



## Board Report

**File #:** 2025-0208, **File Type:** Informational Report

**Agenda Number:** 40.

### OPERATIONS, SAFETY, AND CUSTOMER EXPERIENCE COMMITTEE JUNE 18, 2025

**SUBJECT: RESPONSE TO MOTION 48: ENHANCING THE EFFECTIVENESS OF THE LIFE PROGRAM**

**ACTION: RECEIVE AND FILE**

#### **RECOMMENDATION**

RECEIVE AND FILE an update on the Low-Income Fare is Easy (LIFE) Program in response to Board Motion 48, Enhancing the Effectiveness of the LIFE Program.

#### **ISSUE**

The Low-Income Fare is Easy (LIFE) program provides subsidized fares to low-income riders on Metro's transit system with the aim to ensure equitable access to transportation for individuals who may otherwise face financial barriers to mobility. While the majority of Metro's customers qualify for the program, utilization has been less than expected despite a significant increase in enrollment based on building partnerships with City and County agencies and community-based organizations, consistent in-person outreach, and a strong marketing communications campaign.

Since July 2023, LIFE Program sign-ups, per month, have grown 74%, but the number of active users of monthly LIFE benefits has not kept pace, only growing 35% in the same period. At the same time, LIFE Program participation has not been at the level it could be, with only 15% of enrollees still using the LIFE Program benefits 6 months after joining the program (LIFE and TAP databases).

In 2024, efforts were made to improve utilization rates which included:

- Deployment of E-mail Reminders
- Implementation of the first phase of Auto Monthly Benefits Redemptions
- Activation of Transformative Climate Communities (TCC) Grant, South Los Angeles
- Implementation of a Focused Marketing Campaign

To further address these challenges, on July 25, 2024, the Board passed Motion 48 (Attachment A) by Directors Mitchell, Bass, Dutra, Sandoval, Solis, and Dupont-Walker about the Low-Income Fare is Easy (LIFE) Program, which required staff to conduct a LIFE participant survey and report back about opportunities to expand and enhance the LIFE Program and customer utilization rates.

## **BACKGROUND**

On July 25, 2024, the Board passed Motion 48, Enhancing the Effectiveness of the LIFE Program by Directors Mitchell, Bass, Dutra, Sandoval, Solis and Dupont-Walker. The motion requested staff to evaluate the use of subsidies by LIFE riders and data collected from the Metro Free Monthly Pass Program underway with the Transformative Climate Communities (TCC) grant in South Los Angeles and the City of Pomona. The motion further directed staff to:

1. Conduct a survey among past and current LIFE participants to identify the greatest barriers and opportunities to increasing utilization of LIFE benefits.
2. Report back with a presentation on the survey key findings, provide an analysis of utilization data, and develop a plan for increasing utilization, including any programmatic adjustments based on the data and survey analysis.
3. Use the findings from the Metro Free Monthly Pass Program for the TCC grant in South Los Angeles and City of Pomona to evaluate and model more accurate projection of costs and benefits for an unlimited LIFE Program, including but not limited to potential ridership increases, influence over customer behavior and usage potential additional operational costs, quantified socio-economic and climate benefits, and projected regional impacts.
4. Direct the CEO to expand the Youth on the Move Program to all Transitional Age Youth, regardless of age or enrollment in the Independent Living Program.

## **DISCUSSION**

In response to the Board's direction, Metro staff conducted a multi-phase research study from August 2024 through January 2025, to identify barriers to participation in the LIFE Program. The research aimed to understand LIFE member demographics, psychographics (attitudes and beliefs), fare payment behaviors, and obstacles to enrollment.

The research process began with staff reviewing existing data and studies, both internal and external and conducting interviews with key stakeholders (LIFE Program administrator, community-based organizations and Metro Staff). The information collected informed topics discussed with LIFE Members in in-depth interviews, including program familiarity, barriers to sign-up/usage, usage habits, appeal of program benefits, and social service usage. Staff also surveyed 2,128 active and inactive/past members (for a margin of error of  $\pm 4\%$ ) to understand their experience with the LIFE Program and barriers to LIFE program usage. The demographics of survey respondents largely mirrored the demographics of Metro riders who use LIFE as reported via our annual On-Board Survey. For example, the LIFE Member survey participants were 49% male, 48% female, and 3% non-binary/prefer to self-describe; and 59% Hispanic/Latino, 20% Black/African American, 12% White, 7% Asian, and 2% Other.

The research uncovered the top four barriers to using LIFE program benefits: confusion/frustration with monthly redemption process, forgetting they signed up and other on-boarding challenges, not

being able to get answers to questions, and losing their LIFE TAP card.

The study also highlights the impacts recent improvements have begun to make on improving program usage and addressing some of the responses we received in the survey.

- Email reminders increased redemptions by 24%
- Auto-redemptions have increased the number of members redeeming monthly benefits by about 20,000
- Participants in the South LA TCC grant program who used the benefit increased their TAP's by 68% relative to before the pilot. Early analysis suggests that the increased usage during the pilot does not hold after the pilot ends when unlimited free rides are no longer available.

**Email reminders increased redemptions by 24% (vs. months without reminders)**

% of LIFE Members Who Redeemed 20 rides

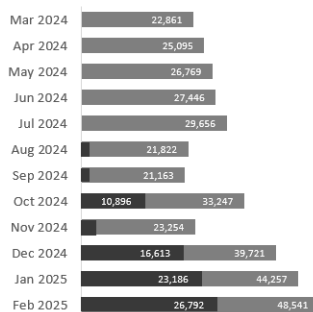
Jan 2024	9.9%	
Feb2024	10.0%	
Mar2024	10.4%	
Apr2024	11.1%	First Email Reminders
May 2024	11.4%	Email Reminders
Jun 2024	11.4%	Email Reminders
Jul 2024	12.0%	
Aug 2024	8.5%	
Sep2024	8.0%	Last Email Reminders
Oct 2024	12.2%	
Nov 2024	8.4%	

**Detail:**

The LIFE Program deployed email reminders in the last week of the month to program participants with instructions on how to redeem their monthly benefits.

**Auto-Redemptions have increased total monthly redemptions**

# of Redemptions  
Auto / Total

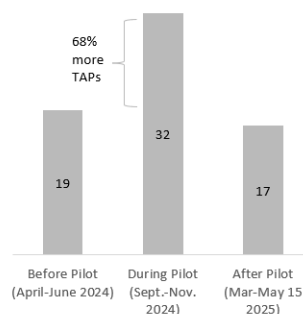


**Detail:**

Starting in August 2024, LIFE Program Members who called Metro's Customer Call Centers to redeem their monthly benefits were offered the option to enroll in auto-monthly benefits redemptions.

**South LA pilot participants who used the benefit increased their TAP's 68%. Early analysis suggests that increases don't hold after the pilot**

# of TAPs per pilot participant per 30 days



**Detail:**

In July 2024, randomly selected LIFE Program Members in the grant area were offered free unlimited-use passes for 6-months. 465 LIFE Members have enrolled.

Simultaneously, during the survey period, in November 2024, marketing launched a 7-month campaign to raise awareness of the LIFE Program and drive sign-ups and renewals. The campaign primarily targeted Spanish-speaking communities, with an awareness to English-speaking African American communities. Staff utilized trusted media channels, including newspapers, radio, billboards, digital, social media, and search, concentrating on areas with high public transit use but low program adoption. Follow-up ads were also used to re-engage individuals who visited the LIFE website but did not complete their sign up. These efforts were designed to increase awareness, engagement, and renewals among eligible riders.

As of April 30, 2025, the campaign has delivered:

- 20,742,014 total advertisements viewed
- 317,389 total advertisements clicked
- 163,000 arrivals to metro.net landing page

Since launch, the campaign has driven about 60% of LIFE webpage traffic.

### Wildfire Recovery LIFE Enrollments

At the time the survey was completed and this report was being prepared, the Metro Board passed Motion 2025-0039, Eaton and Pacific Palisades, which modified the eligibility criteria for LIFE program to include individuals displaced by the wildfires and mobilize outreach teams to Eaton and Pacific Palisades evacuation centers, resource centers, workshops and other critical locations to assist in registration efforts.

As of May 16, 2025 the LIFE Program enrolled 5,533 participants into the program and attended over 85 Wildfire Recovery events. 2,288 participants are using LIFE benefits and have boarded transit 137,260 times. This makes up 41% of wildfire recovery enrolled users riding the system.

### Key Findings

To better understand how Metro can work to increase usage, the LIFE Member survey asked inactive members why they never used their benefits or why they stopped. The proportions of inactive member respondents in the survey align closely with TAP card usage data:

- 43% of inactive members never used their LIFE benefits
- 48% only used the initial 90 days of free rides
- 9% used the monthly benefits and then discontinued

### Barriers to Using LIFE Benefits

#### **1. Needing to take action each month to get LIFE benefits.**

The most commonly cited barrier to continued program use is the effort required to access monthly benefits. Nearly 70% of LIFE Members who stop using the program point to this challenge, highlighting the need to simplify or automate the process. Interviews underscored the sentiment of LIFE Program members who continue to use the program, and those who have discontinued the program.

*Current Active Users stated:*

*"I had several experiences with different stores, that they didn't want to do it, that their machine didn't do it, that the card didn't work...that I had better call by phone, because they couldn't do anything." - Active User (Using monthly LIFE benefits)*

*"I've been told that you can do it online, but I couldn't figure out how." - Active User (Using monthly LIFE benefits)*

*Users Who Discontinued using LIFE stated:*

*"Sometimes I would just take the loss and just spend the regular amount of riding, just because I didn't want to go through the hassle." - Inactive LIFE Member (Stopped using monthly LIFE benefits)*

*"It can be annoying. Cause sometimes you have wait for an hour (by calling)." - Inactive LIFE Member (Stopped using monthly LIFE benefits)*

*"I thought the free rides would go automatically on the card, and I didn't know you had to activate them." - Inactive LIFE Member (Lapsed after 90 days)*

66% cite not knowing about the monthly benefits as a reason for not continuing to utilize LIFE.

*"I thought that it was only for 90 days and that it was over." - Active User (Using the 90 days)*

*"I just found that out yesterday about the 20 free rides." - Inactive LIFE Member (Lapsed after 90 days)*

## **2. Forgetting they signed up and other challenges with getting started**

41% of new members don't recall signing up, and 51% say they don't fully understand how the program works. Additionally, 20% reported issues with their LIFE TAP card not functioning properly.

*"I assumed that they would send you a card, or whatever, if you're approved for it, but I never did hear anything." - Inactive LIFE Member (Lapsed after 90 days)*

*"They sent me a TAP card, but it didn't let me TAP. I haven't called them because I haven't had time. If I call, it's gonna take a long time. I have to look up where they have a station" - Inactive LIFE Member (Signed up, but never used LIFE benefits)*

## **3. Not being able to get answers to questions**

About 51% of members who signed up but never used or later stopped using LIFE said they couldn't get answers to their questions.

*"I tried calling (Customer Care) and didn't get an answer and didn't have the time to wait for a representative." - Inactive LIFE Member (Lapsed after 90 days)*

*"I haven't been able to figure out how the discount works or what's the discount." - Inactive LIFE Member (Lapsed after 90 days)*

## **4. Losing LIFE TAP card or mixing it up with other TAP cards**

Card confusion is a notable barrier. About 43% of LIFE Members cite losing their LIFE TAP card as a reason for not continuing to use the program, while 52% of LIFE Members say they don't know which TAP card has their LIFE benefits. Among LIFE Members, 28% have more than 1 TAP card, making it difficult to know which one was registered in the LIFE Program.

*"Twice I lost the card and didn't have a payment method [other than] coins." - Active User (Using the 90 days)*

*"I lost the card, but I was supposed to get the benefits transferred. I don't know why exactly my benefits haven't transferred yet." - Active User (Using the 90 days)*

### **Usage Barriers by Subgroup**

LIFE Members with any of the following characteristics report more barriers to using their benefits: those who speak limited English, are unbanked, lack internet access, and/or do not have a smartphone. While these individuals may have the greatest need for the program, they are also the hardest to reach and support through traditional sign-up methods.

### **Further Recommendations**

The Customer Experience survey provides staff with important findings from LIFE participants to better understand where adjustments and updates need to be made to retain existing LIFE riders, while enhancing the effectiveness of the program moving forward. The data highlights a clear opportunity to reconnect with inactive members and strengthen ongoing participation in the program.

Based on the findings staff recommends making the following steps and adjustments to the LIFE Program:

#### **1. Reducing/Eliminating Efforts to get monthly passes**

- TAP 20-ride Autoload Expansion-Based on the increased redemption of LIFE 20 free rides within the last 8 months by program participants who call in to renew their benefits, TAP will expand the 20-ride autoload system to LIFE participants who activate benefits at TAP vendor locations, mobile app, and on [taptogo.net](https://taptogo.net). Additionally, riders who apply for the LIFE Program online, in person or at a DPSS office will be given an option to enroll in the 20-ride autoload system. Anticipated launch of these enhancements is July 2025.
- City and County Partnership Improvements-Offer valid EBT cardholders with a one-time, free LIFE 20-Ride benefit on a TAP card. EBT customers will be encouraged, via a printed link or QR code on the receipt, to sign up for the standard LIFE Program application process to continue receiving monthly benefits. Customers utilizing the one-time benefit will receive a complimentary new TAP card at the TVM or can apply online at [Taptogo.net](https://taptogo.net) with EBT card number and TAP card number to receive the benefit. To ensure this program is a success, TAP and Customer Experience will conduct a marketing campaign in partnership with DPSS. Launch this enhancement by December 2025.

## **2. Strengthen Communications of LIFE Monthly Benefits**

- Continue to refine the LIFE marketing campaign, focusing on high-transit areas with low LIFE adoption, optimizing media focus on higher-performing tactics, and introducing new strategies to act on key insights gained to date. The campaign will maintain a diverse media mix, with an increased investment in paid search to convert active interest into applications and drive higher enrollment.
- Strengthen partnerships with community-based organizations to engage underserved communities and ensure the program reaches those who would benefit most. Working with internal Metro departments and our multicultural marketing agency, Metro Marketing will expand our reach in underserved communities by balancing broad awareness media with hyper-local, grassroots community outlets. This approach will drive awareness in a more personal and impactful way. Multi-language ads, videos including Spanish, English, Chinese, Tagalog, and other key languages, will ensure accessibility, while collaboration with trusted local media partners will help amplify our message through familiar voices. By refining these efforts, staff aim to strengthen program visibility, improve access, and drive higher enrollment and retention.
- Enhance messaging to strengthen and clarify the LIFE Program value proposition. Metro's wildfire recovery enrollment efforts demonstrated that clear calls to action and benefit-driven messaging significantly boosted awareness and prompted immediate action. Marketing staff will apply this learning to the next phase of the LIFE campaign by refining messaging to be more direct and focused on rider benefits and savings. Additionally, we plan to maintain an ongoing presence by posting static advertisements throughout our platforms and stations year-round, ensuring continuous visibility and keeping the program top of mind for riders.
- Continue monthly reminder emails as a method to reach program participants. In April 2024, TAP began emailing LIFE participants monthly reminders of benefits and this effort is deemed effective to increase benefit utilization.
- Pilot short message service (SMS) notifications to improve customer engagement and keep members informed about monthly benefits during onboarding, and after the first 90 days. TAP will implement SMS/texting services as a communication channel that will enhance the customer experience by December 2025.

## **3. Making Sure Members can get questions answered**

- Expand trainings LIFE Administrators have with partner agencies to include quarterly informational workshops with TAP. These additional workshops will support agency staff's ability to address customer inquiries about TAP, how to access monthly benefits and ride our system.

## **4. Improving Onboarding Experience of new members**

- Add a LIFE QR Code Sticker on TAP Cards during in-person enrollments or mailed, that will direct LIFE participants to a TAP LIFE landing page. This effort will improve customers' ability to stay aware and keep track of program benefits.
- Ensure new LIFE administrators are effectively promoting the program in South Los Angeles and San Fernando Valley through open houses and targeted advertisements. In December 2024, the Metro Board approved a new LIFE Administrator contract for the International Institute of Los Angeles (IILA). Since approval, IILA has opened two new offices in South Los Angeles and San Fernando Valley (Van Nuys). With IILA, Metro LIFE Program will be conducting open houses, a mailer, and targeted advertisements to ensure stakeholders are aware of enrollment centers in these communities.

## 5. Investing in Supportive Services

- Continue the South LA TCC Grant Program, which provides six months of free rides to LIFE-eligible participants and assesses the program's financial and ridership impact to guide future decisions.
- Expanding the TCC grant program to Pomona in July 2025. Existing and eligible LIFE participants will be provided the same six-month unlimited use LIFE passes for a specified number of participants in the Pomona grant area.

## Transformative Climate Communities (TCC) Grant Usage Analysis

The South LA TCC Grant Program was launched in mid-July 2024 and had 293 active participants out of 465 enrollees from inception through December 2024, with 50,115 total boardings. The average program participant boards about 38 times per month, including transfers compared to general LIFE participants in LA County that averaged 27 boardings during the same period. Participants who transfer do it at an average rate of 1.8 times per day. Below is the participant average boardings per month from August through December 2024:

Figure 2: Average Boardings Per Month by LIFE Participants in South LA Grant

Boardings	Participant %
1-20	37%
21-30	15%
31-40	12%
41-60	16%
61+	20%

## Analysis of South LA TCC Grant Participants



The cost analysis below uses South LA TCC Grant Program participant ridership data to determine the potential cost of operating the entire LIFE Program with unlimited rides at no cost to participants. Factors considered in the LIFE Unlimited cost analysis are as follows:

- 284,019 total LIFE Monthly participants as of December 2024
- Average of 38 monthly boardings per South LA Grant participant
- \$1.75 Full Fare and \$0.75 Reduced Fare price per ride

Based on these factors and the current LIFE utilization rate of 18 percent, offering unlimited LIFE boardings would cost Metro over \$37.5 million per year but could reach up to \$104.3 million if half (50%) of the current participants start utilizing the program (see Figure 3 below).

Figure 3: Average Boardings Per Month by LIFE Participants in South LA

Utilization Rate	Monthly Cost	Annual Cost
10% Utilization	\$1,737,628	\$20,851,539
18% Utilization (Actual)	\$3,127,731	\$37,532,770
20% Utilization	\$3,475,257	\$41,703,078
30% Utilization	\$5,212,885	\$62,554,617
40% Utilization	\$6,950,513	\$83,406,156
50% Utilization	\$8,688,141	\$104,257,695

The current LIFE budget in FY25 is \$33.5 million, which includes \$28.0 million for fare subsidies to LIFE riders throughout the region, \$2.0 million for administrative services and \$3.5 million for taxi vouchers. Given the active utilization rate of 18 percent and the current LIFE subsidy budget of \$28 million, an annual shortfall of \$9.5 million is projected (see table below) if the 20-ride monthly cap is lifted for all LIFE participants.

This shortfall of \$9.5 million would impact Metro's limited operating eligible funding, translating to the cost of 39,270 Bus Revenue Service Hours (RSH) that could need to be cut, which will have an adverse effect on bus riders. Additional funding sources or reductions in the current operating budget would be required to sustain an expanded LIFE program.

Figure 4: Budget Impact of Implementing Unlimited Free Rides for all LIFE Participants

Available LIFE Subsidy Amount:	\$28,028,297
18% Utilization (Actual)	\$37,532,770
Variance/Shortfall	(\$9,504,473)

## Challenges of offering unlimited free rides to all LIFE Participants

Changing the LIFE Program to unlimited free rides would pose regional challenges, as well. An unlimited-use LIFE Program would require consensus from all 16 participating operators (including Metro). Current LIFE participating operators are already having difficulties closing the revenue gap and have asked for an increase in reimbursement from Metro.

Changing LIFE to unlimited free rides would have a negative impact on the pass sales revenue for participating operators who offer LIFE discounts on monthly passes. Those operators depend on pass sales to sustain operations and create funding gaps that would need to be addressed. Without a dedicated funding source, the cost of an unlimited-use free LIFE program would likely be unsustainable. To sustain an expanded LIFE Program, trade-offs in the operating budget may be required, which could have adverse impacts on riders who depend on public transit. With current federal funding programs still uncertain, additional challenges may arise with less funding available.

The Pomona TCC grant is just starting in May 2025, so no data is available to analyze yet.

### **Solis Amendment - Youth on the Move**

According to a California Policy Lab Study conducted in partnership with the Department of Children and Family Services (DCFS), 1,000 youth age out of foster care each year, and nearly 25% will experience homelessness due to a lack of support services.

The Youth on the Move Program (YOTM) is currently administered by the county's Department of Children and Family Services (DCFS) for participants in the Independent Living Program (ILP), which provides training, services, and benefits to assist current and former foster youth in achieving self-sufficiency prior to, and after leaving, the foster care system. DCFS administers the program, including screening participants and processing applications, and Metro covers the full cost of the passes, which are EZ Regional passes to allow youth to access all of their necessary destinations. As of April 2025, 3,013 (75%) of 4,000 eligible youth in ILP are registered in the program and 1,082 (36%) of registered participants are actively riding.

Expanding YOTM would require both an organization to administer the program in the new area and the approval of the budget expense for Metro to cover the cost of the passes. Metro staff have been working with both DCFS and the Los Angeles Homeless Services Authority (LAHSA) to find an avenue to expand the program, and LAHSA has expressed interest, if they are able to resolve the pending issues listed below:

- LAHSA is determining staff availability to manage the program.
- LAHSA would also coordinate with the Department of Children and Family Services (DCFS) to ensure foster youth who already have a pass through the YOTM program do not receive an additional pass under the LAHSA program. Additionally, homeless youth eligible for programs such as GoPass or U-Pass, should remain enrolled in those programs and are not eligible for YOTM, unless they require a pass type not covered by those programs.
- Approval of the program cost from the Office of Management and Budget (OMB) and the Office of the Chief Executive Officer (OCEO). Based on the retail value of the EZ Annual Passes (see Figure 5 below), the estimated annual cost of the expansion would range

between \$434,000 and \$1.3 million. However, the actual cost of boardings utilized by YOTM riders is much lower. Based on the FY25 projected cost per participant based on boardings, the projected cost for expanding this program to an additional 325 LAHSA users would be approximately \$62,000. See additional information in Figure 6 below.

If approved, the expansion of the YOTM to include LAHSA would provide support to approximately 325 homeless youth between the ages of 18 and 22.

Figure 5: EZ Pass Retail Value by Zones:

Pass Type	Annual Price Per Pass	# of Eligible Youth	Total Cost
EZ	\$ 1,320.00	325	\$ 429,000.00
EZ with Premium 5	\$ 2,640.00	325	\$ 858,000.00
Ex with Premium 10	\$ 38,960.00	325	\$ 12,662,000.00

Figure 6: LAHSA Youth on the Move Expansion Cost Estimate by Boardings:

LAHSA Youth on the Move Expansion Cost Estimate			
Year	Participants	Cost of Boardings	Cost Per Participant
FY24	1123	\$ 189,683.00	\$ 168.91
FY25 YTD (12 Month Projection)	988	\$ 125,657.00	\$ 190.77
LAHSA Expansion	325	\$ 62,001.81	\$ 190.77

In the interim, Metro will continue to promote GoPass, U-Pass, and LIFE programs to LAHSA staff to ensure all eligible youth who qualify for these programs are enrolled. Metro will also continue to work with DCFS to determine if there are other ways to expand the YOTM program.

## EQUITY PLATFORM

Discounted fare transit programs, like LIFE, are Metro's investment in social mobility and an important tool to assist in the fight against income and health inequality. These programs, which include enrollments, outreach, partnerships with Community-Based Organizations (CBOs), and taxi vouchers for individuals with short-term/immediate transit needs, make Metro more accessible to riders facing financial and other barriers, while providing financial relief from the ever-rising cost of living.

The 2024 LIFE survey results and analysis on the Transformative Climate Communities Grant in South Los Angeles, helps the program adjust program communications, refinement and expansion of LIFE marketing campaign, expand CBO partnerships, improve agency trainings to support customer experience and improve the effectiveness of the program moving forward by supporting TAP technology enhancements, additional free rides, new texting/SMS communication methods and awareness of administrator offices to improve rider access to LIFE enrollment centers to further reach marginalized communities, low-income households, people with disabilities, and Equity Focus

Communities (EFCs).

## **VEHICLE MILES TRAVELED OUTCOME**

VMT and VMT per capita in Los Angeles County are lower than national averages, the lowest in the Southern California Association of Governments (SCAG) region, and on the lower end of VMT per capita statewide, with these declining VMT trends due in part to Metro's significant investment in rail and bus transit.\* Metro's Board-adopted VMT reduction targets align with California's statewide climate goals, including achieving carbon neutrality by 2045. To ensure continued progress, all Board items are assessed for their potential impact on VMT.

As part of these ongoing efforts, this item is expected to contribute to further reductions in VMT. This item supports Metro's systemwide strategy to reduce VMT through customer experience activities that will improve and further encourage transit ridership, ridesharing, and active transportation. Metro's Board-adopted VMT reduction targets were designed to build on the success of existing investments, and this item aligns with those objectives.

\*Based on population estimates from the United States Census and VMT estimates from Caltrans' Highway Performance Monitoring System (HPMS) data between 2001-2019.

## **IMPLEMENTATION OF STRATEGIC PLAN GOALS**

These programs support Metro's Strategic Plan Goal 3) Enhance communities and lives through mobility and access to opportunity, and Goal 4) Transform LA County through collaboration and leadership. Metro will continue to work toward providing accessible and inclusive services for the residents of Los Angeles County.

## **NEXT STEPS**

Staff will proceed with implementing LIFE Program enhancements to address survey responses and explore additional efforts to increase benefit utilization and program awareness.

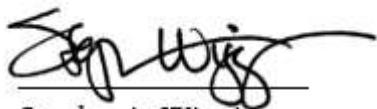
## **ATTACHMENTS**

Attachment A - Motion 48 - Enhancing the Effectiveness of the LIFE Program

Attachment B - LIFE Program Conversion Research Final Report

Prepared by: Michael Cortez, Director LIFE Program, Fare Programs, (213) 418-3423  
Robert Heavrin, Director, Customer Experience, (213) 418-3238  
Carolyn Bufford Funk, Senior Transportation Planner, Customer Experience, (213) 418-3238  
Devon Deming, Deputy Executive Officer, Fare Programs, (213) 922-7957  
Monica Bouldin, Deputy Chief Customer Experience, (213) 922-4081

Reviewed by: Jennifer Vides, Chief Customer Experience, (213) 922-4060

A handwritten signature in black ink, appearing to read 'Step Wiggins', written over a horizontal line.

Stephanie Wiggins  
Chief Executive Officer



**Metro**

**Board Report**

Los Angeles County  
Metropolitan Transportation  
Authority  
One Gateway Plaza  
3rd Floor Board Room  
Los Angeles, CA

**File #:** 2024-0499, **File Type:** Motion / Motion Response

**Agenda Number:** 48.

**REVISED**  
**REGULAR BOARD MEETING**  
**JULY 25, 2024**

**Motion by:**

**DIRECTORS MITCHELL, BASS, DUTRA, SANDOVAL, SOLIS, AND DUPONT-WALKER**

Enhancing the Effectiveness of the LIFE Program

Related to Item 45: Motion 22 Response: Bridge to Fareless Transit

The Low-Income Fare is Easy (LIFE) Program has substantially grown since Metro launched the program in 2019. Over the years, staff has implemented various efforts to streamline enrollment, expand partnerships, and enhance LIFE Program benefits. In 2021, the Board directed staff to double enrollment and since then, the LIFE program has tripled its enrollment to over 335,000 participants. While a substantial achievement for the program, the program needs to be evaluated not only by level of enrollment, but also utilization. Staff report that the current utilization rate among current enrollees is 16 percent. In other words, out of 335,000 participants, approximately 53,600 are actively using their LIFE benefits today. Staff have computed several statistics that begin to identify potential programmatic impacts to utilization - for example, about 13 percent of LIFE participants drop off after their free 90-day pass expires, and average rides during the free 90-day pass compared to the free 20 monthly regional trips drop by approximately 30 percent, from about 19 to 13 rides per month. Metro needs to conduct further analysis of the program's data and participant experience to identify effective strategies for increasing active users among current enrollees.

While the agency continues to seek funding to launch a Phase 2 pilot, a smaller scale pilot is underway with the Transformative Climate Communities (TCC) grant in South Los Angeles. Among the projects in this five-year grant is the Metro Free Monthly Pass Program. The program will provide 1,400 six-month passes every six months of unlimited free rides for LIFE-qualifying adults in the project area. A similar program with TCC funds was also awarded in the City of Pomona. Metro can start now to understand the potential impact of a fully fareless system for low-income riders by leveraging the program's data collection and evaluation to project a more accurate assumption of operational costs, socio-economic benefits, and impact to the region.

**SUBJECT: ENHANCING THE EFFECTIVENESS OF THE LIFE PROGRAM MOTION**

**RECOMMENDATION**

---

APPROVE Motion by Mitchell, Bass, Dutra, Sandoval, Solis, and Dupont-Walker that the Board direct the Chief Executive Officer to:

- A. Conduct a survey among past and current LIFE participants to identify the greatest barriers and opportunities to increasing utilization of LIFE benefits.
- B. Report back in March 2025 with a presentation on the survey's key findings, an analysis of utilization data, and proposed plan for increasing utilization, including any programmatic adjustments based on the data and survey analysis.

WE, FURTHER MOVE, that the Board direct the Chief Executive Officer to:

- C. Utilize the findings from the Metro Free Monthly Pass Program for the Transformative Climate Communities (TCC) grant in South Los Angeles and City of Pomona to evaluate and model a more accurate projection of costs and benefits to an unlimited LIFE program, including but not limited to ridership increases and behaviors, operational costs, quantified socio-economic and climate benefits, and projected regional impacts.

**SOLIS AMENDMENT:** Direct the CEO to expand the Youth on the Move Program to all Transitional Age Youth, regardless of age or enrollment in the Independent Living Program.

ATTACHMENT B

# **LIFE Program Conversion Research Final Report**

June 2025





# Goals of Research

Determine ways to:

- Increase LIFE program sign-ups
- Increase LIFE program usage



Board Report

One Gateway Plaza  
3rd Floor Board Room  
Los Angeles, CA

File #: 2024-0499, File Type: Motion / Motion Response

Agenda Number: 48.

**REVISED**  
**REGULAR BOARD MEETING**  
**JULY 25, 2024**

Motion by:

**DIRECTORS MITCHELL, BASS, DUTRA, SANDOVAL, SOLIS, AND DUPONT-WALKER**

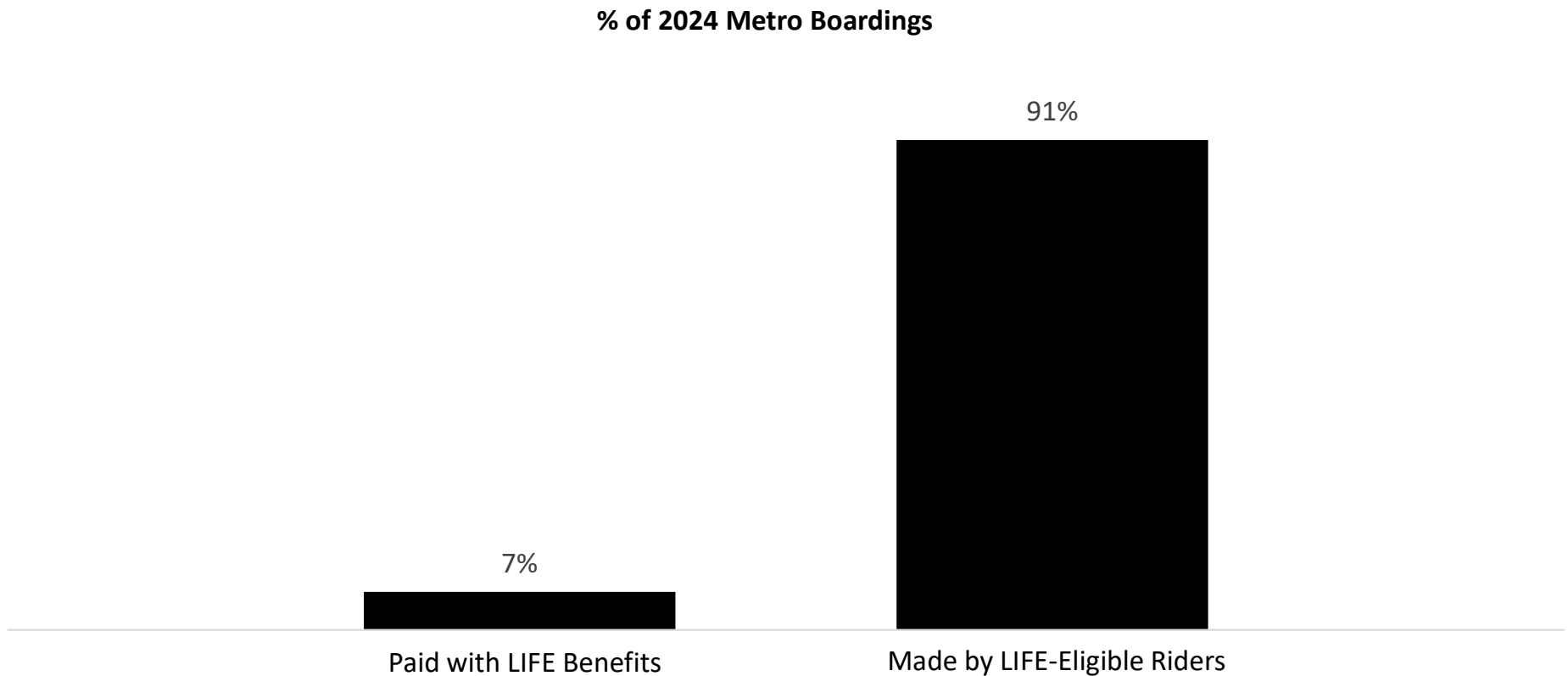
Enhancing the Effectiveness of the LIFE Program

Related to Item 45: Motion 22 Response: Bridge to Fareless Transit

The Low-Income Fare is Easy (LIFE) Program has substantially grown since Metro launched the program in 2019. Over the years, staff has implemented various efforts to streamline enrollment, expand partnerships, and enhance LIFE Program benefits. In 2021, the Board directed staff to double enrollment and since then, the LIFE program has tripled its enrollment to over 335,000 participants. While a substantial achievement for the program, the program needs to be evaluated not only by level of enrollment, but also utilization. Staff report that the current utilization rate among current enrollees is 16 percent. In other words, out of 335,000 participants, approximately 53,600 are actively using their LIFE benefits today. Staff have computed several statistics that begin to identify potential programmatic impacts to utilization - for example, about 13 percent of LIFE participants drop off after their free 90-day pass expires, and average rides during the free 90-day pass compared to the free 20 monthly regional trips drop by approximately 30 percent, from about 19 to 13 rides per month. Metro needs to conduct further analysis of the program's data and participant experience to identify effective strategies for increasing active users among current enrollees.

**Metro needs to conduct further analysis of the program's data and participant experience to identify effective strategies for increasing active users among current enrollees.**

LIFE Program boardings make up a small portion of Metro boardings but could be much greater.



# Research Overview

# Research Process

1. Insight Grounding			2. Understanding LIFE Riders & other Low-Income Riders	
Secondary Research	Stakeholder Interviews	Hypothesis Workshop	In-Depth Interviews (IDI)	LIFE Signup & Usage Survey
Mine existing TAP/LIFE data, prior research, and studies on social services to inform initial hypotheses	Interview internal and external stakeholders, and collect additional comments, to inform hypotheses	Codify all the things we want to learn/prove in the primary research	Learn what we don't know we don't know about LIFE riders and eligible riders. Help inform survey design	Quantify size of barriers & opportunities for signup and usage of LIFE
<ul style="list-style-type: none"> <li>5+ internal studies, including               <ul style="list-style-type: none"> <li>Cash-to-TAP</li> <li>2022 CX Survey</li> <li>2023 CSAT Survey</li> <li>Brand Tracker</li> <li>2023 LIFE Advocacy Survey</li> </ul> </li> <li>LIFE &amp; TAP utilization data</li> <li>16 external studies (academic and policy research), on use of social services</li> </ul>	38 stakeholders engaged  21 Metro Staff, including: <ul style="list-style-type: none"> <li>LIFE Core Team</li> <li>Customer Service</li> <li>Digital, Marketing</li> <li>Operations</li> <li>Civil Rights</li> </ul> 17 External Partners <ul style="list-style-type: none"> <li>LIFE admins</li> <li>DPSS</li> <li>3 CBOs</li> <li>3 TAP Vendors</li> </ul>	16 participants, from: <ul style="list-style-type: none"> <li>LIFE Team</li> <li>CX Strategy &amp; Insights</li> <li>Marketing</li> <li>TAP</li> <li>Customer Care</li> <li>Redhill Group (research consultancy)</li> </ul>	N=31 <ul style="list-style-type: none"> <li>26 members with different usage levels               <ul style="list-style-type: none"> <li>Recently signed up and using 90 days</li> <li>No free rides taken</li> <li>Only used 90 days</li> <li>Still redeeming monthly benefits</li> <li>Stopped redeeming monthly benefits</li> </ul> </li> <li>5 non-member, eligible Metro riders</li> </ul>	N=2,128 <b>LIFE Members</b> with a range of LIFE benefit utilization  N=547 <b>Non-Members</b> from eligible non-LIFE member LA transit riders
January – June 2024	April – June 2024	June 2024	June – September 2024	Sept. 2024 – Jan. 2025

Partnered with:



So-Cal based full-service market research firm specializing in Transportation, Entertainment, Customer Satisfaction, Mystery Shopping, Product Positioning and Ad Tracking

## Surveys Detail

LIFE Member Survey	LA County Transit Rider Eligible Non-LIFE Member Survey
N=2,128	N=547
<ul style="list-style-type: none"> <li>Ever signed-up for the LIFE Program, in LIFE member database</li> </ul>	<ul style="list-style-type: none"> <li>LA County transit riders</li> <li>Eligible for LIFE, but not current members</li> </ul>
<b>Topics Covered:</b> <ul style="list-style-type: none"> <li>Transit and fare payment behavior</li> <li>LIFE Program awareness and reported utilization</li> <li>LIFE signup ease &amp; pain points</li> <li>LIFE redemption ease and barriers</li> <li>Demographics and social service usage</li> </ul>	<b>Topics Covered:</b> <ul style="list-style-type: none"> <li>Transit and fare payment behavior</li> <li>LIFE awareness and interest</li> <li>Awareness and appeal of LIFE benefits</li> <li>Barriers to LIFE interest and signup</li> <li>Demographics and social service usage</li> </ul>
<b>How Recruited:</b> <ul style="list-style-type: none"> <li>TAP emails to LIFE members, grouped by level of LIFE Program utilization</li> </ul>	<b>How Recruited:</b> <ul style="list-style-type: none"> <li>Online respondent panels</li> <li>Intercepts at bus stops</li> <li>CBO distribution</li> </ul>
Demos mirror On-Board Survey for riders who paid with LIFE.	Demos mirror On-Board survey riders who 1) are LIFE Program eligible and 2) did not pay with LIFE
Fielded 10/4/24 - 11/5/24	Fielded 11/19/24 - 1/3/25

# LIFE Member Survey

- **N=2,128**
  - Margin of error of 4%
- **Sample Source:**
  - TAP Email to LIFE members
- English: n=1,965
- Spanish: n=163

Demos **Largely Similar** to those who paid with LIFE onboard

	LIFE Member Demos	LIFE Member Survey (weighted)
Male	47%	49%
Female	50%	48%
Other (Non-Binary, Prefer to self-describe)	3%	3%
Hispanic / Latino	54%	59%
Black/African American	23%	20%
White	11%	12%
Asian	7%	7%
Other	6%	2%
Surveys taken in Spanish	24%	19%
Age from LIFE member database		
Under 18	4%	2%
18-24	11%	13%
25-34	21%	21%
35-44	20%	20%
45+	44%	44%
Has access to a smartphone	74%	74%
No smartphone access	26%	26%

Fall 2024 onboard survey

Mix of signup dates & LIFE usage included

**LIFE Program Signup Dates:**

Signed up in last 30 days	4%
Signed up 31-90 days ago	7%
Signed up 91 days – 1 year ago	15%
Signed up 1 year ago or more	40%
Don't remember when they signed up	17%
Don't remember signing up for the LIFE Program at all	16%

**LIFE Program Usage:**

<b>Active LIFE Users/Members</b>	44%
Active 90 days users	9%
Active monthly benefit users	34%
<b>Inactive LIFE Members (Never-Users, Past users)</b>	56%
Non-users – members who never used LIFE	24%
Past users – lapsed after 90 days	27%
Past users – stopped using monthly benefits	5%

# Eligible Non-LIFE-Member Survey

All non-member respondents had to ride transit at least once every 2 months

- **N=547**
- **Sample Sources:**
  - Online respondent panels
  - Intercepts
  - CBOs
- English: n=396
- Spanish: n=151

## Demos Largely Similar to eligible non-members

	Eligible Non-Member Demos	Non-Member Survey (weighted)
Male	52%	51%
Female	45%	43%
Other (Non-Binary, Prefer to self-describe)	3%	5%
Hispanic / Latino	66%	64%
Black/African American	15%	17%
White	9%	11%
Asian	6%	6%
Other	3%	2%
Surveys taken in Spanish	36%	30%
Under 18	0%	0%
18-24	23%	23%
25-34	30%	27%
35-44	19%	20%
45+	27%	31%
Has access to a smartphone	71%	73%
No smartphone access	29%	24%

Fall 2024 onboard survey

## Incomes meet LIFE eligibility criteria

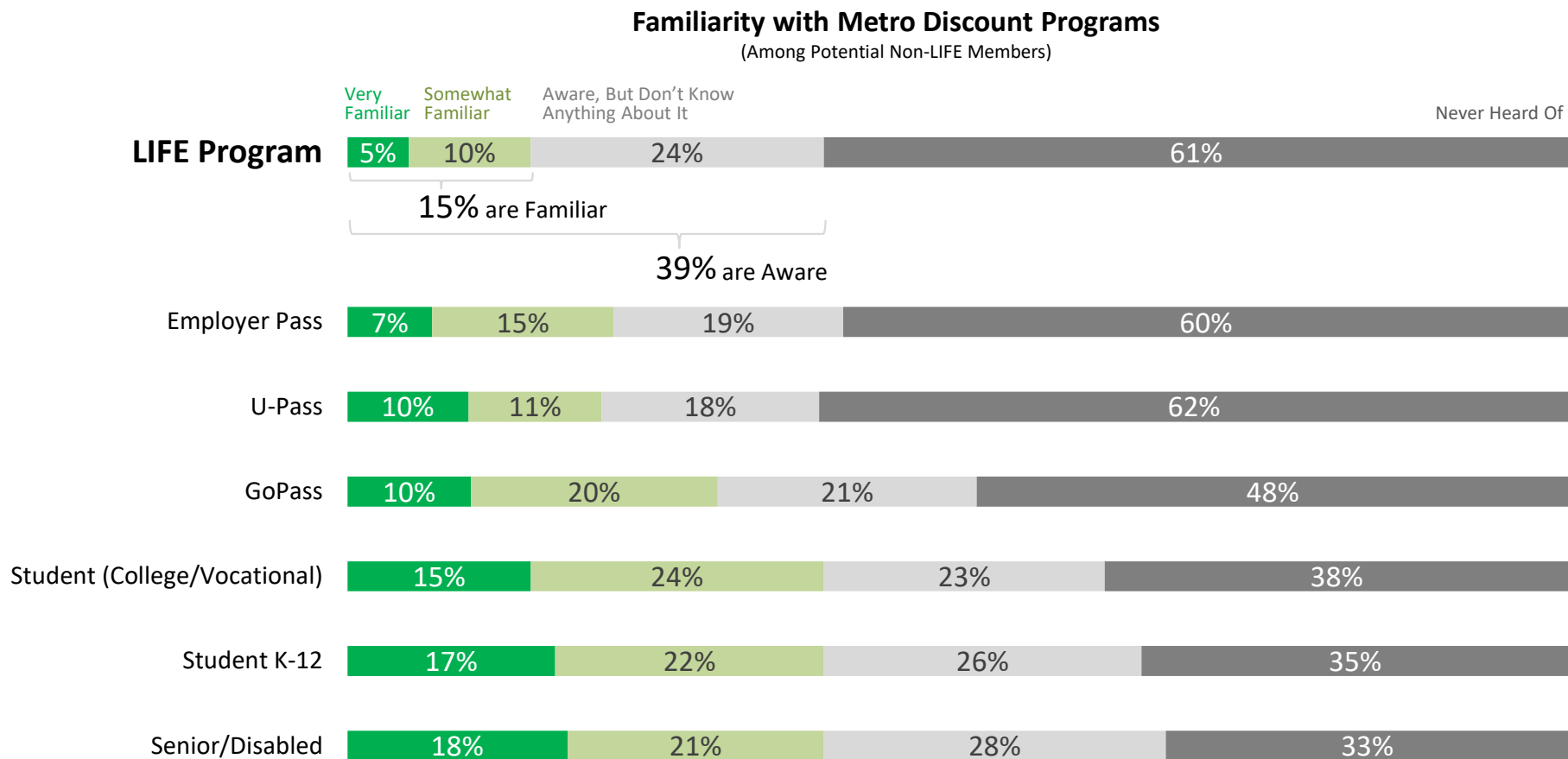
Annual Incomes	
Under \$10,000	29%
\$10,000 - \$24,999	29%
\$25,000 - \$49,999	31%
\$50,000 - \$64,999	8% } 3+ in household
\$65,000 - \$79,999	3% } 4+ in household

## **Sign-Up Barriers**

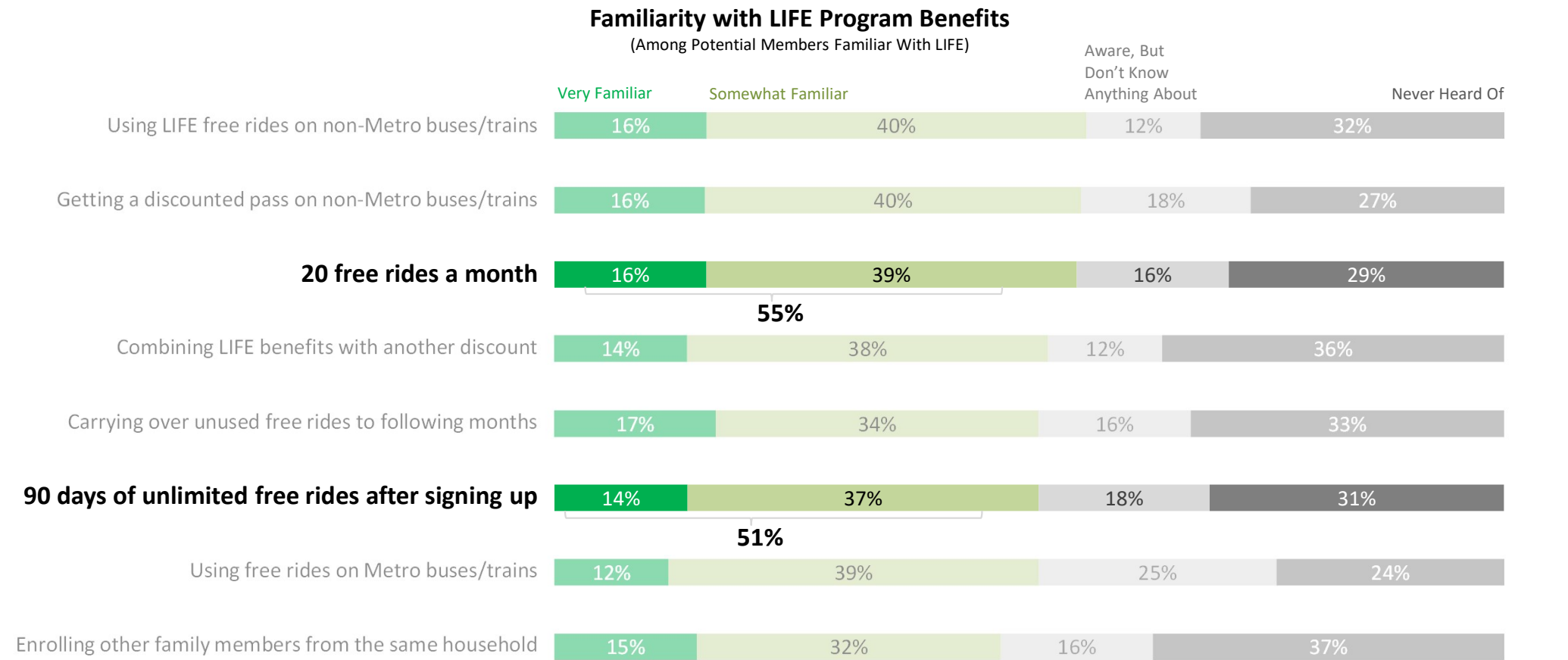
Why aren't more eligible riders signing up for the LIFE Program?



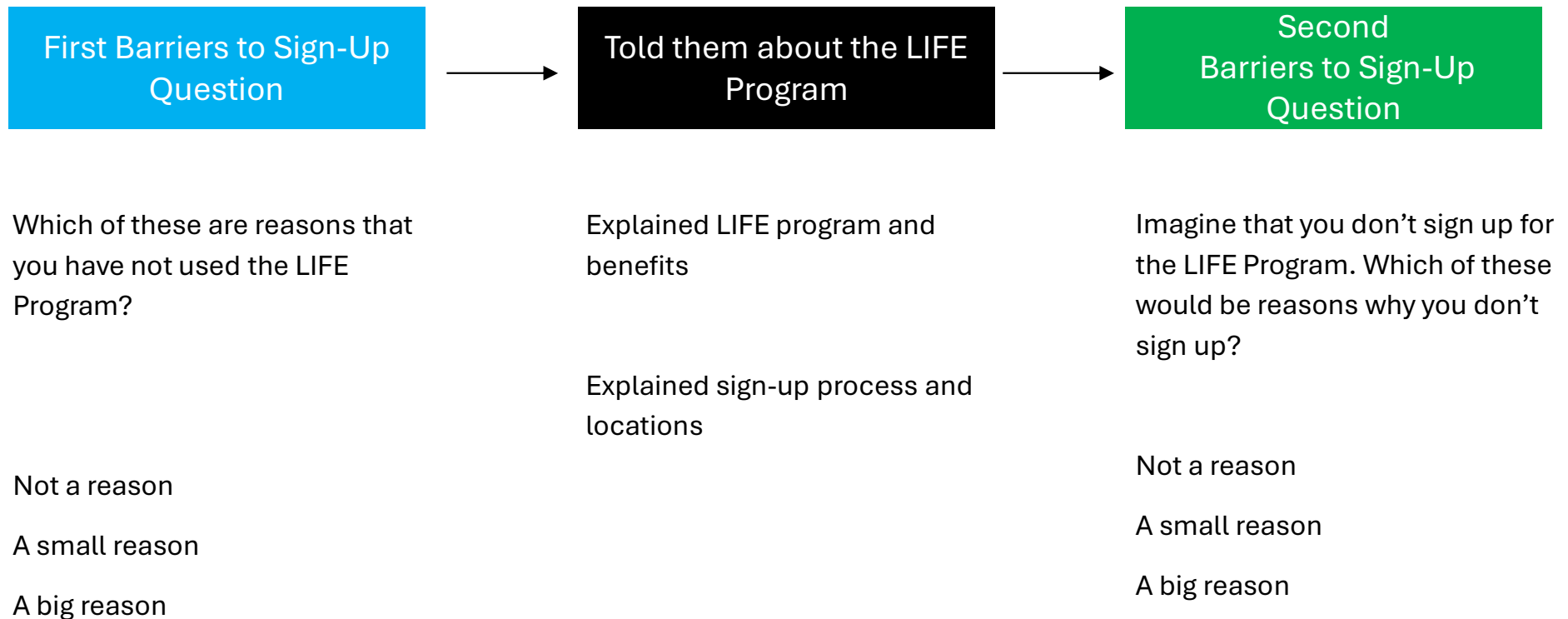
Only 15% of eligible non-LIFE-member transit riders are familiar with the LIFE Program, lower than all other Metro discount programs.



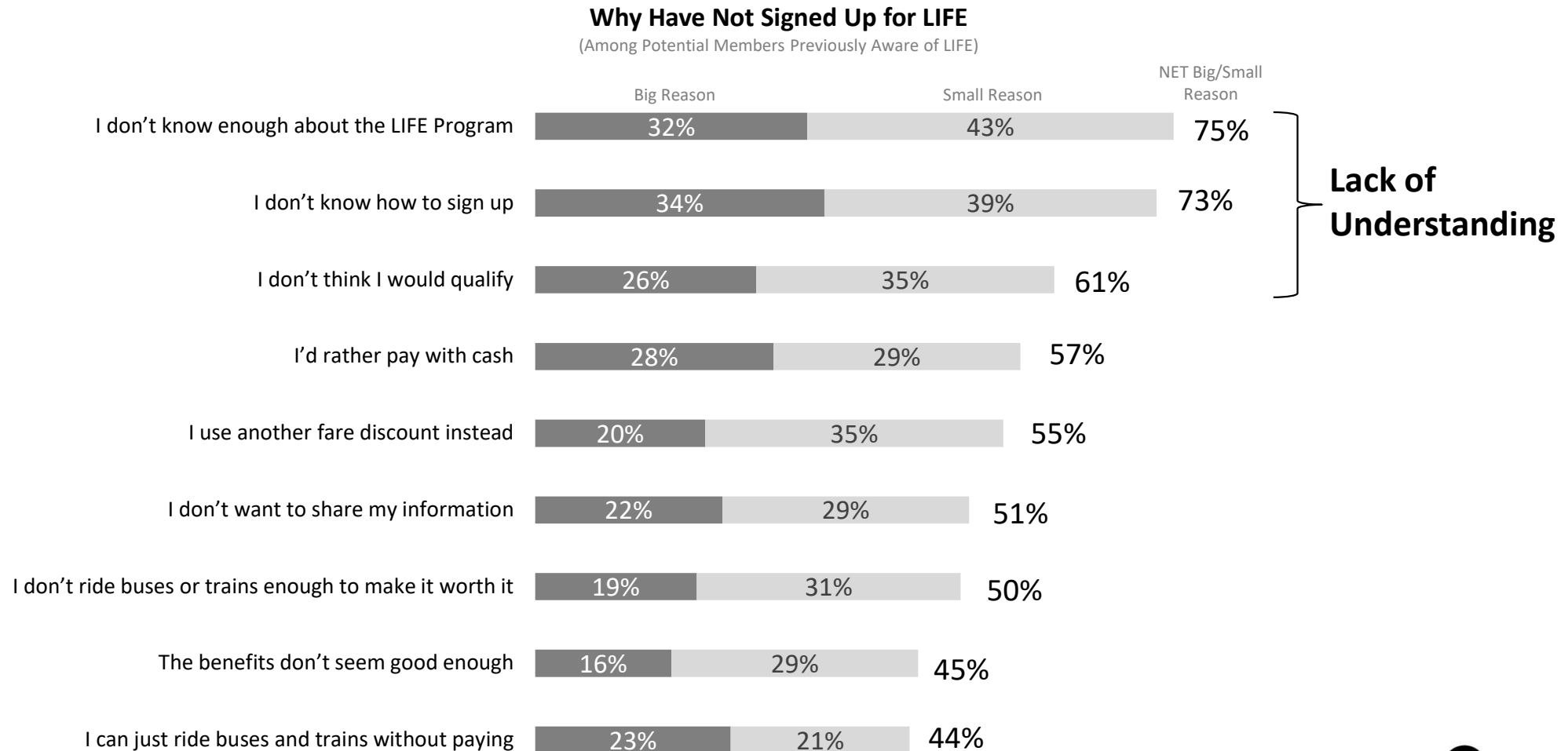
Even among those familiar with LIFE, familiarity with individual benefits could be higher.



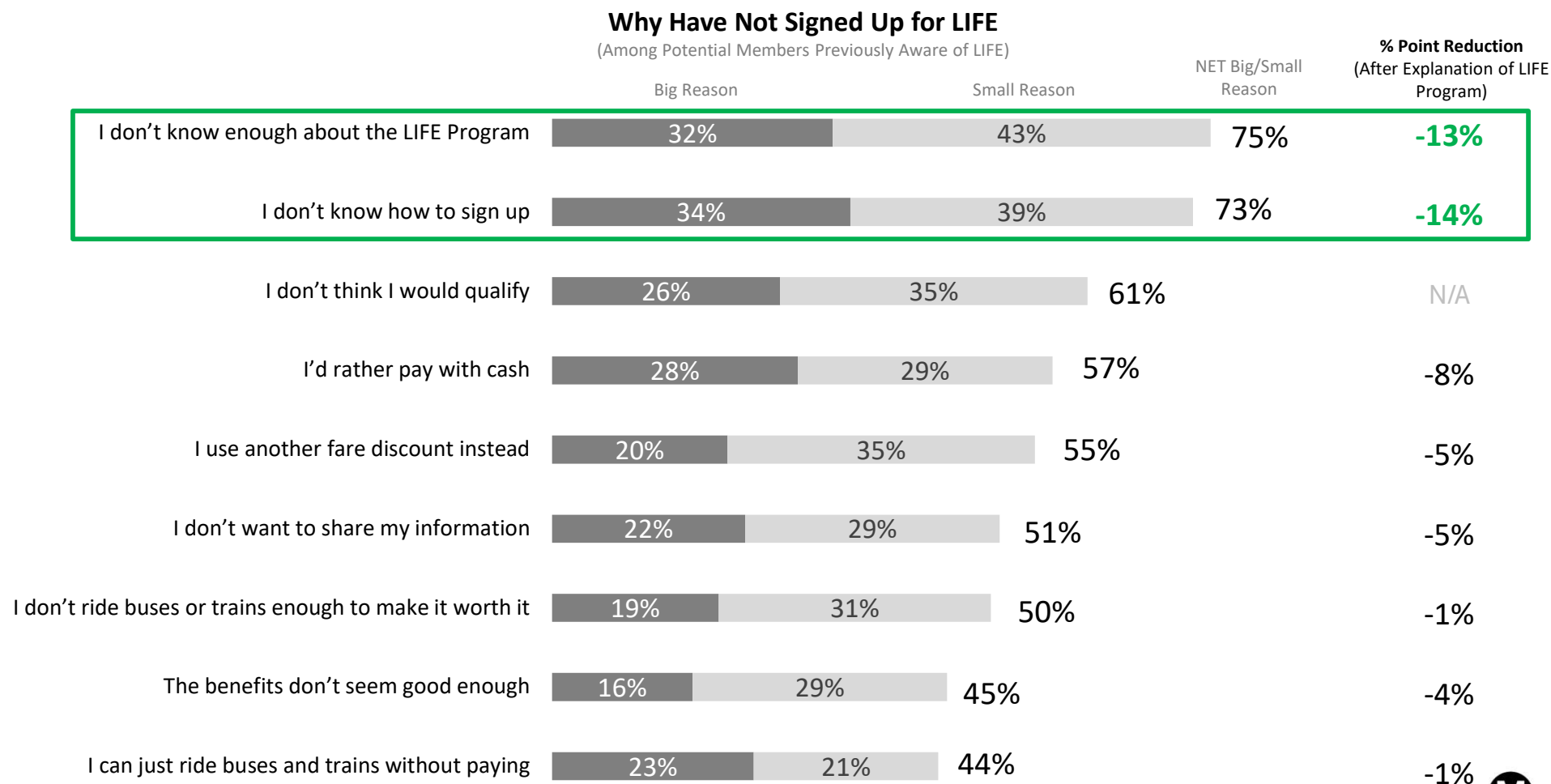
## How we asked barriers to sign-up



Among those aware of LIFE, the biggest barriers to signup are related to lack of understanding.

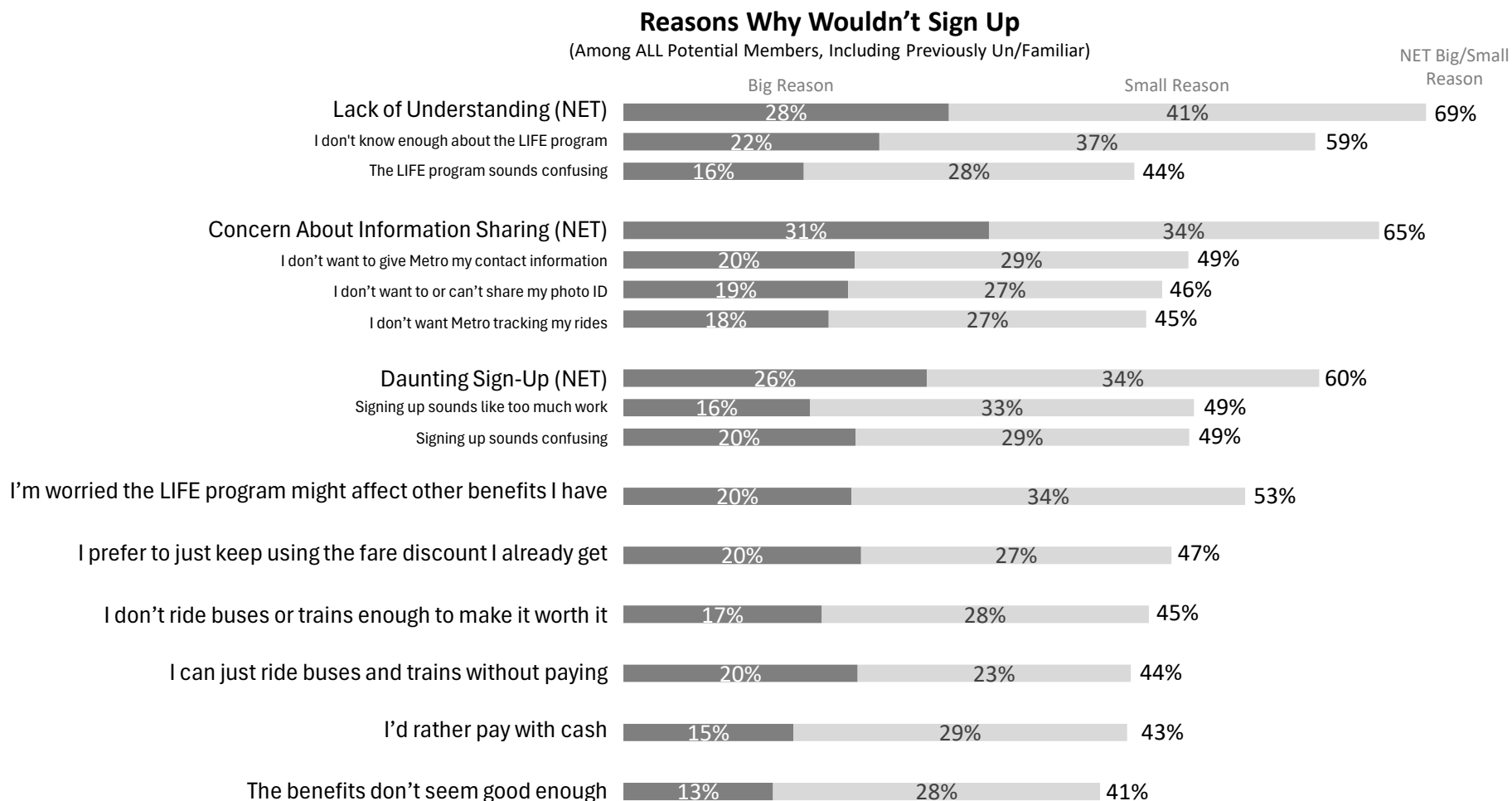


After we explained the LIFE program in the survey, understanding-related barriers drop, but remain high



After briefly explaining the LIFE program to potential members:

# The biggest barriers to LIFE are lack of understanding, daunting sign-up, and concern about information sharing



**Who**

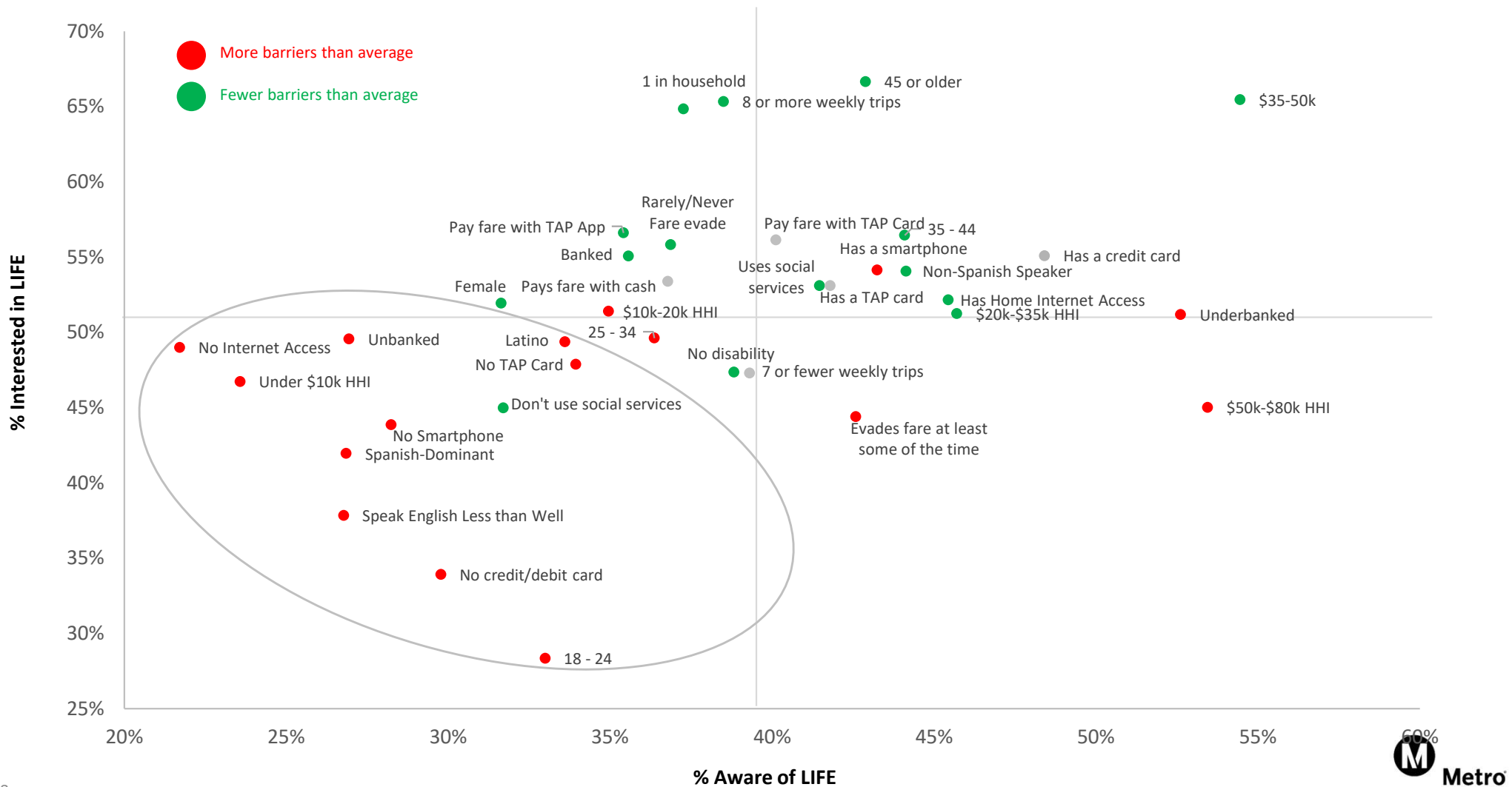
is signed up for and interested in LIFE?

The following groups are more/less likely to join LIFE

More Likely to be LIFE Member	Less Likely to be LIFE Member
<ul style="list-style-type: none"><li>• Rarely/Never Evade Fare</li><li>• Age 45-54</li><li>• Use Any Social Services</li><li>• No High-Speed Internet At Home</li><li>• Frequent Transit Riders</li></ul>	<ul style="list-style-type: none"><li>• Age 18-24</li><li>• Age 65+</li><li>• Underbanked</li><li>• Latino (slightly)</li></ul>



Some of the groups that may need LIFE the most are the least aware and least interested. They are also more likely to have more barriers.



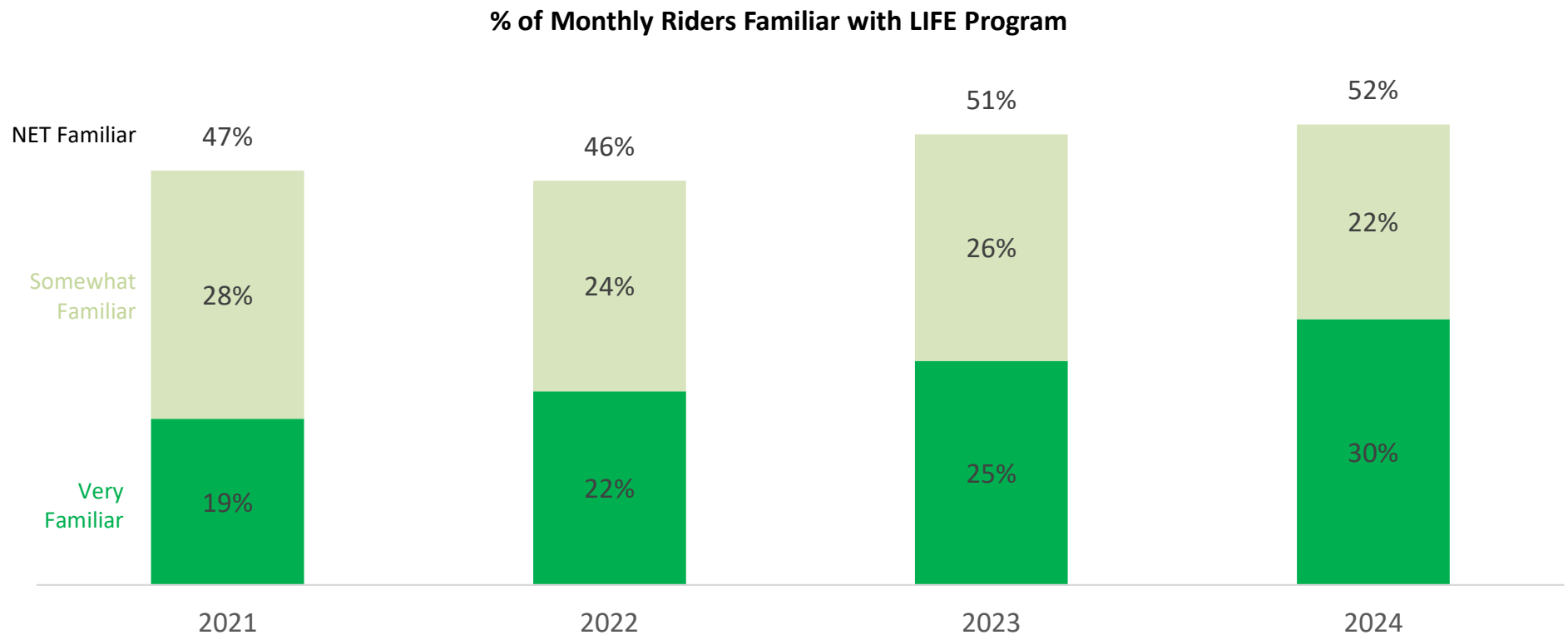
Q: Before today, how familiar were you with each of the following public transit discount fare programs? [LIFE (Low Income Fare is Easy)] / Q: Overall, how interested are you in being in the LIFE Program? Source: LIFE non-member survey

BARRIER

**Lack of Awareness**

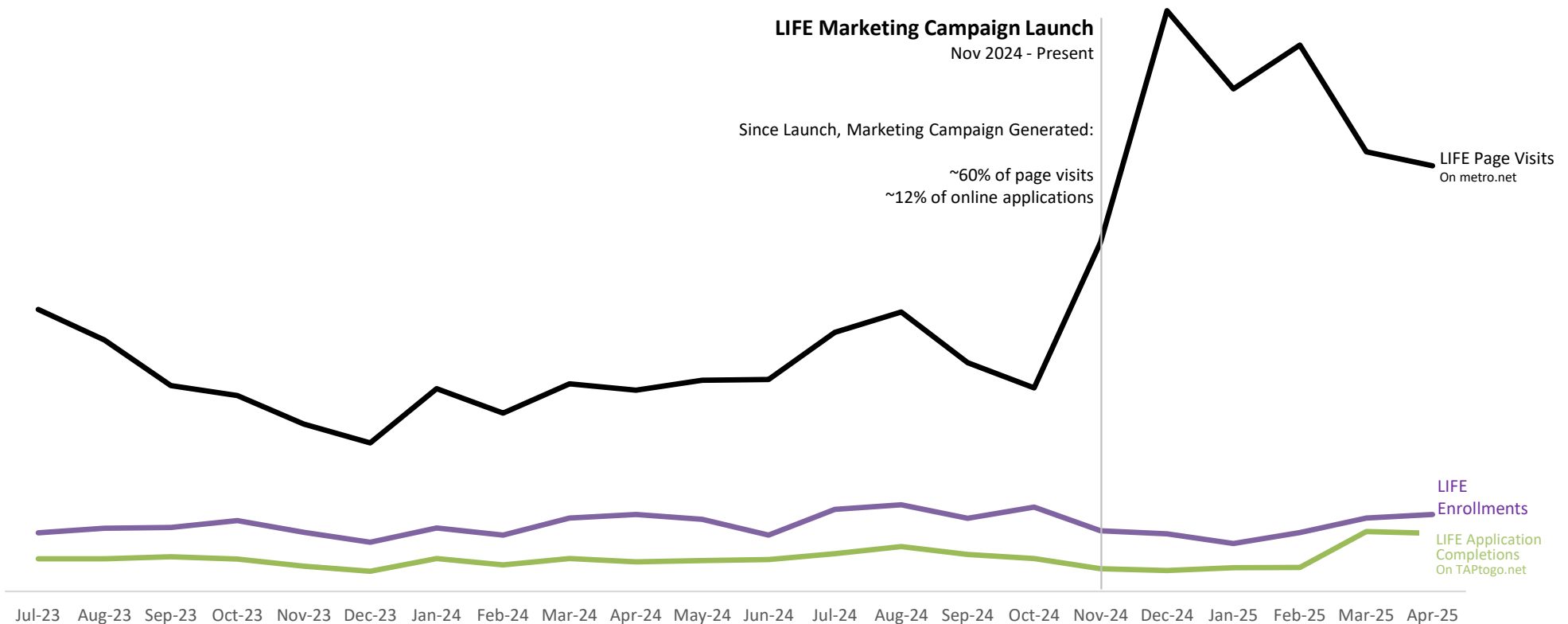
# Since 2021, familiarity with LIFE, particularly *very* familiar, has increased among regular Metro riders

Note: this includes LIFE Members



# LIFE page visits on Metro.net have spiked since launch of latest LIFE marketing campaign, but visits to LIFE Application page and enrollments have not increased

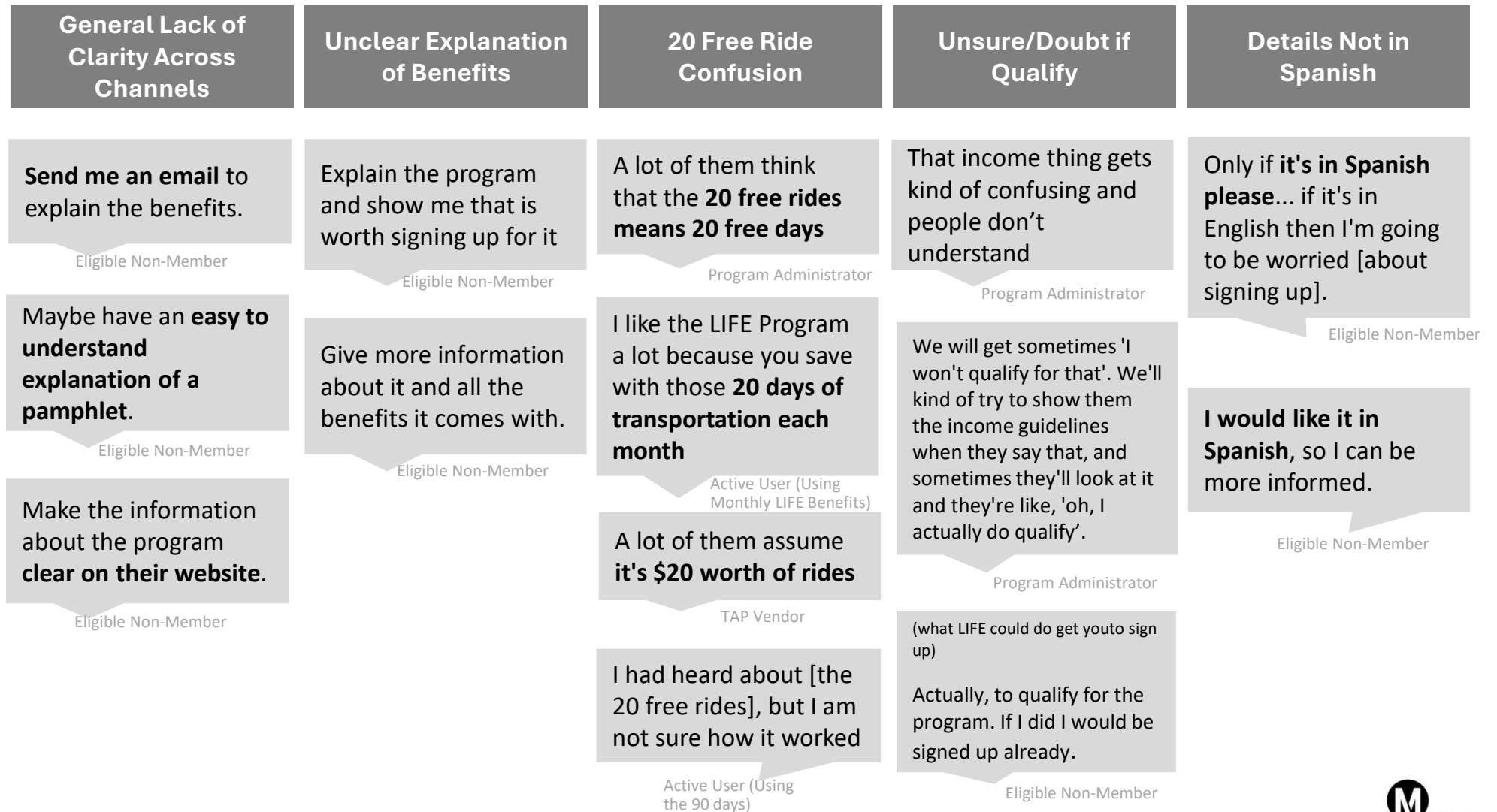
LIFE application completion page visits and enrollments may be trending up slightly in March and April 2025.



SIGN-UP BARRIER

**Lack of Understanding**

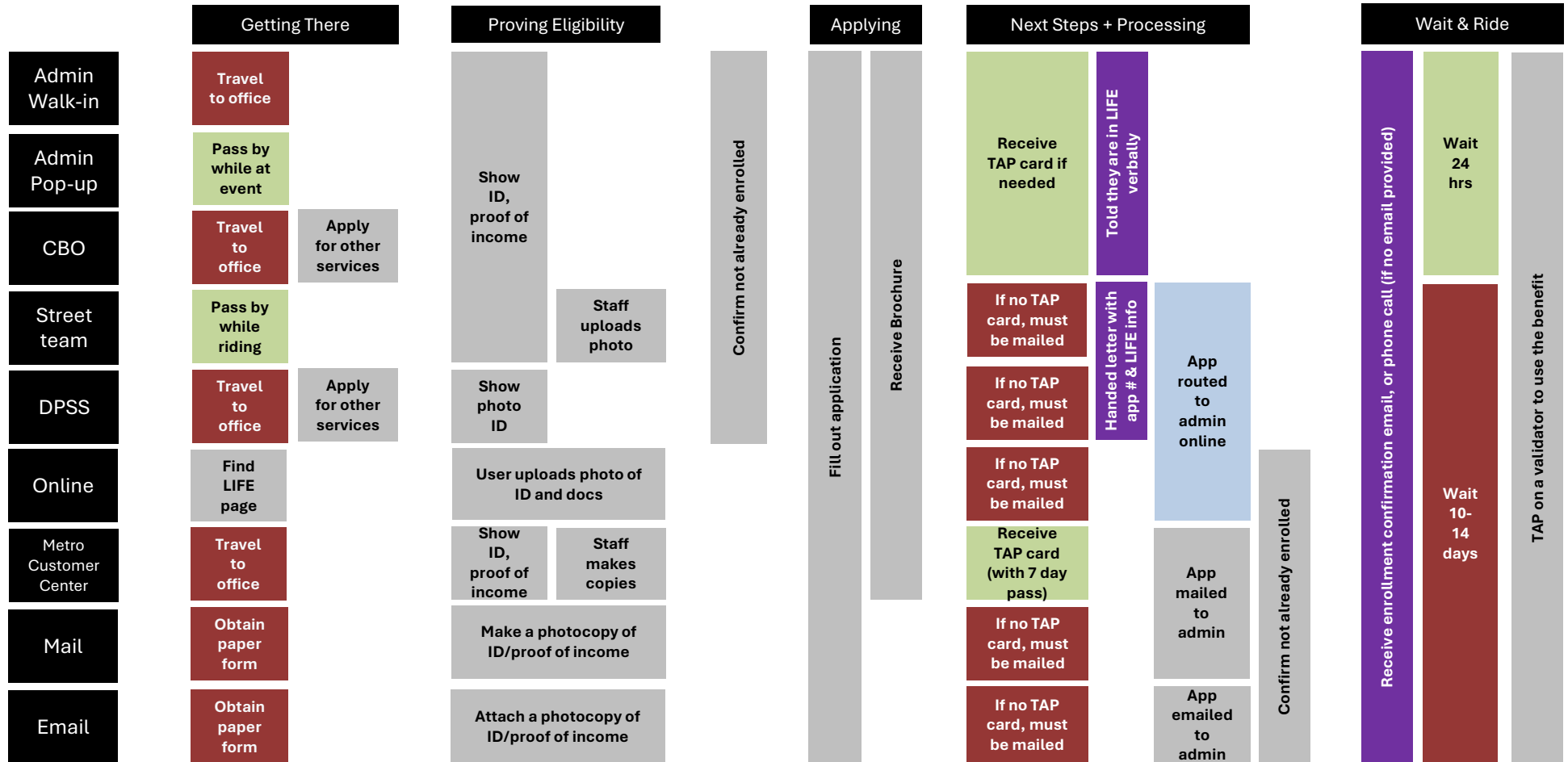
# Key Themes in Lack of Understanding



SIGN-UP BARRIER

# Sign Up Process

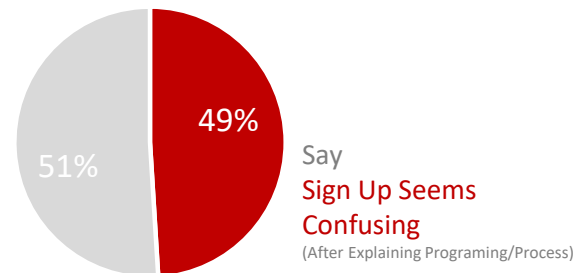
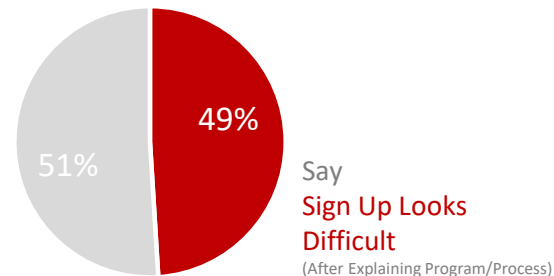
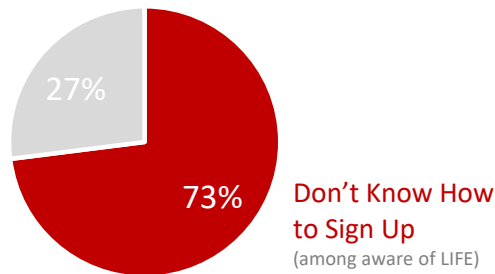
# REFERENCE: Sign-Up Process by Channel





# Many Non-Members believe LIFE sign-up looks difficult or confusing, but most who sign up recall it being easy

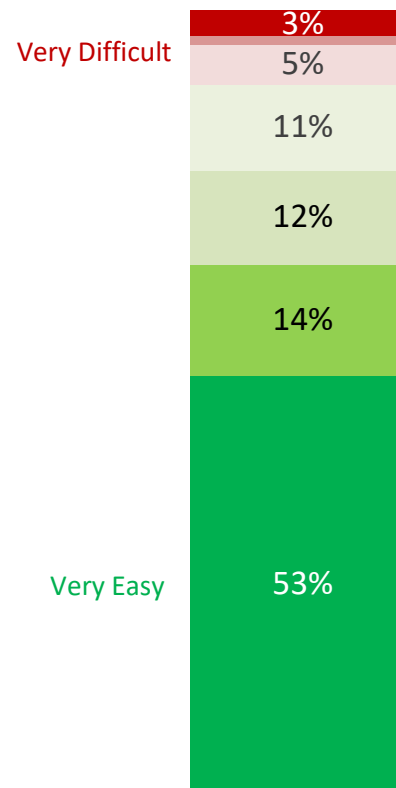
**% of Eligible Non-Members  
Who Cite Barrier to Sign-Up**



**60%**  
say sign-up  
looks difficult  
or confusing

**% of LIFE Members**

How Easy or Difficult was Sign Up?



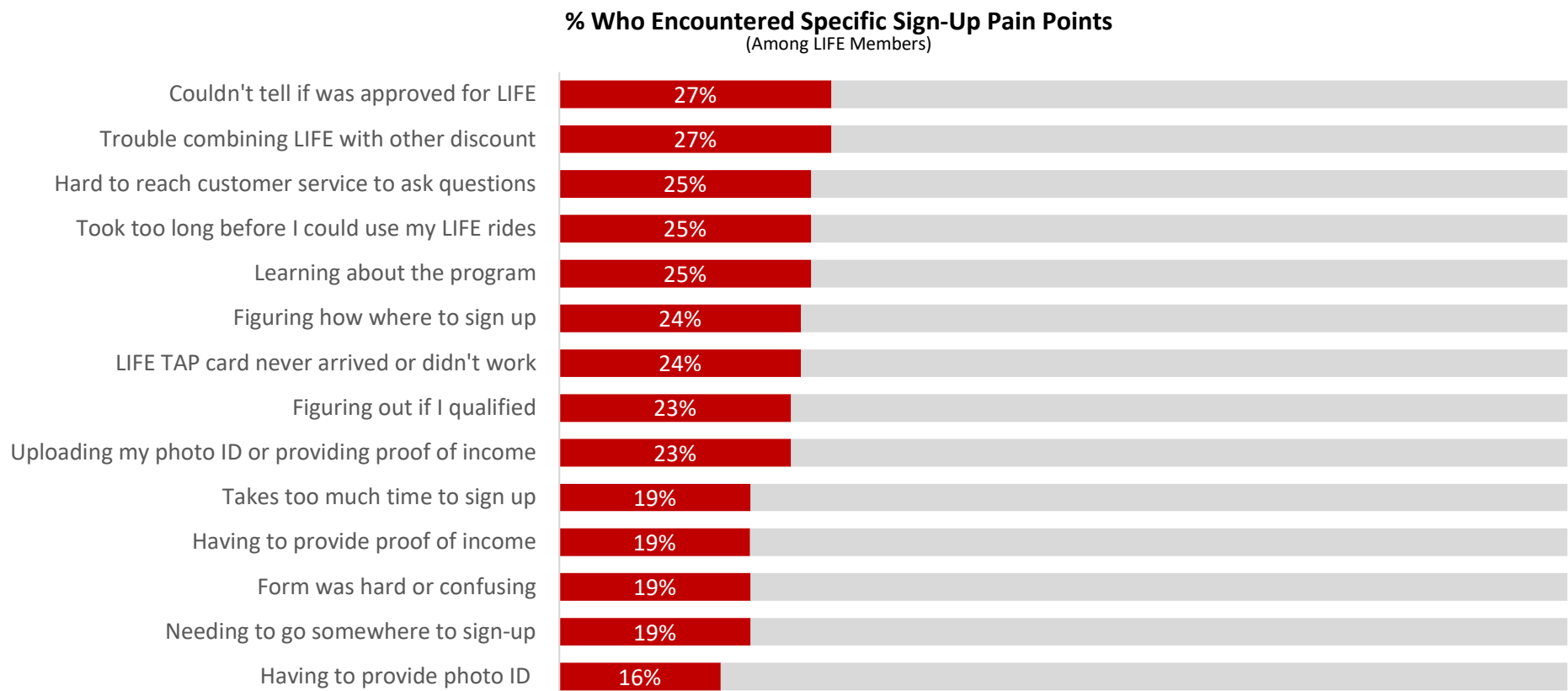
Equates to  
**5.82 Single Ease Score (SEQ)**

**Benchmarks from Other Industries**

Industries	SEQ Score
Most difficult imaginable	1.00 – 1.49
Very difficult	1.50 – 2.69
Difficult	2.70 – 4.29
Easy	4.30 – 5.59
Very easy	5.60 – 6.49
Easiest imaginable	6.50 – 7.00

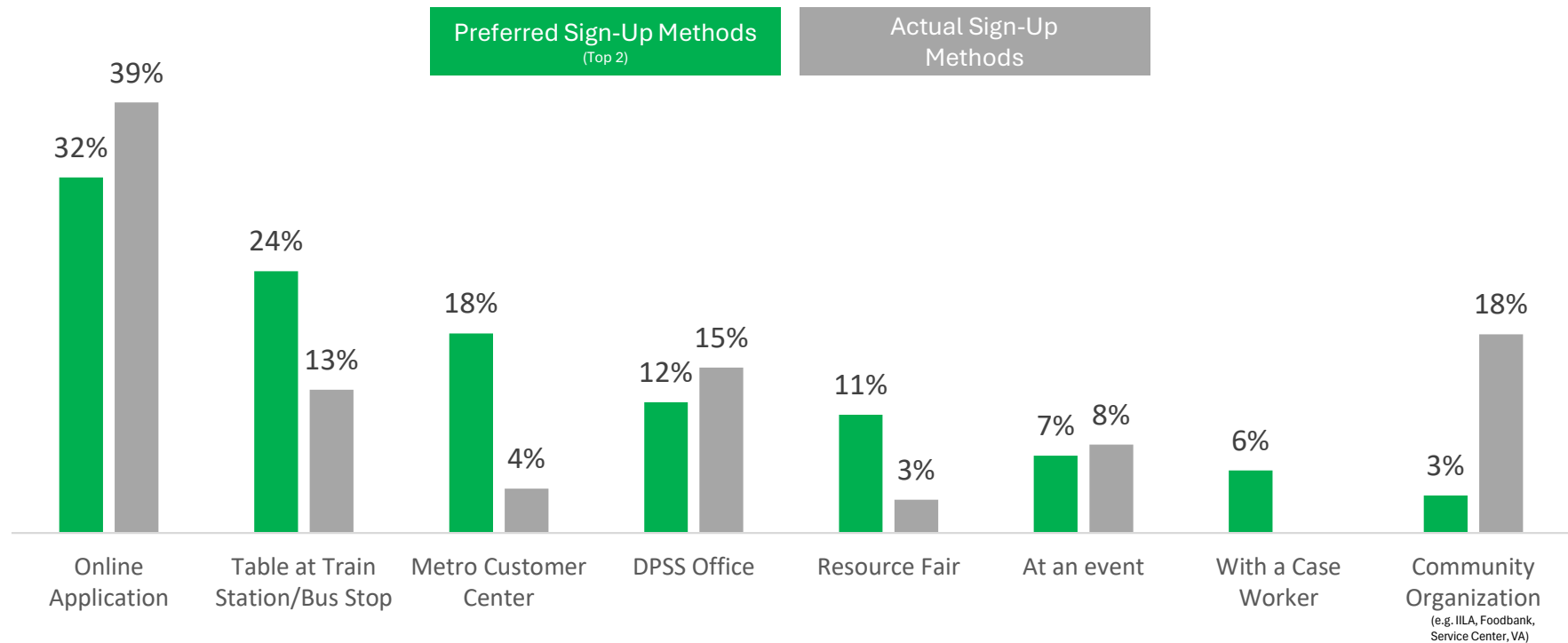
Note:  
Those making it through sign-up will  
naturally view it as easier than those who  
don't.

Among those who successfully signed up for LIFE, there were not an abundance of difficulties, but these challenges may be experienced by those who do not successfully apply



## The two most preferred sign-up methods are online and at a station/stop.

There appears to be an opportunity to increase the role of Metro channels (including stations and customer centers) in sign-up, although riders may have selected Customer Centers without full awareness of where they are located.



# Among Members, Community Organizations and Resource Fairs had the easiest sign-up processes.

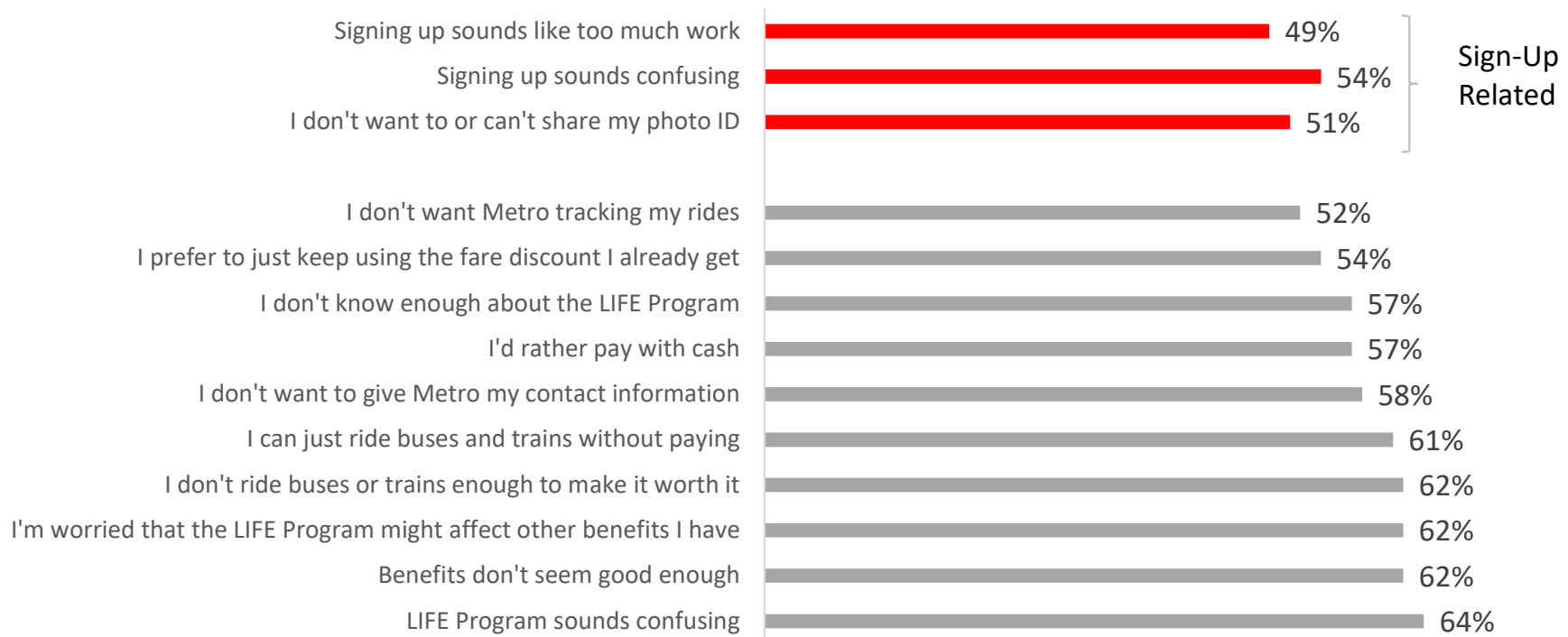
Tables at train stations/bus stops were seen as the most difficult

	Total	Community Org (e.g. IILA, Foodbank, Service Center, VA)	Resource Fair	DPSS Office	Online Application	Metro Customer Center	With a Case Worker	Table at Train Station/Bus Stop
<b>Ease of Signing Up</b> <small>(Single-Ease Question Score)</small>	5.82	6.11	6.03	5.92	5.87	5.82	5.65	5.49
<b>Pain Point Average</b> <small>(Big/Small)</small>	23%	20%	23%	29%	22%	20%	27%	30%
<b>Uniquely High Pain Points</b>		<ul style="list-style-type: none"><li>Combining LIFE and other discount</li><li>Figuring Out How/Where to Sign Up</li><li>Signup Takes Too Much Time</li></ul>	<ul style="list-style-type: none"><li>Took too long to use rides</li><li>Providing Proof of Income, Photo ID</li></ul>	<ul style="list-style-type: none"><li>Took too long to use rides</li><li>Never received TAP Card</li><li>Figuring out if I qualify</li><li>Signup Takes Too Much Time</li></ul>	<ul style="list-style-type: none"><li>Couldn't tell if approved</li></ul>		<ul style="list-style-type: none"><li>Hard to reach customer service</li><li>Learning about the LIFE Program</li><li>Providing Proof of Income</li></ul>	

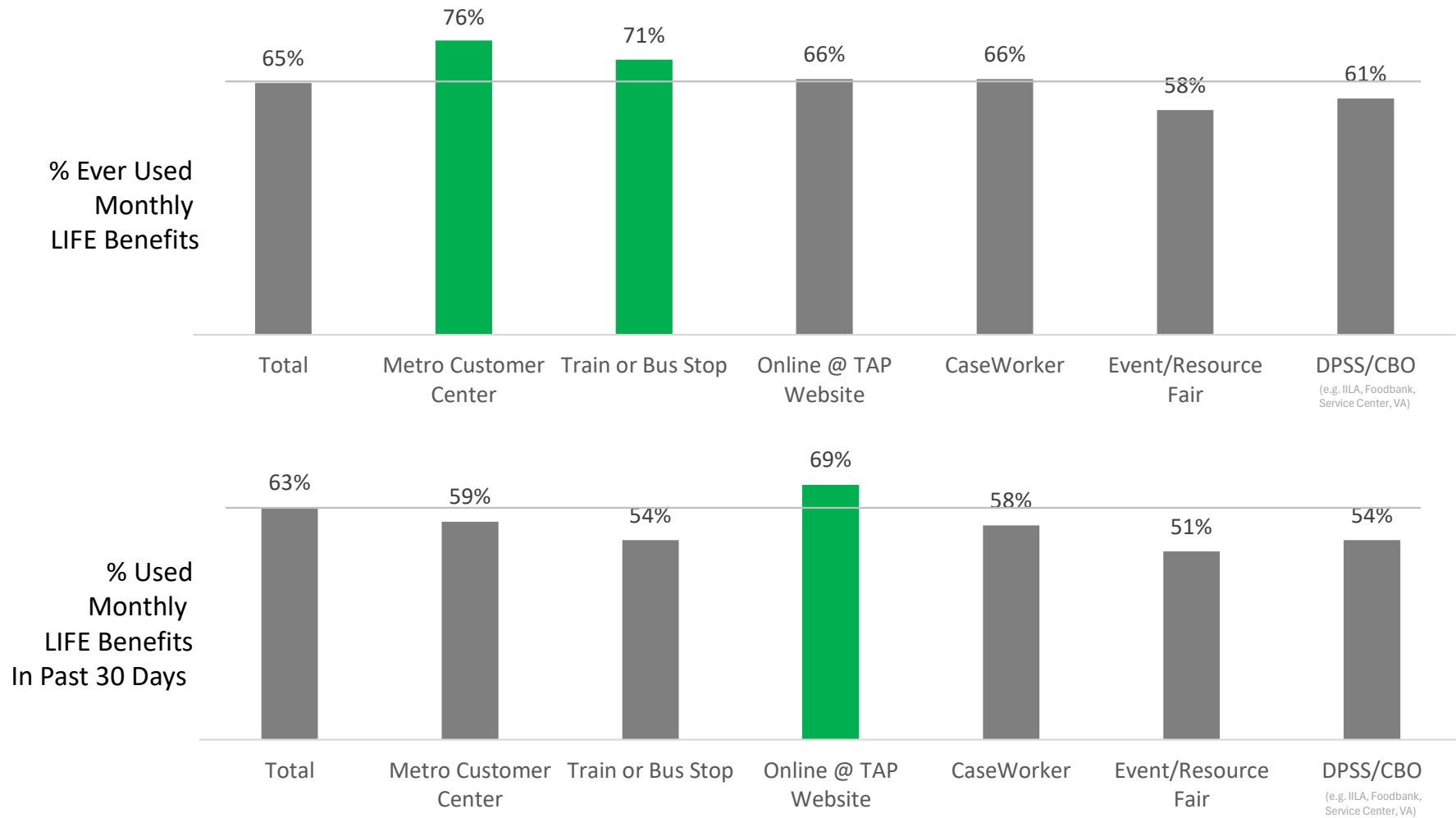
The [Single Ease Question \(SEQ\)](#): How easy or difficult was it to sign up for the LIFE Program? / Q: When signing up for the LIFE Program, how big of a problem were each of the following? Pain point averages were calculated by averaging together the percentage of "A small problem" and "A big problem" responses to each barrier statement. Barriers that are a problem more frequently for a particular signup channel are noted. Low base sizes (50-99) for community org, resource fair, DPSS office, caseworker, table at a train station/bus stop. Source: LIFE member survey

# Believing sign-up sounds like too much work reduces interest in signing up

**% Interested in LIFE Program if Have Each Barrier**



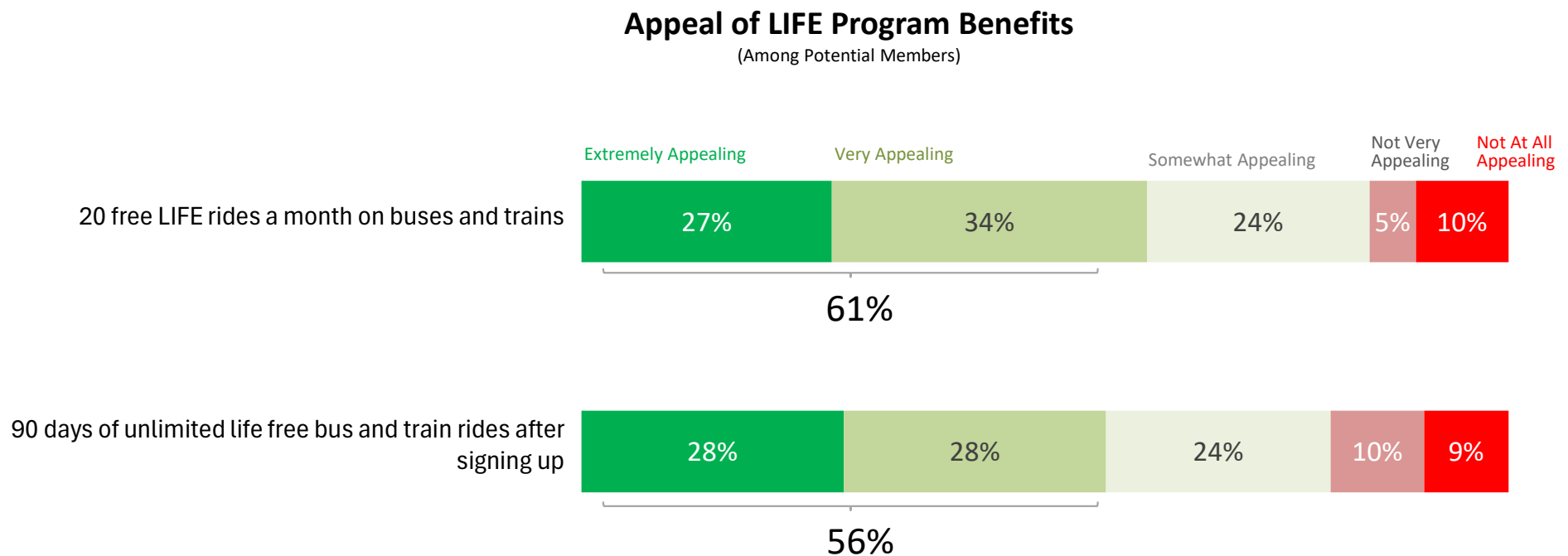
## Sign-ups via Metro / TAP channels lead to greater LIFE benefit usage



SIGN-UP BARRIER

**Benefits aren't appealing enough**

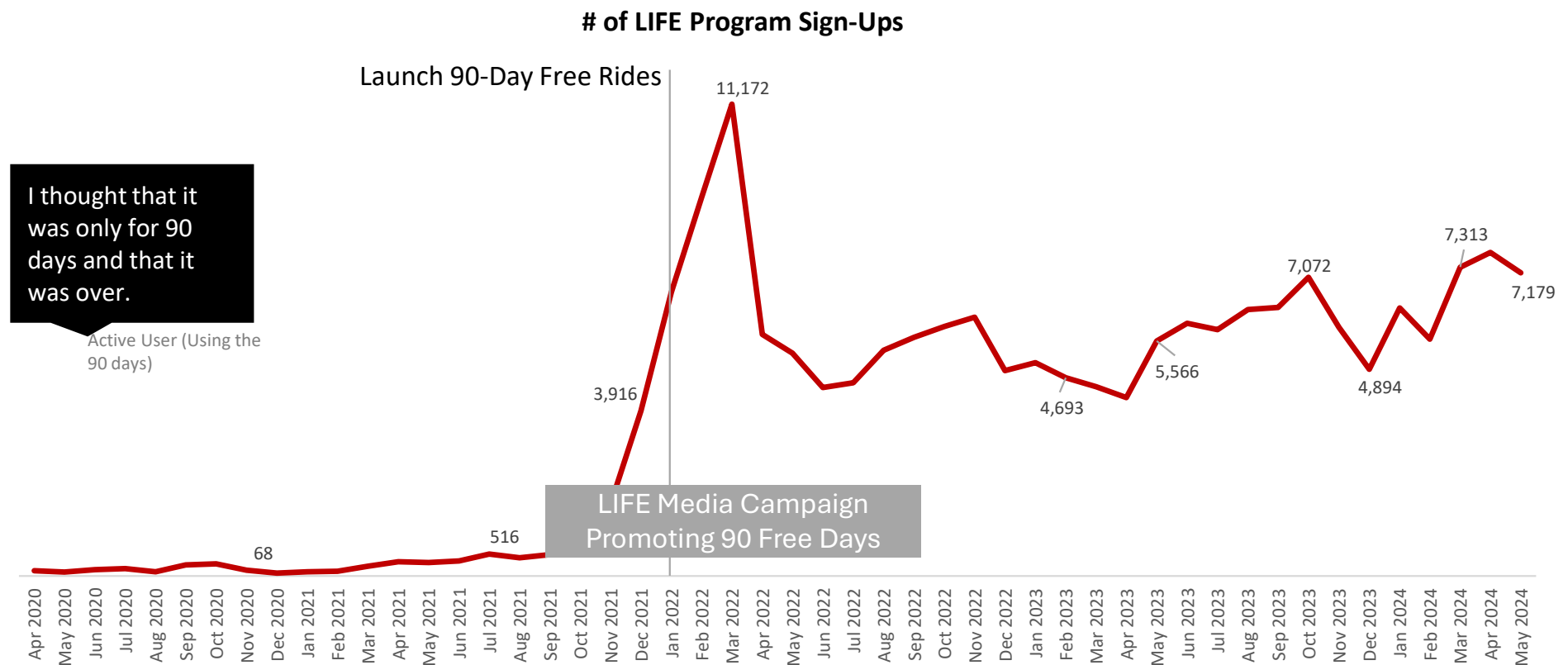
## Nearly two-thirds of potential LIFE members find the 20 free monthly rides at least very appealing





# LIFE Program sign-ups spiked and remained elevated after launch of 90 Days of Free Rides, suggesting the 90-Free Days is appealing

The corresponding media campaign likely had a big role in the increase, but sign-ups have remained high even after media campaign ended.

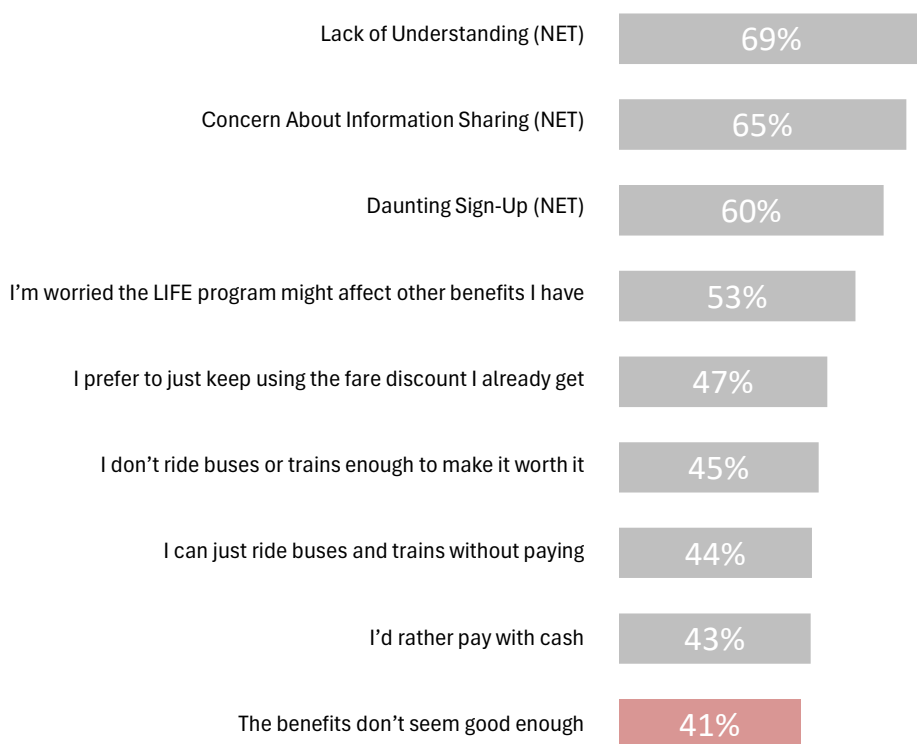


# The LIFE benefits not being perceived as good enough is not of one the biggest barriers, although it over half cite it as a barrier in usage

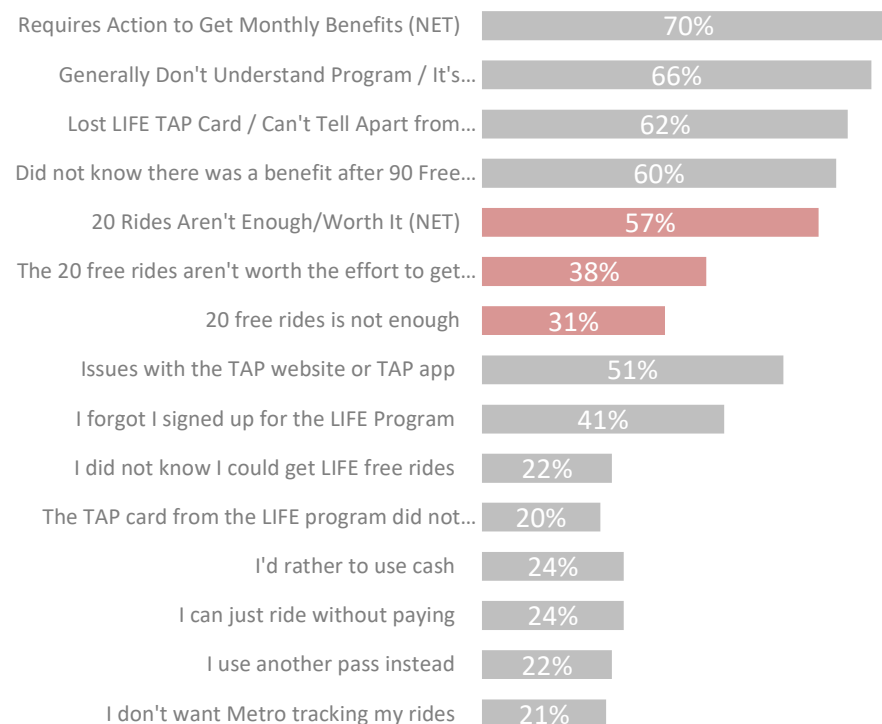
## Reasons Why Wouldn't Sign Up

(Among ALL Potential Members, Including Previously Un/Familiar)

NET Big/Small Reason



## Why Never Used / Stopped Using LIFE Monthly Benefits

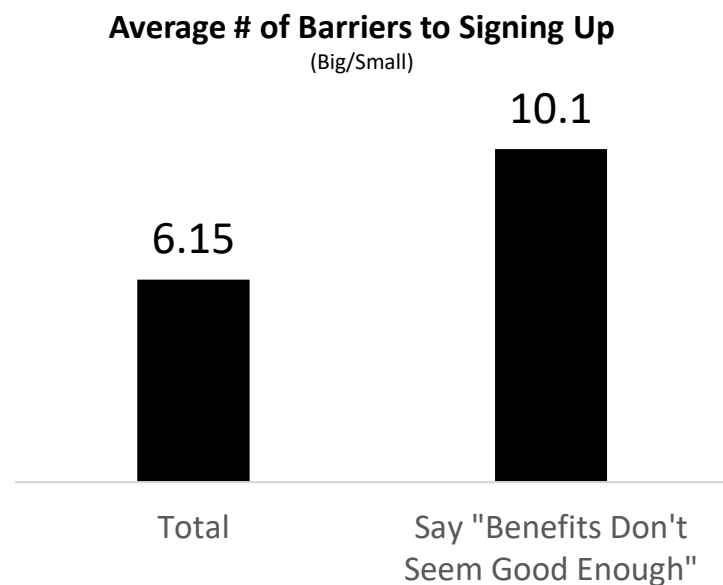


LIFE non-member survey Q: (AFTER SHOWING LIFE PROGRAM DESCRIPTION & BENEFITS) Imagine that you don't sign up for the LIFE Program. Which of these would be reasons why you don't sign up?

LIFE member survey: Q: Why have you never used any of your LIFE free rides? / Q: Why haven't you ever used the 20 free rides or gotten a discounted transit agency pass? / Q: Why haven't you added your 20 free LIFE Program rides or a discounted transit agency pass to your TAP card lately? Responses to this question are proportionally weighted to match TAP data: 43% have never used their LIFE benefits, 48% used only the 90 free days, and 9% used the monthly benefits then stopped.

The question of whether the LIFE benefits are enough, is answered relative to the effort required to get them

Non-Members who don't think benefits are worth it have more barriers

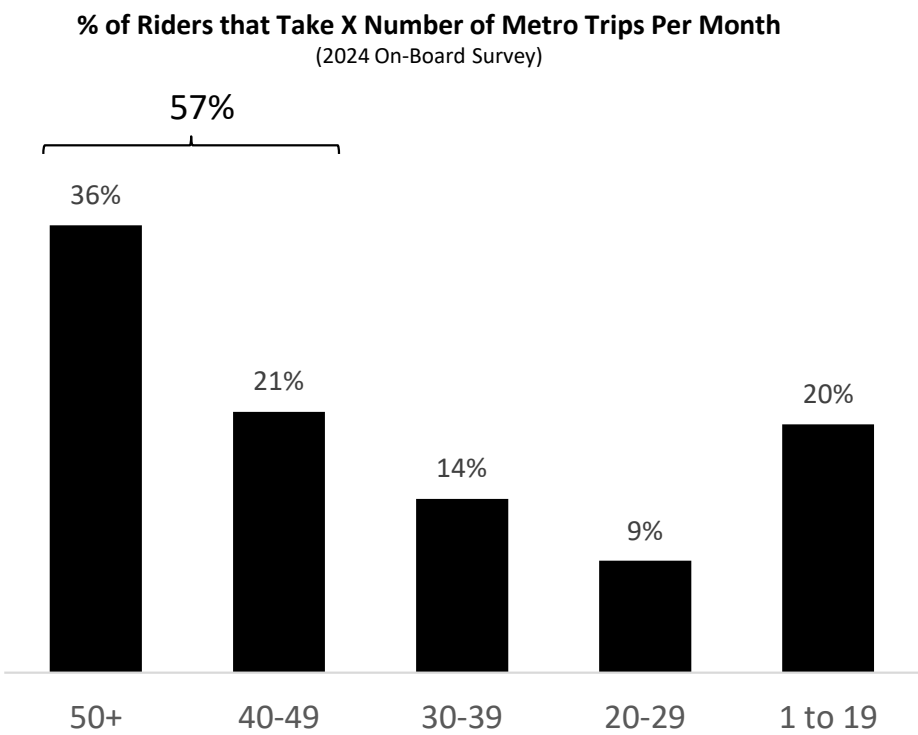


**Non-Members who believe the benefits aren't good enough are more likely to have the following barriers:**

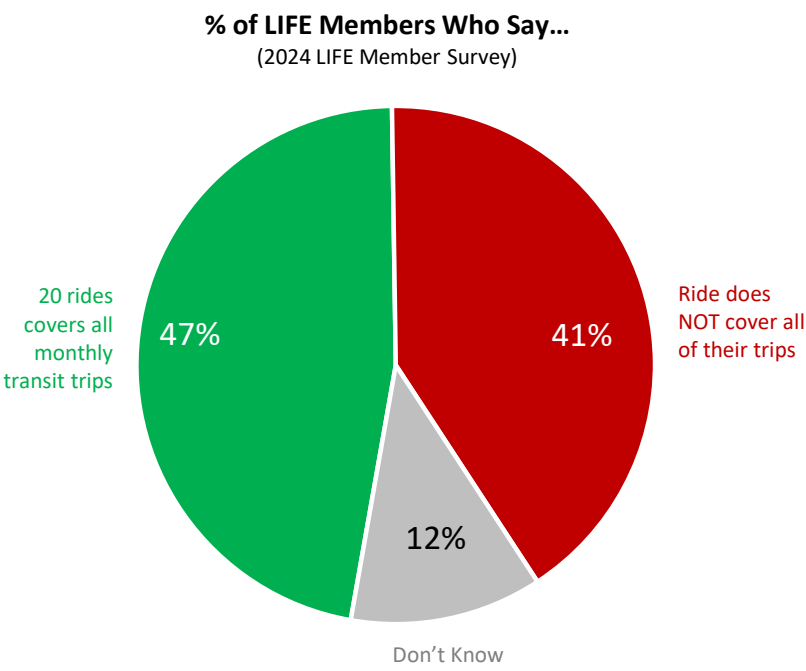
- I don't want to or can't share my photo ID
- I don't want to give Metro my contact information
- The LIFE program & sign-up sounds confusing
- I can just ride buses and trains without paying
- I don't ride buses or trains enough to make it worth it
- I'd rather pay with cash

# 20 free rides a month does not cover most rides for most riders

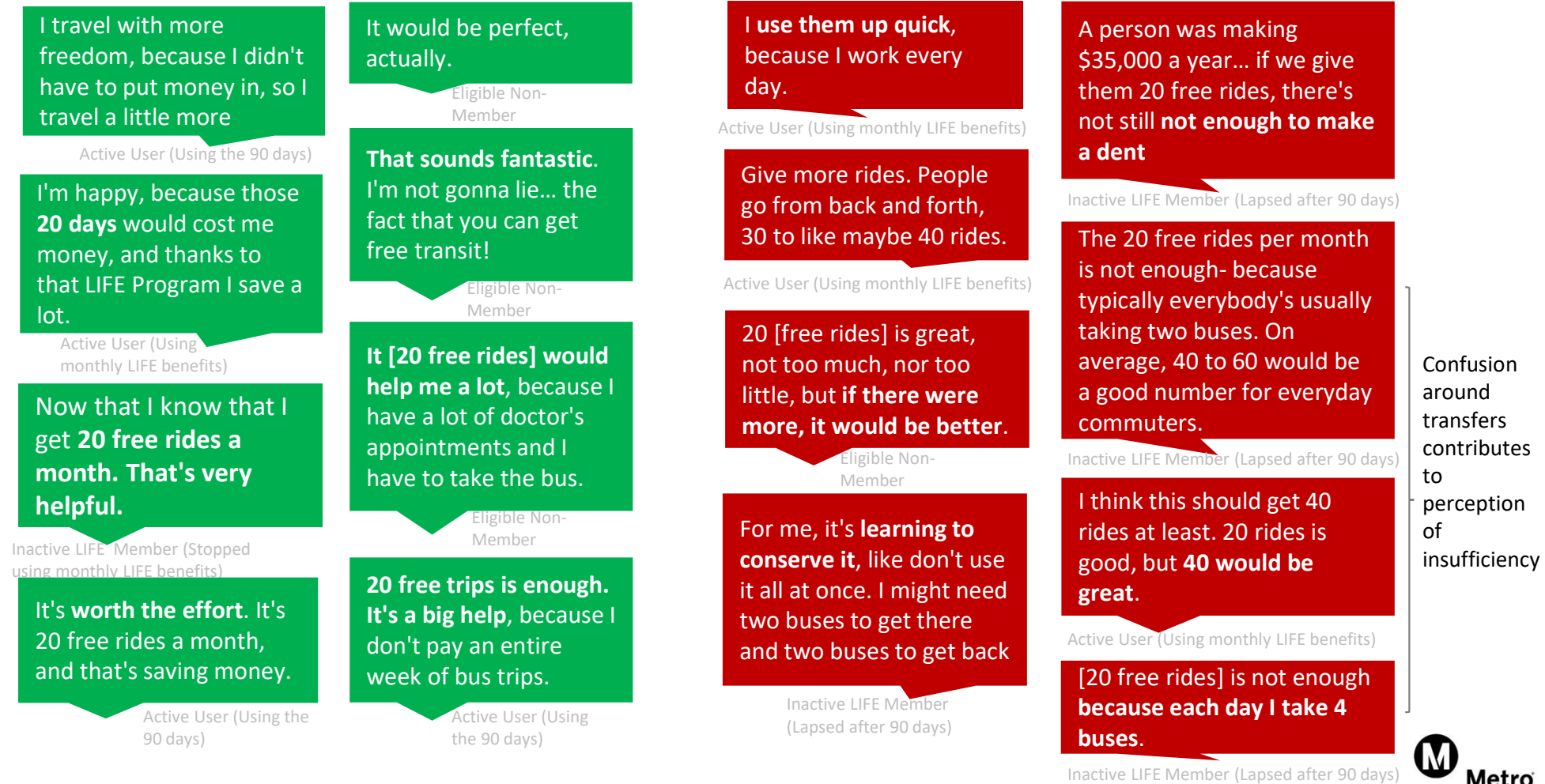
For 57% of Metro riders, 20 rides is less than half of their monthly rides.



Fewer than half of LIFE members say 20 free rides cover all of their monthly transit trips.



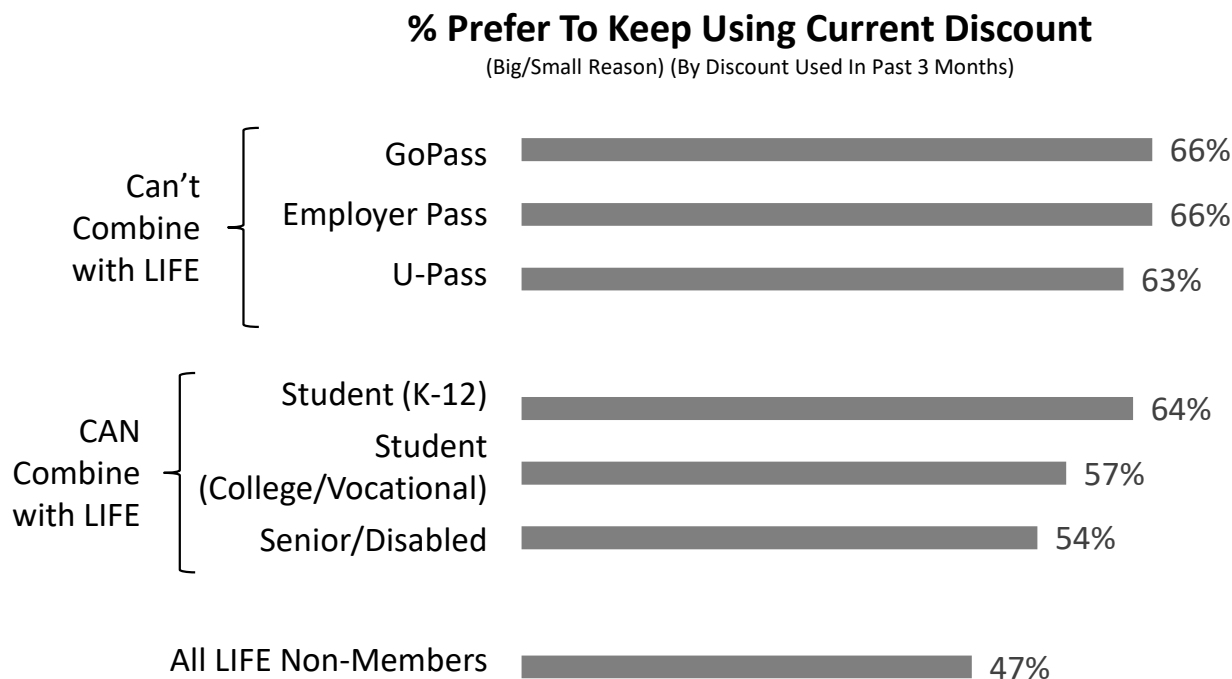
# There are mixed opinions about whether the 20 free rides per month is enough



SIGN-UP BARRIER

**Would rather use another discount**

# Over half of members of other discount programs aren't convinced of the added benefit of joining LIFE



There is nothing [LIFE can do to get me to sign up]. I already have a disabled senior citizen TAP card, which has helped me very much, and I am thankful for it.

Eligible Non-Member

A customer ... was really mad at me because I told her 'It's either/or.' She said, '**Nope, that's something you don't wanna do.** Give me my 20 rides and I'll get my discount.'

TAP Vendor

There's a little bit of confusion on what the **crossover is between [discounted programs]**, but we let them know that the only things that do crossover are LIFE and reduced fare and that's it.

Metro Customer Care

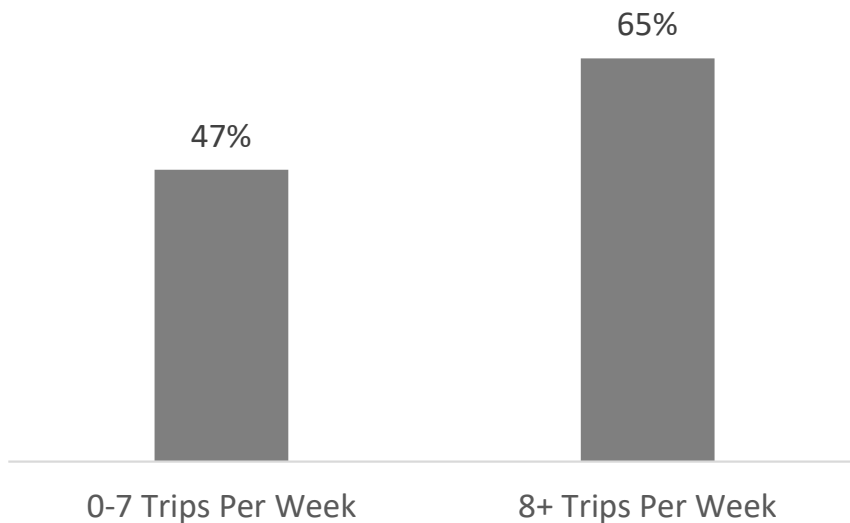
SIGN-UP BARRIER

**Don't ride enough**

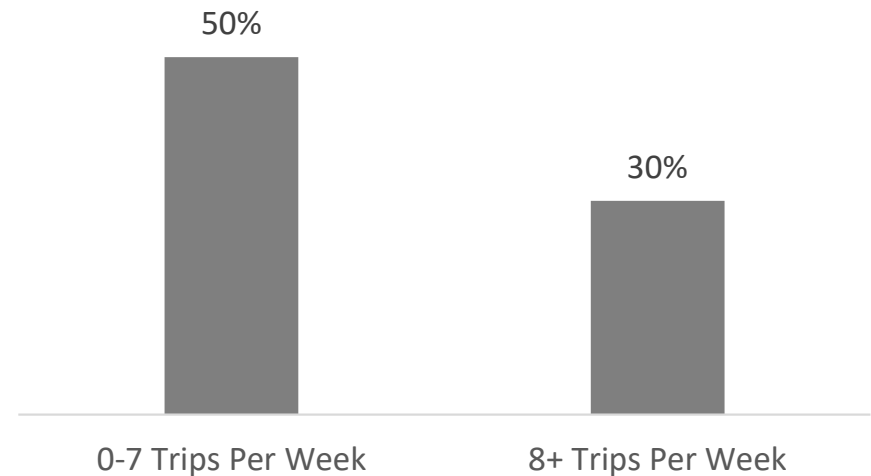


Those riding 8+ transit trips per week are more interested in LIFE.  
However, even some frequent riders have the perception that they don't ride enough to benefit from LIFE.

**% Extremely/Very Interested in LIFE**  
(Among Eligible Non-Members)



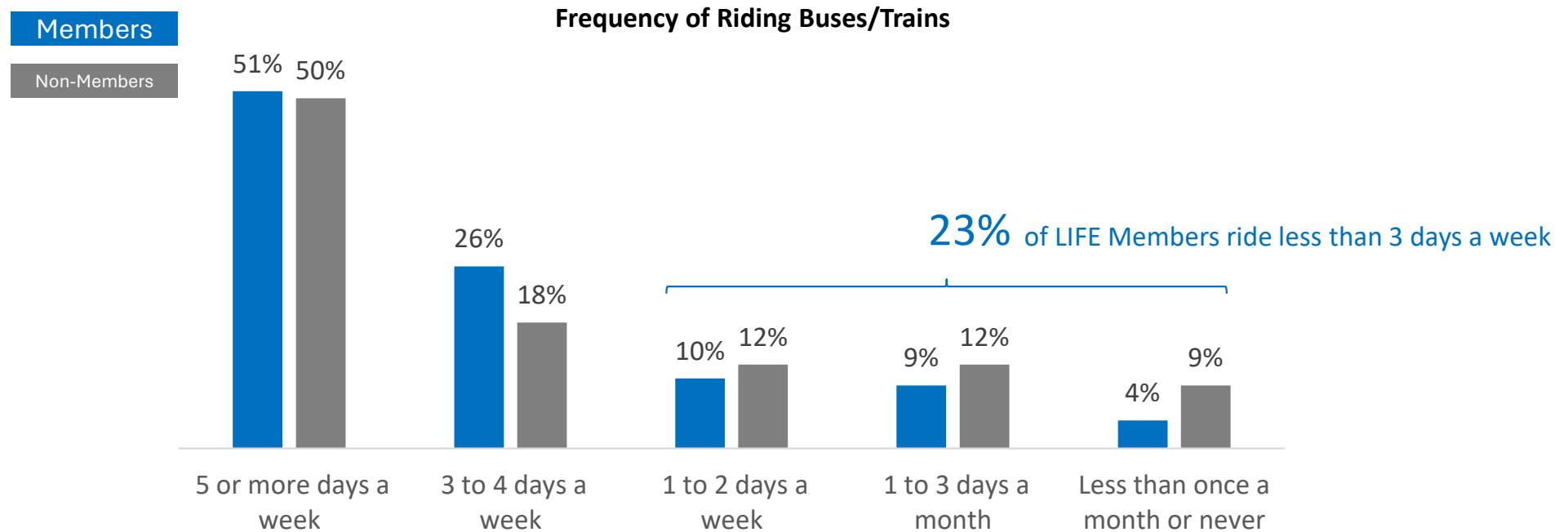
**% Cite Barrier of Not Riding Enough**  
(Among Eligible Non-Members)



Q: In a typical week, how many one-way trips (e.g. home to work OR work to home) do you make on buses or trains? / Q: Now that you know more about the LIFE Program, how interested are you in signing up? / Q: Imagine that you don't sign up for the LIFE Program. Which of these would be reasons why you don't sign up? Source: LIFE member survey

# While LIFE Members ride transit slightly more frequently than Non-Members,

About a quarter of LIFE members ride too infrequently to likely make maximum use of LIFE benefits.



Sources: LIFE member survey Q: How often do you ride buses or trains?

LIFE non-member survey Q: How often do you use the following to get around Los Angeles County? Riding frequency combined across [Metro Bus], [Metro Train/Rail], and [Bus NOT operated by Metro (e.g. DASH, Big Blue Bus, Foothill Transit, Long Beach Transit, etc.)], using highest frequency on any punch.

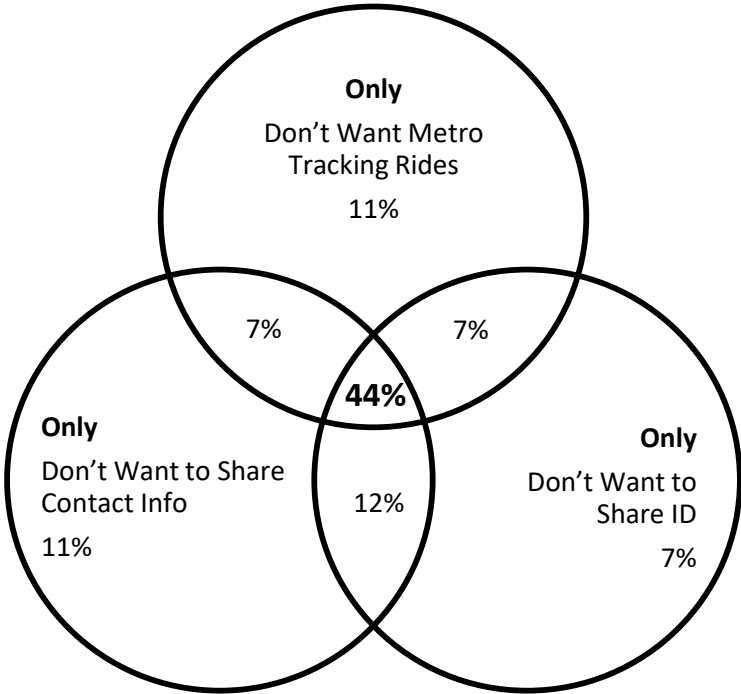
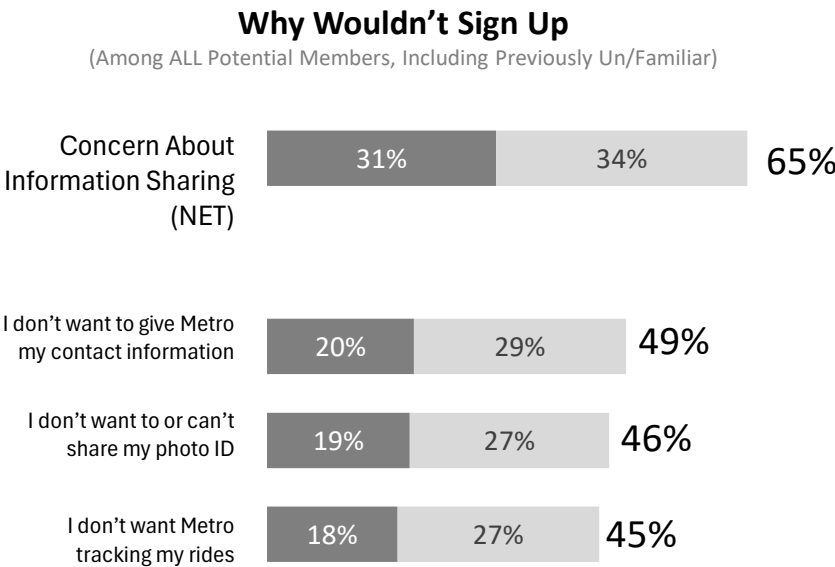
SIGN-UP BARRIER

**Don't want to provide info / be tracked**

# Nearly two-thirds of non-members have one concern related to sharing their info and/or data privacy

65% of eligible non-members have at least one barrier related to information sharing concerns

Nearly half of those with one information sharing barrier have all 3 barriers.



# Those who experience information-sharing barriers may be more in need of LIFE benefits.

Who Is More Likely to have

## All Three Information-Sharing Barriers

- No smartphone
- No internet at home
- Fare evade at least some of the time
- Age 34 or under
- Speak English Less Than Well
- Take 15+ trips/week

Who Is More Likely to have barrier

## Don't want to share contact info

- Spanish-Dominant
- Unbanked
- Under \$35k
- Pay fare with Cash (full fare)

We do sometimes have patrons that don't want to show verifying documents; as soon as you ask for an ID they're like, 'oh, never mind.'

LIFE Program Administrator

You know folks [are] concerned... about their ID or information being... taken and misused

Metro Street Team

Immigration status **often discouraged immigrants** who became eligible for full-scope Medi-Cal in **spite of assurances** that immigration data is confidential and not shared with immigration authorities.

[UCLA Latino Policy & Politics Institute](#)

No, I'm not interested. I have to show something and I'm from Guatemala. I don't have a driver's license. I would do it, but I don't have the requirements that they are asking for.

Eligible Non-Member

The immigration status. Some people work under the table, as you know, they don't get a pay stub

Eligible Non-Member

I've learned that not everybody has an ID. I know a lot of people, too, that are, you know, don't have their immigration status here in the United States. So, it's a big barrier.

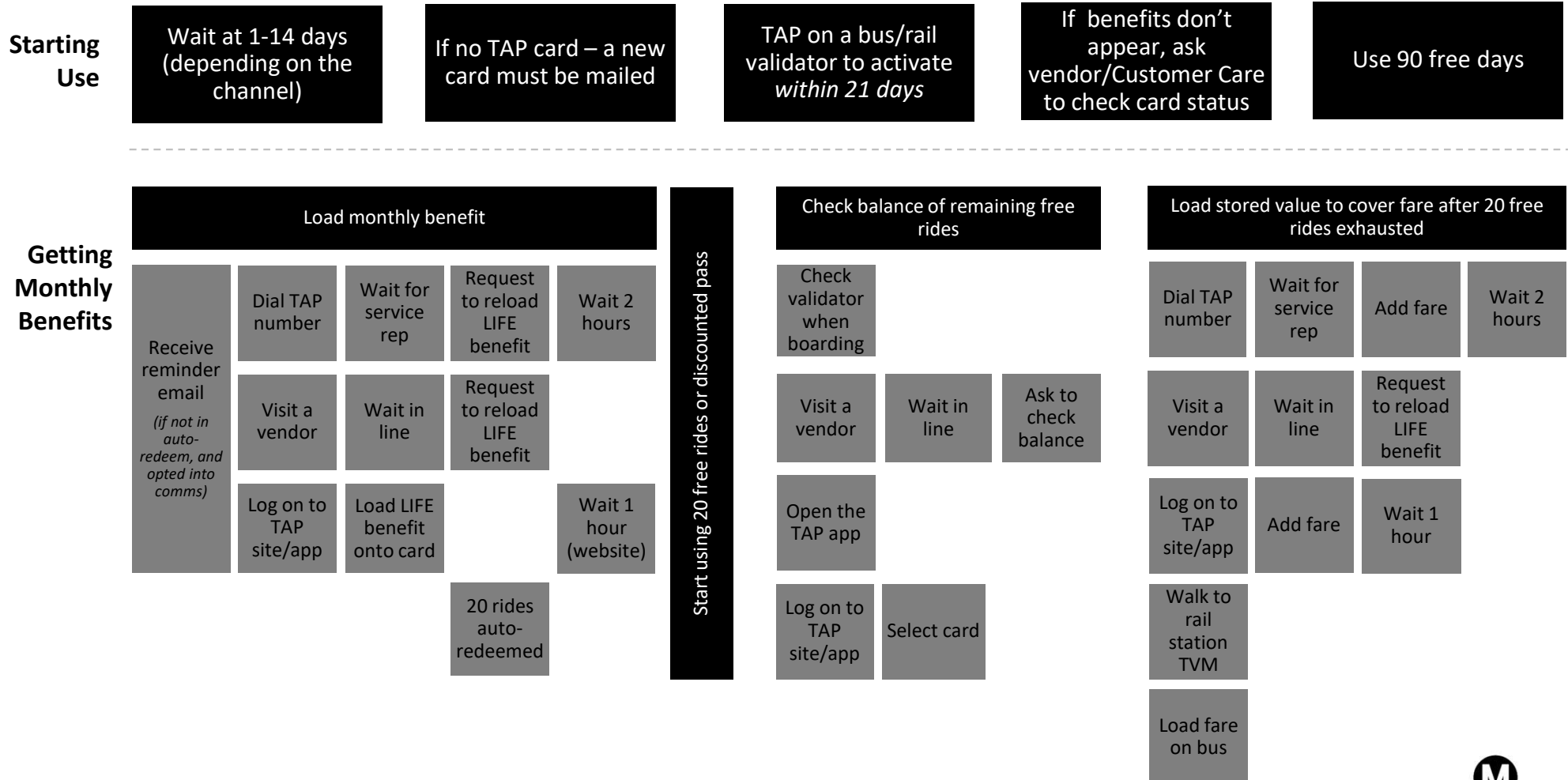
Eligible Non-Member

# Usage

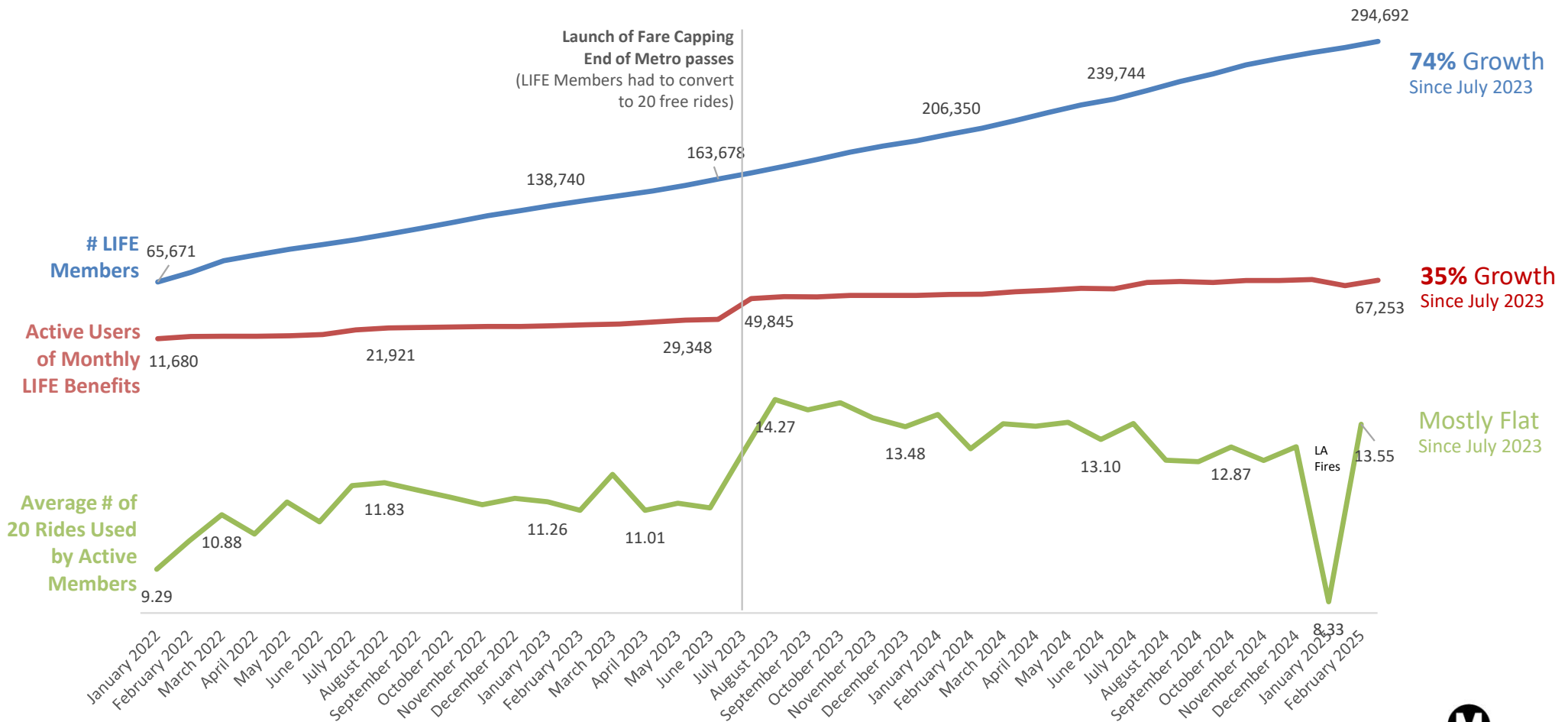
Why aren't more riders using their LIFE Program benefits?

# For many, using LIFE requires many steps

Efforts have been made to streamline (e.g. auto-redemption)



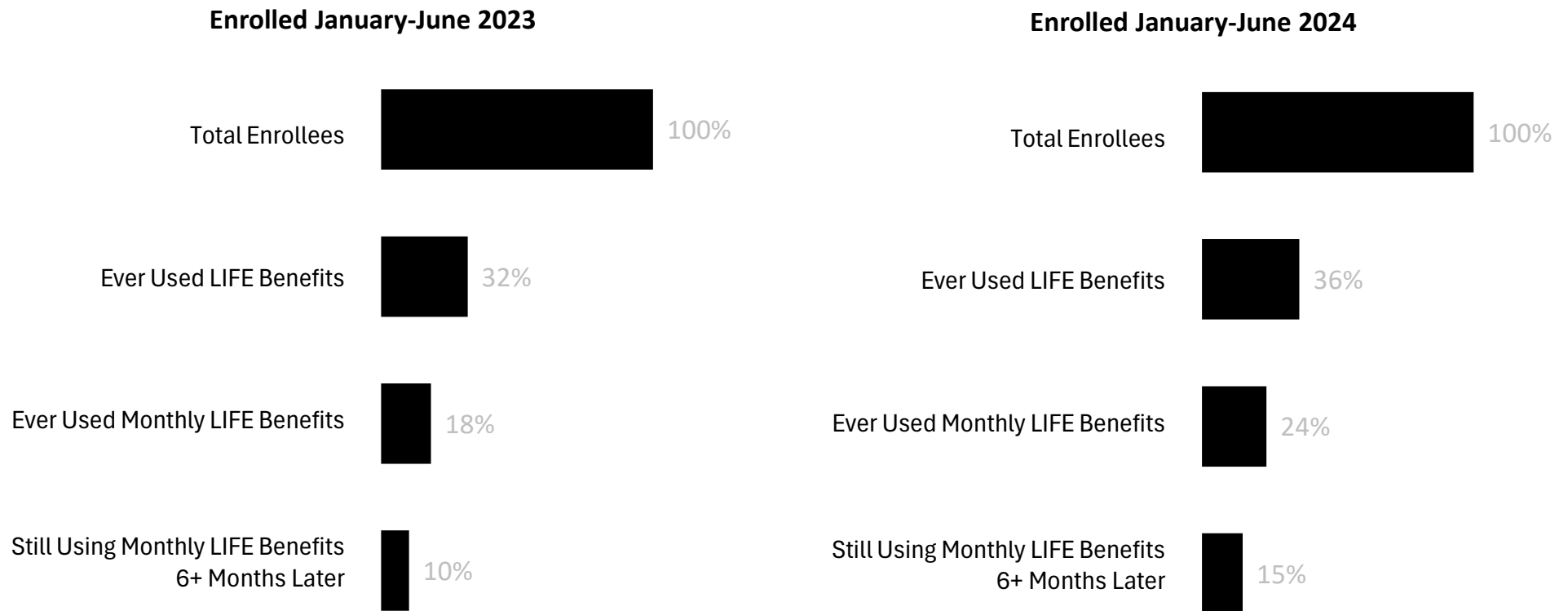
Since launch of Fare Capping in July 2023, there has been a 74% increase in the number of LIFE Members, but only a 35% increase in the number of active members.



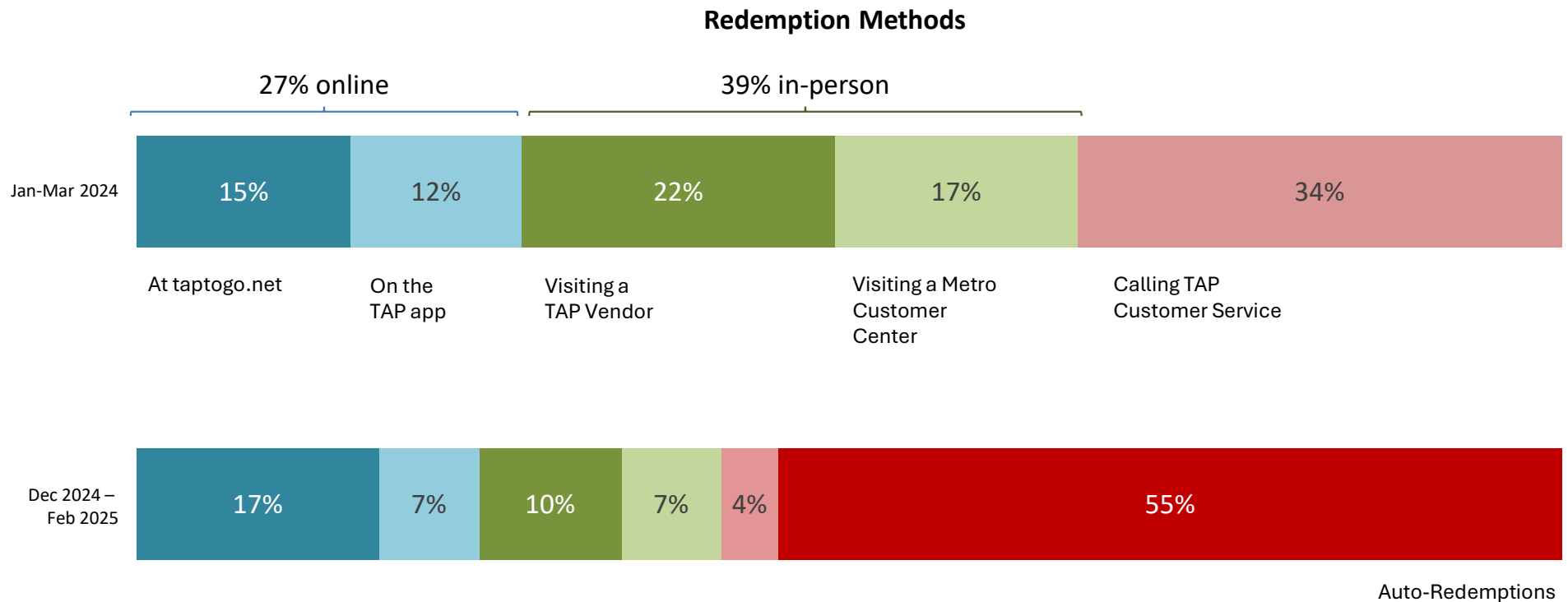


# Slightly more 2024 LIFE enrollees have used the LIFE Program than 2023 enrollees, at each stage of the program.

However, the % of enrollees still using the program 6 months later has room to improve.

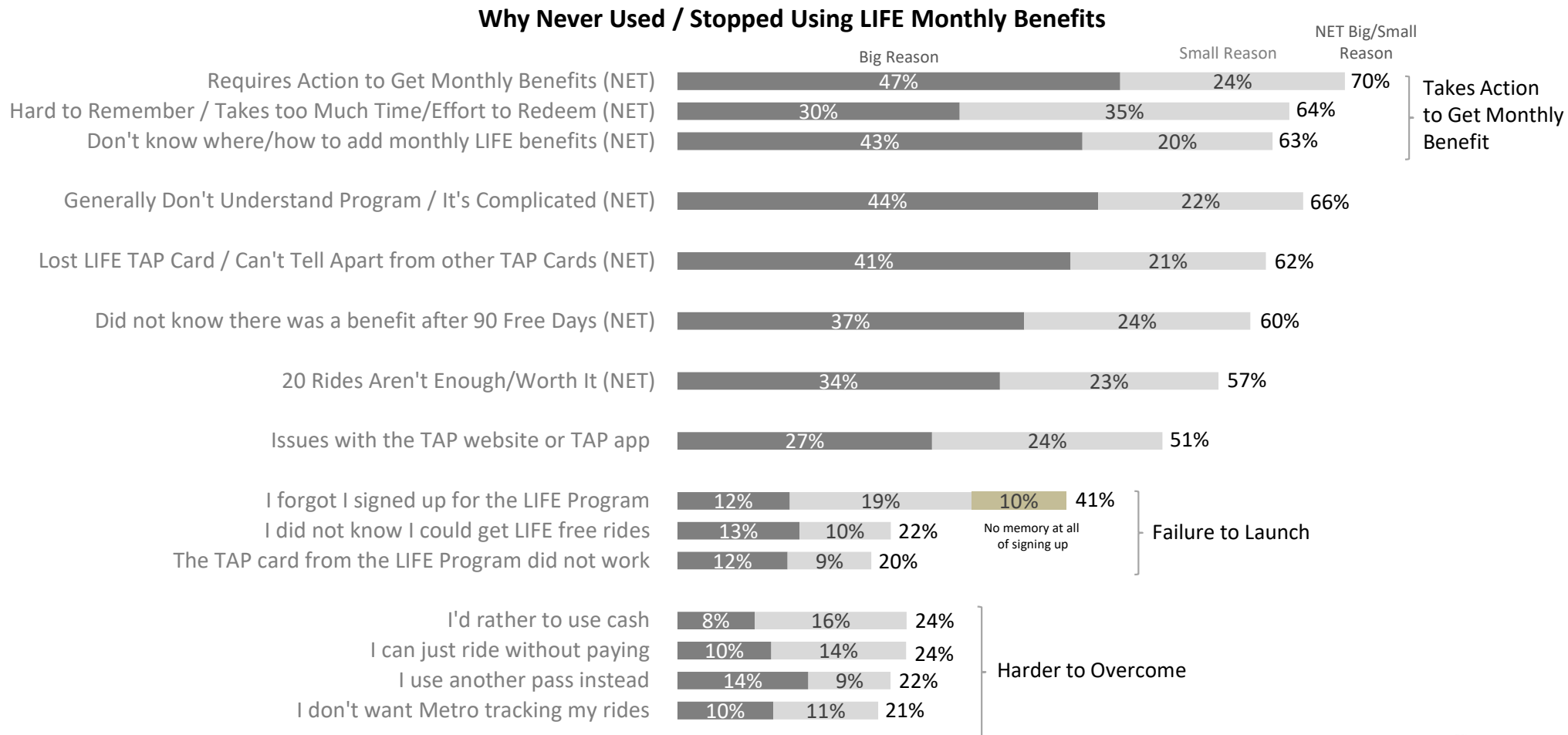


# Redemption methods have shifted from mostly in-person and calling to auto-redemption (launched Aug 2024)



Data source: TAP database. Online total is the difference between total number of redemptions "online" minus "Calling TAP Customer Service". Jan-Mar 2024  
The ratio of TAP vendor to Metro Customer Service Center redemptions using the RPOS devices in Dec 2024 - Feb 2025 is assumed to be the same as in Feb 2025

# The biggest reason for stopping using LIFE benefits is that it requires action each month to get benefits



# Notable Barrier Differences by LIFE Usage

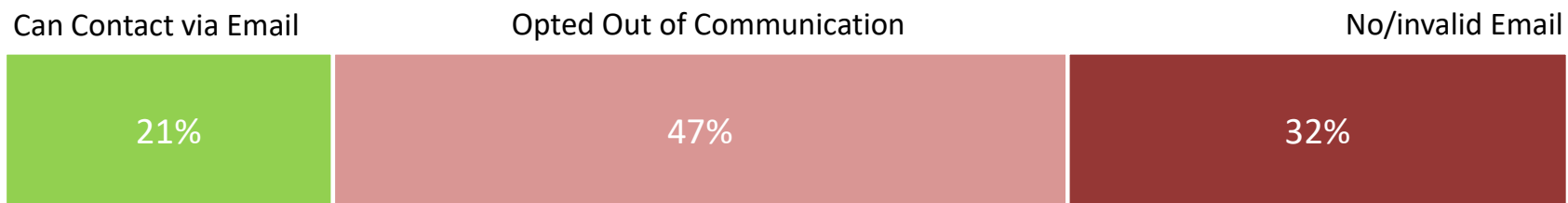
Why Stopped Using / Never Used LIFE Monthly Benefits

	Never Used LIFE Benefits	Used 90 Free Days But Nothing After	Used Monthly Benefits But Stopped
More likely to experience following barriers:	<ul style="list-style-type: none"> <li>LIFE Program is too complicated (72%)</li> <li>Forgot I signed up (70%)</li> <li>Didn't know could get free rides with LIFE (53%)</li> <li>LIFE TAP card didn't work (48%)</li> </ul>	<ul style="list-style-type: none"> <li>LIFE Program is too complicated (67%)</li> <li>Takes action to get benefits (72%)</li> <li>Didn't know about 20 rides (66%)</li> <li>Issues with TAP app/website (59%)</li> </ul>	<ul style="list-style-type: none"> <li>Takes action to get benefits (62%)</li> <li>Lost / mixed up LIFE TAP card (57%)</li> </ul>

USAGE BARRIER

# Trouble getting started

## Only about 1/5 of those who sign up for LIFE are contactable



### Opt-In Check Box

By failing to adhere to the above terms and conditions, I or any household member will be disqualified from participating in the LIFE Program.

☐ By checking this box, I hereby agree to receive communication regarding Metro products or services.

\_\_\_\_\_  
Applicant Signature

\_\_\_\_\_  
Date

## Some report not hearing from LIFE after sign-up, or their LIFE TAP card not working

### Did Not Hear Back

I assumed that they [would] send you a card, or whatever you know, if you're approved for it but I never did hear anything from it.

Inactive LIFE Member  
(Lapsed after 90 days)

### Did Not Get LIFE TAP Card

I never got my [card]! I have a TAP card, but it's not the LIFE TAP card. I never got that

Inactive LIFE Member  
(Signed up, but never used LIFE benefits)

They sent me one electronically, but physically I haven't received a card in the mail. The one they sent me says are no passes on this card yet.

Active User (Using the 90 days)

### TAP Card Did Not Work

They sent me a TAP card, but it didn't let me TAP. I haven't called them because I haven't had time. If I call, it's gonna take a long time I have to look up where they have a station

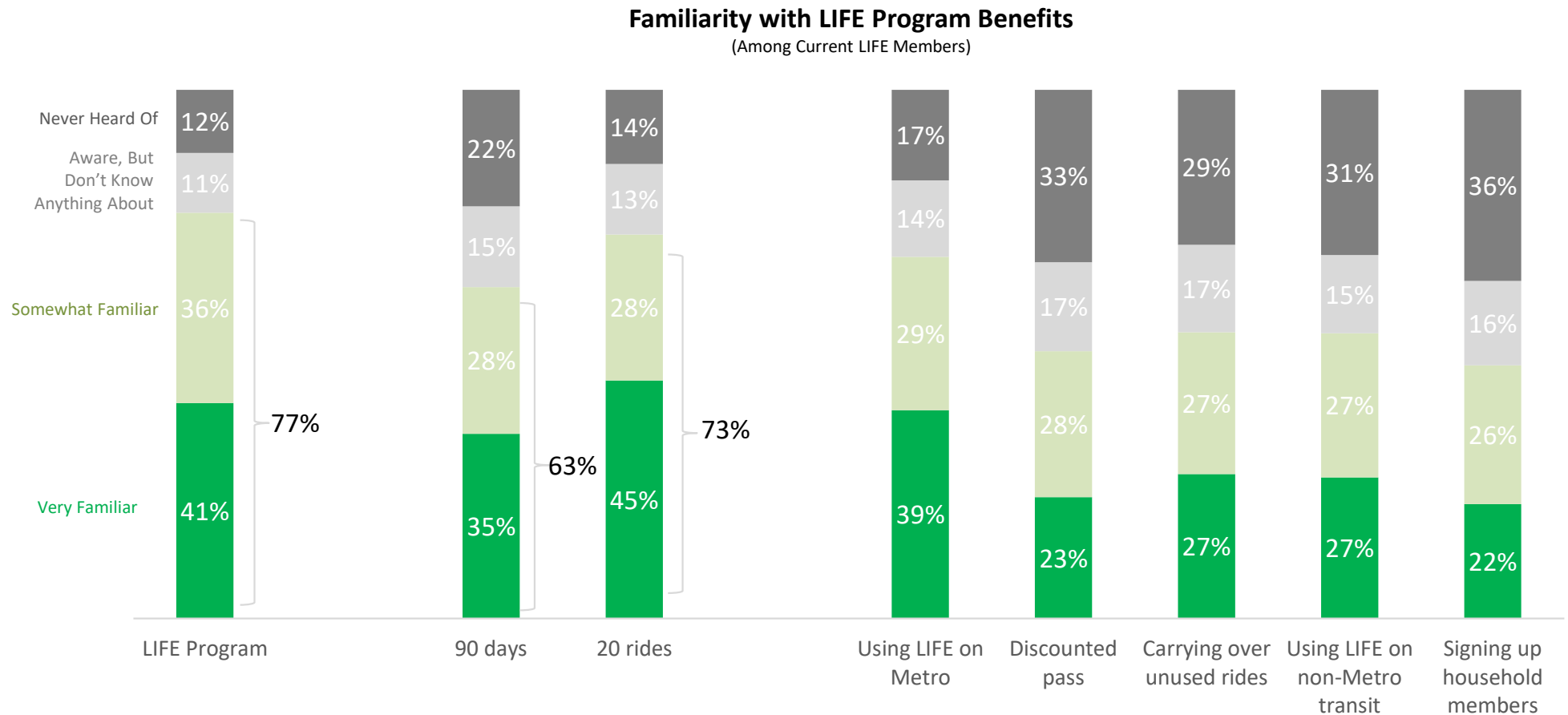
Inactive LIFE Member  
(Signed up, but never used LIFE benefits)

USAGE BARRIER

Don't understand / too complicated



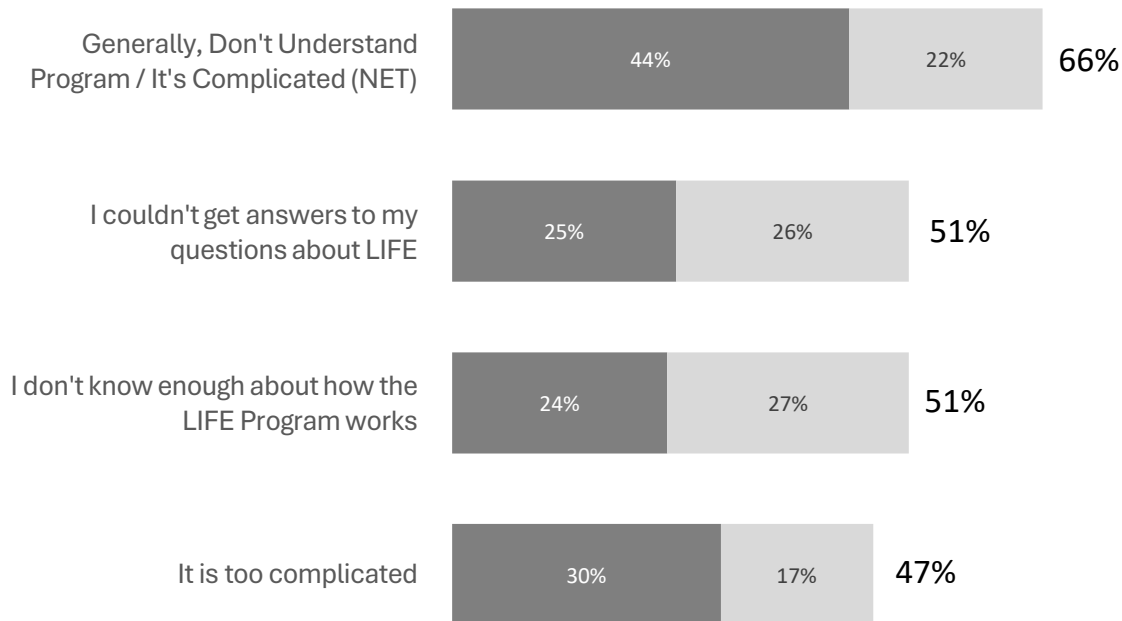
# Only 41% of LIFE Members are *very* familiar with LIFE



# Two-thirds of LIFE Members, who never/stop using their benefits cite a lack of understanding about the program

About half have trouble getting answers to their questions

## Why Stopped Using / Never Used LIFE Monthly Benefits



I haven't been able to figure out how the discount works or what's the discount.

Inactive LIFE Member  
(Lapsed after 90 days)

I just thought it was for the bus. I did not know it was also for Metro [train], or for the another [bus system].

Inactive LIFE Member  
(Stopped using monthly LIFE benefits)

Sources: in-depth interviews, LIFE member survey: Q. Why have you never used any of your LIFE free rides? / Q. Why haven't you ever used the 20 free rides or gotten a discounted transit agency pass? / Q. Why haven't you added your 20 free LIFE Program rides or a discounted transit agency pass to your TAP card lately? Responses to this question are proportionally weighted to match TAP data: 43% have never used their LIFE benefits, 48% used only the 90 free days, and 9% used the monthly benefits then stopped.

# Examples of Lack of Understanding

## Unaware of 90 days

They didn't tell me that you were gonna have 90 free days. I just found out when I tapped it.

Active User (Using the 90 days)

## Unaware of 20 Free Rides

"So, once they take the bus again after they [the 90 days] expire, they're like, 'OK, that's it.'"

LIFE Program Administrator

"Maybe they [clients] forgot they didn't understand that after the 90 days they can load the 20 free rides."

LIFE Program Administrator

I just found that out yesterday about the 20 free rides.

Inactive LIFE Member (Lapsed after 90 days)

I had heard about [the 20 free rides], but I am not sure how it worked. Will they count every time I board? ... Can that be done online or do I have to go to a Metro location to get the benefits?

Active User (Using the 90 days)

I didn't think they would be giving you 20 rides every month. I thought it was a one-time deal.

Inactive LIFE Member (Stopped using monthly LIFE benefits)

## Misunderstanding 20 Free Rides

I think they forget that they can only load them once a month, so sometimes they'll be done with the 20 free rides and they come and try and load them again once they're done with them.

TAP Vendor

## Misconception of Needing to Re-Enroll

"I have had a couple people come in and say that they, like, were in the program and they're not sure if the program - like if you have to really reenroll into the program."

CBO

## Confusion on Auto-redemption

I just don't understand very well how the trips for free are added on their own because I have just had that twice, that trips for free are added. They just put it once, I don't know if I have to put them again.

Inactive LIFE Member (Stopped using monthly LIFE benefits)

## Confusion on transfers

"This was a question that we had very early on when we moved over to 20 free rides - is 'Will the two-hour free transfers apply with the 20 free rides?' And the answer to that is 'Yes.'"

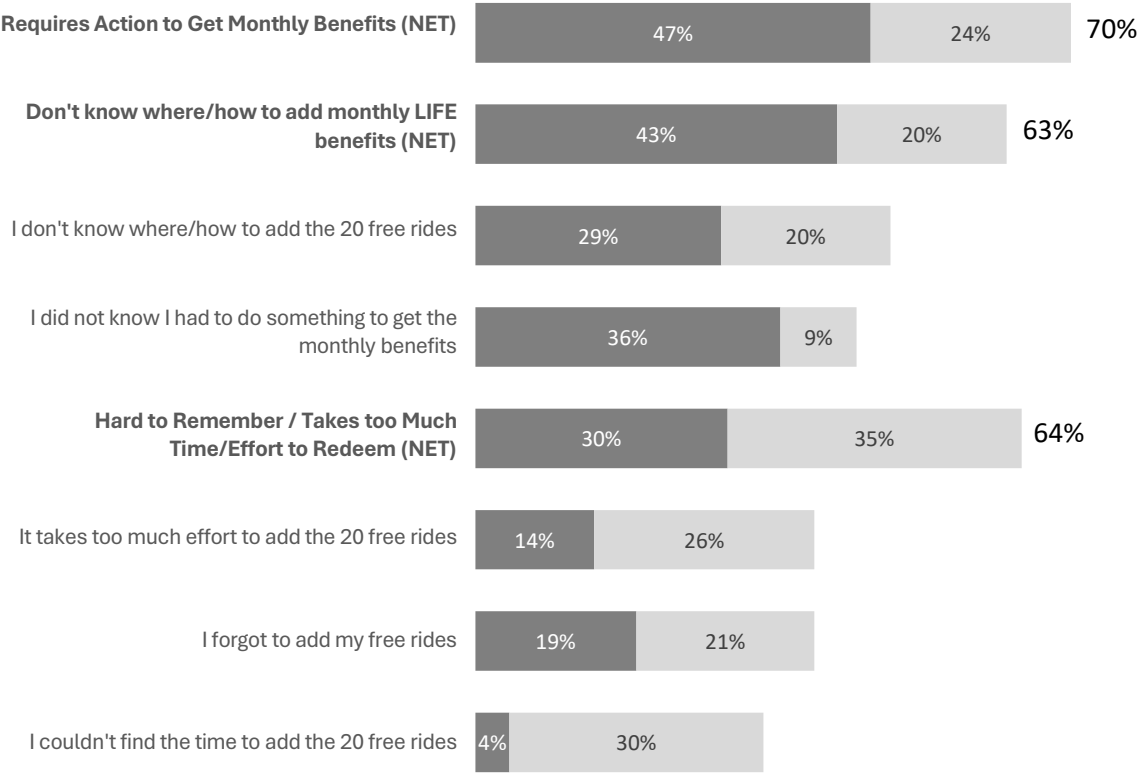
Metro Customer Care

USAGE BARRIER

20 rides aren't added automatically

# Among LIFE Members, nearly two-thirds don't where/how to add their free rides and a similar number are hindered by the effort it takes to redeem monthly benefits

Why Stopped Using / Never Used LIFE Monthly Benefits



I thought the free rides would go automatically on the card. I didn't know you had to activate them.

Inactive LIFE Member (Lapsed after 90 days)

I didn't know you had to call every month to get the 20 free rides.

Active User (Using the 90 days)

Sometimes I would just take the loss and just like spend the regular amount of like riding, just because I didn't want to go through the hassle so that was kind of more of what I was doing, because I just didn't know about the rest of the benefits

Inactive LIFE Member (Stopped using monthly LIFE benefits)

If the rides were automatically added on the top of the month, that would just be simpler. It would reduce the hassle of me, remembering to call.

Inactive LIFE Member (Lapsed after 90 days)

(what could be improved about LIFE)

I think an easier way to activate them (20 free rides) or maybe for them to just go in automatically

Inactive LIFE Member (Lapsed after 90 days)

(what could be improved about LIFE)

Making the rides go in automatically.

Inactive LIFE Member (Lapsed after 90 days)

Sources: in-depth interviews, stakeholder interviews, LIFE member survey: Q. Why have you never used any of your LIFE free rides? / Q. Why haven't you ever used the 20 free rides or gotten a discounted transit agency pass? / Q. Why haven't you added your 20 free LIFE Program rides or a discounted transit agency pass to your TAP card lately? Responses to this question are proportionally weighted to match TAP data: 43% have never used their LIFE benefits, 48% used only the 90 free days, and 9% used the monthly benefits then stopped.

# While not everyone describes redemption as difficult, Member descriptions illustrate the effort required to access monthly LIFE benefits

## Have to Physically Go Somewhere

I just go down [Metro Customer Service Center] cause it's **only one train stop away or a bus ride**. It's about like a five-minute bus ride, give or take. They're fairly empty so I'd say it takes about five minutes at most.

Inactive LIFE Member (Stopped using monthly LIFE benefits)

Every month on the first I go to **check cashing**, which is on Broadway and daily in Lincoln Heights. **Usually there's a line. But it's not too bad**, and I just tell them like I can. I get my 20 LIFE passes, and they just take my TAP card and put it on there and then. That's it. It's really easy.

Active User (Using monthly LIFE benefits)

There's several customer service centers in LA. I **drive to Baldwin Hills**. They can just add it to my TAP card. They give me a receipt

Inactive LIFE Member (Stopped using monthly LIFE benefits)

I had several experiences with different stores, that **they didn't want to do it, that their machine didn't do it, that the card didn't work**, that it didn't process the service, that it was under their system, that I had to better call by phone, because they couldn't do anything.

Inactive LIFE Member (Stopped using monthly LIFE benefits)

## Calling & Waiting

It can be **annoying**. Cause **sometimes you have wait for an hour**

Inactive LIFE Member (Stopped using monthly LIFE benefits)

I'm not good with technology. I had to be calling. You have to wait one hour before that you can use it. Sometimes you had to leave your number so they could call you back to be able to add the 20 days. **[Now] my daughter and my son do it [for me] on internet**, through the TAP page.

Active User (Using monthly LIFE benefits)

It's a **little bit difficult to add. The only way I know how to do it is to call**. I don't know of any way to do it on the app or the website. Calling can be a little bit out of the way.

Inactive LIFE Member (Stopped using monthly LIFE benefits)

## Website Challenges

I've been told that you can do it online, but I couldn't figure out how. So I think it just makes the most sense to just do it in person and have somebody help you.

Active User (Using monthly LIFE benefits)

Data source: in-depth interviews

In months with an email reminder, the proportion of members who redeemed benefits was 24% higher than in months without a reminder.

Anecdotally, riders seem pleased that the email reminder makes monthly benefit redemption easier.

I receive an alert, it says, your rides are ready, something like that, do you want to add your TAP rides? So, I simply get into my account, I go to the notification that I receive, and they are added.

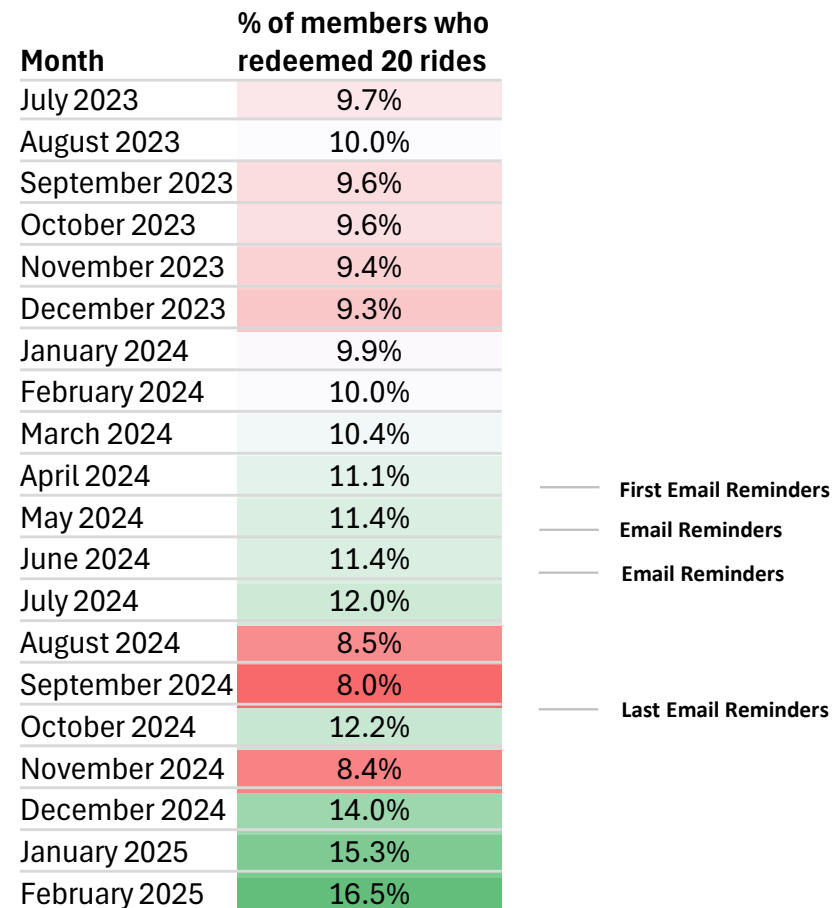
Active User (Using monthly LIFE benefits)

They sent me an email from Metro to give me the information to tell me how we could add the 20 rides, and there I looked, and I went to the page, and I was able to add them.

Active User (Using monthly LIFE benefits)

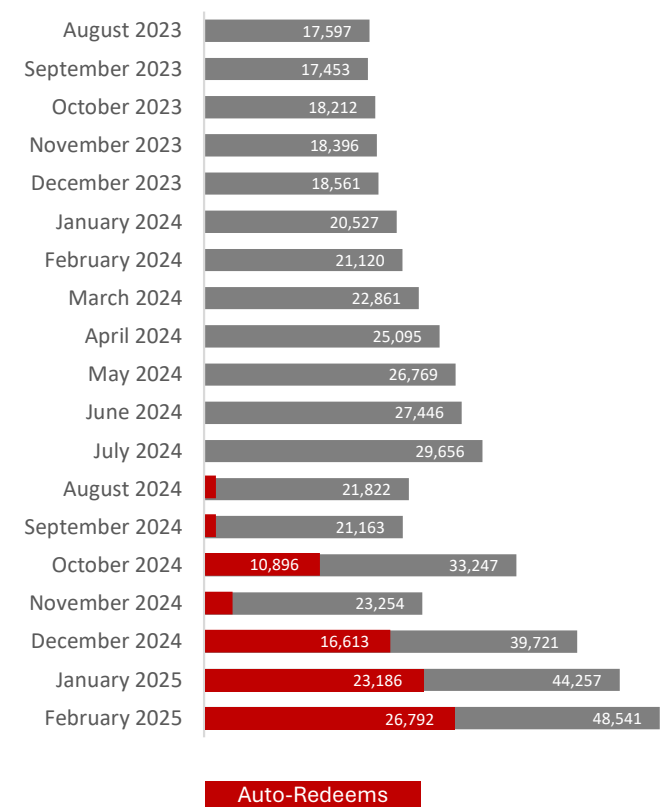
I thought I had to wait till the middle of the next month. But then I got an email saying like that on the first you can just add it.

Active User (Using monthly LIFE benefits)



# Auto-redemptions have increased the number of redemptions and members using their LIFE benefits

## Auto-Redemptions have increased number of monthly redemptions



## Auto-Redemptions have increased perceived ease of redeeming and LIFE Program Satisfaction

		Auto-Redeemed	Redeemed in Other Way
Ease of Redemption	% 7-Very Easy	70%	61%
Benefit usage	20 rides (in past 90 days)	80%	77%
	Carrying over unused rides	70%	56%
LIFE Satisfaction	Very Satisfied	63%	53%

The last time they did it automatically, so I don't really have to do anything. I haven't called anyone. I haven't looked at the app for that. It just automatically appears every month.

Active User (Using monthly LIFE benefits)





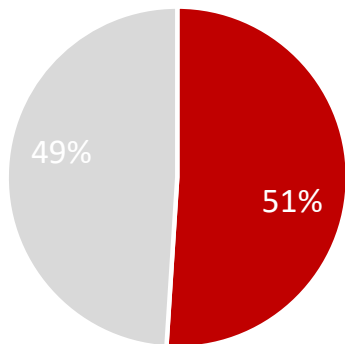
BARRIER

Issues with the TAP website or app

# TAP Website & App Issues Mentioned include:

## UX/UI Challenges

% of LIFE Members Who  
Cite issue with TAP website  
or TAP app as barrier to using LIFE



To create my TAP account, that was very hard for me, because it didn't let me do it through the app, because it has a lot of bugs...It showed create an account, but it didn't let me, It gave me error, or a blank page, it didn't continue to the next step so at the end I had to use to the [web] page.

Active User (Using monthly LIFE benefits)

I think the app needs some adjustment, because it hasn't let me like reset my account and it wouldn't just let me go in.

Inactive LIFE Member (Lapsed after 90 days)

There's a little button where you can add it, and it's adding to cart, and it just won't . The button won't be like interactable. It's like a UI issue

Inactive LIFE Member (Stopped using monthly LIFE benefits)

Their TAP application, it's a little hard to use it, if a person maybe doesn't have the patience, it can frustrate you.

Active User (Using monthly LIFE benefits)

## Difficulty Determining # of Rides Left

The process would be more seamless for me, if the card would just show me how many rides I have left so I wouldn't need to call and check and see how many rides [I had left]

Inactive LIFE Member (Lapsed after 90 days)

In the TAP app, seeing the free rides, the fares or how much we're spending, is kind of difficult.

Inactive LIFE Member (Stopped using monthly LIFE benefits)

## Hard to Add Free Rides

I couldn't figure out doing it [adding my free rides] on the app so calling was the easiest way for me. It's a little bit difficult to add. It's taken me like 30 minutes or an hour to do it.

Inactive LIFE Member (Stopped using monthly LIFE benefits)

USAGE BARRIER

The benefits aren't good enough

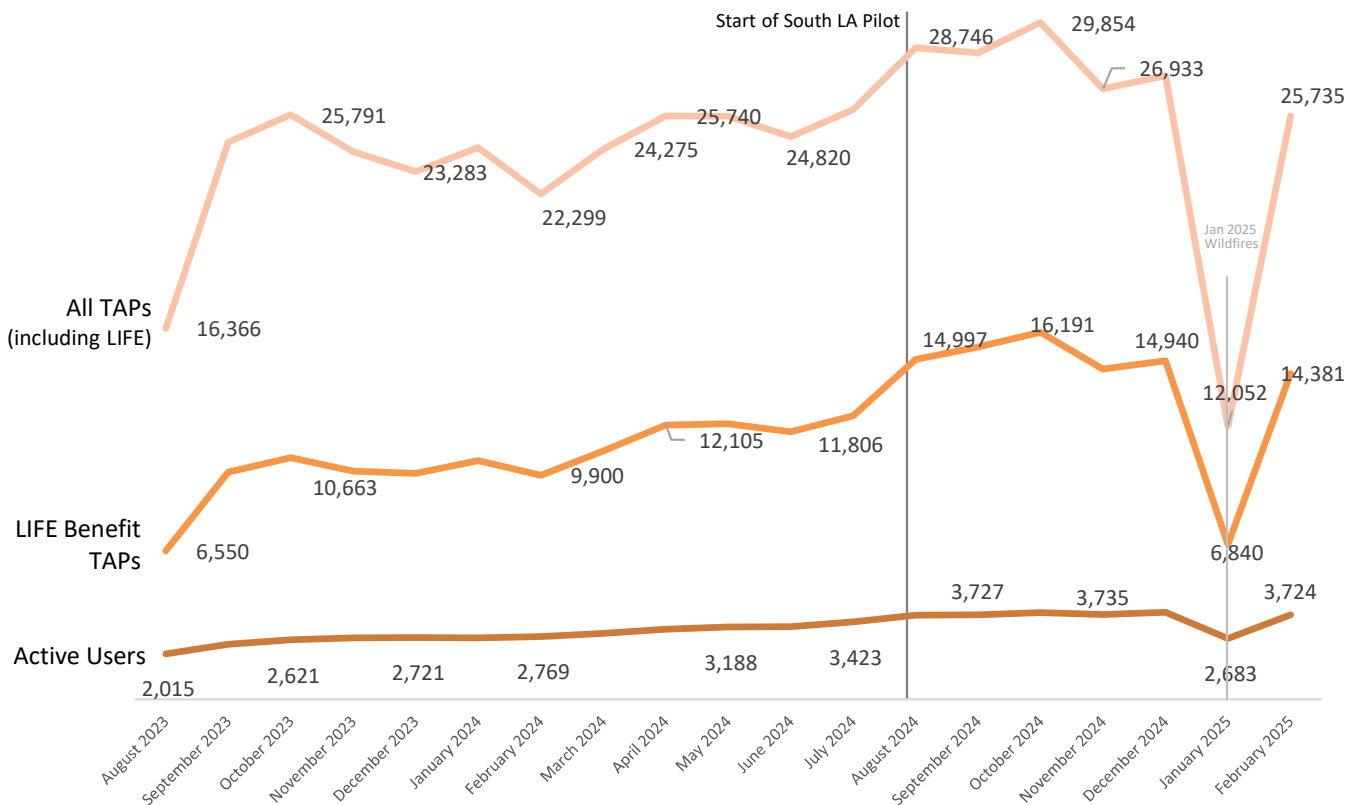
About one-third of those whose LIFE free rides run out pay less, don't pay, or ride transit less

**When LIFE Free Rides Run Out, Members...**

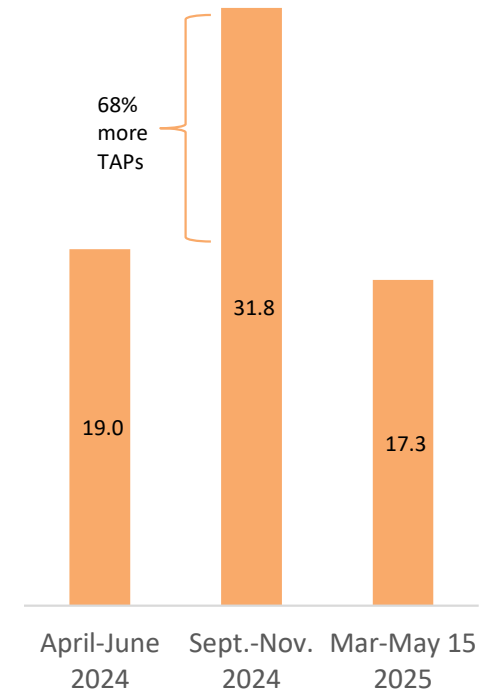


# The South LA pilot (providing 6 months of free rides to existing LIFE Members) appears to have increased LIFE Program usage within the grant area. However, early analysis suggests that increased usage does not hold after the pilot ends.

The number of Active LIFE members, LIFE benefit TAPs, and All TAPs increased in the South LA Grant Area



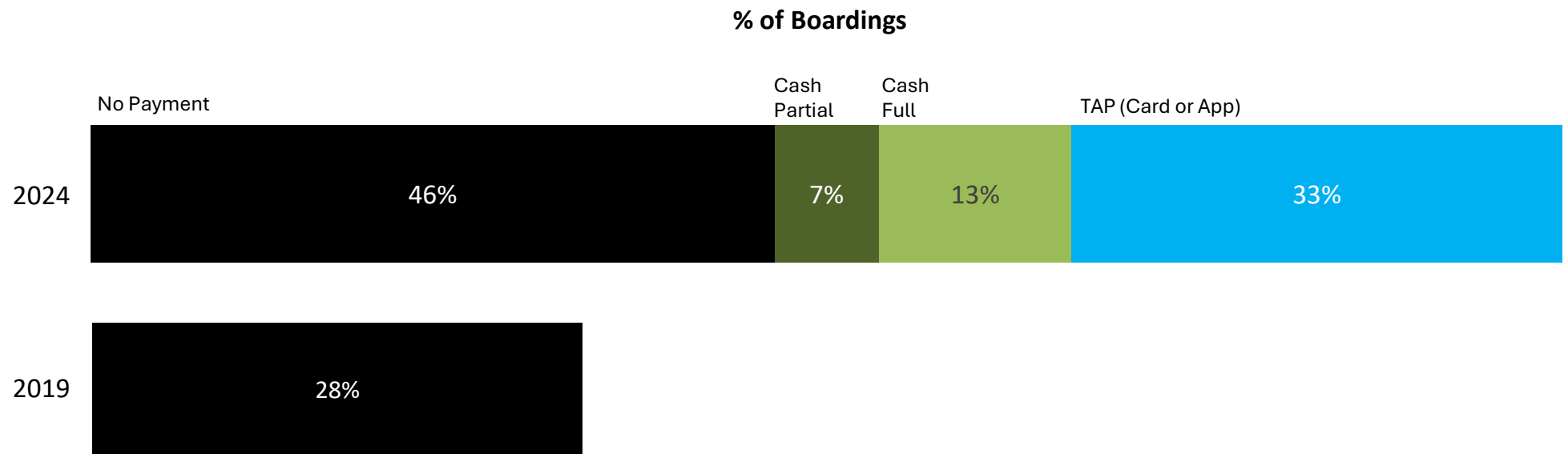
Participants in the South LA Grant Program who used the benefit increased their average TAPs per 30 days 68% relative to before the pilot.



BARRIER

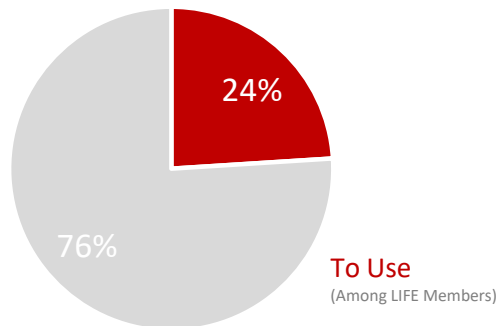
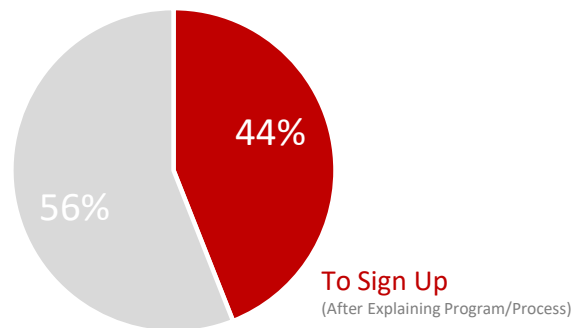
**Fare evasion**

## In 2024, fare evasion made up nearly half of boardings



# Ability to board Metro without paying is a bigger barrier to LIFE sign-up than usage

% Who Cite Ability to Not Pay as Barrier



A lot of them (riders) will tell us, you know, 'We don't really need to load it anymore because they just let us go in the bus - like **they'll just open the back door and everybody goes in**

TAP Vendor

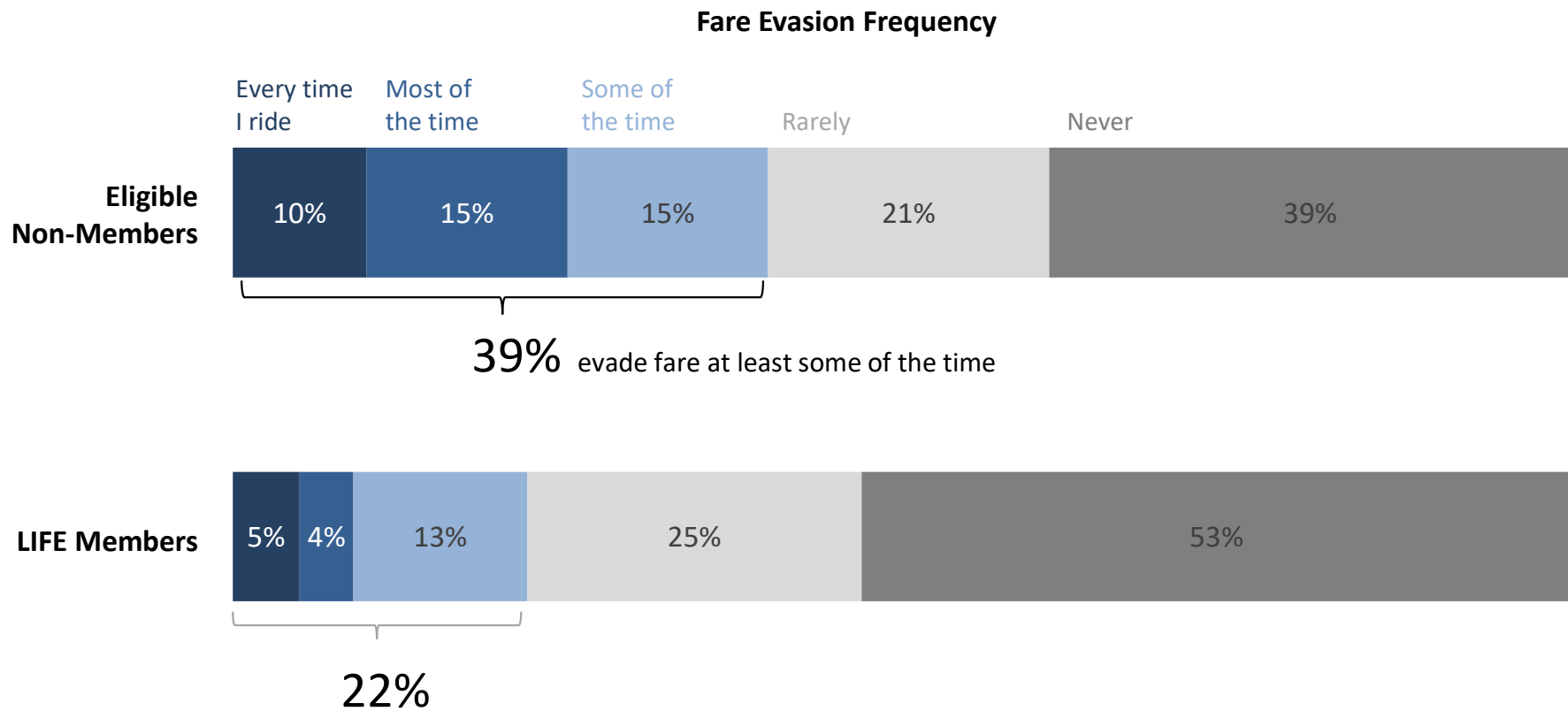
I know a lot of people [who] stopped paying... so it kind of encourages everybody else to do the same.

TAP Vendor

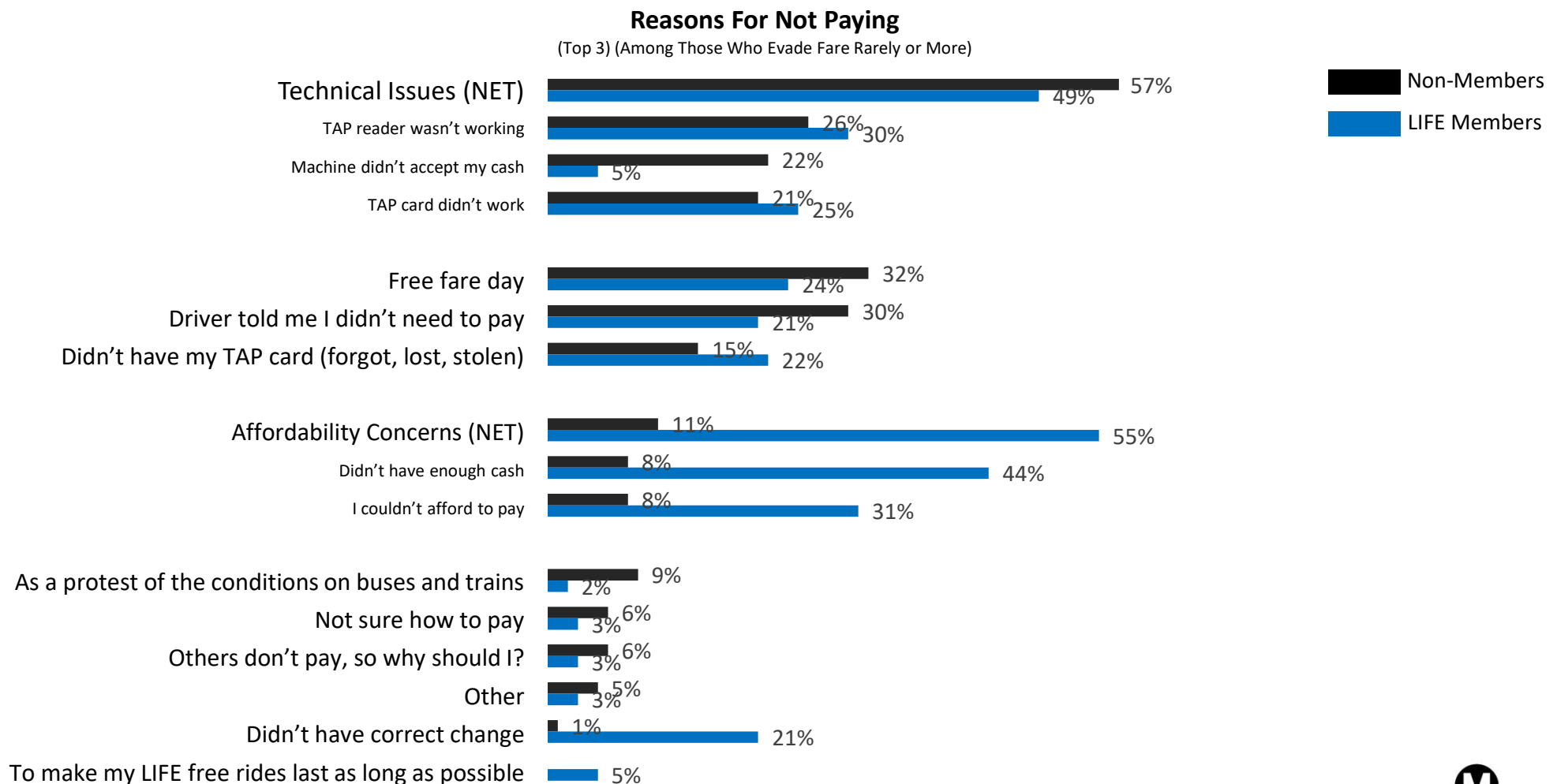
Sources: stakeholder interviews, LIFE non-member survey: Q. Imagine that you don't sign up for the LIFE Program. Which of these would be reasons why you don't sign up? [I can just ride buses and trains without paying], LIFE member survey Q: Why have you never used any of your LIFE free rides? / Q. Why haven't you ever used the 20 free rides or gotten a discounted transit agency pass? / Q. Why haven't you added your 20 free LIFE Program rides or a discounted transit agency pass to your TAP card lately? [I can just ride without paying] Responses to this question are proportionally weighted to match TAP data: 43% have never used their LIFE benefits, 48% used only the 90 free days, and 9% used the monthly benefits then stopped.



## Non-members evade fare more often than LIFE members.



Non-Member's biggest reasons for not paying are technical issues.  
Members tend to cite affordability reasons.



# Fare Evasion in Riders' Own Words

## Payment Fails

The [fare boxes] don't work; I have seen that a lot. They say out of service, Sometimes the drivers say to go through, when it's too busy. Just get on.

Active User  
(Using monthly LIFE benefits)

I tried to tap the card on the fare box. It didn't work. ... I have three tap cards, but they don't work.

Inactive LIFE Member (Signed up, but never used LIFE)

## Operator Rushes You On

I've have gotten on the bus, and it's been packed, and the driver just wants us to sit down.

Active User  
(Using the 90 days)

Sometimes the bus drivers are like, can you just hurry up and sit down? It's crowded and they're trying to close the doors, and they're on a time limit.

Active User  
(Using the 90 days)

## Financial Reasons

I ask for what they call a courtesy ride. Basically, just a ride for free. You ask the bus driver; can I get a courtesy ride I don't have any money. They're not supposed to say no.

Inactive LIFE Member  
(Stopped using monthly LIFE benefits)

I told [the bus operator] I don't have money and my TAP cards not working and they let me on.

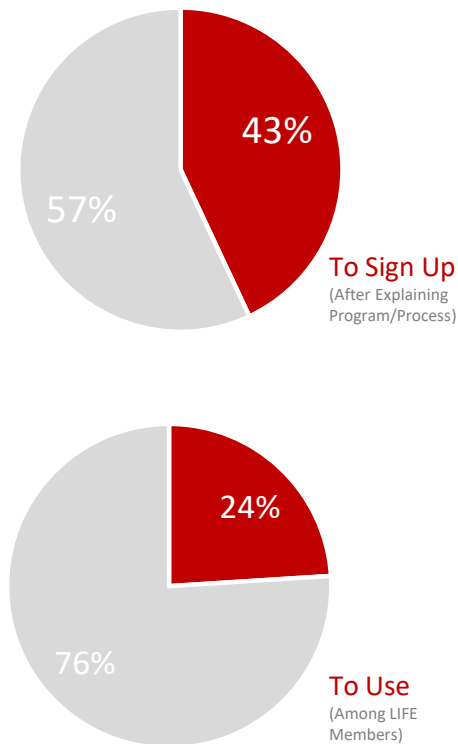
Inactive LIFE Member (Lapsed after 90 days)

BARRIER

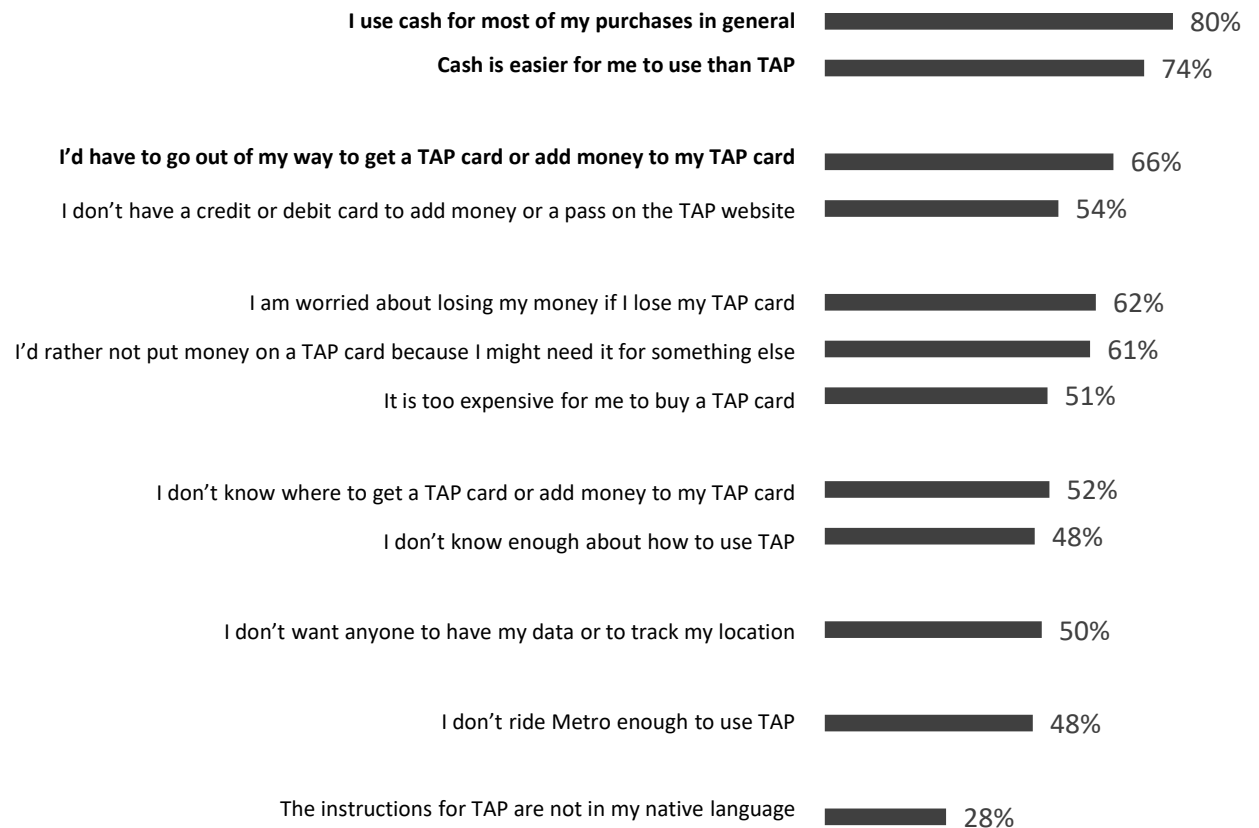
**Prefer using cash**

# Most cash riders exist in a cash ecosystem, where cash is the default and using TAP requires outsized effort

**% Who Cite Cash Preference as Barrier to LIFE**



**Barriers to TAP**  
(Cash to TAP Study, 2022)



Sources: Cash to TAP study, 2022; LIFE non-member survey: Q. Imagine that you don't sign up for the LIFE Program. Which of these would be reasons why you don't sign up? [I can just ride buses and trains without paying], LIFE member survey Q: Why have you never used any of your LIFE free rides? / Q. Why haven't you ever used the 20 free rides or gotten a discounted transit agency pass? / Q. Why haven't you added your 20 free LIFE Program rides or a discounted transit agency pass to your TAP card lately? [I can just ride without paying] Responses to this question are proportionally weighted to match TAP data: 43% have never used their LIFE benefits, 48% used only the 90 free days, and 9% used the monthly benefits then stopped.

# Summary

# Key Opportunities to Increase LIFE Program **Post-Sign-Up Usage**

Given that only 16% of those who ever signed up have used the LIFE Program recently, the greatest opportunity to increase usage is by making adjustments post sign-up.

- **Improving On-Boarding Experience for New Members**
  - 41% of those who sign-up don't remember they sign-up
  - 77% of those who sign up are familiar with the LIFE Program, but with only 41% "Very familiar", suggesting room to improve
  - 51% of Members cite not knowing enough about how the program works
  - 20% report not receiving a working LIFE TAP card after sign-up
  - Anecdotally, some new members don't recall hearing from LIFE after sign-up
- **Making Sure Members Can Get Questions Answered**
  - About half (51%) of LIFE Members say they can't get answers to their questions
- **Ensuring Initial 90 Day Users Know About the Ongoing 20 Free Rides**
  - Among those who use the initial 90 free days, 66% cite not knowing about the monthly benefits as a reason for not using LIFE further
- **Reducing/eliminating effort to get monthly benefits**
  - The biggest reason (70% cite this) LIFE Members have for not continuing to use the program is the effort it takes to get the monthly benefits
  - This is comprised of not knowing they had to do something (45%), not knowing where/how to add monthly benefits (49%), forgetting to do it (40%), and it taking too much effort (40%)
- **Making it Easier to Keep Track of LIFE TAP Card**
  - 52% of LIFE Members say not knowing which TAP card has their LIFE Benefits on it is a reason for not using the program
  - 43% say they have lost their LIFE TAP card

# Key Opportunities to Increase LIFE Program Sign-Ups

- **Increase awareness and familiarity**
  - Only 39% of Eligible Non-Members are aware of the LIFE Program and only 15% are familiar.
  - Even among those familiar, the biggest barrier to sign-up is not knowing enough about the program, with 75% citing that as a reason.
- **Make sign up seem easy**
  - 73% of those aware of LIFE cite not knowing how to sign up as a barrier
  - Even after a brief explanation of the sign-up process/options, 60% of Eligible Non-Members thought sign-up sounded either like too much work or confusing.
  - Online sign-up is the most preferred sign-up method among potential members—52% include in top two preferred methods
- **Clarify Eligibility Requirements and How LIFE interacts with other discounts**
  - 61% of Eligible Non-Members who are aware of LIFE don't think they would qualify
  - 64% of Student (K-12) discount holders and 54% of seniors cite preferring their current discount as a reason for not signing up for LIFE
- **Reduce Privacy and Documentation Concerns**
  - 51% of Eligible Non-Members cite not wanting to share their information, as a reason for not signing up. For 22%, this is a “big” reason, for whom they may not have an I.D. to provide or have concerns related to immigration status.
  - The 29% for whom this is a small reason may be more swayable.



# Some groups will be harder to convert into LIFE Members

- **Regular Fare Evaders**

- For some, fare evasion is an easier solution than signing up for and using LIFE
- 44% of boardings (2023) did not have payment. An additional 8% of boardings involved partial payment.
- 44% of Eligible Non-Members cites being able to board without paying as a reason for not joining LIFE. 20% say it is a big reason.
- Among LIFE Members, fare evasion is less of a reason for not using LIFE benefits, but it still keeps some from using their benefits. 24% list not paying as a reason for not using LIFE benefits, with 10% saying it is a big reason.

- **Cash Preferers**

- As uncovered in Metro's Fare Payment Study (2022), 33% of Metro Bus riders are "Cash-Dominant", meaning they pay for Metro with cash most/all of the time.
  - This is driven, in large part, to living in a cash ecosystem, getting paid in cash and being unbanked or underbanked.
- Cash customers' biggest barriers to using TAP in general that they use cash for most purchases and that it is easier for them than TAP. 66% say they'd have to go out of their way to use TAP. (Fare Payment Study, 2022)

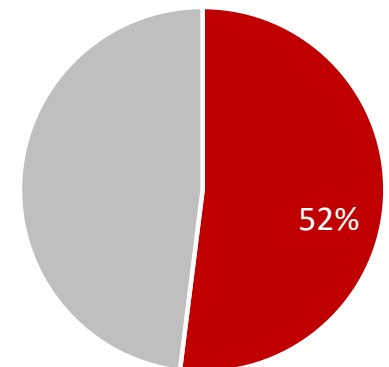
- **Concerned About / Unable to Share Information**

- 65% cite not wanting to share information as a barrier to signing up. 30% list it as a big reason.

- **Infrequent Transit Riders**

- Those riding transit less than 7 trips per week are significantly less interested in joining LIFE
- 21% of Non-Members ride transit less than once a week, for whom it will be hard to build a compelling case for joining

**% of Eligible Non-Members  
Who Will Likely  
Be Difficult to Convert**  
(have at least one of barriers on left)



# Impact of Recent LIFE Program Initiatives

- **Email Reminders**
  - **Background:** Starting in late April, through October, LIFE sent out email reminders with instructions to redeem monthly benefits.
  - **Impact:** Months with email reminders had 24% higher monthly redemptions per member than months without
- **Auto-Redemptions for Monthly Benefits**
  - **Background:** Starting in August 2024, LIFE Members who called to redeem their monthly benefits were offered the option to enroll in auto-redemptions, so that for all months going forward, they would automatically receive their monthly benefits.
  - **Impact:** The number of auto-redemptions has increased from 1,353 in August to 28,964 in February, totaling 55% of all redemptions in February. Our estimate is that auto-redemptions have increased the number of people redeeming each month by about 20,000.
- **South LA Pilot**
  - **Background:** Starting in July 2024, existing LIFE Members were offered 6 months of free rides.
  - **Impact:** 465 of Members have enrolled. Those who enrolled and used the free rides saw a 68% increase in their TAPs on Metro. Early analysis suggests that the increased usage during the pilot does not hold after the pilot ends.
- **Marketing Campaign**
  - **Background:** In November 2024, Marketing launched a campaign with the primary goal of increasing LIFE benefit redemptions and usage among current members, with ad placements on social media platforms; Spanish-language radio stations; print media (including Spanish publications); and entertainment, news, and sports sites.
  - **Impact:** Since launch, the campaign has driven about 60% of LIFE webpage traffic, but only 12% of sign-ups.

# Appendix

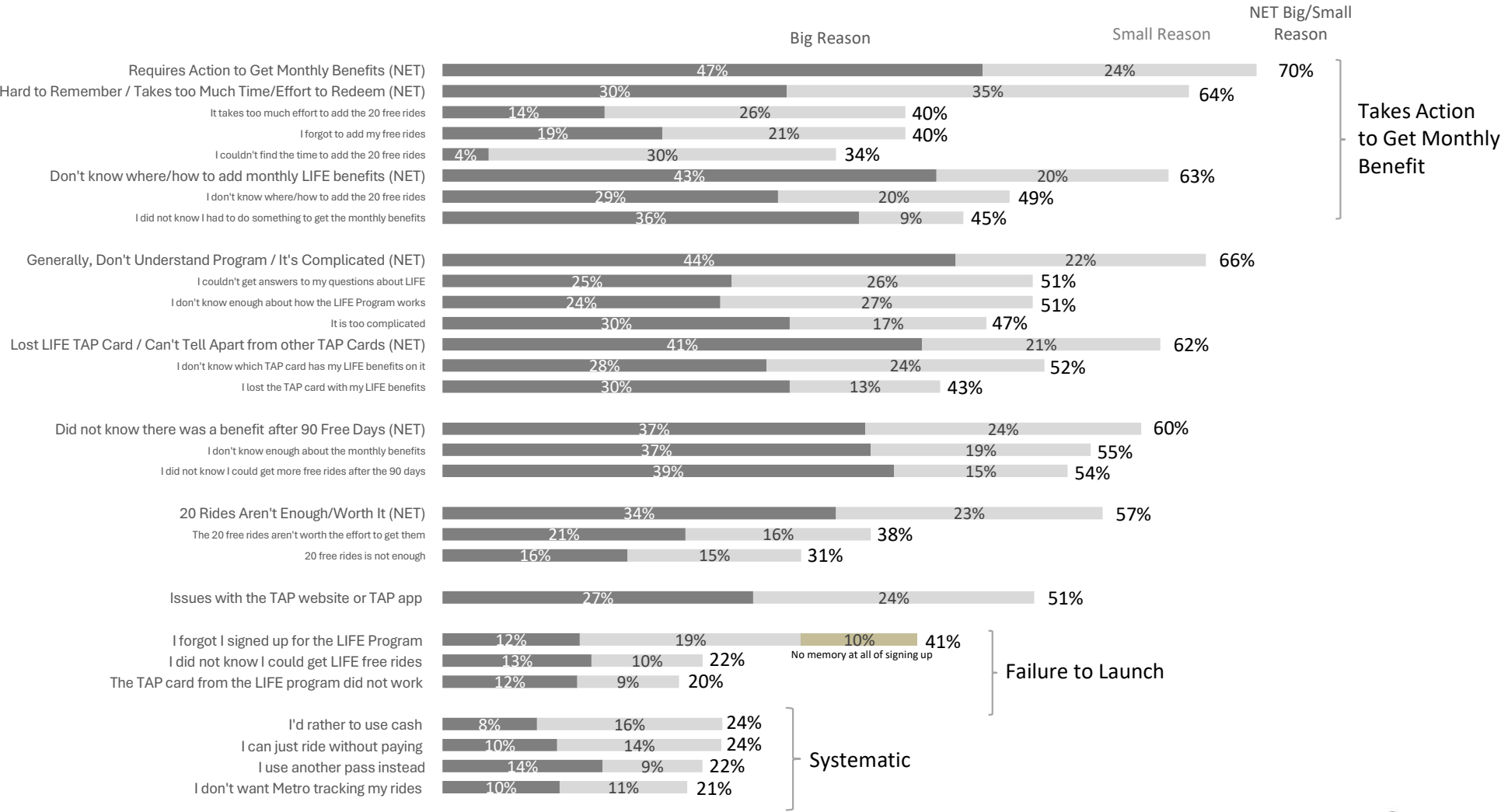
Given that most Metro riders would qualify for LIFE,  
demographics are similar between those eligible and all riders

		Eligible	All
Ethnicity	Hispanic / Latino	65%	64%
	Black / African American	16%	16%
	White / Caucasian	9%	10%
	Asian	6%	6%
	Other	4%	4%
Age	Under 18	6%	7%
	18-24	21%	20%
	25-34	28%	27%
	35-44	19%	19%
	45-54	12%	12%
	55-64	9%	10%
	65 or more	5%	5%

		Eligible	All
Gender	Male	51%	52%
	Female	46%	45%
	Non-Binary / Prefer to self-describe	3%	3%
Household Size	1	22%	21%
	2	21%	22%
	3	24%	23%
	4	15%	16%
	5	9%	9%
	6+	8%	8%
Disability	Yes	13%	12%
	No	87%	88%

# Barriers to Usage – Full List

## Why Stopped Using / Never Used LIFE Monthly Benefits





# **Low Income Fare is Easy (LIFE)**

## **Response to Motion 48: Enhancing the Effectiveness of the LIFE Program**

**Operations, Safety, and Customer Experience  
Committee  
June 18, 2025**

# Motion 48

Motion 48 requested staff to:

- **Conduct a survey** among past and current LIFE participants to identify the greatest barriers and opportunities to increasing utilization of LIFE benefits.
- **Report back on the key survey findings** with an analysis of utilization data, and proposed plan for increasing utilization, including any programmatic adjustments based on the data and survey analysis.
- **Utilize the findings from the Metro Free Monthly Pass Program for the Transformative Climate (TCC) grant in South Los Angeles and City of Pomona to evaluate and model more accurate projection of costs and benefits to an unlimited LIFE Program**, including but not limited to ridership increases and behaviors, operational costs, quantified socio-economic and climate benefits, and projected regional impacts.

# Research Process

## Insight Grounding

- Reviewed existing data and studies, both internal and external
- Interviewed with 38 key stakeholders (e.g., LIFE Program administrators, community-based organizations, Metro staff)

Jan-  
June  
2024

## In-Depth Interviews

- Interviewed LIFE Members and Eligible Non-Members on perceptions of LIFE Program, experience with LIFE Program, barriers to LIFE sign-up and usage
  - 26 active and inactive (past) LIFE users
  - 5 eligible non-members riders

June-  
Sept  
2024

## Survey of LIFE Members

- Surveyed 2,128 active & inactive (past) LIFE members, recruited via LIFE Program database to online survey
  - Demographics (including age, gender, and ethnicity) mirror LIFE database and LIFE users in on-board surveys

Oct –  
Nov  
2024

## Survey of Eligible Non-LIFE Members

- Surveyed 547 LA County transit riders who qualify for the LIFE Program but were not members at the time of the survey.
  - Respondents met the program income and household size requirements
  - Recruited via consumer panels, on-system intercepts, and CBOs to online survey

Nov '24 –  
Jan '25



# Program Initiatives Impact on Usage

**Email reminders increased redemptions by 24% (vs. months without reminders)**

**Auto-Redemptions have increased total monthly redemptions**

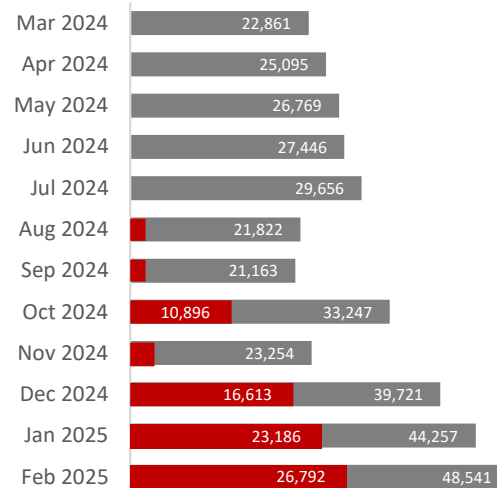
**South LA pilot participants who used the benefit increased their TAPs 68%. Early analysis suggests that increases don't hold after the pilot**

**% of LIFE Members Who Redeemed 20 rides**

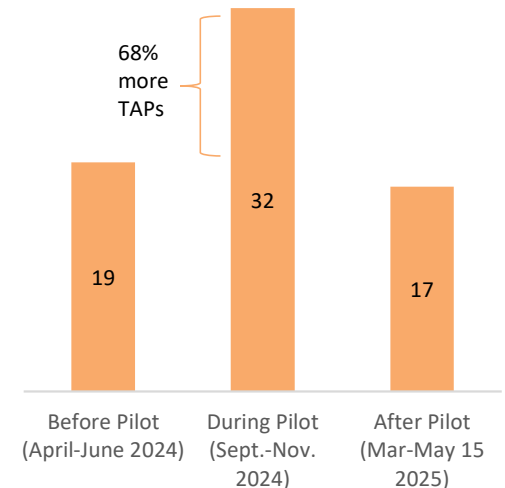
Jan 2024	9.9%	First Email Reminders
Feb 2024	10.0%	
Mar 2024	10.4%	
Apr 2024	11.1%	
May 2024	11.4%	
Jun 2024	11.4%	Email Reminders
Jul 2024	12.0%	Email Reminders
Aug 2024	8.5%	Last Email Reminders
Sep 2024	8.0%	
Oct 2024	12.2%	
Nov 2024	8.4%	

**# of Redemptions**

Auto / Total



**# of TAPs per pilot participant per 30 days**



**Detail:**

The LIFE Program deployed email reminders in the last week of the month to program participants with instructions on how to redeem their monthly benefits.

**Detail:**

Starting in August 2024, LIFE Program Members who called Metro's Customer Call Centers to redeem their monthly benefits were offered the option to enroll in auto-monthly benefits redemptions.

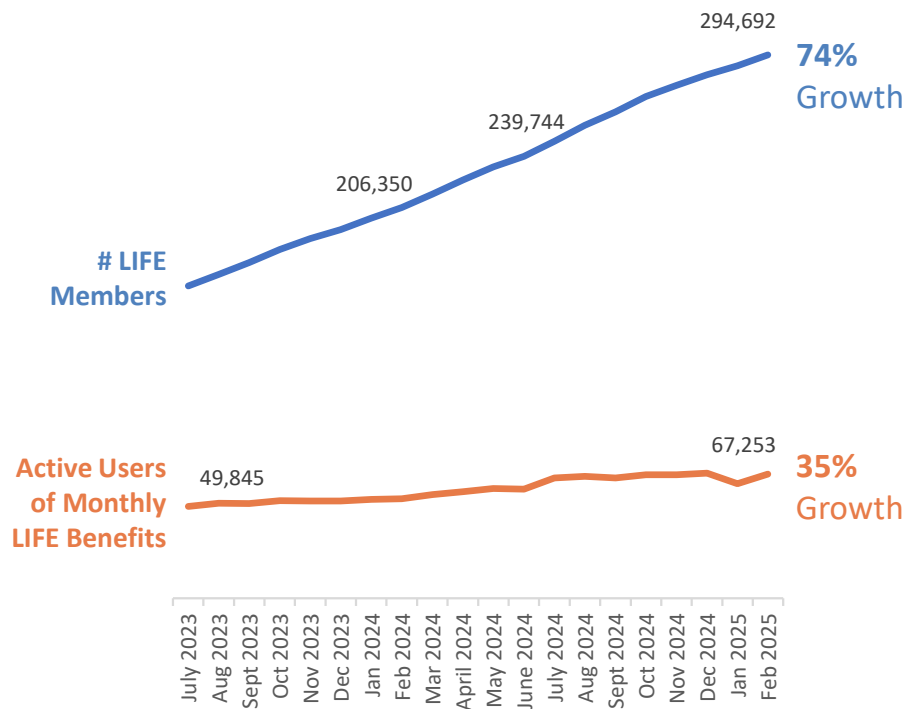
**Detail:**

In July 2024, randomly selected LIFE Program Members in the grant area were offered free unlimited-use passes for 6-months. 465 LIFE Members have enrolled.

# LIFE Program Usage

While the number of active LIFE users has increased, it hasn't kept up with the rate of sign-up increase.

Most LIFE Program enrollees never use program benefits



Total LIFE Program Enrollees  
(Jan-June 2024)

100%

Ever Used LIFE Benefits

36%

Ever Used Monthly LIFE Benefits

24%

Still Using Monthly LIFE Benefits 6+ Months Later

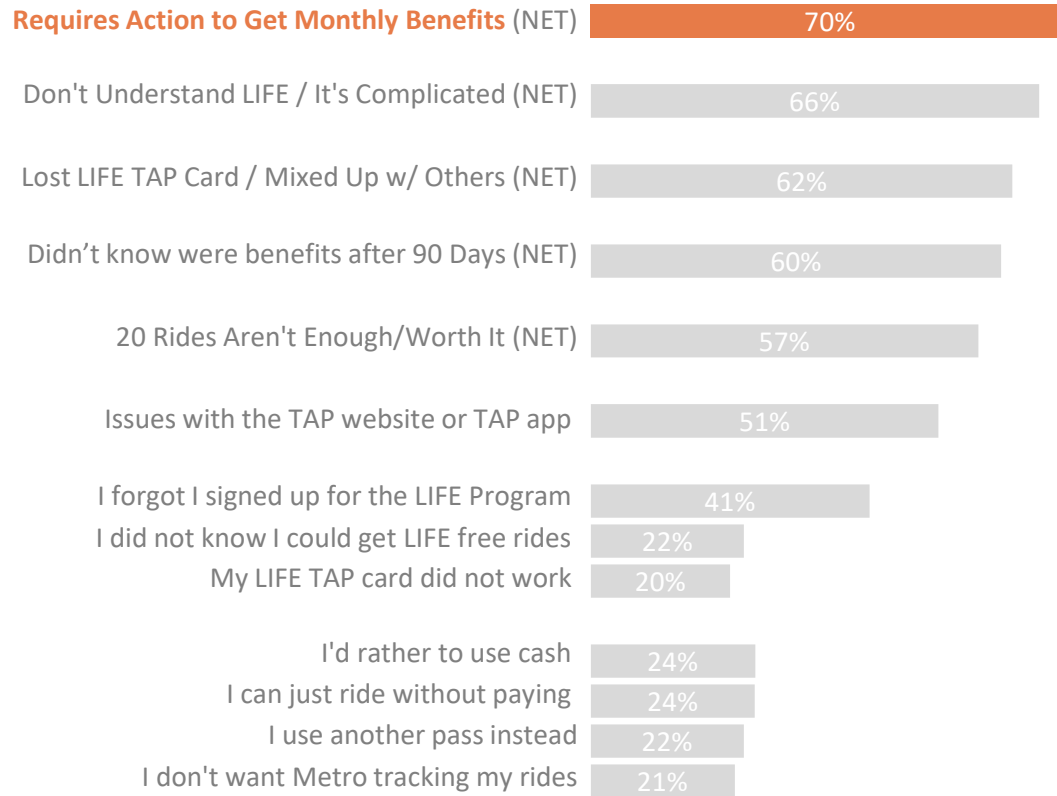
15%

# Barriers to Using LIFE Benefits

Among Inactive LIFE Members (Never Used or Stopped Using Benefits)

**The biggest reason inactive LIFE Members don't use LIFE benefits is that it requires action each month to get benefits**

## Why Never Used / Stopped Using LIFE Monthly Benefits (Big/Small Reason)



Not Aware  
Action  
Required

I thought the free rides would go automatically on the card. I **didn't know you had to activate them.**

Inactive LIFE Member  
(Never Used Benefits)

Forget to  
Redeem

If the rides were automatically added on the top of the month, that would just be simpler. It would reduce the hassle of me, remembering to call.

Inactive LIFE Member  
(Never Used Benefits)

Too Much  
Effort

Sometimes I would just take the loss and spend the regular amount, just because I didn't want to go through the hassle.

Inactive LIFE Member  
(Stopped Using Monthly LIFE Benefits)

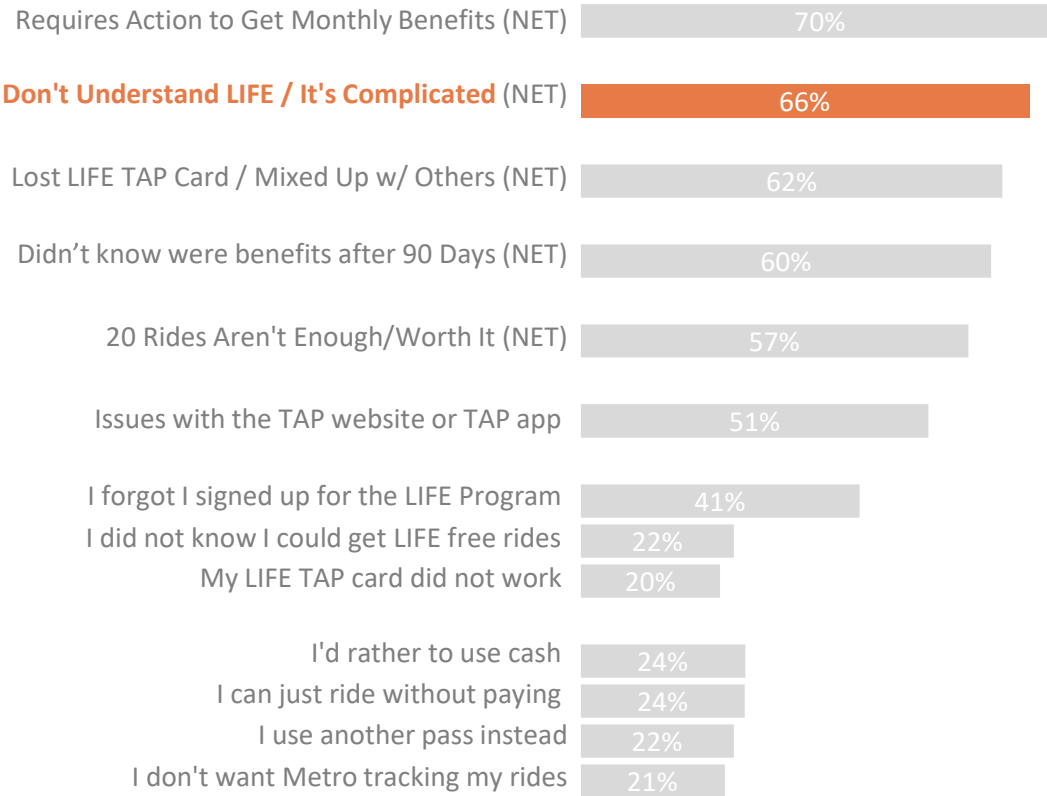
Source: LIFE member survey. Q. Why have you never used any of your LIFE free rides? / Q. Why haven't you ever used the 20 free rides or gotten a discounted transit agency pass? / Q. Why haven't you added your 20 free LIFE Program rides, or a discounted transit agency pass to your TAP card lately? Responses to this question are proportionally weighted to match TAP data: 43% have never used their LIFE benefits, 48% used only the 90 free days, and 9% used the monthly benefits then stopped.

# Barriers to Using LIFE Benefits

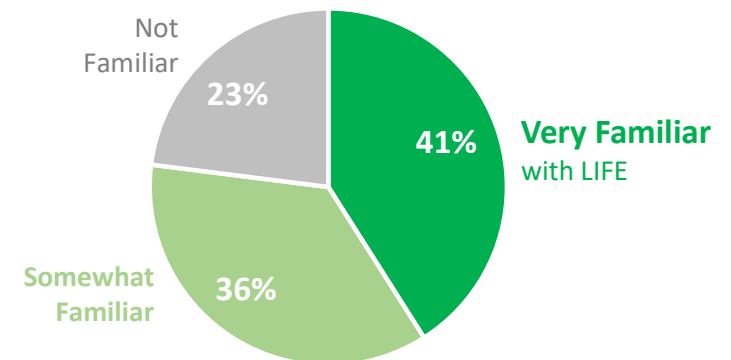
Among Inactive LIFE Members (Never Used or Stopped Using Benefits)

**Many inactive LIFE Members cite not understanding the program and having trouble getting answers to questions**

## Why Never Used / Stopped Using LIFE Monthly Benefits (Big/Small Reason)



**% of LIFE Members Familiar with LIFE Program**  
(LIFE Member Survey)



### General Confusion

I haven't been able to figure out how the discount works or what's the discount.

Inactive LIFE Member  
(Lapsed After 90 Days)

### Not Able To Get Questions Answered

I tried calling (Customer Care) and didn't get an answer and didn't have the time to wait for a representative

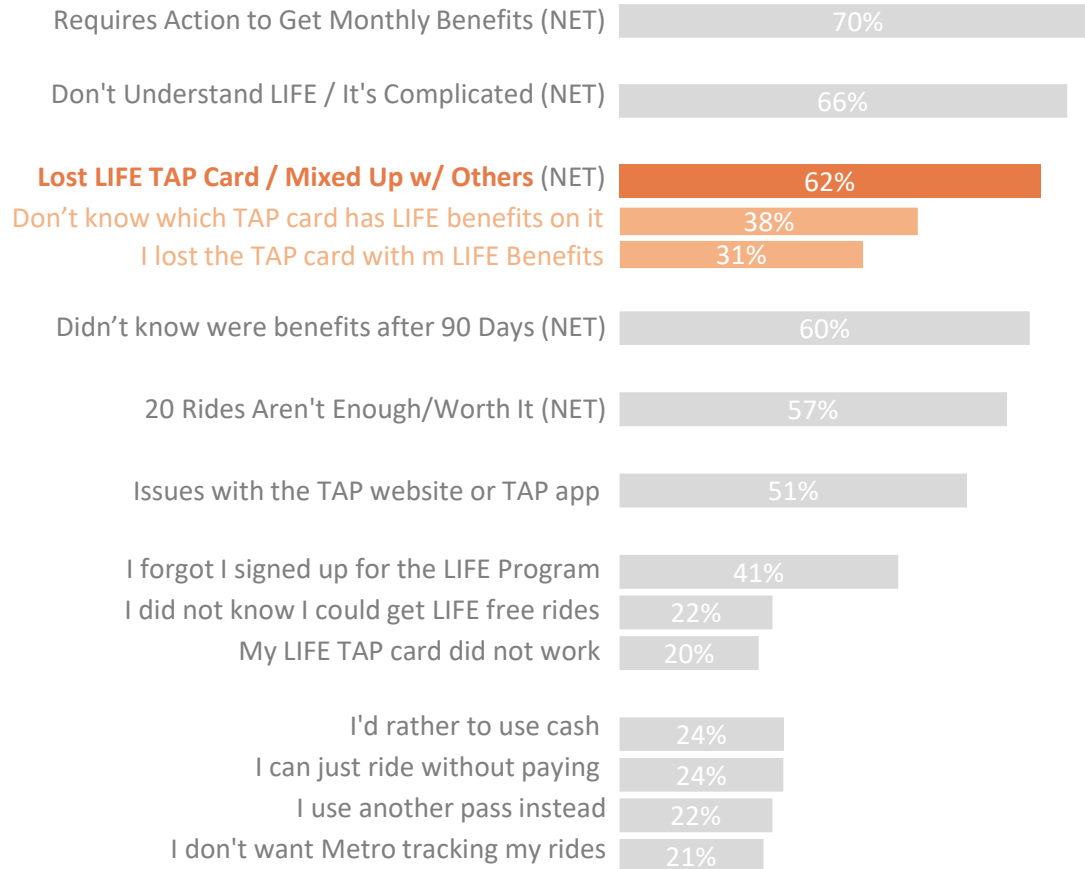
Inactive LIFE Member  
(Lapsed After 90 Days)

# Barriers to Using LIFE Benefits

Among Inactive LIFE Members (Never Used or Stopped Using Benefits)

**Losing the LIFE TAP card or getting it confused with other cards contributed to 62% of inactive LIFE members not using their benefits**

## Why Never Used / Stopped Using LIFE Monthly Benefits (Big/Small Reason)



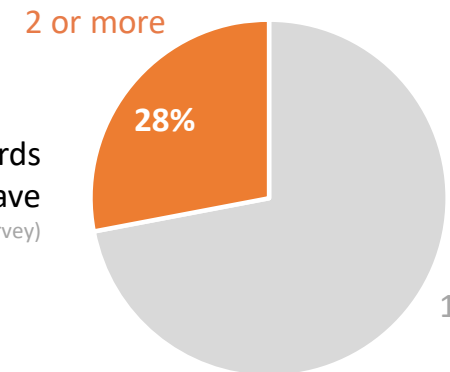
Twice I lost the card and didn't have a payment method [other than] coins

Active User (Using 90 Days)

I lost the card, but I was supposed to get the benefits transferred. I don't know why exactly my benefits haven't transferred yet.

Active User (Using 90 Days)

# of TAP Cards LIFE Members Have (LIFE Member Survey)

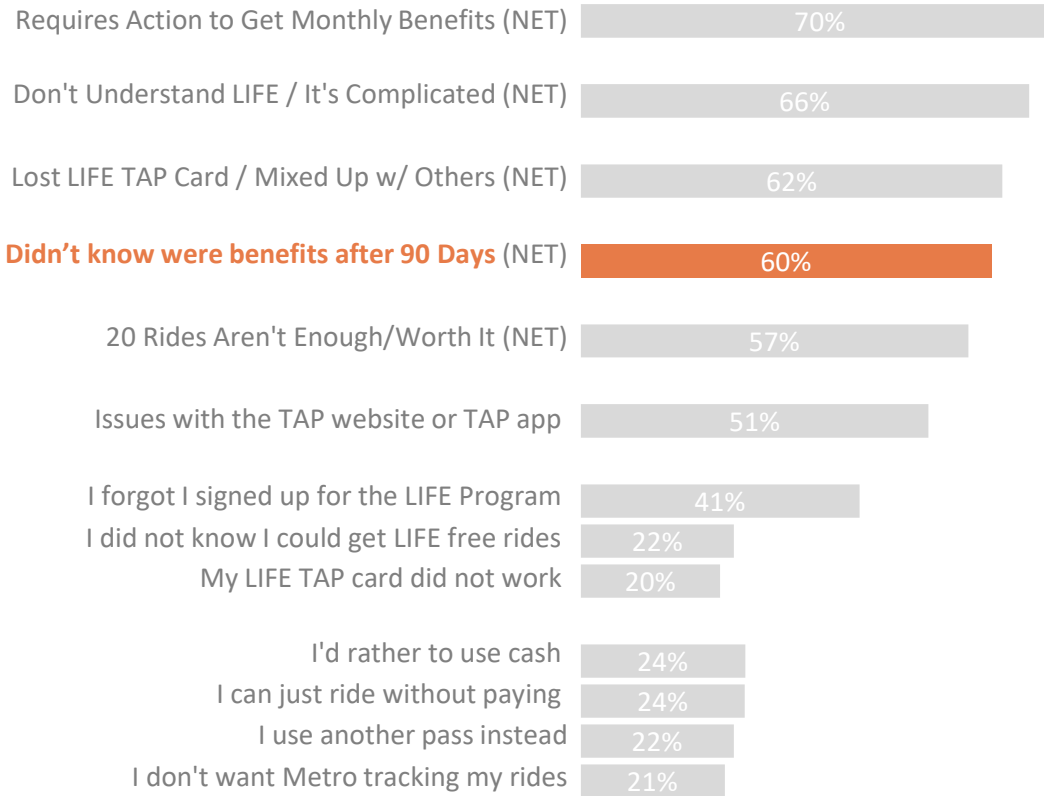


# Barriers to Using LIFE Benefits

Among Inactive LIFE Members (Never Used or Stopped Using Benefits)

## Nearly two-thirds of inactive LIFE members cite not being aware of the monthly benefits

### Why Never Used / Stopped Using LIFE Monthly Benefits (Big/Small Reason)



Once they take the bus again **after [the 90 days] expire**, they're like, 'OK, that's it.'

LIFE Program Administrator

I didn't think they would be giving you 20 rides every month. **I thought it was a one-time deal.**

Inactive LIFE Member  
(Lapsed After 90 Days)

**I just found that out yesterday** about the 20 free rides.

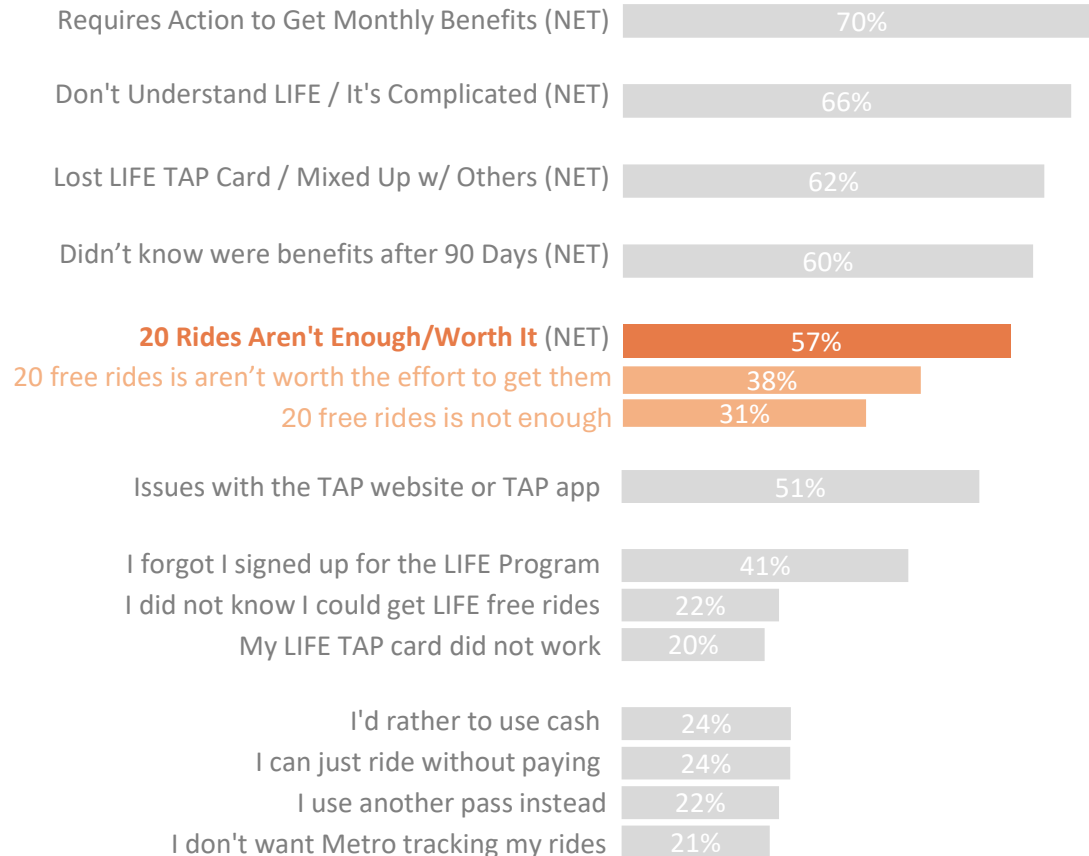
Inactive LIFE Member  
(Never Used LIFE Benefits)

# Barriers to Using LIFE Benefits

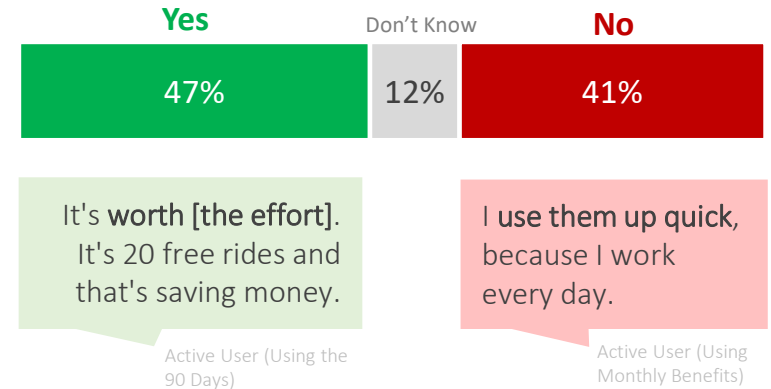
Among Inactive LIFE Members (Never Used or Stopped Using Benefits)

**The question of whether 20 free monthly rides are enough is relative to the effort required to get them**

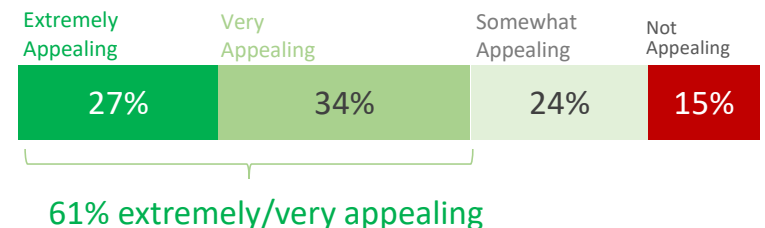
## Why Never Used / Stopped Using LIFE Monthly Benefits (Big/Small Reason)



## Do 20 Free LIFE Rides Cover All of Your Monthly Trips? (2024 LIFE Member Survey)



## Appeal of 20 Free Monthly LIFE Rides (2024 Eligible Non-Member Survey)



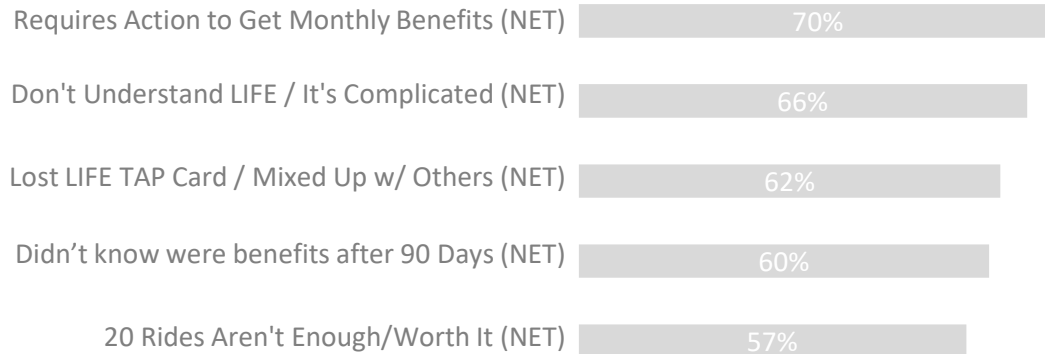
Source: LIFE member survey. Q. Why have you never used any of your LIFE free rides? / Q. Why haven't you ever used the 20 free rides or gotten a discounted transit agency pass? / Q. Why haven't you added your 20 free LIFE Program rides, or a discounted transit agency pass to your TAP card lately? Responses to this question are proportionally weighted to match TAP data: 43% have never used their LIFE benefits, 48% used only the 90 free days, and 9% used the monthly benefits then stopped.

# Barriers to Using LIFE Benefits

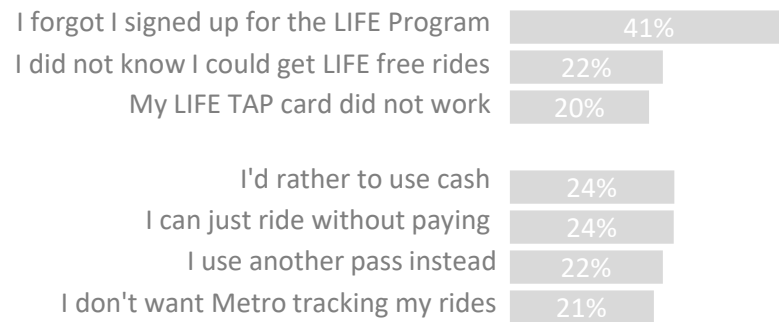
Among Inactive LIFE Members (Never Used or Stopped Using Benefits)

## About half of inactive LIFE Members cite issues with TAP website/app for not using LIFE benefits

### Why Never Used / Stopped Using LIFE Monthly Benefits (Big/Small Reason)



### Issues with the TAP website or TAP app 51%



I think the app needs some adjustment, because it **hasn't let me like reset my account** and it wouldn't just let me go in.

Inactive LIFE Member  
(Lapsed After 90 Days)

There's a little **button where you can add it to cart, and it just it won't**. The button won't be like interactable. It's a UI issue.

Inactive LIFE Member  
(Stopped Using Monthly LIFE Benefits)

The process would be more seamless for me, **if the card would just show me how many rides I have left so I wouldn't need to call** and check and see how many rides [I had left].

Inactive LIFE Member  
(Lapsed After 90 Days)

I **couldn't figure out doing it [adding my free rides] on the app** so calling was the easiest way for me. It's a little bit difficult to add. It's taken me like 30 minutes or an hour to do it.

Inactive LIFE Member  
(Stopped Using Monthly LIFE Benefits)

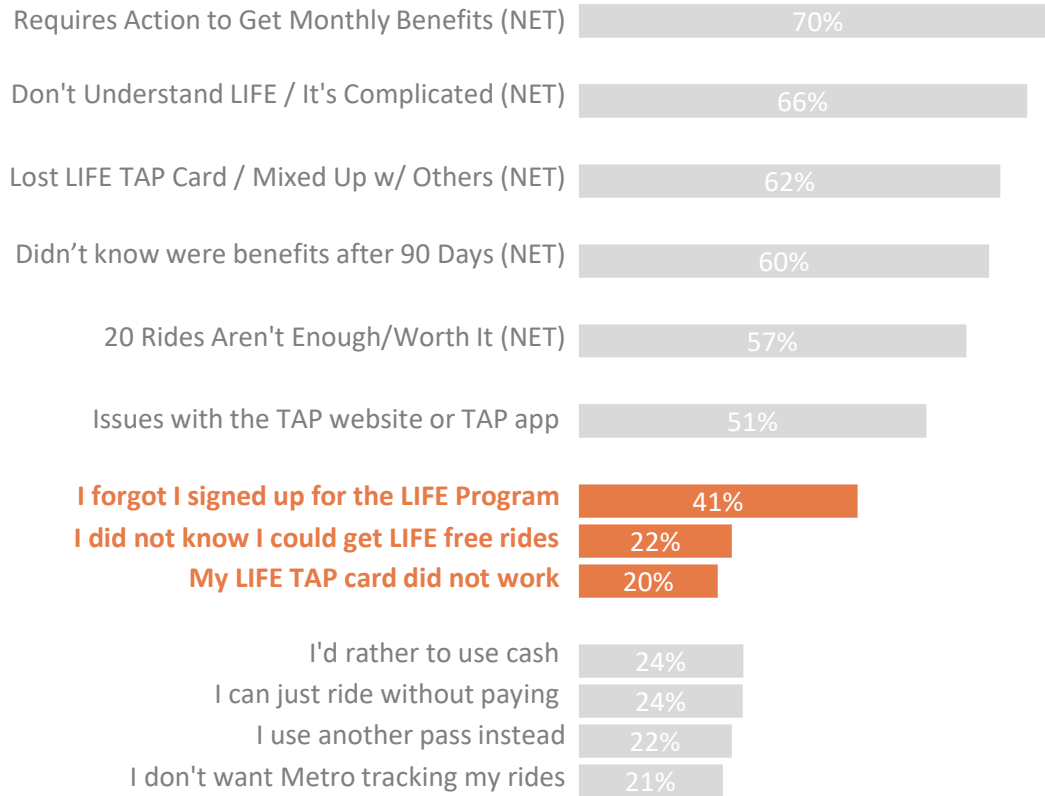


# Barriers to Using LIFE Benefits

Among Inactive LIFE Members (Never Used or Stopped Using Benefits)

**Some LIFE Members experience failure to launch, with forgetting they signed up as the leading challenge**

## Why Never Used / Stopped Using LIFE Monthly Benefits (Big/Small Reason)



I assumed that they would send you a card, or whatever, if you're approved for it, but **I never did hear anything.**

Inactive LIFE Member  
(Lapsed after 90 days)

They sent me a TAP card, but it didn't let me TAP. I haven't called them because I haven't had time. If I call, it's gonna take a long time. I have to look up where they have a station

Inactive LIFE Member  
(Never Used LIFE benefits)

They sent me one electronically, but physically I haven't received a card in the mail. The one they sent me **says are no passes on this card yet.**

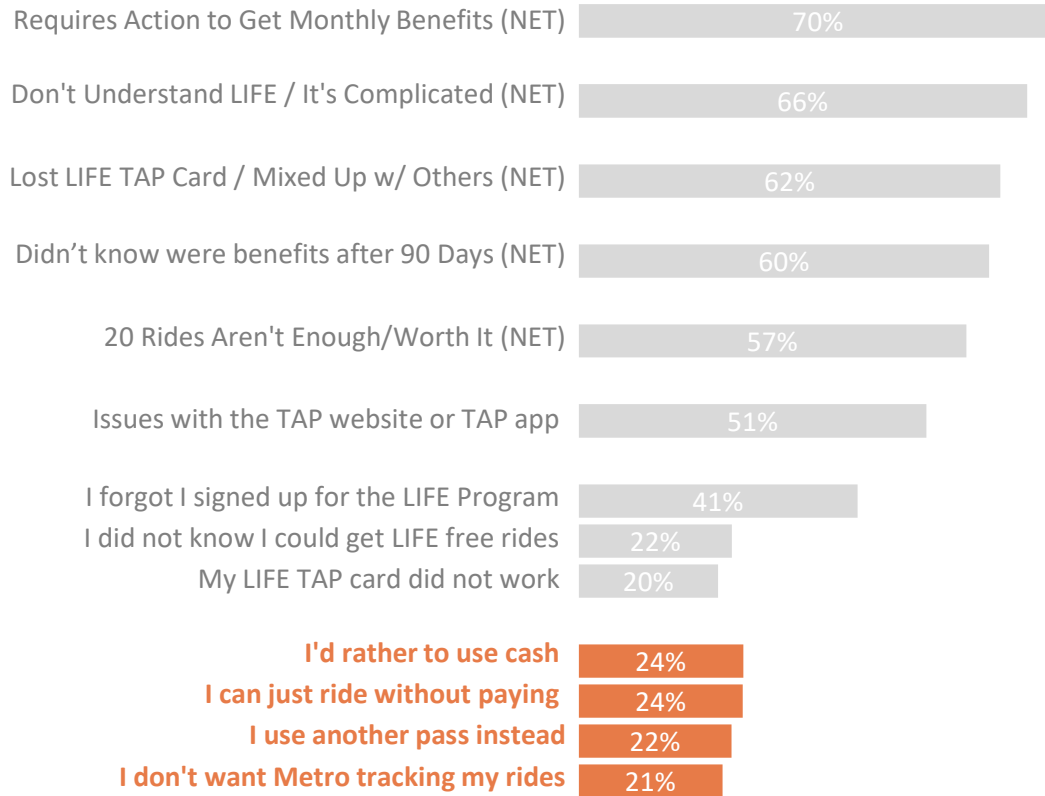
Active User  
(Using 90 Days)

# Barriers to Using LIFE Benefits

Among Inactive LIFE Members (Never Used or Stopped Using Benefits)

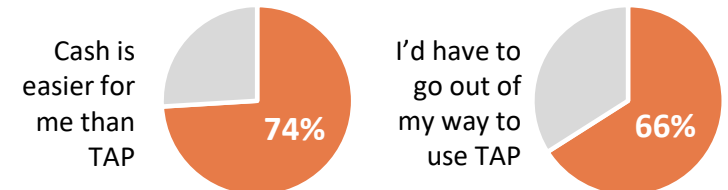
**There are several barriers that are more systematic in nature that will be difficult to overcome**

## Why Never Used / Stopped Using LIFE Monthly Benefits (Big/Small Reason)



## Cash Preference

### Barriers to Using TAP (Among Cash-Dominant Riders) (Cash to TAP Study, 2022)



## Riding without Paying

A lot of (riders) will tell us, 'We don't really need to load it anymore because they just let us go in the bus' - like **they'll just open the back door and everybody goes in**

TAP Vendor

**The [fare boxes] don't work.** I have seen that a lot.

Active User (Using Monthly LIFE Benefits)

You ask the bus driver; can I get a courtesy ride I don't have any money.

Inactive LIFE Member  
(Stopped Using Monthly LIFE Benefits)

# Further Recommendations

<b>Reducing/Eliminating Efforts to get monthly passes</b>	
20-Ride Auto Load Expansion	TAP Vendors, Website, One Form Application
DPSS EBT Verification at TVM Machines and Taptogo.net and marketing	Approved at April Metro Board meeting with a Winter 2026 Launch date
<b>Strengthen Communications of LIFE Monthly Benefits</b>	
Expand existing LIFE marketing campaign	Refine existing LIFE marketing campaign and strengthen partnerships with community based organizations
Monthly Email Reminders - Ongoing	Continue email reminders deemed as an effective tool to increase benefit utilization
Short Message Service (SMS) Notifications	Pilot SMS notifications to improve customer engagement and keep members informed about monthly benefits during onboarding, and after the first 90 days
<b>Making Sure Members can get questions answered</b>	
Agency Informational Workshops with TAP	Workshops will support agency staff's ability to address customer inquiries about TAP, how to access monthly benefits and ride our system.
<b>Improving Onboarding Experience of new members</b>	
LIFE QR Code Sticker on TAP Card – July 2025	Identifier for LIFE TAP Card to serve as benefit reminder and easy link to load card
Promote new LIFE Administrator Offices – Ongoing	South Los Angeles/ Van Nuys
<b>Investing in Supportive Services</b>	
Transformative Climate Communities (TCC) Grant	Continue the South LA TCC Grant Program and launch the Pomona TCC Grant Program

# Youth on the Move Expansion

**Solis Amendment** - Direct the CEO to expand the Youth on the Move Program (YOTM) to all Transitional Age Youth (TAY), regardless of age or enrollment in the Independent Living Program.

- According to a California Policy Lab Study conducted in partnership with Department of Children and Family Services (DCFS), 1,000 youth age out foster care each year and nearly 25% will experience homelessness due to a lack of support services.
- Expansion of YOTM would require an administrator from new organization and approval of budget to cover cost of free rides.
- Metro staff have been meeting with DCFS and Los Angeles Housing Services Authority (LAHSA) on ways to expand program.
- YOTM currently has 2965 (74%) registered participants out of 4000 eligible youth in DCSF Independent Living Program.
- 988 (33%) of these are active, with 71,782 boardings so far in FY25.
- LAHSA estimates an additional 325 eligible participants (GoPass/U-Pass eligible students would be referred to their school first), which would cost Metro an estimated \$62,000, annually.

	Participants	Pass Value	Cost of Boardings	Cost Per Participant
FY24	1123	\$4.27M	\$189,683	\$168.91
FY25 YTD (8 Months)	988	\$3.79M	\$125,657	\$190.77
LAHSA	325			\$62,001.81



**Metro**

# Next Steps

- Staff will proceed with implementing LIFE Program enhancements to address survey responses and explore additional efforts to increase benefit utilization and program awareness.
- Staff will work with Metro Marketing to update the existing LIFE Program marketing campaign to address the challenges identified in the surveys.
- Continue working with DCFS and LAHSA on opportunities for Youth On The Move expansion.