) [<https://www.govinfo.gov/link/uscode/49/5302>](https://www.govinfo.gov/link/uscode/49/5302). Specifically, the proposed revisions address "equipment to fuel privately owned zero-emission passenger vehicles" that is "installed as part of a joint development improvement" and requires "the recipient of [FTA] assistance to collect fees from users of the equipment . . . to recover the costs of construction, maintenance, and operation of the equipment."

The proposed amended policy has also been adjusted to conform the ENA term for all JD sites with the ENA terms for 10K Sites adopted by the Board in June 2024. The updated Policy allows that, unless otherwise approved by the Board, ENA terms will consist of a 12-month base period with the option to extend in 12-month increments up to a total of 60 months administratively, with notifications to the Board which will include a project status update, reasons for the extension, and proposed next steps.

Lastly, the updated policy corrects minor formatting errors to improve the readability of the document.

DETERMINATION OF SAFETY IMPACT

Approval of the recommendations will not impact the safety of our customers and employees.

FINANCIAL IMPACT

Adoption of the recommendations will not have an additional long-term direct financial impact on the Agency. The revisions to the JD policy need to be made to be eligible for the SLA programmatic exemption, but do not result in any changes to the 10K Program.

Impact to Budget

The current year JD program activity is incorporated into the adopted FY26 budget. This item does not change the level of JD activity projected for the 10K Program. The funding sources for the FY26 budget are JD revenues reinvested to the JD program and other general funds which are eligible for

bus & rail operations and capital projects.

EQUITY PLATFORM

The implementation of the 10K Acceleration Strategies will facilitate the development of affordable housing, market rate housing, and other public benefits such as job creation, transit investments, first-last mile improvements, open space, community rooms, and urban greening. Development of housing for all income levels is essential to alleviating the housing shortage that disproportionately and negatively impacts all categories of disadvantaged communities including Black, Indigenous, or People of Color (BIPOC), low-income households, people with disabilities, and other marginalized communities.

In some instances, the delivery of market rate or affordable housing will be accompanied by neighborhood change that may be felt most acutely and negatively by marginalized and vulnerable populations immediately surrounding such sites. The 10K Acceleration Strategies seek to minimize disruptive impacts, such as displacement, while increasing opportunities to serve not only at-risk populations but also disadvantaged communities via the delivery of affordable housing throughout the County focusing on areas with the greatest need.

The 10K Acceleration Strategies utilizes the JD Policy as its basis for implementation. Though the JD Policy is being amended with revisions for internal/external alignment, the foundation of the JD Policy has been informed through extensive outreach and engagement which included a virtual town hall event, online surveys, internal and external working groups, community-based development organization interviews, and extensive input from staff.

VEHICLE MILES TRAVELED OUTCOME

Total VMT and VMT per capita in Los Angeles County are lower than national averages, the lowest in the SCAG region, and on the lower end of VMT per capita statewide, with these declining VMT trends due in part to Metro's significant investment in rail and bus transit.* Metro's Board-adopted VMT reduction targets align with California's statewide climate goals, including achieving carbon neutrality by 2045. To ensure continued progress, all Board items are assessed for their potential impact on VMT.

As part of these ongoing efforts, this item is expected to contribute to further reductions in VMT. This item supports Metro's systemwide strategy to reduce VMT through investment activities that will benefit transit-oriented communities and further encourage public transit ridership, ridesharing, and active transportation.

The 10K Program and Policy update will accelerate the delivery of housing adjacent to public transit, reducing the need for a car and therefore County VMT. Metro's Board-adopted VMT reduction targets were designed to build on the success of existing investments, and this item aligns with those objectives.

*Based on population estimates from the United States Census and VMT estimates from Caltrans' Highway Performance Monitoring System (HPMS) data between 2001-2019.

IMPLEMENTATION OF STRATEGIC PLAN GOALS

By approving these recommendations, Metro will advance the Vision 2028 Strategic Plan Goal #3, to “enhance communities and lives through mobility and access to opportunity,” by activating several transit-oriented communities with catalytic development projects that will bring housing, jobs, and services to neighborhoods across the Metro system and Los Angeles County at-large.

ALTERNATIVES CONSIDERED

The Board could defer or deny approval of the recommendations. This is not recommended as the JD Policy revisions are necessary for the JD Program to conform to federal and state requirements and allow Metro to continue its trajectory in meeting the 10,000-unit mandate by 2031.

NEXT STEPS

Upon approval of these recommendations, staff will incorporate the amendments as indicated in Attachment A and share the adopted policy with HCD. Staff will provide periodic updates on the 10K Commitment to the Board and the public via stakeholder emails, Metro community relations newsletters, and automatic notifications from the on-line dashboard system.

ATTACHMENTS

Attachment A - Amended Joint Development Policy

Attachment B - Joint Development Sites

Attachment C - Joint Development Dashboard

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ATTACHMENT A – Amended JD Policy

Joint Development Policy



Metro®

JUNE 2024 JULY 2025

I. INTRODUCTION

Vision 2028 Strategic Plan

The Los Angeles County Metropolitan Transportation Authority (Metro) Vision 2028 Strategic Plan encourages the development of affordable housing near transit in order to give more people, especially in low-income communities, better access to transit.

Metro Joint Development

The Metro Joint Development (JD) Program is a real estate development program for properties owned by Metro [\(JD Program\)](#).

This document serves to inform communities in which JD projects are constructed, developers who build them, and the general public, about the values, policies, and processes that govern the JD Program.

Land Use and Transit

Transit systems are most effective if they are surrounded by transit-supportive land uses that includes jobs, housing, schools, and amenities. While Metro does not have land use authority in Los Angeles County (the local jurisdictions hold this power), Metro can leverage the land it owns on behalf of the public, usually adjacent or proximate to Metro's transit infrastructure, to deliver transit-supportive uses (to the extent these uses comply with local land use policies).

Housing Affordability

Los Angeles County is suffering from a severe housing affordability crisis which is disproportionately impacting low-income residents, who make up Metro's core ridership.

Purpose

This [JD Policy](#) is intended to enable Metro to build as much quality housing near transit as possible, for those who need it most, as soon as possible. Additionally, the [JD](#) Policy will continue to enable the development of other transit-serving uses (beyond housing) that will increase access to opportunity and support an efficient transit network.

II. VALUES & GOALS

Equity & Inclusion

- Deliver housing and amenities for everyone, focusing benefits for historically disadvantaged communities.
- Actively engage community members.

Access

- Preserve, protect and promote transit infrastructure and use.
- Respect communities around transit by stabilizing and enhancing housing and other amenities.
- Increase transit ridership and decrease single occupancy vehicle use.

Performance

- Leverage the value of the JD portfolio to maximize and accelerate positive impact.
- Streamline process to deliver projects faster without compromising quality or cutting corners.
- Measure the impact of the JD Program with specific performance metrics.

Innovation

- Lead the region and nation by driving innovation around transit-oriented housing.
- Pursue new methods of engagement, financing, and construction to deliver projects faster and more equitably.

MISSION STATEMENT: Create high-quality homes, jobs, and places near transit for those who need them most, as soon as possible.

III. POLICIES

A. Income-Restricted Housing

1. Affordable First.

Metro will pursue all new JD sites for housing developments with 100% of residential units as Income-Restricted to persons and families of Extremely Low, Very Low, Lower or Moderate Income, in alignment with neighborhood incomes, as further described below.

2. Neighborhood Alignment.

Metro will consider the local context and select an appropriate range of housing types to meet the needs of a diversity of household incomes, sizes, and ages. Metro will determine the affordability levels of any Income-Restricted Units by evaluating neighborhood income and rent levels as further described in the Process Section.

3. Minimum Affordability.

If development of 100% Income-Restricted Units ~~are-is~~ determined to be infeasible for a particular site, at least 25% of units at such site will be affordable to Lower Income households or below, or an equivalent number of Income-Restricted Units at income levels calculated to an equivalent “Affordability Score,” defined below. A Mixed-Income Project may also be pursued if a greater number or ~~leveldepth~~ of Income-Restricted units can be generated in a Mixed-Income Project than in a 100% Income-Restricted project.

4. Affordability Definitions.

The “Affordability Score” is a measure of ~~the overall a project’s overall~~ affordability levels determined by the percentage of Income-Restricted Units and their ~~leveldepth~~ of affordability. ~~Scores will be determined consistent with the following equivalent unit mixes. Scores may also be adjusted to encourage additional housing-related benefits.~~

~~Extremely Low Income: 11% of units~~

~~Very Low Income: 15% of units~~

~~Lower Income: 25% of units~~

~~Moderate Income: 50% of units~~

“Area Median Income” or “AMI” is the median annual income for a family or household in the County of Los Angeles. This amount is established each year by the United States Department of Housing and Urban Development (HUD) and published annually by the California Department of Housing and Community Development (HCD). As a point of reference, in April 2021, the Los Angeles County AMI for a three-person household was \$106,400. The commonly used income categories are approximately as follows, subject to variations for household size and other factors:

- Extremely Low Income: 0 to 30% of AMI

- Very Low Income: >30% to 50% of AMI
- Lower Income: >50% to 80% of AMI
- Moderate Income: >80% to 120% of AMI

“Income-Restricted Units” are housing units that are reserved for people or households earning no more than a certain threshold income.

A “Mixed-Income Project” is a JD project with both Income-Restricted Units and market rate units.

“Neighborhood AMI” is a measure of the median income in a neighborhood surrounding a proposed JD project and will only be used to inform income levels for Income-Restricted Units where Neighborhood AMI is lower than County AMI.

B. Transportation & Access

1. Transit-Supportive Land Use.

Metro will prioritize trip generating uses on JD sites to allow more people to drive less and access transit more. Projects will be prioritized which include more housing units for transit riders or a greater intensity of activity.

2. Preservation of Transit Facilities.

Metro must retain authority over its transit facilities and services, and development shall not negatively impact existing or future public transportation facilities.

3. Transit Connections.

Metro will maximize connections to transit facilities from and through JD projects, where appropriate. Projects are encouraged which provide for increased station access using buses, active transportation, and other alternative modes of travel. Projects should include provisions for effective and flexible curbside management of last-mile goods delivery and shared mobility services such as rideshare, microtransit, carshare, and carpools to minimize unintended consequences.

4. Parking.

Metro will require projects that include parking spaces for residential uses to be at a ratio no higher than 0.5 parking spaces per bedroom. If the resulting residential parking is less than the minimum required by local land use policies, then JD projects will include residential parking at ratios no higher than the minimum required by such local policies. For JD projects built on existing park and ride lots or providing park and ride spaces, Metro

will consider parking demand and pricing strategies when determining a strategy for replacement parking, if applicable.

- Unbundled Parking. All off-street parking spaces related to residential uses in a JD project must be “unbundled” (i.e., marketed and rented separately from the units within the project) in order to capture the actual cost to construct and maintain the dedicated parking spaces. An exception may be granted for Income-Restricted Units, if required by funding sources.
- Shared Parking. Metro will evaluate and pursue, wherever possible, shared parking strategies with the overarching goal of reducing the total number of off-site spaces constructed on the JD site.
- Replacement Parking. In the event that a Metro JD project is pursued on an existing Metro park and ride lot, demand-responsive considerations should inform replacement parking, if any.

5. Equity.

Metro will ensure that all projects are consistent with the Metro Equity Platform. Projects will be analyzed with Metro equity analysis tools and will strive to address past unintended consequences and provide the most opportunity to the most vulnerable populations, especially transit-dependent residents. In addition, Metro will ensure that JD projects comply with FTA Title VI Civil Rights and Environmental Justice requirements. Compliance with Title VI will be required of developers selected for JD projects.

C. **Resources**

1. Maximize Benefit.

Metro will seek the project that secures the best value for the public which may include affordable housing, public amenities or financial return that can be reinvested into Transit Oriented Communities (TOC).

2. Land Subsidies.

Where appropriate, and necessary for project feasibility, Metro may, subject to the approval of the Metro Board of Directors (“Board”), subsidized JD projects by discounting ground leases below the fair market value in order to accommodate transit infrastructure, Income Restricted Units, or other community benefits. Ground lease discounts from fair market value will be disclosed to the Board in an absolute dollar amount when transaction terms are presented to the Board for approval.

3. Collaborative Contribution.

Projects are encouraged which obtain capital, loans, grants, in-lieu contributions, or strategic partnerships from other agencies, including use of Local Return dollars in accordance with the Board-adopted TOC Policy, to create greater community economic benefit to JD projects.

4. Land Ownership.

Metro will retain fee ownership of its land, relying on long-term ground leases to develop its property. In exceptional cases where Metro's continued ownership of a property is neither convenient nor necessary, Metro may sell the property in fee to the developer. In the event that a fee disposition of Metro property is necessary for a JD project, Metro will place a covenant on the property requiring that any Income-Restricted Units developed remain Income-Restricted in perpetuity, where feasible, and in any case for a period of not less than 99 years. Upon the expiration of the covenant, Metro shall have the right of first offer to acquire fee ownership of the land on terms tailored for the particular property and otherwise acceptable to Metro.

5. Use of Proceeds.

Proceeds from JD projects will be reinvested in Transit Oriented Communities activities.

6. Strategic Acquisition.

To encourage opportunities for JD projects surrounding transit investments, Metro will evaluate transit corridor projects in the initial planning (e.g., during the environmental and preliminary engineering phases) and shall seek to create the most advantageous conditions for JD projects in the acquisition of required property, location of new station sites, and construction of station facilities.

D. Community Outreach

~~1. Community Engagement.~~

Metro will pro-actively engage with the communities throughout the JD process and require that developers do so as well.

~~2.1. CBO Participation.~~

Metro will require, wherever feasible, that developers collaborate with local Community Based Organizations (CBOs), both formally as development partners or informally as community partners providing independent community-level input on the project scope, design and program.

~~3.2. Local Collaboration.~~

Metro will consult and work cooperatively with local jurisdictions and developers to encourage transit-supportive, high-quality development at stations and surrounding properties. All JD projects must follow local laws and land use policies of the jurisdiction in which they are located.

E. Developer Solicitation

1. Competitive Solicitation.

Metro's preferred method for selection of developers for its JD projects is conducted through a full, open and competitive selection process that is further detailed in the Process section.

2. Unsolicited Proposals.

Staff may consider unsolicited proposals that seek the right to develop or improve Metro property by bringing unique benefits to a Metro site such as adjacent property or innovative design. For example, a successful proposal might add additional land area to a Metro site that would enable the combined properties to support a superior development than the Metro property alone. Unsolicited proposals must comply with all policies set forth herein.

If pursued, Metro will conduct market and zoning analysis, study the surrounding Neighborhood AMI, and seek input of impacted stakeholders to ensure the unsolicited proposal is in alignment with community needs.

F. Project Requirements

1. Small & Disadvantaged Businesses.

Development teams shall provide opportunities for Metro-certified Small Business Enterprises (SBEs), Disadvantaged Business Enterprises (DBEs), and Disabled Veterans Business Enterprises (DVBES) to partner in their projects through the delivery of professional or construction services.

2. Design Excellence.

Metro is committed to design excellence in JD projects. Metro will promote context sensitive planning, architectural integration, and quality materials for all programmatic elements of JD sites. Metro will ensure that projects demonstrate a high quality of design that is both sensitive to community context and enhances the surrounding community. If applicable, staff may require developers to incorporate community-appropriate public art and/or Metro directional signage into the proposed project.

JD projects will often require a signage and wayfinding program connecting the development to the transit system. These designs must reinforce Metro's brand identity and shall be prepared by a professional environmental graphic design consultant contracted

by the Developer. JD projects may also provide opportunities for developers to commission public art in order to support cultural equity and articulate a community identity. Emphasis should be focus on spaces with high visibility and opportunity for architectural integration.

3. Sustainability.

Metro will require that JD projects shall be built to the latest green building codes and in accordance with the Metro Moving Beyond Sustainability plan.

4. Project Labor.

Metro will apply its agency-wide Project Labor Agreement and Construction Careers Policy to JD projects that meet the following thresholds: a mixed-use project containing both a residential and a commercial component, where there are more than sixty (60) residential units being built; a residential only project that exceeds sixty (60) residential units; or a commercial only project (retail, office or hotel) that exceeds forty thousand (40,000) square feet of space.

IV. PROCESS

While this document is Board-adopted, Metro may continue to refine this Process section administratively as needed, so long as any refinements are in keeping with the Policy statements set forth in the previous Policy Section.

A. Site Selection

1. Acquisition.

In the initial planning of a transit corridor project (e.g., during the environmental and preliminary engineering phases), Metro may conduct site analysis and evaluate proposed station sites for their JD potential. Working with Metro's Corridor Planning, Real Estate and Program Management departments, JD staff shall review proposed transit project property acquisitions for JD potential before the acquisition footprint is established and cleared during environmental review.

2. Site Prioritization.

The JD staff has finite resources; therefore, the decision to begin a JD project must be made carefully, factoring in several criteria including, but not limited to market conditions, community input, ability to generate Income-Restricted Units, potential for local jurisdiction partnerships, and Metro resources. The JD workplan will prioritize projects with consideration of the following:

- Neighborhood Stabilization. Metro will prioritize projects located in areas at higher risk of displacement based on the most recent and reputable data available.
- Equity Focus Communities (EFCs). Metro will prioritize projects that fall within the EFC geographies which have lacked investment and experienced disenfranchisement, as defined in Metro's Long Range Transportation Plan.
- Access to Opportunities. Metro will prioritize projects that deliver Income-Restricted Units in areas with greater access to opportunities, such as jobs, schools, and other amenities.
- Streamlining. Metro will evaluate projects based on their potential to be delivered quickly and with the least cost to Metro.
- Maximizing Impact. Metro will prioritize projects that can best leverage transit supportive land use policies and deliver the greatest public benefit.

B. Project Scoping

1. Site Analysis.

At the outset of the site selection process, staff shall conduct zoning and market analysis to determine the capacity of a JD site for housing units, community benefits and financial potential. Staff will conduct a community needs assessment and asset mapping to identify opportunities for the development program to leverage existing community resources and fill gaps where they exist. Potential JD sites will be evaluated through Metro equity analysis tools to address past unintended consequences and provide the most opportunity to the most vulnerable populations, especially transit-dependent residents.

Metro will estimate any additional costs of upgrades required to develop the property in a manner that preserves existing transit infrastructure and operations. Examples of such costs include adding a new entrance, building replacement park and ride parking, or development features necessary to span or otherwise accommodate existing transit infrastructure.

2. Neighborhood Income Analysis.

As part of the site analysis, Metro will evaluate income and rent data for the area that is within an approximately 15-minute walk of the site. The evaluation will include an historic “lookback” to determine a baseline “Neighborhood AMI” that will inform the threshold of household income levels and rents that will be targeted for projects with Income-Restricted Units. The neighborhood income and rent data will inform the outreach and preparation of Development Guidelines, with a goal of aligning housing affordability levels with the needs of the neighborhood and ensuring a realistic conversation about tradeoffs.

3. Community Engagement.

Outreach should focus on upfront visioning and community updates throughout the process. In conducting outreach, Metro will utilize a breadth of outreach tools designed to broaden participation beyond traditional channels for gathering community input including, but not limited to focus groups, one-on-one meetings, workshops, pop-up events, attending other community meetings and events, intercept surveys, participation in community events, as well as virtual and online tools such as online surveys and virtual workshops to reach a broader stakeholder base.

Metro will consult with local jurisdictions and conduct outreach to solicit input from the community surrounding a JD site. JD staff, working closely with Metro Community and Construction Relations staff, shall work with community stakeholders and the local jurisdiction to define a vision for the potential project.

4. Development Guidelines.

Upon determination of a unified vision that is desirable to the community and economically feasible, Metro will prepare Development Guidelines. The Development Guidelines will articulate the following project expectations:

- Scale and Program. Results of the market and zoning analysis, Neighborhood Income Analysis and Community Engagement ~~—community outreach, and neighborhood income and rent levels~~ will be reflected in the Development Guidelines to set expectations for proposals.
- Transit Infrastructure Requirements ~~;~~ (if applicable). To the extent that additional transit investments are required to create a developable parcel, the scope and estimated cost for such improvements will be disclosed.
- Regulatory and Planning Framework. In communities where there has been a recent community plan or specific plan update or extensive outreach and visioning effort, the Development Guidelines will be informed by that document. The Development Guidelines will also incorporate relevant Metro plans and policies.
- Community-Informed Development Vision. The Development Guidelines will outline site-specific, community-informed priorities based on site analysis and Community Engagement ~~outreach~~.
- Project Checklist ~~Site Infrastructure and Design Requirements~~. Transit-oriented developments are expected to be walkable, human-scaled, and supportive of alternative transportation modes, among other attributes. These attributes will be encompassed in the Site Infrastructure and Design Requirements ~~comprise a standardized “project checklist”~~ to ~~advise~~ include design-related expectations such as the treatment of ground floor uses, pedestrian enhancements, community spaces and the like.
- Design Criteria. The Development Guidelines will specify urban design elements and site plan expectations unique to the site, as well as environmental graphics and public art for each project, if applicable.
- Community-Informed Evaluation Criteria. Community members will be invited to provide input on the evaluation criteria as part of the Development Guidelines so that the ultimate determining factors for selection are transparently communicated before a solicitation.

C. Developer Selection

1. Project Solicitation.

Metro will solicit proposals for development of a JD site through a Request for Information and Qualifications (RFIQ) and/or an Request for Proposals (RFP). Because of the unique nature of JD transactions and their divergence from a typical public procurement of goods or services, the developer solicitation process will use the Metro Acquisition Policy as a general guideline. Unique processes may be pursued in order to bring forward the best value project for Metro and the community. The RFIQ/RFP process will adhere to applicable state and federal codes, and, if the subject site was purchased with federal funding, there will be

a conformation to Federal Transit Administration FTA circular 7050.1 CB, which governs JD projects, as it may be amended from time-to-time.

2. Community-Based Development Organizations (CBDOs).

Following input from Los Angeles County-based community organizations and developers, in 2023 Metro defined a CBDO as “a nonprofit, tax-exempt, housing developer with a commitment to a geographic community and a stated intention of generating community scale outcomes including building wealth, increasing economic stability, improving health, or advancing equity through its projects and programs or partnerships with other organizations.” Harnessing the local expertise of CBDOs will help Metro effectuate meaningful community engagement and develop JD projects that include elements that benefit, enhance, and respond to the needs of surrounding communities. Metro will require, wherever feasible, that development teams be led by or include CBDOs. If a CBDO is a partner rather than the lead developer, it must have an active role and financial stake in the development.

3. Fostering Partnerships.

During the solicitation process, staff may host a “Building Partnerships” event to highlight small businesses and local CBOs with the goal of connecting them with potential developer proposers, especially CBDOs.

4. Proposal Evaluation.

Metro will assemble an evaluation panel generally consisting of key Metro personnel, a representative of the local jurisdiction, and a community stakeholder, to the extent feasible and appropriate. Additionally, an urban design or development consultant, financial services consultant, community representative, and/or local jurisdiction technical staff may be used to provide support and advisory services in the evaluation of proposals. The evaluation panel will evaluate JD proposals and select a developer or defer a JD project if none of the proposals maximize JD objectives.

5. Evaluation Criteria.

JD proposals will be evaluated based on their conformance with site-specific Development Guidelines and their support of the JD Policy. The selection team will evaluate various criteria and award points for project attributes including, but not limited to, the following:

1. ~~Vision, Scope and Design~~Project Concept. Projects that effectively carry out Metro’s JD Policyies goals, objectives, and vision as well as projects that compliment and support herein and the vision expressed for the JD site as described in the site-specific Development Guidelines and address the key takeaways expressed in the Outreach Report.
2. Housing Affordability and Community Benefits. Projects with a greater number of Income Restricted Units, and/or deeper affordability levels following the

~~Affordability Score and the alignment of affordability levels with Neighborhood AMI, that effectively maximize the number of units provided on the project site, commit to delivering other public benefits, and if a project is mixed-income, the extent to which the project maximizes the percentage of Income-Restricted Units and level of affordability.~~

~~3. Transit-supportive Land Uses. Projects with trip-generating uses that allow more people to drive less and access transit more.~~

~~4.3. Financing Strategy. Projects that provide a proforma based on reasonable assumptions and that provide a detailed, reasonable, and feasible plan for implementation of the proposed financial program. Projects whose proposer has demonstrated a history of successfully securing the proposed funding sources. Projects that provide a financing strategy that compensates Metro given the affordability and public benefits provided and an offer that is defensible and unlikely to be reduced, with a reasonable and financially feasible proforma that compensates Metro at a fair market value for the land.~~

~~5.4. Implementation Streamlining and Innovation. Projects that present a credible plan for delivery within the stated schedule and present sufficient and reasonable detail on how the Proposer plans to secure entitlements and environmental clearances. Additionally, projects that include unique efforts, techniques, or innovations to feasibly accelerate project delivery, have a clear schedule for implementation, have the potential to be delivered fastest and with the least cost to Metro; projects that are “by right” and do not require discretionary local actions; and projects with demonstrated community support that are less likely to be delayed by opposition.~~

~~6.5. Development Team. Proposers with demonstrated experience advancing and completing projects of a similar magnitude to the proposed project and/or transit-oriented projects that require extensive coordination with a transit agency and local jurisdiction to implement transit replacements/improvements such as parking facilities or development of multimodal access. Proposers that demonstrate the capacity to advance the proposed project and have not filed for bankruptcy. Lastly, proposers that have demonstrated experience or can commit to partnering with CBDOs, CBOs, SBEs, DBEs, DVBES, and CLTs. Additional points will be awarded if the developer is a CBDO, partnering with CBOs, SBEs, DBEs, and DVBES; Proposer teams where a CBDO is the lead developer or where a non-CBDO has committed to a partnership with a CBDO. Additional points will be awarded if the lead developer is a CBDO.~~

~~7. Community Engagement. Proposals that reflect robust engagement with CBO’s and other community stakeholders as part of the development process.~~

6. Unsolicited Proposals.

Metro will evaluate unsolicited proposals using a three-phased approach:

- Phase One: Conceptual Proposal
- Phase Two: Detailed Proposal
- Phase Three: Community EngagementOutreach and Preliminary Discussions

Metro will respond to unsolicited proposals by following federal procurement guidelines for competitive procurement. Metro may, at any time, choose not to proceed further with any unsolicited proposal.

Phase One – Conceptual Proposal

Phase One includes a basic threshold review and evaluation of conceptual proposals, based on their compliance with the policies set forth in Section III, the site prioritization metrics set forth in Section IV.A.2, and the availability of staff resources at the time of receipt. Unsolicited proposals will only be accepted from developers with site-control of adjacent properties. If staff determines that the Phase One proposal should proceed, staff will request additional detailed information in a Phase Two proposal.

Phase Two – Detailed Proposal

During Phase Two, developers can meet with JD staff to better understand the process and the requirements for the proposed project. A Phase Two proposal will be evaluated based on its advancement of the JD P policy priorities set forth in this document and the evaluation criteria set forth in Section IV.C.4. If Metro intends to move forward with a Phase Two proposal, JD staff and the proposers shall conduct outreach to targeted stakeholders in Phase Three.

Phase Three – Community EngagementOutreach and Preliminary Discussions

During Phase Three, Metro and the developer will conduct robust community engagementoutreach to understand the reception of the proposed project by the community. This outreach may consist of:

- Meeting with local elected officials and municipal staff where the subject property is located;
- Meeting with key community and business stakeholder groups;
- Convening a public open house seeking community feedback;
- Collecting written feedback or survey responses received on-line; and
- Conducting virtual workshops, pop-ups, participating in community events, station intercept surveys, etc.

In response to the community input, the developer will be asked to address concerns raised and may submit a revised detailed proposal in response to public feedback. If the project is

successful in addressing community concerns and JD staff determines a viable project can move forward, the proposal will be recommended to the Board to enter into an Exclusive Negotiation Agreement.

D. Development Phase

1. Exclusive Negotiation.

Following either the RFIQ/RFP or unsolicited proposal processes described above, Metro may decide to enter into an Exclusive Negotiation Agreement and Planning Document (ENA) with a developer. Metro will negotiate and execute an ENA with the developer upon approval of a recommended developer and authorization by the Board, (unless the Board has delegated such authority to staff as was done for 10K Sites subject to the JD Developer Bench approved by the Board in March 2024).

Developer Responsibilities under the ENA include but are not limited to:

- Create a robust community engagement plan that will carry throughout the design, entitlement, and construction process for the project;
- Negotiate in good faith, including such project design and project financing information as necessary for staff to negotiate a transaction;
- In consideration for entering into the ENA, the developer will provide Metro a non-refundable fee and will also provide Metro with a deposit to pay Metro's actual costs to negotiate and evaluate the proposal, including certain Metro in-house and third-party costs;
- Report on CBDO, CBO, SBE, DBE, and DVBE participation in the delivery of projects;

Metro Responsibilities under the ENA:

- During the negotiation period, provided that the developer is not in default of its obligations under the ENA, Metro will negotiate exclusively and in good faith with the developer a Joint Development Agreement (JDA) and Ground Lease to be entered into between Metro and the developer and will not solicit or entertain offers or proposals from other parties concerning the site.

Term of the ENA:

- Unless otherwise approved by the Board, ENA terms will consist of a ~~twenty-four (1224)~~ month base period with the option to extend in twelve (12) month increments up to a total of sixty (60) months administratively, with notifications to the Board which will include a project status update, reasons for the extension, and proposed next steps. In considering an extension, staff will determine whether substantial progress has been made towards fulfillment of the

requirements of the ENA and may require payment of additional fees and/or deposits.

2. FTA Concurrence.

If a JD project will occupy land initially purchased with federal dollars, the project will need to obtain concurrence from the FTA in order to proceed.

3. Environmental Compliance.

Metro cannot enter an agreement that would legally obligate the project's completion until the Board - as a responsible agency under the California Environmental Quality Act (CEQA) and/or the National Environmental Policy Act (NEPA) - considers and analyzes the environmental impacts of the project. The project must be cleared through CEQA before a JDA or a Ground Lease can be approved by the Board. Metro is not the lead CEQA agency for JD projects; the agency with local regulatory land use authority generally serves that function.

4. Joint Development Agreement.

Upon satisfactory fulfillment of the development requirements in the ENA, negotiation of acceptable terms, and completion of the required environmental review under CEQA, Metro will recommend that the Board (a) take such action as required under CEQA and (b) authorize entering into a JDA and Ground Lease for the implementation of a project. The JDA shall describe the rights and responsibilities of both parties as established in the ENA negotiations.

5. Ground Lease.

Upon satisfactory fulfillment of the closing conditions required in the JDA, and receipt of FTA concurrence, Metro will enter into a Ground Lease for the use of the site. The Ground Lease will describe the rights and responsibilities of both parties with respect to the site. The Metro Chief Executive Officer~~CEO~~ or designee may also enter into such other documents and agreements to implement and administer the project as described in the JDA and Ground Lease.

V. JOINT DEVELOPMENT POLICY REQUIREMENTS & PROGRAM METRICS

While this JD Policy is Board-adopted, the Metro Deputy Executive Officer of Joint Development may refine this Section V. Joint Development Policy Requirements & Program Metrics, administratively from time to time, so long as any such refinements advance the values and goals listed in Section II of this Policy, are consistent with the other portions of this JD Policy, and are consistent with the Surplus Land Act (Cal. Government Code 54220 – 54234) as may be amended from time to time (SLA) and any then-effective implementing guidelines thereto issued by the California Department of Housing and Community Development.

A. SLA Portfolio Parameters

1. SLA Portfolio Development

In accordance with any applicable laws and this Section V, Metro shall maintain a list of real properties which is a subset of the larger portfolio of JD properties and which, in the aggregate, qualifies for the exempt surplus property category outlined in Cal. Gov. Code Sec. 54221(f)(1)(S) (SLA Portfolio). The SLA Portfolio is comprised of properties that have the potential to advance the Values and Goals of this JD Policy if utilized for the JD Program. The Deputy Executive Officer of Joint Development may add new properties to or remove properties from the SLA Portfolio from time to time to maintain alignment with the JD Policy in particular, the Site Prioritization considerations listed in Section IV. Process.

2. SLA Portfolio Composition

Metro shall require the SLA Portfolio to comply with the SLA and any other state or federal requirements, as may be amended from time to time. The SLA Portfolio will adhere to the following criteria:

- At least 50% of the gross acreage within the SLA Portfolio will be used for residential purposes.
- At a minimum, Metro will develop at least 300 residential units or 10 residential units per gross acre, averaged across all land in the SLA Portfolio, whichever is greater.
- At least 25% of all residential units to be developed on the properties, but not necessarily on the individual parcels, within the SLA Portfolio, will be affordable for and made available to lower income households as provided in Chapter 2, Part 1, Division 31 of the California Health & Safety Code, as may be re-codified or amended from time to time.
- At the time surplus land is disposed of under this policy, Metro shall record the above-mentioned affordability requirements in covenants or restrictions that run with the land.
- Before entering into an agreement to dispose of a parcel for nonresidential development of land in the SLA Portfolio, Metro, since January 1, 2020, must

have entered into agreement(s) to dispose of at least 25% of the land in the SLA Portfolio for affordable housing purposes, as required above.

- Metro shall, for land disposed of for residential purposes, issue a competitive solicitation process or put out to open competitive bid where all entities identified in Government Code section 54222, subdivision (a) are invited to participate.

B. Outcome Tracking

Metro will monitor and assess the JD Program and revise the JD Policy as needed. Metro will track the JD Pportfolio via a regularly updated dashboard of both completed and in-progress projects which will include data such as:

- Number and percentage of units by AMI levels
- Developer characteristics (ex. CBDO, market rate or non-profit, minority and/or women-led firms)
- Number of residents
- Resident employment and income characteristics
- Resident demographics
- Geographic distribution of JD projects
- Associated community benefits such as parks, community space, or street improvements
- Commercial space
- CBO, SBE, DBE, and DVBE participation in the delivery of projects
- Construction and permanent jobs created
- First/last mile improvements
- Transit infrastructure improvements
- Revenue to Metro

Developers will be required to allow Metro to conduct annual commercial and residential tenant surveys to gather metrics for ongoing monitoring. Consistent with pillar one of the Equity Platform, requiring ground lessees to allow Metro to conduct an annual tenant survey would enable JD to track JD Ppolicy objectives such as transit use, demographic data (as

allowed/feasible), car ownership, move in/move out information, revenue generation and qualitative data on the tenant satisfaction to help inform features of our projects (e.g., design issues, amenities, desired ground floor services, parking, and unit design).

In addition, Metro will conduct regular surveys of both existing and potential JD developers to identify areas of improvement for the JD Program.

VI. LEGAL FRAMEWORK

A. Statutory Basis

The Metro JD Program maintains statutory basis as obtained by a predecessor agency, the Southern California Rapid Transit District. Under California Public Utilities Code, Section 30600: “the district may take by grant, purchase, gift, devise, or lease, or by condemnation, or otherwise acquire, and hold and enjoy, real and personal property of every kind within or without the district necessary or incidental to the full or convenient exercise of its powers. That property includes, but is not limited to, property necessary for, incidental to, or convenient for joint development and property physically or functionally related to rapid transit service or facilities. The Board may lease, sell, jointly develop, or otherwise dispose of any real or personal property within or without the district when, in its judgment, it is for the best interests of the district to do so.”

B. State Regulations

In response to the state housing crisis, a number of new laws have been adopted that prioritize and expedite the development of Income-Restricted Units, specifically on public lands such as Metro JD sites. In pursuing JD projects, Metro will comply with all relevant state laws.

Metro JD sites which were acquired with assistance from State funding sources may be subject to additional State laws or processes and will follow State guidance to ensure compliance.

C. Federal Regulations

Metro JD sites which were acquired with assistance from the FTA are subject to and will follow FTA guidance and will be reviewed individually by the FTA to ensure compliance. Current guidance in FTA Circular 7050.1~~CB~~ on FTA-funded real property for joint development, stipulates that joint developments follow ~~five~~^{our} criteria: ~~subject JD projects~~

1. Economic Benefit – project must either (a) enhance economic development or (b) benefit ~~or~~ incorporate private investment.
2. Public Transportation Benefit – project must either (a) enhance the effectiveness of public transportation and be related physically or functionally to public transportation, ~~or~~ ~~it can~~ (b) establish new or enhanced coordination between public transportation and other modes of transportation.
3. Fair Share of Revenue – developer and Metro must negotiate and agree on the amount of revenue the project will provide to Metro. The FTA does not define what amounts to a “fair share of revenue” but Metro will provide FTA with a

reasonable determination that the terms and conditions of the joint development project are reasonable and fair to Metro.

4. Fee Collection For Zero-Emission Vehicle Charging – if equipment to fuel privately owned zero-emission passenger vehicles is installed as part of JD activities, the developer and/or Metro will collect fees from users of the equipment.

4.5. Fair Share of Costs – developers and commercial tenants must pay a fair share of the costs through rental payments or other means. The FTA does not define what amounts to a fair share of the costs of the facility and will not impose a particular valuation methodology. Metro will determine how to document its reasonable determination that the rental payment, or other means, is reasonable and fair.

D. Local Jurisdictions

Metro JD projects are subject to local land use laws, policies and procedures in the host jurisdiction, similar to any private development. The selected developer for any JD site must follow the land use, zoning, permitting, and entitlement process for the local jurisdiction of that site.

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Metropolitan Transportation Authority

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Metro Joint Development Sites Legend

COMPLETED PROJECTS

- 1 Parque Vista
- 2 LA Urban Homes
- 3 Taylor Yard Apartments
- 4 Wilshire Vermont Apartments
- 5 Hollywood/Vine Hotel
- 6 Casa Salazar
- 7 La Veranda
- 8 LA Urban Homes
- 9 Hollywood/Vine Apartments
- 10 Santa Cecilia
- 11 Rio Vista Apartments
- 12 MacArthur Park Apartments
- 13 Los Lirios
- 14 Metro Hollywood Apartments
- 15 Lorena Plaza
- 16 One Santa Fe
- 17 Solair Condos
- 18 Santa Monica & Vermont Apartments

ACTIVE PROJECTS

- 1 Artesia Station
- 2 Fairview Heights Station
- 3 La Verne Station
- 4 Wilshire/Crenshaw
- 5 Taylor Yard - Lot 9
- 6 Heritage Square Station
- 7 Universal City/Studio City Station
- 8 Balboa Station
- 9 Canoga Station
- 10 Wilshire/La Brea
- 11 Pomona Station
- 12 17th St/ SMC Station
- 13 Florence Station
- 14 Duarte Station
- 15 Centro Westlake
- 16 Crenshaw Crossing
- 17 Venice Division 6
- 18 Peabody Werden
- 19 District NoHo
- 20 Lucha Reyes Apartments
- 21 Chavez Gardens

*Sites Metro currently has in construction; is in negotiations with a developer; is conducting community engagement to inform development guidelines; or has an active Request for Proposals (RFP) out.

FUTURE SITES

- 1 El Monte Station
- 2 El Segundo Station
- 3 Glendora Station
- 4 Pickle Works
- 5 Sepulveda Station
- 6 103rd St/Watts Towers
- 7 Temple/Beaudry
- 8 Aviation/Century Station
- 9 Century City Station

**Sites Metro expects to release a RFP for in the next one to three years.

Joint Development Dashboard

Overview

Learn about our progress towards our 10,000 housing unit goal and visit our website, [Joint Development Housing Projects and Progress](#)

Completed

Projects leased up and fully occupied

18

Pre-Construction

Approved projects seeking funding and building permits

4

Negotiations

Proposed projects under Exclusive Negotiations Agreements

4

Planning

Conducting site evaluation and early outreach

13



*Active includes projects in planning, negotiations, pre-construction and construction

Active Project Status

Site Name	Progress Tracker ↓		Next Milestone	Est Groundbreaking
Chavez Gardens	<div><div></div></div>	74.3%	Project Fully Funded, Developer Submittal of CDs	4/1/2026
Crenshaw Crossing	<div><div></div></div>	68.6%	Developer Submittal of DD Drawings	8/31/2026
District NoHo	<div><div></div></div>	68.6%	Developer Submittal of DD Drawings, Project Full...	6/12/2027, 12/3/2027
Lucha Reyes Apartments	<div><div></div></div>	68.6%	Developer Submittal of DD Drawings	10/8/2027
Duarte Station	<div><div></div></div>	25.7%	Draft Schematic Design Submittal	9/27/2027
Venice Division 6	<div><div></div></div>	25.7%	Metro Comments on CEQA/Entitlement Plan	3/26/2029
Wilshire/Crenshaw	<div><div></div></div>	22.9%	Developer Selection & ENA Execution	3/7/2029
17th St/ SMC Station	<div><div></div></div>	22.9%	Developer Selection & ENA Execution	9/29/2027
Balboa Station	<div><div></div></div>	20.0%	Evaluation Period Closed	7/12/2027
Canoga Station	<div><div></div></div>	20.0%	Evaluation Period Closed, Developer Selection &...	9/16/2027
Artesia Station	<div><div></div></div>	14.3%	Proposals Collected	9/13/2027
Florence Station	<div><div></div></div>	14.3%	Proposals Collected	9/13/2027
Fairview Heights Station	<div><div></div></div>	5.7%	Confirm Site Conditions, Community...	12/21/2027
Wilshire/La Brea	<div><div></div></div>	5.7%	Confirm Site Conditions, Community...	11/19/2027
La Verne Station	<div><div></div></div>	2.9%	Early Outreach	1/28/2028
Pomona Station	<div><div></div></div>	2.9%	Early Outreach	1/28/2028
Universal City/Studio City Station	<div><div></div></div>	0.0%	Confirm Site Conditions	5/7/2028
Heritage Square Station	<div><div></div></div>	0.0%	Confirm Site Conditions	12/29/2027

Recent Milestones

Recent Milestones

* Completed community engagement at Fairview Heights Station on June 8

* Completed community engagement at Wilshire/La Brea on June 8

* RFP Released for Artesia Station on June 26

* Confirmed site conditions for La Verne Station on June 30

* RFP Released for Florence Station on June 26

* Confirmed site conditions for Pomona Station on June 30

Upcoming Milestones

Site Name	Next Milestone	Next Milestone Date ↑
La Verne Station	Early Outreach	7/11/2025
Pomona Station	Early Outreach	7/11/2025
Fairview Heights Station	Confirm Site Conditions,...	7/14/2025
Heritage Square Station	Confirm Site Conditions	7/20/2025
Wilshire/La Brea	Confirm Site Conditions,...	7/31/2025
Lucha Reyes Apartments	Developer Submittal of DD...	7/31/2025
Wilshire/Crenshaw	Developer Selection & EN...	8/4/2025
Canoga Station	Developer Selection & EN...	8/6/2025
Artesia Station	Proposals Collected	8/11/2025
Florence Station	Proposals Collected	8/11/2025
17th St/ SMC Station	Developer Selection & EN...	8/27/2025
Duarte Station	Draft Schematic Design...	9/6/2025

Impact

To date, Metro Joint Development has completed or is constructing approximately

Homes

3,373

Affordable Homes

1,285

People Housed

8,433

Annual Jobs Created

4,115

Metro Joint Development projects are

Removing Annual VMT

15,551,117

Reducing Tons of GHGs

5,727

Saving the Equivalent of Acres of
Forest

6,659

Reactivating Acres of Public Land

104



We're supporting thriving communities.

Joint Development 10K Commitment and Policy Update

Planning and Programming Committee | July 16, 2025

Legistar File# 2025-0095

Recommendations

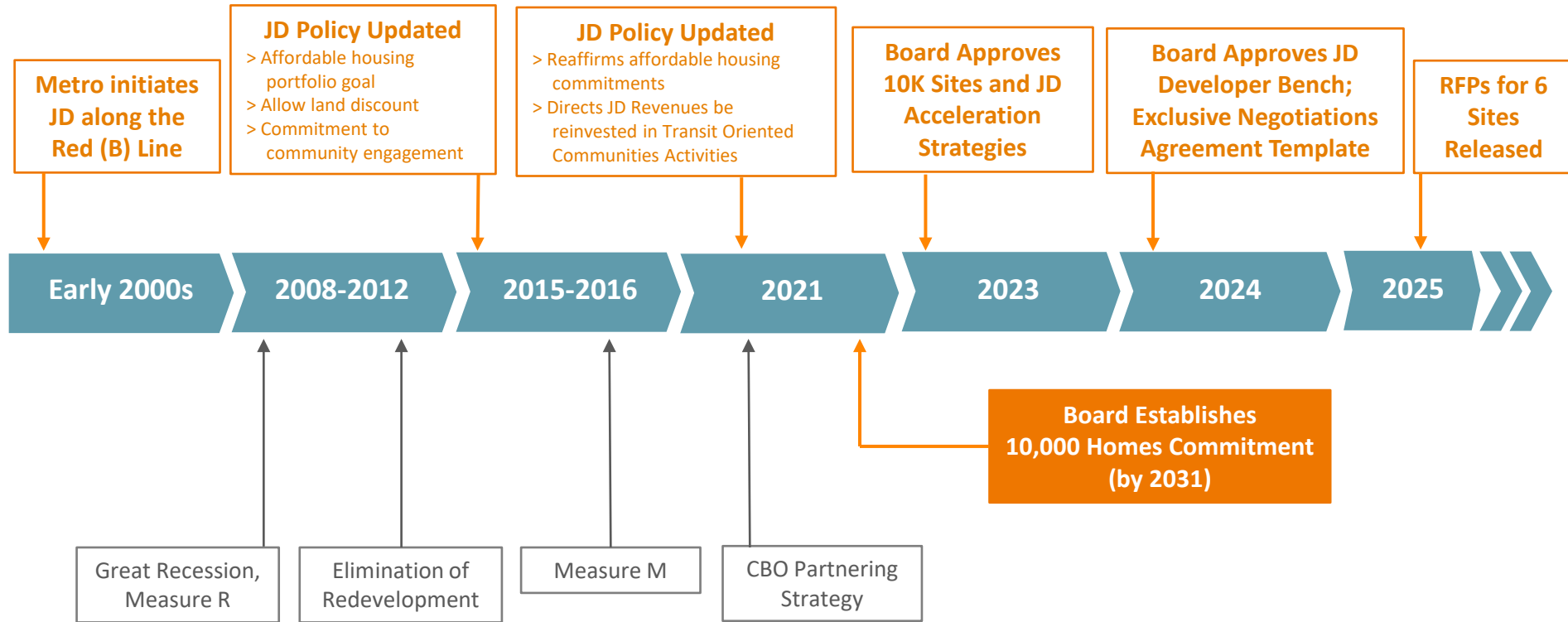
CONSIDER:

- A. **RECEIVING AND FILING** a report back on the Board of Directors' goal of producing 10,000 housing units through Metro's Joint Development program and progress to date; and
- B. **ADOPTING** the amended Joint Development Policy

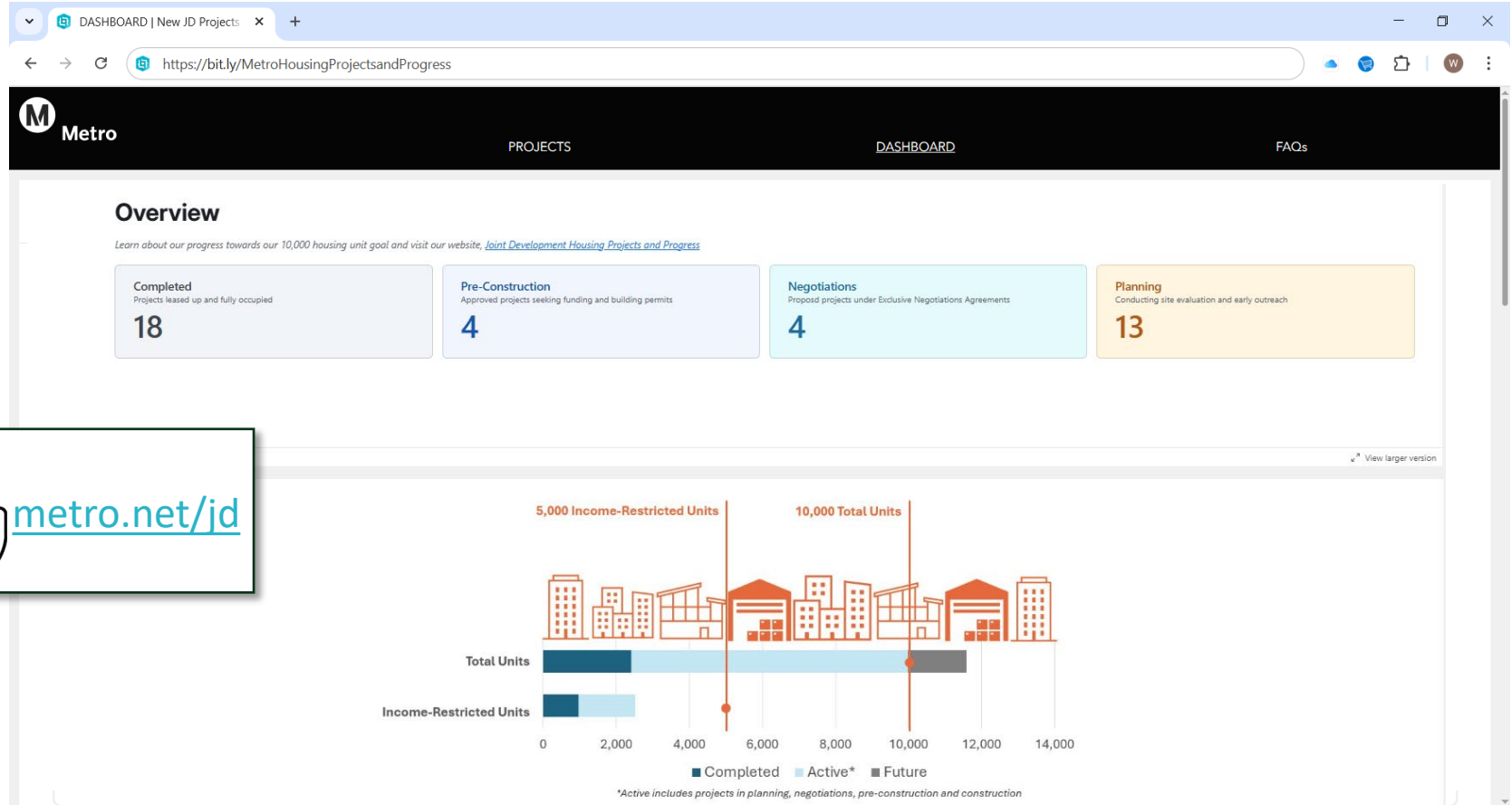


Joint Development Sites

Joint Development (JD) Program History



Progress Towards 10,000 Homes



Recent Project Completions

- > Since spring 2024, four joint development projects have been completed representing **377 new housing units**
- > On average, these projects took **12 years** to deliver

Santa Monica Vermont Apts, East Hollywood
187 units | Little Tokyo Service Center (LTSC)



Lorena Plaza (1st/Lorena), Boyle Heights
49 units | A Community of Friends



La Veranda (Chavez/Soto), Boyle Heights
77 units | Abode Communities

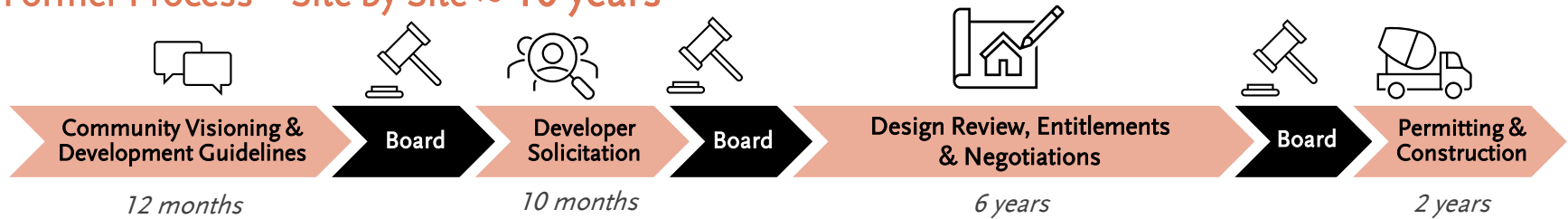


Los Lirios (1st/Soto), Boyle Heights
64 units | Bridge Housing / ELACC

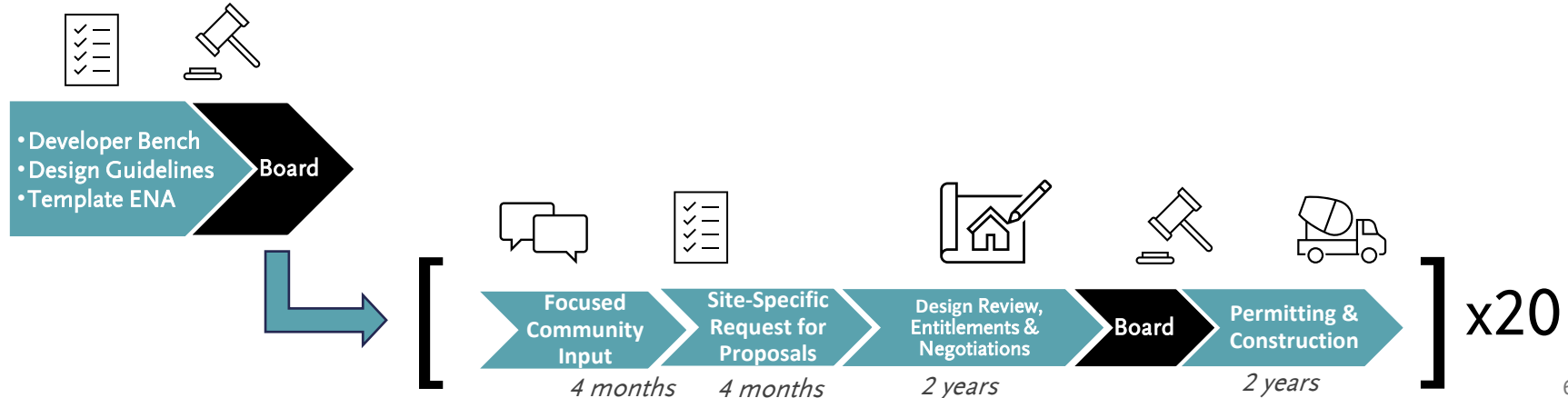


Process Improvements

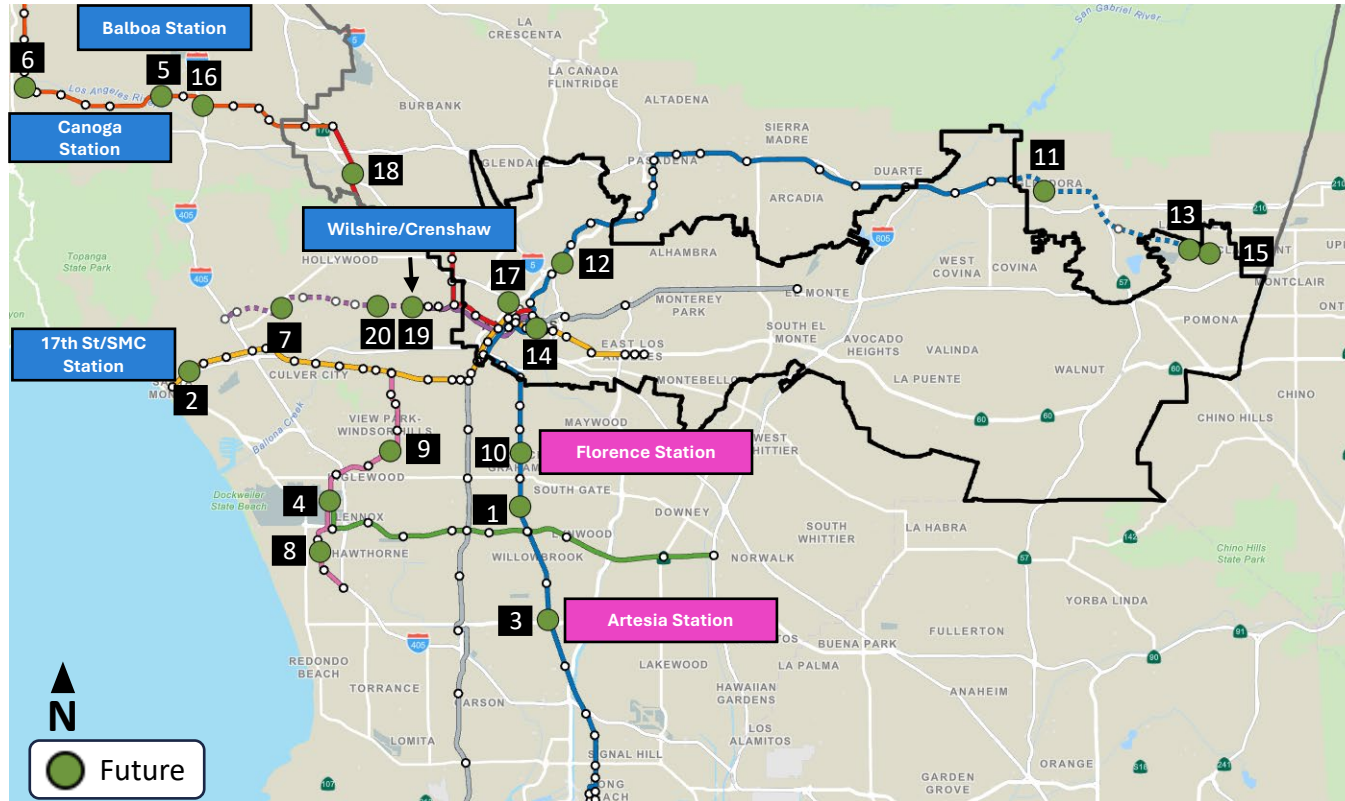
Former Process – Site by Site ≈ 10 years



10K Process – Programmatic Approach ≈ 5 years



Active Developer Solicitations



10K SITE LIST

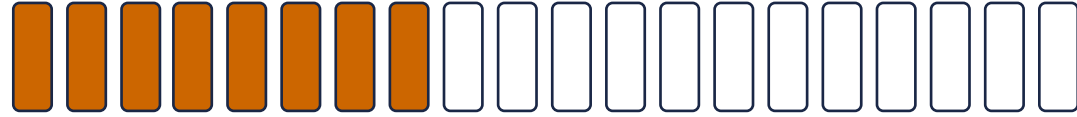
1. 103rd St/Watts Towers Station
2. 17th St/SMC Station
3. **Artesia Station**
4. Aviation/Century Station
5. **Balboa Station**
6. **Canoga Station**
7. Century City
8. El Segundo Station
9. Fairview Heights
10. **Florence Station**
11. Glendora Station
12. Heritage Square Station
13. La Verne Station
14. Pickle Works
15. Pomona Station
16. Sepulveda Station
17. Temple/Beaudry Bus Layover
18. Universal City/Studio City Station
19. **Wilshire/Crenshaw**
20. Wilshire/La Brea Station

SITE PHASE:

- Active RFPs
- Proposals Received

10K Homes: Outreach Overview

METRO-LED OUTREACH INITIATED ON 9
OF 20 10K SITES



FIELD ENGAGEMENT

832



People engaged
at 8 pop-up
events

1,975

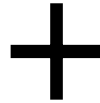


People engaged
at 18 transit rider
intercepts

372



Businesses
engaged with



DIGITAL ENGAGEMENT

736,909



Social media
impressions

204,100



Newsletter
recipients



SURVEYS

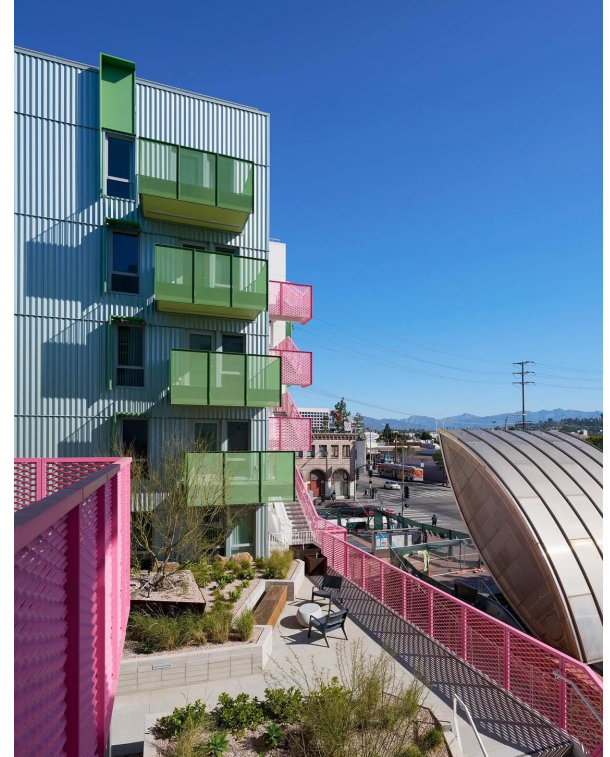
3,848



Surveys
received

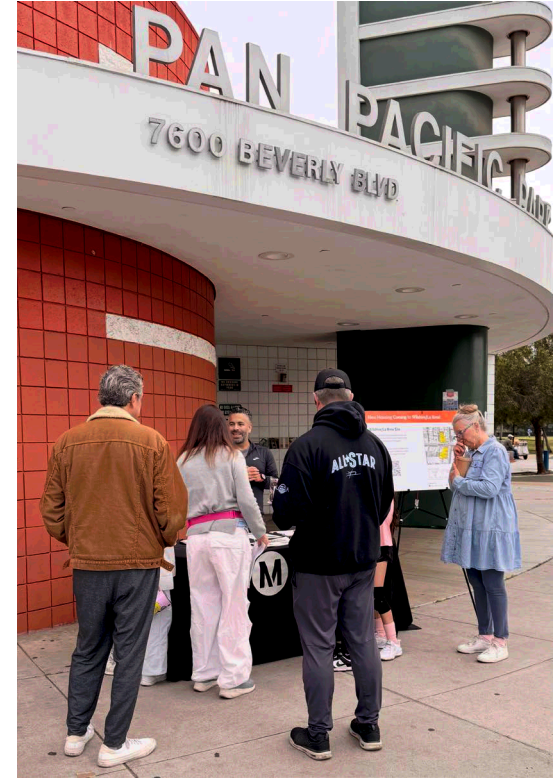
Considerations for 10K Implementation

- > Streamlined processes, standardized templates have accelerated 10K Site rollout
 - *6 RFPs released to Bench in first half of 2025*
 - *19 proposals received for first 4 Sites*
- > Development community response and coordination with local jurisdiction staff has been robust and positive
 - *Developers are concerned that there may be insufficient public subsidies to deliver “surge” of projects in short time-frame*
- > Communities continue to be interested in opportunities for local preference in housing lotteries for income-restricted units
 - *Staff will explore ability for Metro to adopt local preference policy*



Considerations for 10K Implementation

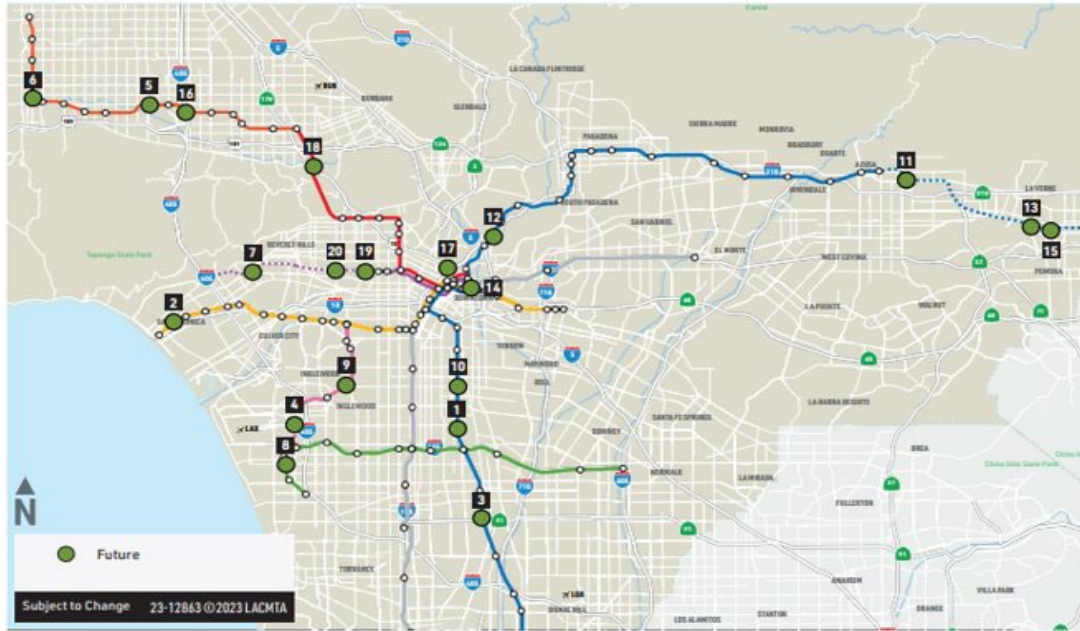
- > Tension between effort to address regional housing shortage and traditional concerns about parking, traffic among local stakeholders has emerged
 - *Broader regional messaging about the Board's goal is needed*
- > Expectations for deep community engagement creates delays that undermine local and state streamlining
 - *Developer-led outreach required during the ENA stage will ensure continued community engagement while allowing projects to advance*
- > Even at underutilized park and ride lots, communities are concerned about loss of parking
 - *Staff will revisit parking studies as needed to confirm demand*
- > Transparency is needed to maintain trust throughout accelerated process
 - *JD Dashboard to provide transparency and real-time updates on status and upcoming milestones*



Policy Update

- > Surplus Land Act (SLA) programmatic exemption to require that the Metro Joint Development portfolio adhere to the following criteria:
 - at least 50% of the gross acreage in JD portfolio must be used for residential purposes;
 - maintain a minimum density of 10 residential units per gross acre across portfolio;
 - at least 25% of housing units (across portfolio) affordable;
 - record affordability covenants that run with the land; and
 - land disposed of/leased shall have gone through a competitive solicitation process with notice to HCD developer list
- > Updated language to conform with Federal Transit Administration (FTA) circular regarding electric vehicle charging
- > Adjustments to reflect updated “10K” developer selection process

Questions & Discussion



10K Sites

- | | | |
|----------------------------------|-----------------------------|--|
| 1. 103rd St/Watts Towers Station | 8. El Segundo Station | 15. Pomona |
| 2. 17th St/SMC Station | 9. Fairview Heights | 16. Sepulveda Station |
| 3. Artesia Station | 10. Florence Station | 17. Temple/Beaudry Bus Layover |
| 4. Aviation/Century Station | 11. Glendora | 18. Universal City/Studio City Station |
| 5. Balboa/Victory Station | 12. Heritage Square Station | 19. Wilshire/Crenshaw Station |
| 6. Canoga Park Station | 13. La Verne | 20. Wilshire/La Brea Station |
| 7. Century City | 14. Pickle Works | |



metro.net/10K