# **Metro**

Los Angeles County Metropolitan Transportation Authority
One Gateway Plaza
3rd Floor Board Room



Agenda - Final

Wednesday, March 15, 2017 2:00 PM

One Gateway Plaza, Los Angeles, CA 90012, 3rd Floor, Metro Board Room

# **Planning and Programming Committee**

Hilda Solis, Chair
Paul Krekorian, Vice Chair
Kathryn Barger
James Butts
Ara Najarian
Carrie Bowen, non-voting member

Phillip A. Washington, Chief Executive Officer

### METROPOLITAN TRANSPORTATION AUTHORITY BOARD RULES

(ALSO APPLIES TO BOARD COMMITTEES)

#### **PUBLIC INPUT**

A member of the public may address the Board on agenda items, before or during the Board or Committee's consideration of the item for one (1) minute per item, or at the discretion of the Chair. A request to address the Board should be submitted in person at the meeting to the Board Secretary. Individuals requesting to speak on more than three (3) agenda items will be allowed to speak up to a maximum of three (3) minutes per meeting. For individuals requiring translation service, time allowed will be doubled.

Notwithstanding the foregoing, and in accordance with the Brown Act, this agenda does not provide an opportunity for members of the public to address the Board on any Consent Calendar agenda item that has already been considered by a Committee, composed exclusively of members of the Board, at a public meeting wherein all interested members of the public were afforded the opportunity to address the Committee on the item, before or during the Committee's consideration of the item, and which has not been substantially changed since the Committee heard the item.

The public may also address the Board on non-agenda items within the subject matter jurisdiction of the Board during the public comment period, which will be held at the beginning and/or end of each meeting. Each person will be allowed to speak for up to three (3) minutes per meeting and may speak no more than once during the Public Comment period. Speakers will be called according to the order in which the speaker request forms are received. Elected officials, not their staff or deputies, may be called out of order and prior to the Board's consideration of the relevant item.

In accordance with State Law (Brown Act), all matters to be acted on by the MTA Board must be posted at least 72 hours prior to the Board meeting. In case of emergency, or when a subject matter arises subsequent to the posting of the agenda, upon making certain findings, the Board may act on an item that is not on the posted agenda.

**CONDUCT IN THE BOARD ROOM** - The following rules pertain to conduct at Metropolitan Transportation Authority meetings:

**REMOVAL FROM THE BOARD ROOM** The Chair shall order removed from the Board Room any person who commits the following acts with respect to any meeting of the MTA Board:

- a. Disorderly behavior toward the Board or any member of the staff thereof, tending to interrupt the due and orderly course of said meeting.
- b. A breach of the peace, boisterous conduct or violent disturbance, tending to interrupt the due and orderly course of said meeting.
- c. Disobedience of any lawful order of the Chair, which shall include an order to be seated or to refrain from addressing the Board; and
- d. Any other unlawful interference with the due and orderly course of said meeting.

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#### **DISCLOSURE OF CONTRIBUTIONS**

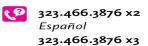
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NOTE: ACTION MAY BE TAKEN ON ANY ITEM IDENTIFIED ON THE AGENDA

## **CALL TO ORDER**

#### **ROLL CALL**

8 APPROVE the release of the **draft Measure M Master Guidelines for public review**.

2017-0051

Attachments:

Attachment A - Draft Measure M Guidelines.Rev

Attachment B - 20% Transit Operations Process & Working Group

Attachment C - Rev-17% Local Return Process & Working Group

Presentation - Item 8 Draft Measure M Guidelines

# (ALSO ON EXECUTIVE MANAGEMENT COMMITTEE)

9 CONSIDER: <u>2016-0835</u>

- A. RECEIVING AND FILING update on **Vermont BRT Corridor Technical Study**;
- B. APPROVING the findings and recommendations from the **North Hollywood to Pasadena Bus Rapid Transit (BRT) Technical Study**;
- C. APPROVING advancement of the **North Hollywood to Pasadena BRT corridor into environmental review**; and
- D. APPROVING initiation of a technical study for the **North San Fernando Valley BRT Improvements Project preceding environmental review.**

Attachment A - July 24, 2014 Board Motion

Attachment B - October 23 2014 Board Motion

Attchment C - North Hollywood to Pasadena BRT PowerPoint

Attachment D - June 23, 2016 Board Motion

**6** APPROVE the Resolution in Attachment A to:

2016-0987

- A. AUTHORIZE the Chief Executive Officer (CEO) or his designee to claim \$7,750,898 in fiscal year (FY) 2016-17 LCTOP grant funds for one year of Gold Line Foothill Extension Phase 2A operations and one year of Expo Line Phase 2 operations; and
- B. CERTIFY that Metro will comply with LCTOP Certification and Assurances and the Authorized Agent requirements, and authorize the CEO or his designee to execute all required documents and any amendments with the California Department of Transportation.

<u>Attachments:</u> Attachment A - Resolution for FY2016-17 LCTOP Funding

## (ALSO ON FINANCE, BUDGET AND AUDIT COMMITTEE)

**10** AUTHORIZE the Chief Executive Officer (CEO) to:

2017-0066

- A. EXECUTE Modification No. 6 to Contract No. AE354280011791 with RNL Interplan, Inc. (RNL) for the Willowbrook/Rosa Parks Station Improvement Project (Project) Design and Engineering Services to complete final design for the Project in the firm fixed amount of \$1,391,035, increasing the total contract value from \$6,904,331 to \$8,295,366; and
- B. INCREASE Contract Modification Authority (CMA) specific to Contract No. AE 354280011791 for the Willowbrook/Rosa Parks Station Improvement Project Design and Engineering Services, in the amount of \$250,000, increasing the total authorized CMA amount from \$1,151,214 to \$1,401,214.

<u>Attachments:</u> Attachment A - Procurement Summary

Attachment B - Contract Modification\_Change Order Log

Attachment C - DEOD Summary

Attachment D - Project Summary

AUTHORIZE the Chief Executive Officer, in accordance with the 2006 Board adopted Bicycle Transportation Strategic Plan (Attachment C), to award a Contract No. PS67785000 (Contract) to Estolano LeSar Perez Advisors for a three-year period of performance for the **Bicycle Education Safety Team (BEST)** program in the amount of \$2,308,001.01, subject to resolution of protest(s), if any.

2016-0997

Attachments: Attachment A - Procurement Summary

Attachment B - DEOD Summary

Attachment C - 2006 Bicycle Transportation Strategic Plan

Attachment D - Active Transportation Strategic Plan
Attachment E - BEST Program Board Presentation

# **Adjournment**

Consideration of items not on the posted agenda, including: items to be presented and (if requested) referred to staff; items to be placed on the agenda for action at a future meeting of the Committee or Board; and/or items requiring immediate action because of an emergency situation or where the need to take immediate action came to the attention of the Committee subsequent to the posting of the agenda.



File #: 2017-0051, File Type: Plan

# **Board Report**

Los Angeles County
Metropolitan Transportation
Authority
One Gateway Plaza
3rd Floor Board Room
Los Angeles, CA

Agenda Number: 8.

3rd REVISION PLANNING AND PROGRAMMING COMMITTEE MARCH 15, 2017 EXECUTIVE MANAGEMENT COMMITTEE MARCH 16, 2017

SUBJECT: DRAFT MEASURE M MASTER GUIDELINES

ACTION: APPROVE THE RELEASE OF THE DRAFT MEASURE M MASTER GUIDELINES

FOR PUBLIC REVIEW

# **RECOMMENDATION**

APPROVE the release of the draft Measure M Master Guidelines for public review.

# **ISSUE**

On June 23, 2016, the Metro Board of Directors approved the Los Angeles County Traffic Improvement Plan Ordinance (#16-01, titled Measure M), which was subsequently approved by more than 71% of voters at the November 8, 2016 general election.

At the December 1, 2016 Metro Board Meeting, Chief Executive Officer Phillip Washington presented an overview on development of the Measure M Ordinance Guidelines, where he indicated that draft Master Guidelines would be developed internally by Metro staff, for subsequent review and comment by the public. The target date for Board adoption of final Measure M Guidelines is the June 2017 Board meeting, in advance of the initiation of the additional sales tax revenue collection on July 1, 2107 2017.

# **DISCUSSION**

The Guidelines must address all aspects of administering and overseeing Measure M. For a comprehensive and balanced approach, staff prepared a Master guidance document that will provide direction for all elements of Measure M. Primary elements include: Administration and Oversight; Audits; Assessments and Amendments; Cashflow; Transit Operations and Other Designated Operational Funding; Multi-year Subregional Programs; Local Return; and State of Good Repair. (Attachment A).

Please note the following three major themes integrated throughout, that deserve special attention.

Timely Use of Funds/Project Readiness: It is imperative that Metro exercise fiduciary

responsibility at the outset of implementing Measure M. Our core objective is to allocate funds that will be put to use to benefit the people of Los Angeles County as soon as possible.

- <u>Cashflow</u>: In line with the timely use of funds is the recognition that needs must be optimally
  aligned with revenue availability. Therefore, a cashflow approach is the foundation of Measure
  M resource management. Included within the cashflow area are the following topics -
  - Acceleration
  - Debt Policy
  - Contingency
  - > 3% Local Contribution
- Multi-Year Subregional Programs and the Related Toolbox: There will be significant attention directed to the role and contribution of our local partners. We seek to balance flexibility with the overarching timely use of funds and cashflow provisions as they apply to the Multi-Year Subregional Programs.

## **PROCESS**

To gather countywide input, OMB staff convened two Measure M Working Groups in January. The Transit Operations Working Group included representatives from transit operators countywide, while the Local Return Working Group included representatives from small and large Los Angeles County jurisdictions across the region. Other sections of the draft were created by Metro staff and circulated through the internal review process within Metro, and key funding recipients as appropriate. A summary of the guideline development process for the indicated Guidelines sections is also attached as follows:

Attachment B - 20% Transit Operations Process & Working Group; and

Attachment C - 17% Local Return Process & Working Group.

# **DETERMINATION OF SAFETY IMPACT**

The proposed approval will not have any adverse safety impacts on employees and patrons.

# FINANCIAL IMPACT

Impact to Budget

Approving the staff recommendations will have no impact on the FY 2017 Budget.

# **ALTERNATIVES CONSIDERED**

The Measure M ordinance requests specific guidelines, as indicated in this report. Staff believes that a master guidance document will streamline and expedite delivery of Measure M projects and programs, especially if implemented prior to the effective date of the Measure M Ordinance, which will begin collection on July 1, 2017. The alternative considered was to create guidelines only for

File #: 2017-0051, File Type: Plan Agenda Number: 8.

elements specifically mandated in the Ordinance. Staff selected the master guidance framework in order to provide a more comprehensive approach.

# **NEXT STEPS**

If approved by the Board, the Draft Measure M Guidelines will be released for public review. The Guidelines will be posted on the Metro website on April 1, 2017, and there will be a place at the same location for people to submit comments. During April-May 2017, the Measure M Master Guidelines document will be discussed by the Policy Advisory Council, and staff will conduct additional outreach. Following public input and comment, a final guidelines document will be present to the Board in June 2017 for adoption.

# **ATTACHMENTS**

Attachment A - Draft Measure M Master Guidelines

Attachment B - 20% Transit Operations Process & Working Group

Attachment C - 17% Local Return Process & Working Group

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Phillip A. Washington Chief Executive Officer

# **REVISED**

# **ATTACHMENT A**



**MEASURE M** 

DRAFT

**GUIDELINES** 

## Introduction

On June 23, 2016, the Metro Board of Directors approved the Los Angeles County Traffic Improvement Plan Ordinance (#16-01, the "Ordinance"). This Ordinance, known as Measure M, was approved by more than 71% of voters at the November 8, 2016 general election. As a result, the projects and programs in the Expenditure Plan of the Ordinance have been approved and must now be implemented accordingly.

Measure M is far more comprehensive and ambitious than Measure R. The Guidelines must address all aspects of administering and overseeing Measure M. For this reason the oversight of Measure M is also more complex. The attached master guidance was prepared for a comprehensive and balanced approach for all elements of Measure M. Primary topics include: Administration and Oversight; Audits; Assessments and Amendments; Cashflow; Transit Operations and Other Designated Operational Funding; Multi-year Subregional Programs; Local Return; and State of Good Repair.

The success of Measure M will be built upon the diverse and committed coalition that supported its passage, and efficacy of the Measure M plan provisions as they impact our various constituencies. The Metro Board and its staff are ultimately accountable to the people of Los Angeles County. It is with this consideration, that we present these [draft] Measure M Guidelines.

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#### **ADMINISTRATION & OVERSIGHT**

# **Evolving framework**

As master guidance, this document provides the overarching framework for the management and oversight of Measure M and its component elements. In several cases, more detailed processes and/or procedures will need to be developed for the actual administration of the program elements, and timelines for those details are noted throughout. Those detailed processes/procedures, while extensions of this Master Guidance, can be amended separately, as required to adjust to changing circumstances over time.

## Ordinance background

Measure M was approved by the voters of Los Angeles County on November 8, 2016 to improve transportation and ease traffic congestion consistent with the Measure M Ordinance.

#### **OVERSIGHT**

Metro staff developed a Selection Process to address the Measure M Ordinance requirements for the Independent Taxpayer Oversight Committee, comprised of seven voting members representing the following areas of expertise:

- A. A retired federal or state judge.
- B. A professional from the field of municipal/public finance and/or budgeting with a minimum of ten (10) years of relevant experience.
- C. A transit professional with a minimum of ten (10) years of experience in senior-level decision making in transit operations and labor practices.
- D. A professional with a minimum of ten (10) years of experience in management and administration of financial policies, performance measurements, and reviews.
- E. A professional with demonstrated experience of ten (10) years or more in the management of large-scale construction projects.
- F. A licensed architect or engineer with appropriate credentials in the field of transportation project design or construction and a minimum of ten (10) years of relevant experience.
- G. A regional association of businesses representative with at least ten (10) years of senior-level decision making experience in the private sector.

Additional information is available on the Metro website.

#### **TIMELY USE OF FUNDS**

Given the objective of Measure M to improve transportation, transit service and ease traffic congestion in the region, the timely use of funds is a foundational principle throughout these Guidelines. It is the fiscal responsibility of Metro to ensure that Measure M sales tax revenues

are spent according to the requirements of the Ordinance as quickly as possible to realize the benefits of the Measure M Expenditure Plan as promised for the people of Los Angeles County.

## **Project Readiness**

Part of Metro's obligation to ensure timely use of Measure M funds is to define and encourage project readiness in order to move projects forward in a timely manner. Because sales tax revenues are accrued over time, the capacity to fund multiple projects and programs necessitates sequencing over multiple years. This sequencing is reflected in the project and programs lists that comprise the Measure M Expenditure Plan.

That said, individual projects will need to move forward within a managed cash flow process as outlined in the Cashflow Management section of these Guidelines. Part of that process is built on an assumption that projects or programs will obligate Measure M funds at the time they are ready to use them. As a result, "project readiness" criteria have been established for several Measure M programs, and are noted as such in the Guidelines.

The most direct way to incorporate <u>additional</u> acceleration to deliver projects more quickly relates to Metro 's "Operation Shovel Ready," detailed in January 2016. As part of this program, Metro will aggressively move forward in bringing transit, highway and regional rail projects closer to the implementation stage. Bringing these projects to a "shovel-ready" state allows Metro to take advantage of potential opportunities that may develop and allow the projects to advance into the design and construction stages sooner rather than later. As stated in the report to the Board,

"'Operation Shovel Ready' potential opportunities may include those related to funding, grants, private sector participation and local community support. If these projects are not advanced to a shovel ready state, Metro may not be able to take advantage of future, unexpected opportunities. Moving these projects closer to a shovel-ready state does not necessarily mean that they will all move immediately into the construction stage. However, they will get done sooner when funding becomes available and are ready to start quickly."

This concept will also be used as part of these Measure M Guidelines.

## **Lapsing Requirements**

Once funds are obligated, they need to be expended for the purposes assigned. Recipients must comply with specific lapsing requirements, like those set forth in the Local Return Guidelines. When not specifically set forth in the Guidelines, fund lapsing rules will be adopted by the Metro Board hereafter. Processes for lapsing will also include an option for extensions on a case-by-case basis, accompanied by adequate documentation of justification of the need for the extension request.

#### **PROJECT ACCELERATION**

The Ordinance allows for project acceleration. Project acceleration can be considered by the Metro Board based upon project acceleration considerations, as compared to projects that are delayed due to funding, environmental clearance issues, litigation, or other considerations which, include, but are not limited to:

- Available local funding such as supplemental a local sales tax ballot measure;
- Available private investment when funding assumes such P3 investment;
- Unique qualities that attract federal funding such as access to health care and affordable housing development opportunities; and
- Ease of property acquisition or use due to available rights-of-way and/or municipal or Metro-owned properties.

Additional acceleration, discussed hereinafter, requires the approval by 2/3 vote of the Metro Board and cannot delay any other Expenditure Plan project or program beyond the dates contained in the Expenditure Plan.

#### COST CONTAINMENT POLICY FOR EXPENDITURE PLAN MAJOR PROJECTS

It is essential that costs be managed and controlled to ensure delivery of Measure M Major Projects. It is expected that all Major Projects are managed to the approved budget and schedule within the Expenditure Plan. .

The objective of the cost management policy and process is to insure the prompt development and consideration of project cost alternatives that genuinely address the cost controls necessary to successfully deliver all Measure M transit and highway Major Projects. First and foremost is that no project will receive Measure M funds over and above the amount listed in the expenditure plan except under the following circumstances:

- A) The cost is related to inflationary pressures, and meets the requirements for the Inflation related Contingency Fund provisions provided under the Ordinance. These are addressed in the Contingency Fund Guidelines Section \_\_\_.
- B) Additional Measure M funds are provided for and consistent with amendments permitted in tandem with the Ten-Year Comprehensive Program Assessment permitted under the Ordinance. This process is addressed in the Comprehensive Program Assessment Process & Amendments Section .
- C) Redirection of Measure M subregional funds aligned with the project's location, so long as the project satisfies all subregional program eligibilities and procedures consistent with these guidelines, and with the agreement of jurisdictions otherwise eligible for those subregional funds.

In all of these cases, a specific Metro Board action is required to address the shortfall prior to the project proceeding.

When the aforementioned processes are not appropriate or applicable, according to these Guidelines, the shortfall will then first be addressed at the project level prior to evaluation for any additional, non-Measure M resources using these methods in this order:

- 1. Value Engineering/Scope Reductions—these must be consistent with any prior related requirements or limitations attached to the project scope;;
- 2. New Local Agency Funding Sources;
- 3. Shorter Segmentation— these must be consistent with any prior related requirements or limitations attached to the project scope;
- 4. Corridor Cost Reductions; and then
- 5. Countywide Cost Reductions.

If recommended sources involve any funds that are not from locally controlled sources, the planned reduction must conform to the priorities of the LRTP and available funding with the TFP.

## **AUDIT REQUIREMENTS**

Use of Measure M funds will be subject to audit and oversight, and all other applicable state and local laws.

## **MEASURE M RECOGNITION**

Projects and services funded by Measure M will publically acknowledge the use of Measure M funds through websites, flyers, or other promotional and marketing materials. The form of recognition will be left to the discretion of Metro in consultation with the recipient agency.

# **REVISIONS TO PROGRAM GUIDELINES**

These program guidelines may be revised by the Metro Board of Directors.

## **AUDITS**

## Annual Financial and Compliance Audit and Independent Audit Firm Solicitation

Per the Measure M Ordinance, Metro shall contract for an annual audit, to be completed within six (6) months after the end of the fiscal year being audited, for the purpose of determining compliance by Metro with the provisions of the Ordinance relating to the receipt and expenditure of Sales Tax Revenues during such fiscal year. The audit should include a determination as to whether recipients of Net Revenues allocated from these Subfunds have complied with the Ordinance and any additional guidelines developed by Metro for these Subfunds.

## **Annual Audit Workshop**

Metro will facilitate an annual collaborative audit workshop that will be attended by the selected independent audit firms and fund recipients for the purpose of providing insight into the audit process, documentation requirements and important audit due dates. The workshop will give attendees a chance to meet representatives from the CPA Firms conducting the audits, who will provide an overview of the audit process and timelines. In addition, pertinent Metro staff will provide background information on the various funding programs included in the annual audit.

## **Review of Annual Audit Results and Public Hearing**

Results of the annual financial and compliance audits will be presented to the Independent Taxpayer Oversight Committee which will make findings as to whether Metro is in compliance with the terms of the Ordinance. Such findings shall include a determination as to whether recipients of Net Revenues allocated and funds were expended for all the Subfunds (outlined in the Expenditure Plan) and have complied with this Ordinance and any additional guidelines developed by Metro. Audit results will also be available on the Independent Taxpayer Oversight Committee webpage which is linked to the Measure M website.

The Independent Taxpayer Oversight Committee will cause a summary of each audit to be available and accessible to the public (through various types of media) prior to the public hearing and upon request. The Independent Taxpayer Oversight Committee shall hold an annual public hearing to obtain the public's input on the audit results. All Independent Taxpayer Oversight Committee meetings shall be in accordance with the Ralph M. Brown Act.

#### COMPREHENSIVE PROGRAM ASSESSMENT PROCESS & AMENDMENTS

#### **Five-Year Assessment**

Commencing in calendar year 2022, and every five (5) years thereafter, the Metro Board of Directors shall adopt a Five-Year Comprehensive Program Assessment. These assessments shall be coordinated with Metro's Short Range Transportation Plan (SRTP) and/or the Long Range Transportation Plan (LRTP) and provide a comprehensive review of all projects and programs implemented under the Measure M Expenditure Plan to evaluate the performance of the overall program and make recommendations to include, but not be limited to:

- Improvements on current practices;
- Best practices; and
- Organizational changes to improve coordination.

Specific evaluation areas and criteria of the Five-Year Comprehensive Program Assessment will be approved by the Metro Board of Directors in consultation with the Measure M Independent Taxpayer Oversight Committee, and will include an update to the Transportation Finance Plan (TFP) Model, originally developed for the LRTP.

Prior to adoption, the Measure M Independent Taxpayer Oversight committee shall review the Five-Year Comprehensive Program Assessment and make findings and/or provide recommendations for improving the program. The results of the Committee's review shall be presented to the Metro Board of Directors as part of the adoption of the Comprehensive Program Assessment.

## **Ten-Year Assessment**

Commencing in calendar year 2027, and every ten (10) years thereafter, the Metro Board of Directors shall adopt a Ten-Year Comprehensive Program Assessment. These assessments shall be coordinated with Metro's TFP Model and Long Range Transportation Plan (LRTP) updates and provide a comprehensive review of all projects and programs implemented under the Measure M Expenditure Plan to evaluate not only all areas of the Five-Year Comprehensive Program Assessment, but those impacting the ability to amend the Measure M Ordinance and Expenditure Plan. These evaluation areas include, but are not limited to:

- Projects/programs completed;
- Projects/programs anticipated for completion in the next ten years; and
- Changes in circumstances affecting the delivery of projects/programs within their schedules as identified in the Measure M Expenditure Plan.

Specific evaluation areas, performance indicators for project delivery, and criteria of the Ten-Year Comprehensive Program Assessment will be developed by the Metro Board of Directors through the Long Range Transportation Plan in consultation with the Measure M Independent Taxpayer Oversight Committee.

### **Amendment Opportunities**

As part of its approval of the Ten-Year Comprehensive Program Assessment the Metro Board of Directors may adopt amendments to the Measure M Ordinance and Expenditure Plan to: (1) add Major Projects and/or Multi-Year Subregional Programs; (2) transfer funds between capital project/program subfunds; and (3) change subregional boundaries (limited to no earlier than 2047 by the Measure M Ordinance). The Measure M Independent Taxpayer Oversight Committee shall review and provide comment on the assessment to the Metro Board of Directors. Prior to action on any amendment the Metro Board of Directors shall hold a public meeting on proposed amendments. Notice of the public meeting shall be provided at least 60 days in advance of the meeting to the Los Angeles County Board of Supervisors, the city council of each city in Los Angeles County, and the public, and shall include a copy of the proposed amendments. All amendments must be passed by a 2/3 vote of the Metro Board of Directors.

- 1. Add Major Projects and/or Multi-Year Subregional Programs "Expenditure Plan Major Projects" and "Multi-Year Subregional Programs" may be added to the Expenditure Plan provided that such additions do not delay the "Groundbreaking Start Date", "Expected Opening Date", or amount of "Measure M Funding 2015\$" of any other "Expenditure Plan Major Projects" or "Multi-Year Subregional Program." Changes in circumstances affecting the delivery of projects/programs will be evaluated through the Ten-Year Comprehensive Program Assessment to confirm and update actual project delivery schedules.
- 2. <u>Transfer Funds Between Capital Project/Program Subfunds</u> The Metro Board of Directors may adopt an amendment transferring Net Revenues between the Transit, First/Last Mile (Capital) Subfund and the Highway, Active Transportation, Complete Streets (Capital) Subfund. The Metro Board of Directors shall not adopt any amendment to the Measure M Ordinance or Expenditure Plan that reduces total Net Revenues allocated to the sum of the Transit, First/Last Mile (Capital) Subfund and the Highway, Active Transportation, Complete Streets (Capital) Subfund.
- 3. <u>Change Subregional Boundaries</u> Not sooner than 2047 the Metro Board of Directors may amend the boundaries of the subregional planning areas as identified in Attachment B of the Measure M Ordinance.

#### MAJOR PROJECT ACCELERATION AMENDMENTS

The Metro Board of Directors may consider an amendment of the "Schedule of Funds Available" to accelerate an "Expenditure Plan Major Project" at any time over the Measure M program provided that such amendment shall not:

- Reduce the amount of funds assigned to any other project or program as shown in the "Measure M Funding 2015\$" column of the Measure M Expenditure Plan;
- Delay the "Schedule of Funds Available" for any other project or program; or
- Negatively impact Metro ability to meet FTA requirements for maintaining existing service levels.

Acceleration is defined as advancing major projects ahead of the identified "Groundbreaking Start Date" identified in the Measure M Expenditure Plan. Acceleration of projects may be triggered by events including, but not limited to:

- Unsolicited proposals from the private sector deemed to have technical or financial merit;
- Unforeseen state and/or federal funding opportunities; and
- Unanticipated, unmitigated, and unavoidable delays in other project/program delivery schedules.

The Metro Board of Directors shall perform an assessment of any major project acceleration proposal. Major projects proposed for acceleration can be considered "Shovel Ready" such that they:

- Have attained all required state and federal environmental clearances as applicable; and
- Have attained 30% design plans if to be delivered under design-build procurement; or
- Have attained 100% design plans, permits essential to begin construction, and all rightof-way clearances\* if to be delivered under design-bid-build procurement; or
- Have a full funding plan, including an appropriate contingency, of committed/reasonably assumed funds consistent with the proposed acceleration schedule.

Changes in circumstances affecting the delivery of other projects/programs will be evaluated through the assessment to confirm and update actual project delivery schedules.

The Measure M Independent Taxpayer Oversight Committee shall review and provide comment on the assessment to the Metro Board of Directors. Prior to action on any amendment the

<sup>\*</sup>Right-of-way clearance includes right-of-way work arounds during construction as certified by the California Department of Transportation.

Metro Board of Directors shall hold a public meeting on proposed amendments. Notice of the public meeting shall be provided at least 60 days in advance of the meeting to the Los Angeles County Board of Supervisors, the city council of each city in Los Angeles County, and the public, and shall include a copy of the proposed amendments. All amendments must be passed by a 2/3 vote of the Metro Board of Directors.

#### **General Amendments**

The Metro Board of Directors shall develop procedures for general amendments to the Measure M Ordinance and Expenditure Plan in consultation with the Measure M Independent Taxpayer Oversight Committee, and will be included as an addendum to these Guidelines within one year of adoption of these Guidelines. The procedures will cover all other areas of amendments beyond those identified in the 2017 Measure M Guidelines and be added to the 2017 Measure M Guidelines by adoption of the Metro Board of Directors. These areas include, but are not limited to:

- Timing of amendments;
- Exclusions Ordinance provisions that cannot be amended without vote of the public;
- Exceptions Ordinance provisions that change without amendment requirements; and
- Metro Board action requirements, including public outreach and Measure M
   Independent Taxpayer Oversight Committee involvement.

### **DEBT POLICY**

#### INTRODUCTION

In April 2015, the Metro Board adopted Metro's Debt Policy, incorporating affordability policy limits, types of financing products, structural features and the debt issuance process at Metro. This policy covers local sales taxes and debt related to Proposition A, Proposition C, and Measure R.

## **PROGRAM OBJECTIVES**

The guidelines for Measure M debt will be included in the next iteration of Metro's Debt Policy which is scheduled for 2017. Once completed, the 2017 Metro Debt Policy will provide formal guidance for debt issuance under Measure M.

#### PROGRAM AMOUNT AND ALLOCATION PERIOD

The debt guidelines and affordability targets for Measure M will be developed by Finance/Treasury with input from Planning as part of the 2017 update for the Metro Debt Policy and various guidelines related to Measure M. Debt issued will determine cashflow priorities according to bond covenant requirements. No language set forth in these Guidelines is meant to circumvent bond obligations related to these funds.

## REPORTING REQUIREMENTS

Metro will provide annual reports to the Measure M Independent Taxpayer Oversight Committee describing how funds associated with the Measure M debt are contributing to accomplishing the program objectives.

## **AUDIT REQUIREMENTS**

Use of these funds will be subject to audit and oversight as determined by Measure M and all other applicable federal, state and local laws. Metro will retain all documents and records related to this program and the use of funds according to Metro's records and disposition policies in force at the time of the debt issuance.

### **REVISIONS TO PROGRAM GUIDELINES**

These program guidelines may be revised by the Metro Board of Directors, including by adoption of future revisions to Metro's Debt Policy.

#### CASHFLOW MANAGEMENT

### INTRODUCTION

The purpose of the Cashflow Management Guidelines is to identify the forecasted five-year cashflow availability and needs for operating and capital uses on an annual basis. This will be done through the Transportation Finance Plan (TFP) Model, originally developed to support the LRTP and SRTP. The annual needs for all operating and capital uses are determined in coordination with the Metro Office of Management and Budget, Metro Program Management and Construction, Caltrans, and other project sponsors and service providers as appropriate. The TFP model is a comprehensive forecast for the duration of the Long Range Transportation Plan period. This model forecasts all revenue sources available to Metro needed to finance the costs of operating and maintaining the transit system, as well as the capital program and project commitments made over that period, including all voter approved expenditure plans. The TFP directly supports and satisfies the analytical requirements imposed by the Federal Transit Administration for full funding grant agreements. It also supports the Southern California Association of Governments (SCAG) Regional Transportation Plan and similar requirements from the State of California.

#### PROGRAM OBJECTIVES

On an annual basis Metro will develop a five-year forecast to identify how much revenue will be generated from Measure M tax receipts. Measure M receipts can be calculated for funding Transit Operating & Maintenance, and the Local Return / Regional Rail subfund as a percentage of this revenue number, net of administration (1.5%). Surplus or deficit amounts will be adjusted based on financial year actual receipts as reported in Metro's Comprehensive Annual Financial Report (CAFR). Cashflow needs for the Transit and Highway Capital programs will be identified in the TFP Model, and may include funding from other local, state, and federal sources including debt instruments.

## PROGRAM AMOUNT AND ALLOCATION PERIOD

The TFP Model outputs identify annual programmed funding for the LRTP period, as defined above. Cashflow will be identified to fund these projects within those capacities after allocations to the Transit Operating & Maintenance, and the Local Return / Regional Rail subfunds. All Highway and Transit Capital projects and programs will be funded based on the schedules established in the Measure M Expenditure Plan as supported by the Program Management Plan and 10-Year Capital and annual Metro budget processes. If Measure M cash receipts for capital projects or programs are insufficient based on the annual receipts then bond proceeds may be used to maintain the schedule set forth in the Expenditure Plan. If bond

proceeds are insufficient to maintain the Expenditure Plan schedule, then other local, state, and federal funding may be programmed for project completion in the TFP Model. The Expected Opening Date identified in the Expenditure Plan represents the first year of a three-year window, so Measure M funding may extend beyond the Expected Opening Date.

#### **ALLOCATION METHODOLOGY**

Shortages in the cashflows will need to be addressed by borrowing (i.e., debt issuance) or delaying capital projects to later in their three-year opening date range permitted by the Ordinance. Other cashflow shortages will be addressed at the project level and will require Board approval as appropriate. Surpluses in the cashflow profile may be used to fund the Highway and Transit Contingency subfund or any other uses permitted by the Ordinance consistent with the TFP Model forecast developed for use with the LRTP and other long term capital planning needs.

## **RESERVE/CARRYOVER REQUIREMENTS**

Given the objective of the program to identify Cashflow needs, Metro encourages capital projects to draw down these funds in a timely manner for transportation improvements and services for the traveling public. However, Metro may reserve or carryover any excess surplus to the next fiscal year, provided such carryover is coordinated and consistent with the TFP Model, for the purposes of achieving its Long Range Transportation Plan goals.

### ADVANCING MULTI-YEAR SUBREGIONAL PROGRAM PROJECTS WITH LOCAL FUNDS

One of the major challenges in accessing the Multi-Year Subregional Measure M funding is that the Measure M Expenditure Plan identifies the availability of these funds ("Groundbreaking Start Date") broadly over the first 40 years. Across all nine subregions there are 37 Multi-Year Subregional Programs covering multiple categories/modes of transportation investments. In many cases the "Groundbreaking Start Date" and "Expected Opening Dates" stretch from 2018 to 2057; and the "Groundbreaking Start Date" can vary from as early as fiscal year 2018 to as late as fiscal year 2048.

Metro will request notice from Multi-Year Subregional Program (MSP) project sponsors seeking funding to identify project readiness together with funding requests, no less than 4 months prior to the beginning of each Metro fiscal year. When notice is not provided, project sponsors will be "subject to a first come first serve" fund availability requirement within each fiscal year.

However, where funds may not yet be available, and to support the immediate delivery of high priority projects within the Multi-Year Subregional Programs, the Metro Board of Directors will consider various tools to promote delivery of these projects as quickly as possible, including,

but not limited to subregional requests for a Letter of No Prejudice (LONP), allowing the local project sponsor to move forward with the delivery of the project using other local funds while requesting eligibility for future reimbursement of Measure M funds when such funding is available.

Another available tool will allow subregional project sponsors to elect to borrow from one MSP fund amount to accelerate a project in another MSP fund of a different type that may not be available until a later year. This type of inter-program borrowing within the MSP requires Metro Board approval and consent the affected subregion(s). The process for this, as well as the process for requesting funds will be developed within one year of the adoption of these Guidelines. The process will include criteria for resolving conflicting requests for funding in any given fiscal year.

# REPORTING REQUIREMENTS

Metro will provide as needed reports to the Measure M Independent Taxpayer Oversight Committee describing how cashflow management is contributing to accomplishing the overall program objectives. Measure M funds may be used to supplement existing state, federal and local transit funds in order to maintain the provision of the existing highway and transit services in the event of a current or projected funding shortfall.

#### **REVISIONS TO PROGRAM GUIDELINES**

These program guidelines may be revised by the Metro Board of Directors.

#### **CONTINGENCY SUBFUNDS**

#### INTRODUCTION

The Measure M contingency subfunds are established to help identify resources necessary to accommodate the requirements of the Transit and Highway Contingency Subfunds as identified in the Measure M Ordinance. Specifically, the Ordinance states:

# **Section 7 (2) A:**

Metro may expend funds from the Contingency Subfunds for inflation adjustments for any project identified in the "Expenditure Plan Major Projects" section of Attachment A if less than two-thirds (2/3) of the amount allocated in the "Measure M Funding 2015\$" column has been expended prior to the first day of Fiscal Year 2027. Such expenditures shall be deducted from the Highway Contingency Subfund if the project is coded "H" in the "modal code" column of Attachment A or from the Transit Contingency Subfund if the project is coded "T" in the "modal code" column of Attachment A. Such expenditures shall not exceed the actual amount of inflation since 2015 as determined by an index selected by the Metro Board of Directors.

#### **PROGRAM OBJECTIVES**

The contingency subfund is designed to allow greater funding flexibility for projects that are programmed later in the Expenditure Plan (i.e., after FY2026). Qualifying Major Projects have a super-majority (more than 2/3) of their funding programmed after FY2026 and Multi-Year Programs that extend past FY2026. The post FY2026 Projects and Programs can use contingency funds to help pay for cost increases due to inflation. The Cashflow Management guidance in Section \_\_\_ provides additional details regarding the methodology for determining how much money should be set aside for the contingency subfund each year.

# PROGRAM AMOUNT AND ALLOCATION PERIOD

Projects that occur in the first 10 years are to be identified in the Transportation Finance Plan (TFP) Model. The TFP Model with annual updates and five year forecasts will be used to make contingency fund eligibility determinations described herein. The Expenditure Plan identifies the following Major Projects that may be eligible for contingency funding in the first 10-years, in so far as their projected Measure M funding needs in the first 10 years are equivalent to 1/3 or less of the amounts listed in the Expenditure Plan:

## **Major Projects**

- SR-57/SR-60 Interchange Improvements
- Green Line Extension to Crenshaw Blvd in Torrance

- I-710 South Corridor Project (Phase 1)
- I-105 Express Lane from I-405 to I-605
- Sepulveda Pass Transit Corridor (Phase 2)

For the first 10 years of Measure M, projects eligible for contingency will be reassessed with annual and five-year updates of the TFP Model.

All other Major Projects are eligible for contingency funds based on the Schedule of Funds Available timeline identified in the Expenditure Plan. Major Projects that are accelerated for any reason may risk access to the contingency funds if more than 2/3 of the project funding is advanced prior to FY2027.

## **Multi-Year Programs**

All Multi-Year Programs in the Expenditure Plan are eligible for contingency funds starting in FY2027. Exceptions include: (1) Street Car and Circulator Projects; (2) North San Fernando Valley Bus Rapid Transit Improvements; and (3) Countywide BRT Projects Phase 1, since their programming allocations end prior to FY2027 as identified in the Expenditure Plan. Within the Contingency Subfunds no money is available for inflation until after FY2026 at which time funds for inflation may be available. Metro Planning and Finance staff will identify the escalation amount associated with construction costs annually using an index which is to be approved by the Metro Board of Directors. The Expenditure Plan identifies the following Multi-Year Programs whose projects may be eligible for contingency funding in the first 10-years:

#### **Multi-Year Programs**

- Metro Active Transportation, Transit 1st/Last Mile Program
- Visionary Project Seed Funding
- Street Car and Circulator Projects
- Transportation System and Mobility Improvement Projects
- Active Transportation 1st/Last Mile Connections Program
- Active Transportation Program (nc)
- Active Transportation Program (Including Greenway Projects)
- Active Transportation, 1st/Last Mile, & Mobility Hubs
- Active Transportation, Transit, and Technology Program
- Highway Efficiency Program
- Bus System Improvement Program
- First/Last Mile and Complete Streets
- Highway Demand Based Program (HOV Extention & Connection)
- I-605 Corridor "Hot Spot" Interchange Improvements
- Modal Connectivity and Complete Streets Projects
- South Bay Highway Operational Improvements
- Transit Program (nc)
- Transit Projects (av)

Transportation System and Mobility Improvement Program

Note: Additional projects funded from these multi-year programs that draw down funds in advance of 2027 will not be eligible to utilize contingency funds.

# **RESERVE/CARRYOVER REQUIREMENTS**

Given the objective of the program to address capital needs, Metro intends to spend these funds in a timely manner. However, Metro may reserve or carryover its allocation to the next fiscal year or to pay down other debts related to Measure M project delivery.

## REPORTING REQUIREMENTS

Metro will provide annual reports to the Measure M Independent Taxpayer Oversight Committee describing how uses of the Contingency Funds are contributing to accomplishing the program objectives.

## **AUDIT REQUIREMENTS**

Use of these funds will be subject to audit and oversight as determined by Measure M and all other applicable state and local laws.

#### **REVISIONS TO PROGRAM GUIDELINES**

These program guidelines may be revised by the Metro Board of Directors. Details about how these Contingency Subfund accounts will be created and accessed will be further developed and adopted within one year of the adoption of these Guidelines.

## 3% LOCAL CONTRIBUTION TO MAJOR TRANSIT PROJECTS

### INTRODUCTION

The Measure M Ordinance includes a provision for 3% local contribution to major transit capital projects. The rationale for the contribution is that local communities with a fixed guideway station receive a direct benefit due to the increased access to high quality transit service that is above and beyond the project's benefit to the County as a whole. Countywide, the 3% local funding contribution represents approximately \$1 billion in funding to support the project delivery identified in the Expenditure Plan. The 3% local funding contribution is a critical element of a full funding plan for these transit projects. The Ordinance includes provisions that allow development of a mutual agreement between a jurisdiction and Metro, and a default penalty if such an agreement cannot be reached. The agreements shall be in accordance with these guidelines.

#### PROGRAM METHODOLOGY

The Ordinance calculates the local contribution based on the centerline track miles within a local jurisdiction with a new station in those jurisdictions. These guidelines reflect the nexus between mobility benefits provided to a jurisdiction based on the location and proximity of a new station. The local contribution will be calculated by dividing 3% of the project's total cost, estimated after the conclusion of preliminary engineering (30% plans), by the number of new rail stations constructed on the line. For purposes of this section, determination of the local jurisdiction borders will be a new station located within one-half mile of the jurisdiction. Building on the Metro Board adopted First/Last Mile policy in 2016, which defines the "walk-shed" around each station as a half-mile radius, the 3% local contribution requirement will be proportionately shared by all local agencies based upon the local agency's land area within a one-half mile radius of a new station. Other arrangements agreed upon by every local jurisdiction in a project corridor with a local contribution obligation are also acceptable, provided that the total of all jurisdictions' contributions equals 3% of the estimated project cost. A list of jurisdictions that may be affected, subject to changes determined by the environmental process, is included as Appendix A.

An agreement approved by both Metro and the governing body of the jurisdiction shall specify the total project cost as determined at the conclusion of preliminary engineering (30% plans), the amount to be paid by the local jurisdiction, and a schedule of payments. Once approved, the amount to be paid by the local jurisdiction shall not be subject to future cost increases. The jurisdiction may request a betterment for a project. The jurisdiction, however, shall incur the full cost of any such betterment without credit towards the required 3% local contribution. A betterment is defined as a change that will improve the level of service and/or capacity, capability, appearance, efficiency or function over that which is required by the Metro Design Criteria and the environmental document at the time the project is advertised for any construction-related bid. This definition can be revised by the Metro Board through revisions to these Guidelines.

# **Eligible Fund Contributions**

Eligible fund sources to satisfy 3% local contribution include any funds controlled by the local agency or local agencies (e.g. General Fund, State Gas Tax Subventions, Prop. A, Prop. C and Measure R and M Local Return Funds, Measure M Subregional Program Funds), or any funds awarded from non-Metro competitive grant process funding. Measure M Subregional Program Fund contributions must be accompanied by documented agreement from all jurisdictions that would otherwise be eligible for those sub-regional funds. In-kind contributions eligible to satisfy 3% local contribution include project specific right-of-way and waiver of permitting fees, if calculated in the project cost and contribution amount.

## **Active Transportation Capital Improvement Contributions**

These guidelines reflect provisions adopted by the Board that allow for local jurisdictions to meet all or a portion of their 3% local contribution obligation through active transportation capital improvements and first/last mile investments that are included in the project scope and cost estimate at the conclusion of preliminary engineering (30% plans). All local improvements must be consistent with station area plans that will be developed by Metro in coordination with the affected jurisdiction(s). The criteria for local first/last mile investments for first/last mile contributions are being developed by Metro, specifically to carry out integration of first/last mile within transit capital projects.

## **Local Contribution Limits**

The 3% local contribution will only be calculated against the overall project scope and cost determined at the conclusion of preliminary engineering (30% plans). Local agencies cannot count other transportation investments that are not included in the project scope and cost estimate after the conclusion of preliminary engineering (30% plans). Metro staff will provide written notice to the affected jurisdiction(s) and a report to the Metro Board at the completion of 30% engineering completion.

## **Opt Out Option**

Metro will withhold up to 15 years of Measure M Local Return Funds for local agencies that fail to reach a timely agreement with Metro on their 3% contribution prior to the award of any contract authorizing construction of the project within the borders of that jurisdiction. Local return funds from Proposition A, Proposition C, and Measure R are not subject to withholding. In some cases, principally in smaller cities, the default withholding of 15 years of local return from only Measure M Local Return Funds will be less than a formal 3% contribution. In these cases, the cities which default on making their full 3% contribution will suffer no further impact.

#### **MULTI-YEAR SUBREGIONAL PROGRAMS**

### INTRODUCTION

Multi-Year Subregional Programs are included in Measure M on page 3 of Attachment A, known as the Expenditure Plan. Measure M requires Guidelines for the Multi-Year Subregional Programs (MSP), including definitions for specific types of these projects, pursuant to Section 7c of the Ordinance. Projects submitted for these programs are subject to these definitions, which are provided in these Guidelines. All of the Multi-Year Subregional Program funds are limited to capital projects.

#### **READINESS**

Given the objective of the Measure M to improve transportation, transit service and ease traffic congestion in the region, the timely use of funds is a foundational principle throughout these Guidelines. As previously stated, it is the fiscal responsibility of Metro to ensure that the tax payer funds are spent according to the requirements of the Ordinance, but also as quickly as possible to realize the benefits of the Measure M Expenditure Plan as promised for the people of Los Angeles County.

The Timely Use of Funds principle also applies to the Multi-Year Subregional Programs, where amounts vary over a series of years, depending on sequencing in the Expenditure Plan. They are subject to Measure M Cashflow parameters, and require establishing project readiness to be able to access program funds. In general, project funds can be requested for preconstruction and construction phase of a project. Criteria that will indicate project readiness include:

For both the pre-construction and construction phase:

- Project Location/Physical limits enumeration of the exact intersections, street or other appropriate locations in which work will be performed. The pre-construction phase may include exploratory examinations of such, if applicable and appropriate.
- Project description description of deficiency or issue the project will address, including work to be performed, existing constraints to be addressed and identification of the relevant parties or jurisdictions involved in the project.
- Funding plan funds to complete the project including phases that will be funded by Measure M funds and those that will be funded by any other fund sources to complete the project.
- Community/Council Support Inclusion in a current local agency adopted CIP or equivalent. Documentation must be provided.

## For the Construction Phase, the following additional criteria will also apply:

- Have attained all required state and federal environmental clearances as applicable; and
- Have attained 30% design plans if to be delivered under design-build procurement; or
- Have attained 100% design plans, permits essential to begin construction, and all rightof-way clearances\* if to be delivered under design-bid-build procurement; or
- Schedule list of phases completed, and proposed schedule for funded phases.

Procedures for determining project readiness will be established within one year of the adoption of these Guidelines. Procedures will include a requirement that project sponsors notify Metro by last day of February of each year of the amount of Measure M subregional funding they plan to use, by project, in the subsequent fiscal year, which for Metro begins July 1<sup>st</sup> each year. When notice is not provided, fund availability will be on a first come first serve basis in the subsequent fiscal year.

#### **USE OF MEASURE M FUNDS**

The subregional funds within the MSP are subject to the cashflow parameters within these Guidelines. Per the Cashflow provisions in Section \_\_\_\_, Metro Board will consider tools that allow for expediting projects within and among subregional programs. Subregional project sponsors can elect to borrow from one MSP fund amount to accelerate a project in another MSP fund of a different type that may not be available until a later year. This type of interprogram borrowing within the MSP requires approval from Metro and the affected subregion(s).

The subregional programs were based, in part, on projects identified during the Mobility Matrix process prior to the passage of Measure M. Those projects submitted to the Mobility Matrix process are still considered foundational to the Multi-year Subregional Program. Specifically, the projects submitted to the Mobility Matrix are eligible, and the subregions or jurisdictions within the subregions are considered eligible project sponsors.

## **Supplemental Funds Requirements**

If project sponsors are able to use the Multi-Year Subregional Program funds for a Mobility Matrix project that is within the available planned funding, and matches the definitions within these Guidelines, then the project sponsor may proceed with the project. However, if the project requires supplemental Metro support or funding, including Metro staff resources, then the project must comply with all requirements attached to Metro sponsored or controlled fund sources and policies, as appropriate. For example, if a project using Measure M subregional funds is matched with discretionary fund programs managed by Metro, the project is subject to all evaluation criteria, reporting requirements or other provisions of that discretionary program. This includes any Metro sponsored Measure M programs identified in these Guidelines (coded as "SC"), as set forth herein. There is no minimal amount of additional Metro investment that

would prevent additional Measure M policy requirements. The only exception to this rule is use of Local Return funding from Measures A, C, R or M. Once the Metro supplemental funding request is made, staff will notify project sponsors of policy implications.

As an example, subregional Active Transportation Programs projects that would request supplemental funds from a Metro managed ATP eligible funding source would need to be consistent with board-adopted/approved policies in mobility, accessibility, safety, community, and sustainability. These include:

- Complete Streets Policy
- Active Transportation Strategic Plan (ATSP)
- First/Last Mile Strategic Plan (FLMSP)
- Urban Greening Plan

## **AUDIT REQUIREMENTS**

Use of Measure M funds will be subject to audit and oversight, and all other applicable state and local laws.

#### **MEASURE M RECOGNITION**

Projects and services funded by Measure M will publically acknowledge the use of Measure M funds through websites, flyers, or other promotional and marketing materials. The form of recognition will be left to the discretion of Metro in consultation with the recipient agency.

### **REVISIONS TO PROGRAM GUIDELINES**

These program guidelines may be revised by the Metro Board of Directors.

# **MULTI-YEAR PROGRAMS (HIGHWAY SUBFUNDS)**

Multi-Year Highway Subfund Program categories under Section 7.c. (Page 13, Lines 13 through 24) of the Measure M ordinance, identified in the Expenditure Plan (Attachment A to the Ordinance), directs the Metro Board of Directors to "adopt guidelines regarding Multi-Year Subregional Programs identified in Attachment A." The guidelines shall, at a minimum, specify definitions." for the categories below

Highway Subfund Program	Subregion	
Highway Efficiency and Operational Improvements	AV, SG, LVM NC, SB	*1
Highway Demand-Based programs (such as HOV	SG	
connections/extensions)		
Multi-Modal connectivity Projects	AV	
Freeway Interchange Improvements	CC	*1
Arterial Street Improvements	NC	
Transportation System and Mobility Improvements	SB	

<sup>\*</sup>shared program definition

Detailed definitions are provided in this section.

There are several overlapping themes within the Multi-Year Subregional Programs (MSP) and individual projects are not defined in the Ordinance. The Guidelines assign a uniform eligible project definition when applicable to MSP programs with consistent or similar themes. The following activities will need to be undertaken to better define the scope and schedule of future Measure M projects:

**Pre-construction** activities such as planning studies, environmental clearance, design and right of way, to define the project limits, deficiency, and actual total project cost.

**Construction-activities** derived from completed pre construction activities. In many cases, total project costs will not be covered by the allocated multi-year subregional program amounts. There may also be insufficient financial resources identified in the expenditure plan to fund all the needs of the proposed subregional improvements. It is expected that local jurisdictions will contribute to total project costs.

Subfunds can be used for both pre-construction and construction activities.

## Submittal, review, and approval of projects

In order to conform to project readiness requirements under the Timely Use of Funds provisions of these Guidelines, information will be sought in the following areas prior to programming funds from the Highway Subfund.

- Project sponsor must define the following
  - Project Location/Physical limits enumeration of the exact intersections, street or other appropriate locations in which work will be performed.
  - Project description description of deficiency or issue the project will address, including work to be performed, existing constraints to be addressed and what relevant parties or jurisdictions will be involved in the project.
  - Funding plan funds to complete the project include phases that will be funded by Measure M funds and those that will be funded by any other fund sources to complete the project.
  - Community/Council Support Inclusion in a current local agency adopted CIP or equivalent. Documentation must be provided.
  - Schedule list of phases completed, and proposed schedule for funded phases.
- Project must have been included on the subregions mobility matrix; or
- If not included on the Mobility Matrix, council of government must adopt the project as a subregional project eligible for Measure M funding;
- Metro will review the project application and clarify any items necessary with the project sponsor to determine project readiness and eligibility for pre-construction or construction activities.

# A. <u>"Highway Efficiency and Operational Improvements" definition:</u>

Highway Efficiency and Operational Improvements includes those projects, which upon implementation, would improve regional mobility and system performance; enhance safety by reducing conflicts; improve traffic flow, trip reliability, travel times; and reduce recurring congestion and operational deficiencies on State Highways. Similarly, improvements on major/minor arterials or key collector roadways, which achieve these same objectives, within one mile of a State Highway, are also eligible under this category. Highway subfunds are eligible for construction-related work upon demonstrated completion of pre-construction activities. State of good repair, maintenance improvements and/or beautification projects are not eligible for Highway subfunds.

## **Example of Eligible Projects:**

- system and local interchange modifications
- ramp modifications/improvements
- auxiliary lanes for merging or weaving between adjacent interchanges
- alignment/geometric design improvements
- left-turn or right-turn lanes on state highways or arterials

- intersection and street widening/improvements
- turnouts
- shoulder widening/improvements
- safety improvements that reduce incident delay
- freeway bypass/freeway to freeway connections facilitating traffic detours for incidents, shutdowns or emergency evacuations
- ExpressLanes

# B. <u>"Highway Demand-Based programs"</u> definition:

Highway Demand-Based programs (such as HOV connections/extensions) include managed lane projects, which once implemented, would improve regional mobility and enhance safety on the Freeway system. Managed lane projects include high-occupancy vehicle (HOV) lanes, access control or special use lanes and high occupancy toll (HOT) lanes. "Managed lanes" are defined as highway facilities or a set of lanes where operational strategies are proactively implemented and managed in response to changes in traffic/demand conditions. Managed lane projects should provide motorist with viable travel options/solutions for mobility improvements through managed lanes concepts in congested corridors. Highway subfunds are eligible for construction related work upon demonstrated completion of pre-construction activities. State of good repair, maintenance and/or beautification projects are not eligible for Highway subfunds.

# **Example of Eligible Projects:**

- freeway to freeway HOV/HOT lane connectors
- extension of HOV lanes on interstates or state freeways
- access control of exit and entry points
- grade separated ramps
- conversion of HOV lanes to HOT lanes

# C. "Multi-Modal connectivity" definition

Multi-Modal connectivity projects include those projects, which upon implementation, would improve regional mobility, network performance, provide network connections, reduce congestion, queuing or user conflicts and encourage ridesharing. Project should encourage and provide multi-modal access based on existing demand and/or planned need and observed safety incidents or conflicts. Subfunds are eligible for construction related work upon demonstrated completion of pre-construction activities. State of good repair, maintenance and/or beautification projects are not eligible for Highway subfunds.

## **Example of Eligible Projects:**

- Transportation Center expansions
- Park and Ride expansions
- Multi modal access improvements
- New mode and access accommodations

## D. *"Freeway Interchange Improvements"* definition:

Freeway Interchange Improvements includes those projects, which upon implementation, would improve regional mobility, system performance, enhance safety by reducing conflicts, improve traffic flow, trip reliability, travel times, and reduce recurring congestion and operational deficiencies on State Highways. Similarly, improvements on major/minor arterials or key collector roadways which achieve these same objectives, within one mile of the State Highway, are also eligible under this category. Highway subfunds are eligible for construction related work upon demonstrated completion of pre-construction activities. State of good repair, maintenance improvements and/or beautification projects are not eligible for Highway subfunds.

## **Example of Eligible Projects:**

- interchange modification/improvements
- ramp modifications
- auxiliary lanes for merging or weaving between adjacent interchanges
- curve corrections/improve alignment
- two-way left-turn or right-turn lanes
- intersection and street widening
- turnouts
- shoulder widening/improvements
- safety improvements that reduce incident delay

## E. <u>"Arterial Street Improvements"</u> definition:

Arterial Street improvements include those projects, which upon implemented, would improve regional mobility, system performance, enhance safety by reducing conflicts, improve traffic flow, trip reliability, travel times, and reduce recurring congestion and operational deficiencies. Projects must be located on a principal arterial, minor arterial or key collector roadway. The context and function of the roadway should be considered -- i.e. serves major activity center(s), accommodates trips entering exiting the jurisdiction, serves intra-area travel – and adopted in the City's general plan. Highway subfunds are eligible for construction related work upon

demonstrated completion of pre-construction activities. State of good repair, maintenance improvements and/or beautification projects are not eligible for Highway subfunds.

## **Example of Eligible Projects:**

- Intersection or street widening
- two-way left-turn or right turn lanes
- curve corrections/improve alignment
- two-way left-turn or right turn lanes
- turnouts
- safety improvements that reduce incident delay
- network connectivity multiple modes

## "Transportation System and Mobility Improvements"

Transportation System and Mobility Improvements include those projects that once implemented, would improve regional mobility, enhance trip reliability, system performance, and network connectivity between modes, reduce user conflicts, and encourage ridesharing. Projects must be located on a principal arterial, minor arterial or key collector roadway. The context and function of the roadway should be considered -- i.e. serves major activity center(s), accommodates trips entering exiting the jurisdiction, serves intra-area travel – and adopted in the City's general plan. Highway subfunds are eligible for construction related work upon demonstrated completion of pre-construction activities. State of good repair, maintenance improvements and/or beautification projects are not eligible for Highway subfunds.

Additional definitions required by the Ordinance for the Guidelines include:

<u>Safe routes to schools</u>: Projects that remove the barriers that currently prevent children from walking or bicycling to school. Those barriers include, but are not limited to, lack of infrastructure (sidewalks, safe passageways), unsafe infrastructure, lack of crosswalks, lack of signalized intersections at or near schools that would provide for safe crossing, and similar deficiencies. There is a State-legislated program referred to as <u>SR2S</u> and a Federal Program referred to as <u>SRTS</u>.

## **Highway and transit noise mitigations**

Highway noise mitigations: Planning, engineering and construction of retrofit noise barriers/soundwalls along the freeways through residential areas to reduce the level of freeway traffic noise exceeding the State and federal thresholds that impacts the adjacent properties deemed eligible for soundwalls by Caltrans and federal policies and guidelines.

Transit noise mitigations: similar noise barriers as highway, but along fixed transit guideway routes.

<u>Streetscape Enhancements and Great Streets</u>: Great Streets concept was initiated by the City of Los Angeles to: 1) Build strong partnerships between communities and the City of Los Angeles; 2) Design streets with a community's vision of how to improve neighborhoods for all people; and 3) Implement projects that transform streets into safe, accessible, and vibrant public spaces in alignment with adopted City of Los Angeles policies.

<u>Traffic Congestion Relief Improvements</u>: Transportation projects that would relieve congestion, improve mobility/level of service, and result in operational improvements along the State Highway System and arterial roadways. These projects include but are not limited to roadway widening, geometric corrections, substantial signal synchronization, carpool lanes, park and ride facilities near freeways served by commuter transit service, dedicated right- and left-turn lanes at major signalized intersections, and other projects with verifiable benefits.

## Other Highway Efficiency Program and Traffic Congestion Relief definition may include:

Freeway Service Patrol (FSP) - This is a congestion mitigation program with roving tow and service trucks which assist and/or remove disabled vehicles off the freeway to a designated safe location. The program maximizes safety by reducing the incidence of secondary accidents and minimizes delay through quick removal of disabled vehicles.

## **Eligibility: Freeway Service Patrol**

- Expansion of the Freeway Service Patrol (regular and big rig) programs beyond current corridors and hours of operation.
- Provision of FSP services within corridors under construction to facilitate safety.

I-605 CORRIDOR HOT SPOT INTERCHANGE IMPROVEMENTS (GATEWAY COG)
I-605/I-10 INTERCHANGE (SAN GABRIEL VALLEY COG) OR SOUTH BAY HIGHWAY
OPERATIONAL IMPROVEMENTS

## **Definitions may include:**

ExpressLanes- LA County's High Occupancy Managed Lanes or priced managed lanes where HOV lanes are converted to HOT lanes enabling Solo drivers to ride in the lanes by paying a toll while HOVs with the appropriate vehicle occupancy travel free of charge.

## **Eligibility for ExpressLanes:**

All aspects of ExpressLanes projects including design, planning, development, outreach, construction and implementation of ExpressLanes and connectors consistent with the Metro Countywide ExpressLanes Strategic Plan are eligible. The Strategic Plan may be updated on an ongoing basis to reflect changes including project acceleration and funding availability. Proposed projects must be coordinated with Metro's Congestion Reduction Department. Once constructed, the ExpressLanes will be operated by Metro based on adopted business rules.

All interchange projects and freeway improvement PSRs/PDSs and PAEDs funded through Measure M must consider an ExpressLanes alternative for corridors identified in the Metro Countywide ExpressLanes Strategic Plan.



# INTELLIGENT TRANSPORTATION SYSTEMS AND TRANSPORTATION TECHNOLOGY IMPROVEMENTS

The following are Policy and Procedure guidelines for Intelligent Transportation Systems (ITS) and Transportation Technology Improvements listed under Section 7.c (Page 13, Lines 13 through 24) and Multi-Year Subregional Program #84 (ITS/Transportation Technology – San Gabriel Valley) in Attachment A of the Measure M - Los Angeles County Traffic Improvement Plan.

## **Definition:**

ITS elements provide a set of strategies that include technology systems, communications, and information technology applications to the transportation system for alleviating traffic congestion, improving transit operations, enhancing safety, improving mobility, and promoting environmental sustainability. ITS elements are often installed on vehicles (e.g. passenger car, transit, freight/commercial trucks), arterials/highways (infrastructure), and/or provided to individuals through handheld devices. [Note: Since the ordinance does not clearly stipulate a difference between ITS and Transportation Technology projects, they will be viewed similarly and the requirements for each category will be the same.]

The National ITS Architecture provides best practice guidance on ITS projects, and also identifies a set of eight bundled user services for ITS strategies (travel and traffic management, public transportation management, electronic payment, commercial vehicle operation, emergency management, advance vehicle safety systems, information management, and maintenance and construction management).

## **Requirements:**

ITS and Transportation Technology projects will be eligible for funding under multiple transit and highway multi-year subregional programs, and therefore, must also conform to the general Highway and Transit Subregional Programs Measure M policies and procedures as well as any additional specific guidelines developed to support Measure M (Attachment A).

## **Eligible Projects**

Examples of eligible ITS and Transportation Technology projects include:

- Multi-agency/jurisdiction system integration to improve coordination and responsiveness, and promote information sharing for highway/arterial and/or transit systems;
- Advanced Traveler Information Systems (ATIS) that increase efficiency of the transportation network through congestion management, driver/person information, freight optimization, or public transportation management;

- Integrated Corridor Management (ICM) deployment (e.g. changeable message signs, CCTV, communications) to improve multi-agency coordination and responsiveness, promote information sharing, and enhance operations in the event of incidents;
- Transportation technology applications/solutions/systems for passenger cars, transit, freight/goods movement, infrastructure, and persons to enhance the transportation network;
- Connected vehicle concepts (Vehicle to vehicle [V2V], vehicle to infrastructure [V2I], vehicle to person [V2P]) to enhance mobility, safety, and operations of the highway/arterial and/or transit system;
- ITS or Transportation Technology projects consistent with the National ITS Architecture (travel and traffic management, public transportation management, electronic payment, commercial vehicle operation, emergency management, advance vehicle safety systems, information management, and maintenance and construction management);
- Other ITS or Transportation Technology projects deemed qualified by Metro; and
- Pilot/demonstration projects that promote innovative and advanced technology on the highway/arterial system and/or transit reviewed and approved by Metro on a case-bycase basis.

All ITS and Transportation Technology projects shall comply with the latest version of the Los Angeles County Regional ITS Architecture to ensure institutional agreement and maximize technical integration opportunities. In addition, all Connected Vehicle projects shall reference the latest version of Connected Vehicle Reference Implementation Architecture (CVRIA) for industry standards.

## **Project Initiation and Delivery Requirements**

ITS and Transportation Technology projects shall conform to the following requirements to ensure consistency with regional/state/national ITS policy and guidelines and industry standards and procedures.

- All projects shall be delivered using a generally accepted systems engineering approach
  to maintain the integrity and quality of completed projects.
- Operations & maintenance plans shall be developed for all ITS projects. For multijurisdictional projects, multi-agency agreements shall be executed committing to the long-term operations & maintenance of shared project elements.
- Data derived from ITS system projects shall be shared through the Regional Integration of ITS (RIITS) network to support regional transportation planning and operations.
- Projects shall adhere to existing Metro guidelines for specific subprograms as applicable.
- Traffic control projects shall connect to the Los Angeles County Information Exchange
   Network (IEN) to facilitate multi-jurisdictional traffic management and coordination.
- Projects will be coordinated through the Arterial ITS Committee, the Coalition for Transportation Technology, the Regional Integration of ITS Configuration Management Committee, and/or other appropriate and recognized forums to ensure consistency with local, subregional and regional ITS plans.

- Through the implementation process and upon completion of projects funded by Measure M funds, project sponsors will work with Metro to document project delivery risks, design and implementation challenges, institutional requirements, and lessons learned to enhance project implementation success countywide.
- ITS and Transportation Technology pilot projects implementing new and innovative concepts will be closely monitored by Metro and will require a "Before and After" study to assess overall benefits achieved.



## **ACTIVE TRANSPORTATION** (NORTH COUNTY, GATEWAY CITIES, LAS VIRGENES, MAIBU),

## FIRST/LAST MILE (WESTSIDE AND SAN GABRIEL VALLEY SUBREGIONS),

## **GREENWAY PROJECTS** (SAN GABRIEL VALLEY),

## **GREAT STREETS**,

#### **POLICY CONSIDERATIONS**

The subregional programs were based, in part, on projects identified during the Mobility Matrix process prior to the passage of Measure M. Those projects submitted to the Mobility Matrix process are still considered foundational to the Multi-year Subregional Program. Specifically, the projects submitted to the Mobility Matrix are eligible, and the subregions or jurisdictions within the subregions are considered eligible project sponsors.

Metro encourages the above-referenced Subregional Programs to consider Metro Policies listed below. Note especially that the Supplemental Fund provisions listed on page \_\_\_\_ apply to these MSP funds.

Metro Board Policy or Plan	Relevance	Date Approved/ Adopted
Active	Defines Regional Active Transportation	May 2016
Transportation	Network	
Strategic Plan	Provides data and tools for planning, project	
(ATSP)	identification, and implementation.	
	Commits regional support programs including	
	metrics	
Complete	Creates requirement for local Complete Streets	Oct 2014
Streets Policy	policies applicable capital grant programs.	
	Establishes Complete Streets commitments	
	and planning process for Metro.	
	Provides for Metro training of local agencies	
Countywide	Defines sustainability principles and priorities,	Dec 2012
Sustainability	key concepts, planning framework, and	
Planning Policy	evaluation metrics.	
(CSPP)	Requires Sustainable Design Plan for Call for	
	Projects recipients.	
First/Last Mile	Describe rationale, benefits for First/Last Mile	Apr 2014
Strategic Plan	improvements	
	Establishes planning methodology, case	

Metro Board Policy or Plan	Relevance	Date Approved/ Adopted
	studies, toolkit of improvements	
Motion 14.1 (First/Last Mile)	Designates streets within the Active Transportation Strategic Plan's (ATSP) 661 transit station areas as the Countywide First/Last Mile Priority Network. Directs Metro activity for First/Last Mile planning and implementation	May 2016
Motion 14.2 (First/Last Mile)	Allows locally funded First/Last Mile improvements to be counted toward 3% match requirement, subject to executed agreements, a Metro-prepared plan, and subsequent Guidelines governing integration of first/last mile in transit capital projects.	June 2016
Motion 22.1 Next Steps for Implementing the Countywide Bikeshare Program	Creates criteria for funding of local bikeshare programs focused on inter-operability	
Urban Greening Plan and Implementation Action Plan	Provides tools/best practices for pursuing urban greening and place-making improvements at or near transit stations. Accompanied by Implementation Action Plan committing further planning tools and demonstration projects	Implementation Action Plan Approved Jan 2016

## **DEFINITIONS**

**Active Transportation**: non-motorized transportation via walking, bicycling, or rolling modes.

# **Eligible Projects**

Capital improvements that further the goals outlined in the Metro Board-adopted Active Transportation Strategic Plan:

- Improve access to transit;
- Establish active transportation as integral elements of the countywide transportation system;

- Enhance safety, remove barriers to access or correct unsafe conditions in areas of heavy traffic, high transit use, and dense bicycle and pedestrian activity;
- Promote multiple clean transportation options to reduce criteria pollutants and greenhouse gas emissions and improve air quality; and
- Improve public health through traffic safety, reduced exposure to pollutants, design
  infrastructure that encourage residents to use active transportation as a way to
  integrate physical activity in their daily lives.

**First/Last Mile (FLM)**: Infrastructure, systems and modes of travel used by transit riders to start or end their transit trips. This includes but is not limited to infrastructure for walking, rolling, and biking (e.g., bike lanes, bike parking, sidewalks, and crosswalks), shared use services (e.g., bike share and car share), facilities for making modal connections (e.g., kiss and ride and bus/rail interface), signage and way-finding, and information and technology that eases travel (e.g., information kiosks and mobile apps).

## **Eligible Projects**

Improvements include, but are not limited to: ADA-compliant curb ramps, crosswalk upgrades, traffic signals, bus stops, carshare, bikeshare, bike parking, context-sensitive bike infrastructure, signage/wayfinding, crossing enhancements and connections, safety and comfort, allocation of street space, and plug-in components.

**Green Streets**: Urban transportation rights-of-way integrated with storm water treatment techniques that use natural processes and landscaping. Quantitatively demonstrate that they capture and treat storm water runoff from their tributary watershed through infiltration or other means, and are included within the respective Enhanced Watershed Management Plan.

## **Eligible Projects**

Green Infrastructure includes: Cost-effective, resilient approach to managing wet-weather impacts that provides many community benefits. Reduces and treats stormwater at its source while delivering environmental, social, and economic benefits.

**Greenway**: A pedestrian and bicycle, nonmotorized vehicle transportation, and recreational travel corridor.

#### **Eligible Projects**

Examples meet the following requirements:

- Includes landscaping that improves rivers and streams, provides flood protection benefits, and incorporates the significance and value of natural, historical, and cultural resources, as documented in the local agency's applicable planning document.
- Is separated and protected from shared roadways and is adjacent to an urban waterway, with an array of amenities.
- Is located on public lands or private lands, or a combination of both, with public access to those lands for greenway purposes.

- Reflects design standards that are applicable for each affected local agency, as documented in the local agency's applicable planning document.
- May incorporate appropriate lighting, public amenities, art, and other features that are consistent with a local agency's planning document.
- For purposes of these Guidelines, Greenway further refers to facilities that are planned as part of a network for a multi-jurisdictional subregional area, that are primarily offstreet.

**Mobility Hub:** Provides services that bridge the distance between a transit station and an individual's origin or destination by providing mobility options at major transit stations and stops Mobility hubs provide "on-demand" transportation services to address first last mile connections to public transit.

## **Eligible Projects**

Once operational, these mobility hubs offer an integrated menu of options for customers, which can include secure bicycle storage facilities, bike share, car share, personal lockers, electric vehicle charging stations, bicycle repair stations, electronic signage of real-time transit arrival information, and departure transit information.

#### TRANSIT MULTI-YEAR SUBREGIONAL PROGRAMS

#### INTRODUCTION

These following four categories of Multi-Year Subregional Program (MSP) are Transit: Street Car Circulator Projects (SC/Metro Administered); Bus System Improvements (SG); Bus Rapid Transit Capital Improvements (SFV); and Public Transit State of Good Repair (CC). These four programs are only distinguished from the other MSP project types in previous sections by the fund source, specifically transit fund versus highway fund. All general MSP policies from these Guidelines apply to equally to both Transit MSP and Highway MSP. All MSP funds are for capital projects.

## STREET CAR CIRCULATOR PROJECTS (SC)

These funds will be competitive countywide for capital projects. The project funds will not be used for operational expenses, and will not be used on any projects with incomplete funding plans. Definition of street car and circulator projects, as well as eligibility criteria will be determined as part of establishing the competitive process. The details and criteria for such a process will be drafted within one year of the adoption of these Measure M Guidelines.

## **BUS SYSTEM IMPROVEMENTS (SG)**

These funds are for bus system improvements. Consistent with provisions for other MSP projects, these improvements should be previously identified in the Mobility Matrix, and will be subject to Fund Restriction/Supplemental Fund provisions. The project will be subject to readiness requirements as noted in Section \_\_\_\_ and cashflow availability.

## **BUS RAPID TRANSIT CAPITAL IMPROVEMENT (SFV)**

The ordinance requires a definition for this term, but currently there is no program listed as such in the Multi-year Subregional Program portion of the Expenditure Plan. These funds are for bus rapid transit (BRT) capital improvements. For a description of BRT features and other criteria description, see subsequent Countywide BRT Expansion section of Guidelines. Metro will be the lead agency for this project, and it will be subject to Countywide BRT design criteria when adopted. The project(s) will be subject to readiness requirements and cashflow availability.

## **PUBLIC TRANSIT STATE OF GOOD REPAIR (CC)**

These funds are for public transit state of good repair in the Central City Subregion. Eligible state of good repair capital investments include: Capital Asset Replacement; Capital Asset Rehabilitation; and Capital Improvements when required by changed regulations and standards. MSP projects and improvements should be previously identified in the Mobility

Matrix in order to avoid additional Metro restrictions on eligibility of projects. The project will be subject to readiness requirements and cashflow availability.

## **AUDIT REQUIREMENTS**

Use of Measure M funds will be subject to audit and oversight, and all other applicable state and local laws.

## **MEASURE M RECOGNITION**

Projects and services funded by Measure M will publically acknowledge the use of Measure M funds through websites, flyers, or other promotional and marketing materials. The form of recognition will be left to the discretion of Metro in consultation with the recipient agency.

## **REVISIONS TO PROGRAM GUIDELINES**

## **METRO ACTIVE TRANSPORTATON (2%)**

## **Overarching Policies**

The following policies will be applied to administration of the Metro Active Transportation Program (2%) as part of the determination of eligibility. Specific program procedures will be developed and adopted by the Metro Board within one year of the adoption of these Measure M Guidelines.

## **Active Transportation Strategic Plan**

The Active Transportation Strategic Plan identifies the Regional Active Transportation Network including specified regional corridor projects and outlines Metro's overall strategy for funding and supporting implementation of active transportation infrastructure and programs in Los Angeles County; identifies strategies to improve and grow the active transportation network, expand the reach of transit, and develop a regional active transportation network to increase travel options.

## First/Last Mile Policies

Metro First/Last Mile policies include the First/Last Mile Strategic Plan (2014) which describes the rationale for first/last mile improvements and proscribes an approach to plan and design improvements surrounding any transit station. Metro Board Motions 14.1 (May 2016) and 14.2 (June 2016) collectively designate locations studied in the ATSP as the First/Last Mile Priority Network and commits specific activities to implement first/last mile improvements countywide.

## **Bike Share Policies/Motion 22.1**

Board Motion 22.1 (July 2015) defines next steps for implementation of the regional bike share system.

# **Design for Safety/Vision Zero**

Projects funded with Measure M funds, including Active Transportation 2%, should support the protection of pedestrian and bicycle safety in line with "Vision Zero" or equivalent policies. The Active Transportation 2% program will include as eligible projects local road/arterial improvements that are expressly designed to enhance safety for pedestrians and bicyclists.

# **Funding Availability**

Funding availability will be determined by the Cashflow policy, as well as the projections of the TFP. Criteria will be brought forth within one year of the adoption of these Guidelines, to establish a competitive process and fund schedule for award projects within this program.

The LA River Waterway and System Bikepath project is to be funded with the Active Transportation 2% funding. Any future funding in this program will include calculation based on this commitment.

## 2% SYSTEM CONNECTIVITY PROJECTS (HIGHWAY CONSTRUCTION SUBFUND)

#### INTRODUCTION

These guidelines summarize the funding policies and administrative procedures for Measure M 2% System Connectivity Projects (Highway Construction) for the Los Angeles County Metropolitan Transportation Authority (Metro).

#### **PROGRAM OBJECTIVES**

The Measure M Ordinance references the System Connectivity Projects as part of the overall 17% Highway Construction Program. In the Measure M Ordinance the System Connectivity Projects category includes "Ports, Highway Congestion Programs, [and] Goods Movement".

The purpose of this Measure M System Connectivity Projects (Highway Construction) program is as follows:

- A. Provide a funding opportunity for cost-effective projects that are included in the Metro Goods Movement Strategic Plan with the goal of improving the movement of goods throughout the Los Angeles County transportation network, with additional consideration focused on the mitigation of environmental and highway congestion impacts associated with goods movement.
- B. Leverage additional private sector, local, state, or federal dollars for the purposes of implementing goods movement-related projects.
- C. Because these funds are coded "SC" in the Ordinance and are under the allocation purview of Metro, the Guidelines are assigning priority to goods movement related investments, and "highway congestion programs" must have a nexus thereto.

#### **ALLOCATION METHODOLOGY**

Funds will be allocated to Metro for administration, and Metro shall determine on a 5 year basis, based on cashflow and the TFP, how much funding will be made available for this program, and through an application process to eligible recipients. Funding commitments may be programmed and allocated over multiple years if necessary.

## **Funding Availability**

Funding availability for the Highway Systemwide Connectivity 2% program will be determined by the Cashflow policy including the projections of the TFP. Criteria will be brought forth within one year of the adoption of these Guidelines to establish a competitive process and fund schedule for award projects within this program. The Measure M Expenditure Plan already includes the I-710 South Phase 1 and 2, and the I-105 Expresslane Projects which are to be

funded with the Highway 2% System Connectivity program. Any future funding in this program will include the calculations necessary to meet these Expenditure Plan commitments.

#### **ELIGIBLE RECIPIENTS**

All implementing public agencies are eligible to apply for available funding, including but not limited to the following:

- Port of Long Beach
- Port of Los Angeles
- Alameda Corridor-East Construction Authority
- Los Angeles County
- Cities in Los Angeles County
- Metro
- Airports

#### **ELIGIBLE USES**

Metro is preparing a Goods Movement Strategic Plan which will, among other purposes, provide the foundation for a competitive program for this System Connectivity funding. Projects and programs must be included in the Metro Goods Movement Strategic Plan to be considered eligible to receive funding from the System Connectivity Projects (Highway Construction) Program. Procedures for the competitive funding program will be developed within one year of adoption of the Strategic Plan.

Eligible expenses include, but are not limited to, the implementation and/or construction of the following:

- Highway or rail projects with a clearly identified goods movement purpose
- System connectivity projects linking the regional transportation system to goods movement facilities (seaports, airports, distribution/logistics centers, etc.)
- Technology or innovation projects designed to improve the movement of goods and air quality associated with goods movement
- Highway / rail grade separation projects
- Projects on Port-owned facilities that will improve the efficiency and capacity for the movement of freight through Los Angeles County
- Projects that promote sustainable freight practices
- Studies designed to identify challenges to, trends within, and strategic planning efforts associated with the movement of goods within Los Angeles County

- Regional Integration of Intelligent Transportation Systems (RIITS) related system improvements, integrations, platforms and connections (e.g., Metro's video wall or Southern California 511 Traveler Information Systems)
- ExpressLanes projects, where HOV lanes are converted to HOT lanes, including design, planning, development, outreach, construction and implementation of ExpressLanes and connectors consistent with the Countywide ExpressLanes Strategic Plan
- Freeway Service Patrol (FSP) a congestion mitigation program with roving tow and service trucks which assist and/or remove disabled vehicles off the freeway

## **RESERVE/CARRYOVER REQUIREMENTS**

Metro's goal will be to spend or allocate these funds in a timely manner. However, Metro may reserve or carryover some or all of its allocation to the next fiscal year if necessary.

## **REPORTING REQUIREMENTS**

Metro will provide annual reports to the Measure M Independent Taxpayer Oversight Committee describing how uses of Measure M System Connectivity Projects (Highway Construction) funds are contributing to accomplishing the program objectives.

## **AUDIT REQUIREMENTS**

Use of these funds will be subject to audit and oversight as determined by Measure M and all other applicable state and local laws. Metro will retain all documents and records related to this program and the use of funds for a period of three years after the year in which the funds are expended.

## **REVISIONS TO PROGRAM GUIDELINES**

## 2% SYSTEM CONNECTIVITY PROJECTS (TRANSIT CONSTRUCTION SUBFUND)

#### **INTRODUCTION**

These guidelines summarize the funding policies and administrative procedures for Measure M 2% System Connectivity Projects (Transit Construction) for the Los Angeles County Metropolitan Transportation Authority (Metro).

#### **PROGRAM OBJECTIVES**

The Measure M Ordinance references the System Connectivity Projects as part of the overall 35% Transit Construction Program. In the Measure M Ordinance the System Connectivity Projects category includes "Airports, Union Station, and Countywide BRT".

#### **ALLOCATION METHODOLOGY**

Funds will be allocated to Metro for administration, and Metro shall determine on a 5 year basis, based on cashflow and the TFP, how much funding will be made available for this program, and through an application process to eligible recipients. Funding commitments may be programmed and allocated over multiple years if necessary.

## **Funding Availability**

Funding availability for the Transit Systemwide Connectivity 2% program will be determined by the Cashflow policy including the projections of the TFP. Criteria will be brought forth within one year of the adoption of these Guidelines to establish a competitive process and fund schedule for award projects within this program. The Measure M Expenditure Plan already includes the Airport Metro Connector, Crenshaw/LAX Track Enhancements (cap over tracks at LAX runway), North San Fernando Valley Bus Rapid Transit Improvements and the Countywide BRT Expansion projects which are to be funded with the Transit 2% System Connectivity program. Any future funding in this program will include the calculations necessary to meet these Expenditure Plan commitments.

#### **ELIGIBLE USES**

Eligible uses, evaluation criteria, and procedures for the competitive funding program will be developed within two years of adoption of the Guidelines.

## RESERVE/CARRYOVER REQUIREMENTS

Metro's goal will be to spend or allocate these funds in a timely manner. However, Metro may reserve or carryover some or all of its allocation to the next fiscal year if necessary.

## **REPORTING REQUIREMENTS**

Metro will provide annual reports to the Measure M Independent Taxpayer Oversight Committee describing how uses of Measure M System Connectivity Projects (Highway Construction) funds are contributing to accomplishing the program objectives.

## **AUDIT REQUIREMENTS**

Use of these funds will be subject to audit and oversight as determined by Measure M and all other applicable state and local laws. Metro will retain all documents and records related to this program and the use of funds for a period of three years after the year in which the funds are expended.

## **REVISIONS TO PROGRAM GUIDELINES**

#### VISIONARY PROJECT SEED FUNDING

Measure M makes \$20 million available over 40 years (FY2018-FY2057) to be used for "Visionary Project Seed Funding." This document provides a set of guidelines for how that funding will be distributed.

#### **Summary**

Mobility is changing rapidly. Every day there are new solutions to old transportation challenges, new innovative business models to facilitate improved services, and new technological approaches designed to improve the equity and access of mobility.

LA Metro's Visionary Project program is aimed at identifying and testing those solutions in Los Angeles County. The Visionary Project program seeks to identify the most cutting-edge, research-based mobility solutions to our specific challenges, and to use Los Angeles County as a test-bed to prove those concepts. LA Metro is specifically interested in projects that include developing, testing, and deploying new mobility approaches and new technologies.

## **Available Funding**

LA Metro will make \$1.5 million available every three years through a competitive grant process.

## **Eligible Applicants**

LA Metro, Municipal Operators, and Local Operators are all eligible for consideration for this award. Eligible applicants should identify one or more research partner(s) to ensure rigorous analytics are applies. Applicants are also encouraged to consider additional project partners with substantial interest and involvement in the project. Eligible partners under this program may include, but are not limited to:

- Private for-profit and not-for-profit organizations
- Operators of transportation services
- State or local government entities
- Academic institutions

## **Eligible Projects**

Generally, eligibility is broad, beyond the requirement that projects be visionary and innovative. Specific eligibilities will be defined as part of the project selection criteria and process. Project concepts should be developed in partnership with local research institutions but targeted towards the development and deployment of pioneering transportation solutions. Research based solutions should address at least one of the following transportation goals:

- Safety or security improvements
- Substantial improvements in travel time and customer experience

- Major reductions in emissions or other environmental externalities
- Improvements in access for disadvantaged populations

#### **Selection Criteria**

Criteria and selection process will be developed and adopted within one year of the adoption of these Guidelines. Criteria may consider, but is not limited to, the following:

- **1. Impact and Outcomes.** Applicants may be expected to identify goals that their project seeks to achieve for Los Angeles County.
- **2. Project Approach.** Applicants may be expected to define the scope and approach of their proposed pilot project and research.
- **3. Team Capacity and Commitment.** Applicants may be expected to detail the team and its capacity to complete the project. LA Metro will also expect a letter of commitment from participating research institutions.
- **4. Business Model Designed to Scale.** Applications should include information on how the applicant agency seeks to scale the project upon the pilot's success.

## **Cost Sharing or Matching**

The grant funded share of this project is limited to 60 percent. The transportation operator in partnership with the affiliated research institution will be expected to identify sources for a local share of net project cost in cash or in-kind.

## **RESERVE/CARRYOVER REQUIREMENTS**

Metro's goal will be to spend or allocate these funds in a timely manner. However, Metro may reserve or carryover some or all of its allocation to the next fiscal year if necessary.

## REPORTING REQUIREMENTS

Metro will provide annual reports to the Measure M Independent Taxpayer Oversight Committee describing how uses of Measure M Visonary Project Seed funds are contributing to accomplishing the program objectives.

## **AUDIT REQUIREMENTS**

Use of these funds will be subject to audit and oversight as determined by Measure M and all other applicable state and local laws. Metro will retain all documents and records related to this program and the use of funds for a period of three years after the year in which the funds are expended.

#### **REVISIONS TO PROGRAM GUIDELINES**

#### **COUNTYWIDE BRT EXPANSION**

In December 2013, Metro completed the Los Angeles County Bus Rapid Transit (BRT) and Street Improvement Study. BRT has the potential to increase transit access, improve regional mobility, reduct transportation costs and ease commutes. Key BRT features include, but are not limited to, the following:

- More frequent service with limited stops;
- Peak period or full-time dedicated bus lanes;
- Transit signal priority;
- Branded vehicles/stations;
- Customer friendly stations/stops;
- Real-time bus arrival information; and
- All door boarding.

Metro will revisit the proposed BRT corridors identified in the 2013 in an updated study to be completed within 24 months of the adoption of the Measure M Guidelines. The updated study will include additional corridors throughout Los Angeles County from the Mobility Matrix process, and exclude those already funded.

## **Eligibile projects**

These funds are eligible for Metro BRT projects. The updated BRT study will establish metrics for BRT system performance, including, but not limited to, corridor travel time, bus speed, increasing ridership, and dwell time. Subsequent to the completion of the updated study, Metro will adopt a Phase 1 and Phase 2 prioritized BRT project sequence list based on performance metrics, regional balance, and available funding. As part of the Phase 1 and Phase 2 list adoption, Metro will establish design guidelines and additional BRT criteria. Once finalized, the BRT study and its elements will provide the foundation for the assignment of Measure M funds made available for this program. Procedures for that assignment will be amended by reference to the Guidelines once adopted. The procedures will also include the definition of "Bus Rapid Transit (BRT) Capital" under Measure M.

## **RESERVE/CARRYOVER REQUIREMENTS**

Metro's goal will be to spend or allocate these funds in a timely manner, once allocations are made. However, Metro may reserve or carryover some or all of its allocation to the next fiscal year if necessary.

## REPORTING REQUIREMENTS

Metro will provide annual reports to the Measure M Independent Taxpayer Oversight Committee describing how uses of Measure M Countywide BRT Expansion funds are contributing to accomplishing the program objectives.

## **AUDIT REQUIREMENTS**

Use of these funds will be subject to audit and oversight as determined by Measure M and all other applicable state and local laws. Metro will retain all documents and records related to this program and the use of funds for a period of three years after the year in which the funds are expended.

## **REVISIONS TO PROGRAM GUIDELINES**

## SUBREGIONAL EQUITY PROGRAM

#### INTRODUCTION

At the June 2016 Board Meeting Director Fasana introduced an amendment to the expenditure plan to provide funding to all subregions equivalent to the allocation approved by the Board for the San Fernando Valley Transit project. The San Fernando Valley project was identified as \$180 million (FY15\$).

"FASANA AMENDMENT to Motion 49.2 (June 23, 2016): To provide equivalent funding based on the original allocation of funding (i.e. \$180 million is 13% of such funding based on the San Fernando Valley's share) to each of the other subregions to assure and maintain equitable funding (i.e., Subregional Equity Program)."

The funding for programs in other sub-regions outside of San Fernando Valley are now collectively referred to as the Subregional Equity Program. Footnote "s" from the Measure M Ordinance provides guidance as identified below:

"This project will increase system connectivity in the North San Fernando Valley and the Metro Transit System. Environmental plan work shall begin no later than six months after passage of Measure M. To provide equivalent funding to each subregion other than the San Fernando Valley, the subregional equity program will be provided as early as possible to the following subregions in the amounts (in thousands) specified here: AV\* \$96,000; W\* \$160,000; CC\* \$235,000; NC\* \$115,000; LVM\* \$17,000; GC\* \$244,000; SG\* \$199,000; and SB\* \$130,000."

## **ALLOCATION METHODOLOGY**

Funding for this program will be identified as part of the Cashflow Management evaluation consistent with the TFP Model. The funds identified may be any combination of federal, state, or Metro controlled funds including, but not limited to, Measure M. Prior to each 5 year review Countywide Planning will provide a forecast of the amount of funding, if any, that is forecasted to be available for this program over the subsequent 5 years. Once funding is identified each subregion will be afforded an opportunity to submit their project to Metro staff for evaluation based on project readiness provisions outlined in these Guidelines. Additional details regarding the evaluation process for this program will be developed within one year of the adoption of

these Guidelines. In the interim, projects will be considered on a first come, first serve basis provided the sponsor can prove the project is ready to go to construction.

## REPORTING REQUIREMENTS

Metro will provide annual reports to the Measure M Independent Taxpayer Oversight Committee describing how uses of the Subregional Equity Program funds are contributing to accomplishing the program objectives.

## **AUDIT REQUIREMENTS**

Use of these funds will be subject to audit and oversight as determined by Measure M and all other applicable state and local laws. Metro will retain all documents and records related to this program and the use of funds for a period of three years after the year in which the funds are expended.

#### **REVISIONS TO PROGRAM GUIDELINES**

#### **1% REGIONAL RAIL**

#### **INTRODUCTION**

Measure M was approved by the voters of Los Angeles County on November 8, 2016 to improve transportation and ease traffic congestion consistent with the Measure M Ordinance. These guidelines summarize the funding policies and administrative procedures for the Measure M 1% Regional Rail program, including the required metrics to increase the allocation from 1% to 2% beginning in 2039. These funds shall not be eligible for Los Angeles County Metropolitan Transportation Authority (Metro) operated bus, light rail, or heavy rail transit services.

#### PROGRAM OBJECTIVES

As defined in Section 3 of the Measure M Ordinance, Regional Rail "means regional commuter rail service within Los Angeles County, including operating, maintenance, expansion, and state of good repair."

Regional commuter rail services in Los Angeles County are currently provided on behalf of Metro by the Southern California Regional Rail Authority (SCRRA) under the brand name Metrolink. The SCRRA is a Joint Powers Authority (JPA) representing the transportation commissions of Los Angeles, Orange, Riverside, San Bernardino and Ventura counties in which Metro is a Member Agency. Metrolink trains operate across a six-county network, which includes a portion of northern San Diego County.

#### PROGRAM AMOUNT AND ALLOCATION PERIOD

This is a program funded by the Measure M sales tax with no sunset, beginning on July 1, 2017. Every year Metro shall allocate 1% of all net revenues derived from the tax for investment in regional commuter rail activities.

#### **ALLOCATION METHODOLOGY**

Funds will be allocated annually at the discretion of, and in amounts determined by, the Metro Board of Directors.

#### **ELIGIBLE RECIPIENTS**

The Los Angeles County Metropolitan Transportation Authority for Commuter Rail Investments in or benefitting Los Angeles County, and the Southern California Regional Rail Authority, or its successor.

#### **ELIGIBLE USES**

Eligible expenses include the costs of regional commuter rail operations and services for Los Angeles County. Examples of eligible expenses include operations, maintenance, system expansion, state of good repair, capital projects, feasibility studies and any other expenses that will contribute to meet the program objectives.

#### **FUNDING EXPANSION**

Section 7 of the Measure M Ordinance includes the provision that, "no earlier than July 1, 2039, the Metro Board of Directors shall increase the percentage of Net Revenues allocated to the Regional Rail program from 1% to 2% provided that the recipients satisfy certain performance criteria, which shall be adopted by the Metro Board of Directors."

Performance criteria shall include the ongoing attainment of Operating, Cost Containment, and Investment goals.

## Operating goals shall include the ongoing attainment of the following standards:

- Service Reliability and On-Time-Performance (OTP): The operator of regional commuter rail services in Los Angeles County shall maintain an average OTP of not less than 90% of scheduled operations measured on a rolling 24 month average.
- Achievement of less than 20 train delays per month due to Mechanical Issues as defined in the SCRRA's adopted Strategic Plan.
- Grow and retain ridership based on three (3) year average ridership changes that are at or above the average of the top 10 commuter rail operators as measured by the National Transit Database (NTD) or its successor index.
- Ensure a safe operating environment by reducing train accidents by incidents per 100,000 train miles at or above of the top 10 commuter rail operators as measured in the National Transit Database (NTD) or its successor index.NTD.

## Cost Containment goals shall include the ongoing attainment of the following standards:

- Operating costs per revenue train mile, measured annually, on a rolling 3 year basis, shall not exceed the average increase of the top 10 commuter rail operators as measured by the National Transit Database (NTD) or its successor index.
- Total Revenue Recovery, including Fares and other Operating Revenues, shall meet or exceed 50% of operating costs on an annual basis as measured on a 3 year rolling average.

## <u>Investment goals shall include and be measured by the following standards:</u>

The SCRRA, successor agency, or agency providing regional commuter rail services for LA County, shall provide Metro a detailed asset management plan (State of Good Repair) for Metro owned or shared assets that reflects both a fiscally constrained 5-year plan of actions as well as a 10 year unconstrained plan to identify Right-Of-Way (ROW), revenue equipment, capital projects, and other asset maintenance requirements. This plan shall be updated, at minimum, on a biannual basis.

As referenced above, the ten largest commuter rail operators shall be measured on the basis of total operating costs for the provision of commuter rail services.

#### **FUND DISBURSEMENT**

Funds will be disbursed after:

- A memorandum of understanding (MOU) between the recipient and Metro has been executed; or
- After approval by the Metro Board of Directors and applied towards an approved program of Regional Rail investment and subject to all Metro policies and procedures.

#### LAPSING REQUIREMENT

Given the objective of the program to improve transit service, recipients are encouraged to spend these funds in a timely manner.

Recipients have four years, which is the year of allocation plus three years, to spend the funds allocated through this program. All invoices must be submitted no later than one year after the four year program. Metro staff may grant extensions on a case-by-case basis, accompanied by adequate documentation of justification of the need for the extension request.

## REPORTING REQUIREMENTS

Eligible recipients will provide an annual report to Metro describing how uses of Measure M 1% funds are contributing to accomplishing the program objectives. In addition, eligible recipients will be required to prepare quarterly reports on the status of performance criteria outlined above. These quarterly reports shall be submitted to Metro for review by the Independent Taxpayer Oversight Committee.

#### **AUDIT REQUIREMENTS**

Use of these funds will be audited as part of the annual audit of each recipient. Any organization receiving and utilizing these funds will retain all documents and records related to

this program and the use of funds for a period of three years after the year in which the funds are expended.

## **MEASURE M RECOGNITION**

All operators are encouraged to recognize projects and services that are funded using Measure M funds. Examples include websites, car cards, schedules, other promotions and marketing materials. This will be left to the discretion of each operator.

## **REVISIONS TO PROGRAM GUIDELINES**

#### **5% METRO RAIL OPERATIONS**

#### INTRODUCTION

Measure M was approved by the voters of Los Angeles County on November 8, 2016 to improve transportation and ease traffic congestion consistent with the Measure M Ordinance. These guidelines summarize the funding policies and administrative procedures for Measure M Metro Rail Operations for the Los Angeles County Metropolitan Transportation Authority (Metro).

#### **PROGRAM OBJECTIVES**

As defined in Section 3 of the Measure M Ordinance, Metro Rail Operations "means service delivery for operating and regular and preventative maintenance for Metro Rail Lines as defined in guidelines adopted by the Metro Board of Directors, as well as Metro State of Good Repair." Metro State of Good Repair "means the repair, rehabilitation, and replacement required to maintain reliable, safe, effective, and efficient rail transit services."

#### PROGRAM AMOUNT AND ALLOCATION PERIOD

This is a program funded by the Measure M sales tax with no sunset, beginning on July 1, 2017. Every year Metro shall allocate 5% of all net revenues derived from the tax solely for Metro Rail Operations.

#### **ALLOCATION METHODOLOGY**

Funds will be allocated to Metro exclusively for Metro Rail Operations. In addition, Metro may expend some portion or all of these funds for Metro State of Good Repair. Allocations and uses for Metro State of Good Repair are further defined in the "Program Guidelines for 2% Metro State of Good Repair."

#### **ELIGIBLE RECIPIENTS**

Metro shall be the sole recipient of Metro Rail Operations funds, as defined in the Measure M Ordinance.

#### **ELIGIBLE USES**

Eligible expenses include operating, regular and preventative maintenance for existing and new Metro Rail Lines, as well as the repair, replacement, and rehabilitation of Metro assets required for its rail transit vehicle fleet, systems and engineering, and stations. Examples of eligible expenses include, but are not limited to, the following:

- Rail transit operations, exclusive of bus bridges required for capital projects or disruptions in service
- Rail transit maintenance, including daily check-ups, cleaning, and repairs
- Rail transit communications, signals, power, controls, and track systems and engineering operations and upkeep
- Rail vehicle overhaul, midlife, and acquisition
- Maintenance and component replacement of rail communications, signals, power, controls, and track systems and engineering
- Rail station upkeep, repairs, and maintenance, including, but not limited to, fare gates, ticket vending machines (TVMs), transit passenger information system (TPIS) systems, and lighting
- Fare collection system and equipment

## **RESERVE/CARRYOVER REQUIREMENTS**

Given the objective of the program to address Metro Rail Operations, Metro is encouraged to spend these funds in a timely manner. However, Metro may reserve or carryover its allocation to the next fiscal year.

## REPORTING REQUIREMENTS

Metro will provide quarterly reports to the Measure M Independent Taxpayer Oversight Committee describing how uses of Measure M 5% Metro Rail Operations funds are contributing to accomplishing the program objectives.

Measure M funds may be used to supplement existing state, federal, and local transit funds in order to maintain the provision of the existing transit services in the event of a current or projected funding shortfall.

## **AUDIT REQUIREMENTS**

Use of these funds will be subject to audit and oversight as determined by Measure M and all other applicable state and local laws. Metro will retain all documents and records related to this program and the use of funds for a period of three years after the year in which the funds are expended.

#### **MEASURE M RECOGNITION**

Projects and services funded by the Measure M Metro Rail Operations program will recognize the use of Measure M funds. Examples include websites, car cards, schedules, other promotions and marketing materials. This will be left to the discretion of Metro.

# **REVISIONS TO PROGRAM GUIDELINES**



#### 20% TRANSIT OPERATIONS

(Metro and Municipal Providers)

#### INTRODUCTION

Measure M was approved by the voters of Los Angeles County on November 8, 2016 to improve transportation and ease traffic congestion consistent with the Measure M Ordinance. These guidelines summarize the funding policies and administrative procedures for the Measure M 20% Transit Operations program for the Los Angeles County Metropolitan Transportation Authority (Metro) and Municipal Operators.

#### **PROGRAM OBJECTIVES**

As defined in Section 3 of the Measure M Ordinance, Transit Operations "means countywide transit service operated by Metro and the Included and Eligible Municipal Operators receiving funds allocated through a Board-adopted Formula Allocation Procedure (FAP)." The purpose of the Measure M 20% Transit Operations program is to improve countywide transit service operations, maintenance, and expansion. The intent of Measure M is to increase revenues available for the public transit system. The program is flexible to allow each operator to determine how best to accomplish making public transportation more convenient, affordable, and improve quality of life.

## PROGRAM AMOUNT AND ALLOCATION PERIOD

This is a program funded by the Measure M sales tax with no sunset, beginning on July 1, 2017. Every year Metro shall allocate 20% of all net revenues derived from the tax for transit operations to all existing eligible and included municipal transit operators in the County of Los Angeles and to Metro.

#### **ALLOCATION METHODOLOGY**

Funds will be allocated among the included and eligible municipal operators according to the shares calculated by the Formula Allocation Procedure (FAP) for the year in which funds are allocated. The allocations to the eligible and included municipal operators and Metro for this program shall be made solely from the revenues derived from the Measure M 20% funds, and not from other local discretionary sources. Measure M 20% services will not be included in the Foothill Mitigation Calculation.

## **ELIGIBLE RECIPIENTS**

All included and eligible municipal operators and Metro participating in the FAP are eligible to receive these funds. Eligible recipients are those operators that were in existence when the

Measure M program was approved by the voters of Los Angeles County (California) and include the following:

City of Arcadia

City of Claremont

City of Commerce

City of Culver City

**Foothill Transit** 

City of Gardena

City of La Mirada

Long Beach Transit

City of Montebello

City of Norwalk

City of Redondo Beach

City of Santa Monica

City of Torrance

Antelope Valley Transit Authority

City of Santa Clarita

Los Angeles Department of Transportation

Los Angeles County Metropolitan Transportation Authority – Operations

#### **ELIGIBLE USES**

Eligible expenses include operations for transit service, maintenance, and expansion, and any other operating expenses that will contribute to meet the above program purpose and/or objectives. For Metro, these funds are also eligible to be used for Metro Rail operations, and as secondary Metro Rail State of Good Repair and pilot programs for new transit services. Metro will develop policies that will define and establish criteria for implementing pilot programs.

#### MAINTENANCE OF EFFORT

Senate Bill No. 767 (De Leon) states that funds allocated by Metro to eligible and included municipal operators shall be used for transit operations and shall not supplant any funds authorized by other provisions of law and allocated by Metro to the eligible and included municipal operators for public transit. In addition to implementing new transit services and programs, eligible recipients may use Measure M 20% funds to supplement existing state, federal, and local transit funds in order to maintain the provision of the existing transit services in the event of a current or projected funding shortfall. Metro staff reserves the right to request appropriate documentation from eligible recipients to support the existence of a funding shortfall.

For Metro, Senate Bill No. 767 (De Leon) states that funds allocated by Metro to itself shall be used for transit operations and shall not supplant funds from any other source allocated by Metro to itself for public transit operations (Attachment B – Senate Bill No. 767).

Measure M funds shall not supplant any local return fund contributions made toward the operations of a transit system.

#### **FUND DISBURSEMENT**

Funds will be disbursed after a memorandum of understanding (MOU) between the operator and Metro has been executed and the operator has submitted to Metro a Measure M 20% Improvement Plan showing the assignment of that fiscal year's funds. The Measure M 20% Improvement Plan should include a description of how these funds will be spent. The plan should explain how these services will meet the program objective and benefit transit users. The Measure M 20% Improvement Plan may be amended by the operator in coordination with Metro's Local Programming staff. Funds for operating purposes will be disbursed monthly in equal portions of an operator's allocation once an invoice for the annual allocation amount is received from that operator.

All interest accrued on the Measure M 20% transit operations fund will be reallocated annually through the FAP and according to these guidelines.

## **RESERVE/CARRYOVER REQUIREMENTS**

An operator may reserve or carryover its allocation to the next fiscal year; however, the funds will retain their original year of allocation for the purpose of applying the lapsing requirement.

An operator may assign its funds for a given fiscal year to another operator that is able to use them according to the program, purpose, and objectives and within the lapsing requirement timeframe. Fund trade will not be allowed using Measure M 20% funds.

## LAPSING REQUIREMENT

Given the objective of the program to improve transit service, operators are encouraged to spend these funds in a timely manner.

Operators have three years, which is the year of allocation plus two years, to spend the funds allocated through this program. Metro may grant extensions on a case-by-case basis, accompanied by adequate documentation of justification of the need for the extension request. The appeal of any lapsing funds will be submitted to Metro, in consultation with Bus Operations Subcommittee (BOS), and subject to approval by the Metro Board of Directors, with any lapsed funds reverting back to the Measure M 20% fund for reallocation to eligible recipients.

#### REPORTING REQUIREMENTS

Operators will provide quarterly reports to Metro describing how uses of Measure M 20% funds are contributing to accomplishing the program objectives. Metro will compile the operators' quarterly reports into a regional Measure M 20% Program update for the Metro Board and the Measure M Independent Taxpayer Oversight Committee. The quarterly reports are in addition to the annual Improvement Plan. All service funded with Measure M 20% Transit Operations proceeds will be included in the FAP, and reported separately on the Transportation Performance Measurement forms. Measure M Funds may be used to supplement existing state, federal, and local transit funds in order to maintain the provision of the existing transit services in the event of a current or projected funding shortfall. Measure M 20% Funds used for expansion may only be included in the FAP if there is an overall service level increase (as evidenced in the National Transit Database Report).

#### **AUDIT REQUIREMENTS**

Use of these funds will be audited as part of the annual audit of each municipal operator. Those operators that perform their own audit shall consult with Metro for a scope of work, which covers the Measure M 20% audit requirement. The audit shall include in the scope of work compliance with the Maintenance of Effort provision and exceptions to that provision will be reported as a finding. Operators will retain all documents and records related to this program and the use of funds for a period of three years after the year in which the funds are expended.

#### **MEASURE M RECOGNITION**

All operators are encouraged to recognize projects and services that are funded using Measure M funds. Examples include websites, car cards, schedules, other promotions and marketing materials. This will be left to the discretion of each operator.

#### **REVISIONS TO PROGRAM GUIDELINES**

These guidelines cannot be changed without consensus from the eligible recipients, as defined in these guidelines, and upon approval of the Metro Board of Directors.

## 2% ADA PARATRANSIT FOR THE DISABLED; METRO DISCOUNTS FOR SENIORS AND STUDENTS

#### **INTRODUCTION**

Measure M was approved by the voters of Los Angeles County on November 8, 2016 to improve transportation and ease traffic congestion consistent with the Measure M Ordinance. These guidelines summarize the funding policies and administrative procedures for the Measure M 2% program for:

- A) ADA paratransit for people with disabilities, and
- B) Los Angeles County Metropolitan Transportation Authority (Metro) discounts for seniors and students.

#### **PROGRAM OBJECTIVES**

The purpose of this Measure M 2% program is:

- A) To maintain and improve the service performance of ADA paratransit services for people with disabilities in Los Angeles County. As defined in Section 3 of the Measure M Ordinance, ADA paratransit "means paratransit service for the disabled as provided for by the Americans with Disabilities Act," and
- B) To fund Metro discounts for seniors and students.

#### PROGRAM AMOUNT AND ALLOCATION PERIOD

This is a program funded by the Measure M sales tax with no sunset, beginning on July 1, 2017. Every year Metro shall allocate 2% of all net revenues derived from the tax to the program objectives set out above.

#### **ALLOCATION METHODOLOGY**

The program funds will be allocated annually based on budgetary needs, with ADA as a priority, for a maximum of of 75% for ADA paratransit, and

a minimum of 25% for Metro discounts for seniors and students. Any unused funds will revert back to the pool of funds to be redistributed in the following fiscal year.

#### **ELIGIBLE RECIPIENTS**

A) For the ADA paratransit portion, any transportation agency that provides ADA paratransit services on behalf of Los Angeles County fixed route transit operators is eligible to receive the program funds. In Los Angeles County, ADA paratransit is

- currently provided by Access Services on behalf of fixed route transit operators countywide. If there are any changes to eligible ADA paratransit providers, the content of these guidelines should be revisited.
- B) For the Metro discounts for seniors and students portion, all funds will be allocated to Metro to fund the fare subsidy program described in Appendix B/Attachment A.

#### **ELIGIBLE USES**

- A) For the ADA paratransit portion, eligible uses include ADA paratransit operating expenses, capital expenses and activities to enhance ADA paratransit services provided by the eligible recipients as described above.
- B) For the Metro discounts for seniors and students portion, funds will be allocated to the fare subsidy program described in Appendix B/Attachment A.

#### **FUND DISBURSEMENT**

- A) For the ADA paratransit portion, funds will be disbursed after a Memorandum of Understanding (MOU) between each eligible ADA paratransit provider and Metro has been executed.
- B) For the Metro discounts for seniors and students portion, Metro will be the sole recipient, and all such monies will be used to fund the discounts as described in Attachment A.

#### REPORTING REQUIREMENTS

- A) Eligible recipients will provide an annual report to Metro describing how uses of Measure M 2% funds are contributing to accomplishing the program objectives. In addition, eligible recipients will be required to prepare quarterly reports on the status of performance metrics as specified in the MOU. These quarterly reports shall be submitted to Metro for review by the Independent Taxpayer Oversight Committee.
- B) Metro will be required to report quarterly to the Independent Taxpayer Oversight Committee on the status and utilization of the fare subsidy program described in Attachment A.

#### **AUDIT REQUIREMENTS**

- A) Use of these funds by ADA paratransit providers will be audited as part of Metro's Consolidated Audit program.
- B) Use of these funds for Metro discounts for seniors and students will be audited as part of Metro's Consolidated Audit program.

#### **MEASURE M RECOGNITION**

All recipients are encouraged to recognize projects and services that are funded using Measure M funds. Examples include websites, car cards, schedules, other promotions and marketing materials. This will be left to the discretion of each recipient.

#### **REVISIONS TO PROGRAM GUIDELINES**

These program guidelines may be revised by the Metro Board of Directors. Future Board adopted changes to the fare subsidy program described in Appendix B/Attachment A shall automatically append these guidelines.

#### 2% METRO STATE OF GOOD REPAIR

#### **INTRODUCTION**

Measure M was approved by the voters of Los Angeles County on November 8, 2016 to improve transportation and ease traffic congestion consistent with the Measure M Ordinance. These guidelines summarize the funding policies and administrative procedures for Measure M 2% Metro State of Good Repair for the Los Angeles County Metropolitan Transportation Authority (Metro).

#### **PROGRAM OBJECTIVES**

As defined in Section 3 of the Measure M Ordinance, Metro State of Good Repair "means the repair, rehabilitation, and replacement required to maintain reliable, safe, effective, and efficient rail transit services." This definition is will also apply to Measure M funding categories that are Metro State of Good Repair eligible: 5% Metro Rail Operations and 20% Transit Operations.

#### PROGRAM AMOUNT AND ALLOCATION PERIOD

This is a program funded by the Measure M sales tax with no sunset, beginning on July 1, 2017. Every year Metro shall allocate 2% of all net revenues derived from the tax solely for Metro State of Good Repair.

#### **ALLOCATION METHODOLOGY**

Funds will be allocated to Metro exclusively for Metro State of Good Repair.

#### **ELIGIBLE RECIPIENTS**

Metro shall be the sole recipient of Metro State of Good Repair funds for rail, as defined in the Measure M Ordinance.

#### **ELIGIBLE USES**

Eligible expenses include the repair, replacement, and rehabilitation of Metro assets required for its rail transit vehicle fleet, systems and engineering, and stations. Examples of eligible expenses include, but are not limited to, the following:

- Rail vehicle overhaul, midlife, acquisition, and maintenance
- Maintenance, component replacement, and upkeep of rail communications, signals, power, controls, and track systems and engineering; and,

- Rail station upkeep, repairs, and maintenance, including, but not limited to, fare gates, ticket vending machines (TVMs), transit passenger information system (TPIS) systems, and lighting
- Fare collection system and equipment
- Systems, software and services to assess, prioritize and report on state of good repair projects

## **RESERVE/CARRYOVER REQUIREMENTS**

Given the objective of the program to address Metro State of Good Repair, Metro is encouraged to spend these funds in a timely manner. However, Metro may reserve or carryover its allocation to the next fiscal year.

#### REPORTING REQUIREMENTS

Metro will provide quarterly reports to the Measure M Independent Taxpayer Oversight Committee describing how uses of Measure M 2% Metro State of Good Repair funds are contributing to accomplishing the program objectives.

Measure M funds may be used to supplement existing state, federal, and local transit funds in order to maintain the provision of the existing transit services in the event of a current or projected funding shortfall.

#### **AUDIT REQUIREMENTS**

Use of these funds will be subject to audit and oversight as determined by Measure M and all other applicable state and local laws. Metro will retain all documents and records related to this program and the use of funds for a period of three years after the year in which the funds are expended.

#### **MEASURE M RECOGNITION**

Projects and services funded by the Measure M Metro State of Good Repair program will recognize the use of Measure M funds. Examples include websites, car cards, schedules, other promotions and marketing materials. This will be left to the discretion of Metro.

#### **REVISIONS TO PROGRAM GUIDELINES**

These program guidelines may be revised by the Metro Board of Directors.

#### **LOCAL RETURN**

#### **INTRODUCTION**

Measure M was approved by the voters of Los Angeles County on November 8, 2016 to improve transportation and ease traffic congestion. Consistent with the Measure M Ordinance, these guidelines summarize the funding policies and administrative procedures for the Measure M Local Return (LR) program.

#### **PROGRAM OBJECTIVES**

The Measure M Ordinance specifies that LR funds are to be used for transportation purposes. No net revenues distributed to cities and the County of Los Angeles (Jurisdictions) may be used for purposes other than transportation purposes. The Measure M Ordinance directs the Los Angeles County Metropolitan Transportation Authority (Metro) to develop LR Guidelines, including administrative requirements. The projects included herein further define those transportation purposes for which Measure M LR revenues may be used.

#### PROGRAM AMOUNT AND ALLOCATION PERIOD

This is a program funded by the Measure M sales tax with no sunset, beginning on July 1, 2017. Every year, Metro shall allocate 17% of all net revenues to the LR Program. This amount shall increase to 20% on July 1, 2039.

#### **ALLOCATION METHODOLOGY**

Metro will require that Jurisdictions submit Assurances and Understandings agreements before participating in the LR Program. The Measure M Ordinance specifies that 17% of its revenues be allocated to Jurisdictions on a per capita basis. After administrative costs are deducted, apportionments are made to all Jurisdictions within the Los Angeles County, currently 88 cities and the County of Los Angeles (for unincorporated areas). The Jurisdictions' allocations are based on the population shares from the projected populations as derived from annual estimates made by the California State Department of Finance. The projected populations are revised annually in the Transit Fund Allocations and approved by the Metro Board.

#### **ELIGIBLE RECIPIENTS**

The following cities and the County of Los Angeles are eligible to receive Measure M LR funds:

- Agoura Hills
- Alhambra
- Arcadia
- Artesia
- Avalon
- Azusa
- Baldwin Park
- Bell
- Bellflower
- Bell Gardens
- Beverly Hills
- Bradbury
- Burbank
- Calabasas
- Carson
- Cerritos
- Claremont
- Commerce
- Compton
- Covina
- Cudahy
- Culver City
- Diamond Bar
- Downey
- Duarte
- El Monte
- El Segundo
- Gardena
- Glendale
- Glendora
- Hawaiian Gardens
- Hawthorne
- Hermosa Beach
- Hidden Hills
- Huntington Park
- Industry
- Inglewood

- Irwindale
- La Canada Flintridge
- La Habra Heights
- Lakewood
- La Mirada
- Lancaster
- La Puente
- La Verne
- Lawndale
- Lomita
- Long Beach
- Los Angeles City
- Lynwood
- Malibu
- Manhattan Beach
- Maywood
- Monrovia
- Montebello
- Monterey Park
- Norwalk
- Palmdale
- Palos Verdes Estates
- Paramount
- Pasadena
- Pico Rivera
- Pomona
- Rancho Palos Verdes
- Redondo Beach
- Rolling Hills
- Rolling Hills Estates
- Rosemead
- San Dimas
- San Fernando
- San Gabriel
- San Marino
- Santa Clarita
- Santa Fe Springs

- Santa Monica
- Sierra Madre
- Signal Hill
- South El Monte
- South Gate
- South Pasadena
- Temple City
- Torrance
- Vernon
- Walnut
- West Covina
- West Hollywood
- Westlake Village
- Whittier
- Unincorporated Los Angeles County

#### **ELIGIBLE USES**

Following are listings of eligible projects for which Measure M LR funds can be used.

1. <u>Streets and Roads</u>. Planning, right of way and utility acquisition, engineering and design, administration, construction, improvement, maintenance, and operation of public streets and roads, bridges, highways and exclusive public mass transit guide ways, and their related public facilities for non-motorized traffic, including the mitigation of their environmental effects, improvements to capture, convey, infiltrate, and/or treat urban runoff and storm water, and all costs associated with property acquisition for such purposes.

Streets and Roads improvements may consist of, but are not limited to, the following:

- Repair and maintenance of public roadways, pavement maintenance, slurry and rubberized seals, chip seals, pot-hole repair, pavement rehabilitation, or other pavement preservation treatments, roadway construction or reconstruction, curb, gutter, sidewalk, trees, roadway signage, median and parkway improvements, and storm drain systems in connection with any roadway improvements
- Cape seals, or other pavement preservation treatments, slope
   maintenance to preserve the operation of the public right of way
- Capacity enhancements, street widenings, pavement marking and striping or restriping
- Exclusive bike or bus lanes
- Roadway safety improvements such as sound walls, roadway lighting, traffic signals, raised median or roadway striping and signage, railroad crossings, erosion/sediment controls for hillside roads, and guardrails
- Street improvements to meet Americans with Disabilities Act ("ADA") requirements

#### **Complete Streets**

As defined in Section 3 of the Measure M Ordinance, "Complete Streets" means a comprehensive, integrated transportation network with infrastructure and design that allows safe and convenient travel along and across streets for all users, including pedestrians, users and operators of public transit, bicyclist, persons with disabilities, seniors, children, motorists, users of green modes, and movers of commercial goods.

Specific aspects of a complete street are dependent on the context in which the roadway is located (urban, suburban, rural, heavy traffic volume, numerous pedestrian destinations, etc.).

#### **Green Streets**

As defined in Section 3 of the Measure M Ordinance, "Green Streets" means urban transportation rights-of-way integrated with storm water treatment techniques that use natural processes and landscaping and quantitatively demonstrate that they capture and treat storm water runoff from their tributary watershed through infiltration or other means and are included within the respective Enhanced Watershed Management Plan.

Green Streets are a stormwater management approach that incorporates vegetation (perennials, shrubs, trees), soil, and engineered systems, such as permeable pavements, to slow, filter, and cleanse stormwater runoff from impervious surfaces (e.g., streets, sidewalks). Green streets are designed to capture rainwater at its source, where rain falls. Enhanced Watershed Management Programs may include, but are not limited to, any Watershed Management Plan and/or Program approved by the California Regional Water Quality Control Board, Los Angeles Region, or its successors. Projects that integrate urban runoff storm water capture, infiltration, and/or treatment techniques that are not included within a watershed management plan or program may still be eligible for Measure M LR funds as part of other eligible project categories.

Per Ordinance, no more than 33 1/3% of LR funds received may be spent on Green Streets projects in any fiscal year.

#### **Storm Drains**

Storm drains are drains designed to remove excess rain and ground water from impervious surfaces such as paved streets, parking lots, bikepaths, and sidewalks. Most storm drainage systems are designed to drain the water, untreated and unfiltered, into channels and water bodies.

- 2. <u>Traffic Control Measures.</u> Signal Synchronization, Transportation Demand Management ("TDM"), Transportation Systems Management ("TSM"), Intelligent Transportation System ("ITS"), new traffic signals, traffic signal modification, signalization of turns, traffic management center, and traffic safety.
  - Signal Synchronization. The research, planning, design, engineering,
     administration, construction, improvement, maintenance, and operation of
     traffic signals and traffic signal improvement projects, in particular those

improvements required to install and maintain traffic signal synchronization and coordinated traffic signal timing across jurisdictions.

Signal Synchronization Improvements may consist of, but are not limited to, the following:

- Installation of new traffic signal
- Installation of left-turn or right-turn phasing
- Maintenance, repair, replacement and/or upgrade of traffic and pedestrian signal equipment
- Installation, repair and maintenance of vehicle detection system which may include operation as a fully traffic actuated signal
- Installation of time-based coordination; installation and maintenance of traffic signal coordination timing
- Traffic Management Center (TMC) establishment or modification for management of traffic signals
- Installation of signal-related electrical system and/or fiber optic in the roadway
- b. TDM projects are defined as strategies/actions intended to influence how people commute, resulting in minimizing the number of vehicle trips made and vehicle miles traveled during peak travel periods.

TDM projects must be made available to all employers and/or residents within the Jurisdiction boundaries.

TDM-eligible project expenditures may consist of, but are not limited to, the following:

- Vanpool and/or vanpool incentive programs, and carpool and biking incentive programs. Community-based shuttles for employees, if such services complement existing transit service
- Parking management incentive programs, including parking cash-outs or parking pricing strategies
- Employer or citizen ride-matching programs and subsidies
- Transportation Management Organization's ("TMO") insurance costs or individual employer's vanpool programs under the umbrella vehicle insurance policy of the Jurisdiction
- Matching funds for LR-eligible projects such as Safe Routes to School projects, Call for Projects, and highway improvement safety projects
- Car sharing programs

- Bike sharing programs
- Guaranteed Ride Home Programs, Telework Incentives, Ride-hailing incentives
- First/last mile transit connectivity strategies including shared mobility services (mobility hubs, secure bike parking, bikeshare, carshare, universal reservation payment systems, etc.
- Safe routes for Seniors
- Safe routes to school
- Autonomous and/or Connected Shared Vehicle Technology
- c. TSM-eligible project expenditures include those for relatively low-cost, non-capacity-enhancing traffic control measures that improve vehicular flow and/or increase safety within an existing right-of-way. TSM projects may consist of, but are not limited to, the following:
  - Reserved bus lanes (no physical separation) on surface arterials
  - Contra-flow lanes (reversible lanes during peak travel periods)
  - Ramp meter by-pass (regulated access with bus/carpool unrestricted entry)
  - Traffic signal priority for buses (to allow approaching transit vehicles to extend green phase or change traffic signal from red to green)
  - Preferential turning lanes for buses
  - Other traffic signal improvements that facilitate traffic movement

#### Traffic Control Measures - Eligibility Restrictions

LR funds may not be used to alter system/signal timing that was implemented under a traffic forum project/grant, unless coordinated with all affected Jurisdictions in the corridor. If a LR-funded project is or has an ITS component, it must be consistent with the Regional ITS Architecture. ITS projects must comply with the Countywide ITS Policy and Procedures that the Metro Board has adopted.

3. <u>Active Transportation.</u> Active transportation is any non-motorized, human-powered mode of transportation, such as walking, bicycling, rolling, skating or scooting. Complete Streets projects are intended to facilitate and encourage the use of active transportation modes.

Bikeway and pedestrian improvements are for public uses and should follow ADA and California Title 24 specifications for accessibility requirements. Bikeways and pedestrian improvements may consist of, but are not limited to, the following:

- Construction and maintenance of bike/pedestrian facilities, sidewalks, related lighting, and cycle track operation and maintenance of off-street bike and pedestrian facilities, shared use paths, bike/pedestrian trails and trail connections
- Installation, repair, and maintenance of street furniture, such as seating and parklets
- Signage, information/safety programs
- Lighting for bike and pedestrian safety, including ongoing energy and maintenance costs
- Bike signal, bike detection, bike valet, bike lane and bike parking/storage
- ADA improvements, streetscapes, crossings and curb cuts
- Bike sharing
- Pedestrian, bike safety and bike education and studies
- Pedestrian plans
- Demonstration, pilot, or temporary staging projects to show the public a project and test the project's feasibility
- Improve first and last mile access to transit
- Bicycle center and supportive secure parking, and repair services for city owned bike share program
- Open street events to provide opportunities for 1) riding transit, walking and riding a bike, possibly for the first time, 2) to encourage future mode shift to more sustainable transportation modes, and 3) for civic engagement to foster the development of multi-modal policies and infrastructure at the city/community level.
- Non-profit and private organization consultant services that can offer their expertise in outreach, planning, cost estimation, grant writing, design, environmental review, implementation, and maintenance.
- 4. <u>Public Transit Services</u>. Proposed new or expanded transit or paratransit services to address unmet transit needs must be coordinated with Metro and other affected existing regional bus transit systems to determine the proposed service's compatibility with the existing service(s). Metro may request that the proposed service be modified. Proposed services must also meet the criteria outlined under "Non-Exclusive School Service" and "Specialized Transit." Emergency Medical Transportation is not an eligible use of LR funds. Public transit service expenditures may include, but are not limited to, the following:
  - New fixed route, paratransit (Elderly and Disabled and/or General Public) or Flexible Destination bus service

- Extension or augmentation of an existing bus route(s) and coordination of existing paratransit service
- Contracting with a transit operator or private provider for transportation services
- Contracting with transit operator in an adjacent county to provide transportation services within Los Angeles County
- Operating subsidy to existing municipal or regional bus operator
- Service enhancements related to bus/rail interface
- Shuttle service between activity centers
- Fare subsidy, subsidized taxi service for residents
- Taxi coupon programs used to provide paratransit systems for senior and disabled patrons
- ADA related improvements to fixed route or paratransit operations
- Transit security operations
- Recreational transit
- Software or technology for collecting, reporting, and analyzing real-time operations, performance, or fare collection data
- Support existing levels of transit operations

#### Public Transit Services - Eligibility Restrictions

- a. <u>Non-Exclusive School Service</u> which includes fixed-route bus services or demand-responsive services available to the general public, which also provide school trips, are eligible for LR funding. Exclusive school bus services are not eligible. Projects must meet the following conditions:
  - The vehicles utilized cannot be marked "School Bus" or feature graphics that in any way indicate they are not available to the general public. Yellow paint schemes should not be for the specific purpose of meeting the vehicle code definition of a school bus.
  - The bus head sign is to display its route designation by street intersection, geographic area, or other landmark/destination description and cannot denote "School Trip" or "Special." In cases where the service includes an alternate rush-hour trip to provide service by a school location, the dashboard sign is to indicate the line termination without indicating the school name.
  - Timetables for such services which will be made available to the general public, shall provide the given schedule and route but must not be labeled "school service".

- Drivers must be instructed that such service is available to the general public and board and alight all passengers as required at designated stops.
- The same fare payment options must be made available to all users.
- The overall transportation service provided in the Jurisdiction must not be for school hour service only.
- b. <u>Specialized Public Transit</u>, special user group service or social service transit may be eligible where it can be incorporated into the existing local transit or paratransit program. Jurisdictions must demonstrate that existing services cannot be modified to meet the identified user need. Projects must meet the following conditions:
  - The special user group identified does not discriminate on the basis of race, religion, sex, disability or ethnicity.
  - Service shall be available to all members of the general public having that specialized need and not be restricted to a specific group or program.
  - Service shall be advertised to the general public.
  - Metro may require, as a condition of approval, inter-jurisdictional project coordination and consolidation.
  - LR funds may only be used for the transportation component of the special user group program, i.e., direct, clearly identifiable and auditable transportation costs, excluding salaries for specialized escorts or other program aides.
  - The designated vehicle(s) used must be made available for coordination with other paratransit programs if space permits.

c. Recreational Transit Services are eligible for travel within a 300 mile radius of the designated point of departure within the Jurisdiction. All eligible trips must be made within California, and eligibility restricts the use to day trips (no overnight trips). Trips may be limited to certain general age groups (e.g., children under 18, senior citizens, persons with disabilities); however, trips must be made available to all individuals within that designated group. Special events or destinations may be served; however, all members of the general public including individuals with disabilities must be allowed to use the service.

LR funds may not be used to pay the salaries of recreation leaders or escorts involved in recreational transit projects. All recreational transit trips must be advertised to the public, such as through newspapers, flyers, posters, and/or websites. Jurisdictions must submit a Recreational Transit Service Form (Appendix II) on or before October 15<sup>th</sup> after the fiscal year the service was made available, to certify that all conditions were met.

- 5. <u>Public Transit Capital.</u> Bus/rail improvements, maintenance, and transit capital. Jurisdictions must coordinate bus stop improvements with affected transit operators. Public Transit Capital projects may consist of, but are not limited to, the following:
  - Improvements to bus stops or rail stations (including street improvements)
  - Transit Infrastructure
  - Vehicles (new, replacement, and/or maintenance)
  - Transit facilities
  - Maintenance of facilities/state of good repair
  - Transportation Enhancements ("TE"), park-and-ride lots
  - Right of way improvements
  - Improvements to rail crossing(s)
  - Farebox systems and related improvements
  - Transit Access Pass ("TAP")
  - Universal Fare System ("UFS"), plan development or projects
  - Passenger counting systems, Automated Passenger Counter
  - Purchase and installations of bus stop /station amenities and signage
  - Parking facilities that support public transit use
  - Transportation technical systems
  - Transit security capital

6. <u>Transit Oriented Community Investments (TOC)</u>. Transit-oriented development (TOD) is a type of community development that includes a mixture of housing, office, retail and/or other commercial development and amenities integrated into a walkable and bikeable neighborhood and located within a half-mile of quality public transportation.

Measure M's intent goes beyond TOD to focus on the creation of "transit oriented communities" (TOC). TOCs represent a comprehensive approach to creating compact, walkable and bikeable places in a community context, rather than focusing on a single development site, particularly around transit.

Measure M funds must leverage private and other public funds to create TOC. Jurisdictions are encouraged to publicize that Measure M funding was used to fund the project.

7. <u>Transportation Marketing</u>. If promotional signage, literature, or other project marketing material is distributed or displayed as part of a Measure M project outreach or marketing activity, Jurisdictions are encouraged to include a notation indicating that Measure M funding was used to fund the project.

Marketing projects may consist of, but are not limited to, the following:

- Transportation kiosks and/or transit pass sales centers
- Transportation information amenities such as maps, brochures, transportation signage
- Transportation user subsidy programs
- Promotions and events
- GIS mapping of bikeways & other bikeway information
- 8. <u>Planning, Engineering and/or Study, Congestion Management Program ("CMP")</u>
  Planning, coordination, engineering and design costs incurred toward implementing an eligible LR project are eligible when the following conditions are met:
  - Projects being planned (designed, coordinated, etc.) are LR eligible. Coordination includes: Jurisdictions' start-up costs or dues for Councils of Governments ("COGs") and Transportation Management Associations ("TMAs"); advocacy; and funding for Joint Powers Authorities ("JPAs") by Jurisdictions or ("COGs"). If some activities are LR eligible and some are not, partial payment of dues must be made proportionally to the organization's budget for LR-eligible projects.

- TDM-related activities as required by the CMP. CMP projects may consist of, but are not limited to the following:
  - a. preparation of TDM ordinances
  - b. administration and implementation of transit or TDM-related projects pursuant to CMP deficiency plans
  - c. monitoring of transit standards by transit operators
- 9. <u>Transportation Administration.</u> Expenditures for those administrative costs associated with and incurred for the aforementioned eligible projects/programs.

Direct administration include those fully-burdened costs that are directly associated with administering LR program or projects, salaries and benefits, office supplies and equipment, and other overhead costs. All costs must be associated with developing, maintaining, monitoring, coordinating, reporting and budgeting specific LR project(s). Expenditures must be reasonable and appropriate to the activities undertaken by the locality. The administrative expenditures for any year shall not exceed twenty percent (20%) of the total LR annual expenditures.

10. <u>Local Funding Contributions</u>. Measure M LR funds may be used as matching funds for other federal, state, or local sources that may be used to fund transportation projects as listed herein in this section.

The Measure M Ordinance requires a three percent (3%) local funding contribution for designated projects. LR funds may be used to provide these local funding contributions. The 3% Local Contribution to Major Transit Projects guidelines are included in Attachment A.

#### MAINTENANCE OF EFFORT ("MOE")

Measure M LR Program funds are to be used to augment, not supplant, existing local revenues being used for transportation purposes. Jurisdictions must maintain their individual existing local commitment of funds, for current transportation projects and services.

In addition to implementing new Measure M eligible projects and programs, Jurisdictions may use Measure M LR funds to supplement existing Measure M eligible projects and programs should current grant funding that supports the operations of a program sunset, or it there is a

current or projected funding shortfall. Metro reserves the right to request appropriate documentation from a Jurisdiction to support the existence of grant funding schedules and/or a funding shortfall.

#### **COORDINATION APPROACH**

Jurisdictions are encouraged to coordinate and use their Measure M LR funded projects as follows:

- 1. More corridor based projects, specifically projects that support other Measure M rail, bus and highway corridors
- 2. Coordination on arterials
- 3. Land use policies to support rail and bus transit
- 4. Bike connectivity between Jurisdictions
- 5. Bicycle and pedestrian access to support transit stations and rail stations
- 6. Rapid bus service implementation
- 7. Street improvements to support coordinated signal synchronization across jurisdictions
- 8. Complete streets, green measures
- 9. Improve first and last mile access to transit network.

#### PROMOTE SUSTAINABILITY

Jurisdictions are encouraged to use Measure M LR funds for projects that will foster a more sustainable countywide transportation system by improving the efficiency and operation of streets and roads and/or increasing alternative transportation choices. Jurisdictions should also consider sustainability in the development of each project by incorporating design elements that reduce construction-related and long-term environmental impacts.

Sustainable design elements should aim to reduce energy, water, waste and air pollutants that occur throughout the lifecycle of a project, including its construction, maintenance, and operations.

#### **ADMINISTRATIVE**

#### **AGREEMENT**

Prior to receiving disbursements, a Jurisdiction must submit an executed Assurances and Understandings (legal agreement), a sample of which is shown in Attachment B. Funds are then automatically disbursed on a monthly basis from the net received revenues, on a per capita basis, to the Jurisdiction.

REPORTING REQUIREMENTS

#### **Expenditure Plan (Form M-One)**

To maintain legal eligibility and meet Measure M LR program compliance requirements, Jurisdictions shall submit to Metro an Expenditure Plan (Form M-One), annually, by August 1<sup>st</sup> of each year. A sample of Form M-One is shown in Attachment C.

Form M-One provides a listing of projects funded with Measure M LR funds along with estimated expenditures for the year. For both operation and capital projects, Part I is to be filled out. Part II is to be filled out for capital projects (projects over \$250,000). Metro will provide LR funds to a capital project or program sponsor who submits the required expenditure plan containing the following:

- 1. The estimated total cost for each project and/or program activity;
- 2. Funds other than Measure M that will be expended on the projects and/or program activity;
- 3. The active funding schedule for each project and/or program activity; and,
- 4. The expected completion dates for each project and/or program activity.

## Expenditure Report (Form M-Two)

The submittal of an Expenditure Report (Form M-Two) is also required to maintain legal eligibility and meet Measure M LR program compliance requirements. Jurisdictions shall submit a Form M-Two, to Metro annually, by October 15<sup>th</sup> (following the conclusion of the fiscal year). The Expenditure Report serves to notify Metro of previous year LR fund receipts and expenditures. Jurisdictions are required to specify administration charges to Direct Administration in order to

verify compliance of the 20% cap on administration costs. A sample of Form M-Two is shown in Attachment D.

#### Recreational Transit Form

Jurisdictions that use their Measure M LR funds for recreational transit services must fill out, sign and submit this form no later than October 15<sup>th</sup> after the fiscal year in which the services were rendered. A sample Recreational Transit Form is shown in Attachment E.

#### Form Submission Timeline

<u>FORM</u>	<u>DETERMINATION</u>	ANNUAL
		<u>DUE DATE</u>
Expenditure Plan	New, amended, ongoing and	August 1 <sup>st</sup>
(Form M-One)	carryover projects; Capital	
	projects require additional	
	information	
Expenditure Report	All projects	October 15 <sup>th</sup>
(Form M-Two)		
Recreational Transit Form	Recreational Transit only	October 15 <sup>th</sup>

**FINANCE** 

## **Establishing a Separate Account**

Jurisdictions are required to establish a separate account, or sub-account (line item), and deposit all Measure M LR revenues, interest earnings received and other income earned (such as fare revenues, revenue from advertising, etc.) in that account.

## **Pooling of Funds**

Metro will allow Jurisdiction's to pool Measure M LR funds in order to obtain maximum return on investments. Such investment earnings must be reported and expended consistent with these guidelines. As in fund exchanges or transfers, Jurisdictions involved in such arrangement should keep adequate records of such transactions in order to allow for subsequent audits.

## <u>Unexpended Project Funds</u>

All unexpended project funds remaining upon completion of an approved project must be reprogrammed.

#### Reimbursement

Measure M LR funds may be used to advance a project which will subsequently be reimbursed by federal, state, or local grant funding, or private funds, if the project itself is eligible under these guidelines. The reimbursement must be returned to the Measure M LR account.

A jurisdiction may advance an approved Measure M LR project using City/County funds, to be subsequently reimbursed by Measure M LR funds.

#### Fund Exchange: Trade, Loan, Gift

Jurisdictions involved with fund exchanges are required to obtain Metro approval and keep all related documents on file.

- 1. Trading of Measure M LR funds are restricted to other dedicated transportation funds/revenues (except for Proposition C funds which are not allowed).
- 2. Jurisdictions may arrange a mutually acceptable temporary transfer or loan from one Jurisdiction to another in order to meet short-term project financing needs while allowing for multi-year payback to the lead agency. These loans are to be made on terms to be negotiated between the involved parties. The participating Jurisdictions are held mutually responsible for ensuring that the end use of Measure M is for statutorily allowed purposes.
- 3. Jurisdictions can gift its Measure M LR funds to another Jurisdiction for the implementation of a mutual project, providing that the funds are used for eligible transportation purposes as listed herein. Jurisdictions giving the funds away cannot accept an exchange or gift of any kind in return.

See Attachment F for a sample Fund Exchange Agreement.

#### Bonding

Jurisdictions may issue bonds against Measure M LR Revenue. See Attachment G for bonding requirements.

#### LAPSING REQUIREMENT

Measure M LR funds have five (5) years to be expended. Funds must be expended within five years of the last day of the fiscal year in which funds were originally allocated or received. For example: funds received in FY 2017-18 are required to be expended by June 30, 2023. A First-In-First-Out (FIFO) method of calculation will be used to determine any lapsing of funds. The Measure M LR allocation, interest income and other income earned from LR projects (such as revenues from advertising) which are not expended within the allocated time, will consequently lapse, and be returned to Metro upon request, for reallocation to Jurisdictions on a per capita basis.

Metro will allow a time extension for Jurisdictions to reserve funds (see RESERVE/CARRYOVER REQUIREMENTS below).

#### RESERVE/CARRYOVER REQUIREMENTS

Jurisdictions, may set up a reserve fund account to obtain additional time (beyond the five year term limit) to expend funds. The reserve project will be accounted for in a separate account, or sub-account for audit purposes and lapse date calculation. The reserve fund process is as follows:

 The Jurisdiction must send a letter to Metro requesting a reserve fund along with project details, including an Expenditure Plan and justification and time continuance specific to the project for which the extension is needed.

- 2. Metro will determine if the extension is warranted. If the project qualifies, Metro will send an approval letter for the reserve.
- 3. The Jurisdiction will then be required to establish a separate account, or sub-account (line item), that can be audited.

However, if a Jurisdiction finds that the reserve fund project cannot be constructed for reasons beyond the Jurisdiction's control, the Jurisdiction may submit a request to Metro to reprogram the reserve. The Jurisdiction must indicate in writing the proposed use of the accumulated reserve funds to be reprogrammed, and receive written Metro approval. If the reserve funds are reprogrammed without the approval of Metro, Metro may request that the funds be paid back to Metro for reallocation to Jurisdictions on a per capita basis through the Measure M LR allocation process.

#### **AUDIT REQUIREMENTS**

A financial and compliance audit will be conducted annually as part of Metro's Consolidated Audit Program to verify adherence to the Measure M Guidelines. Audits will be performed in accordance with auditing standards generally accepted in the United States of America and the Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that the audit is planned and performed to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. The audit shall include examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. The audit shall also include review of internal control procedures, assessing the accounting principles used, as well as evaluation of the overall basic financial presentation.

It is the Jurisdictions' responsibility to maintain proper accounting records and documentation to facilitate the performance of the audit prescribed in these guidelines. This includes proper controls that administrative charges are adequately supported (timesheets, payroll registers, labor distribution reports and other related documentation). Jurisdictions are required to retain LR records for at least four years following the year of allocation and be able to provide trial balances, financial statements, worksheets and other documentation required by the auditor. Jurisdictions are advised that they can be held accountable for excess audit costs arising from poor cooperation and inaccurate accounting records that would cause delays in the completion of the required audits.

Note: Jurisdictions are required to expend their Measure M LR funds for transportation purposes, as defined by these guidelines. Any Jurisdiction that violates this provision must fully reimburse the LR Measure M fund, including interest thereon, for the misspent funds and may be deemed ineligible to receive Measure M LR funds for a period of three (3) years.

#### Financial and Compliance Provisions

The Measure M LR Audits shall include, but not limited to, verification of adherence to the following financial and compliance provisions of this guidelines:

Audit Area	Non-Compliance Penalty (for failure to comply with Audit Area)
Measure M LR funds were expended for transportation purposes (as defined by the Measure M LR Guidelines)	Reimbursement to the LR fund of unsupported expenditures, and possible suspension of disbursements for three (3) years. The suspended funds will be reallocated to Jurisdictions on a per capita basis
Assurances and Understandings (fully executed agreement)	Suspension of disbursements until compliance
Accounts and records have established a separate operating Measure M Local Transportation Assistance Account for LR purposes.	Suspension of disbursements until compliance
Verification of revenues received	Suspension of disbursements until

including allocations, project generated compliance revenues, interest income properly credited to Measure M account Verification that funds were expended with Metro's approval Jurisdiction will be required to reimburse its LR account Verification that funds were not substituted for property tax and are in Jurisdiction will be required to reimburse compliance with the MOE its LR account (Auditors will measure MOE compliance globally, not project by project) Verification that the funds are expended within five (5) years from the last day of Lapsed funds will be returned to Metro for the fiscal year in which funds were reallocation to Jurisdictions on a population originally allocated or received (unless an basis approved reserve fund has been established). See page 98. Verification that administrative expenditures did not exceed 20% of the total annual LR expenditures. Jurisdictions will be required to reimburse their LR account for the amount over the 20% cap. Verification that the Expenditure Plan was submitted on or before August 1<sup>st</sup> at the beginning of the new fiscal year. Audit exception. Verification that the Annual Expenditure Report was submitted on or before October 15<sup>th</sup> following the end of the

prior fiscal year. Audit Exception. Where funds expended are reimbursable by other grants or fund sources, verification that the reimbursement is credited to the Local Return account upon receipt of reimbursement. Audit exception and reimbursement Where Measure M funds were given, received must be returned to the LR loaned or exchanged by one Jurisdiction account to another, verification that the receiving Jurisdiction has credited its LR account with the funds received. Where a capital reserve has been granted, verification that a separate account for the capital reserve is Audit exception and reimbursement of affected funds to the LR account. established, and current status is reported in the Expenditure Plan Audit exception.

#### **Audit Deliverables**

The auditor shall submit to the Jurisdictions and to Metro a Comprehensive Annual Report of Measure M LR funds no later than March 31<sup>st</sup> following the end of fiscal year. The report must, at the minimum, contain the following:

- Audited Financial Statements Balance Sheet, Statement of Revenues and Expenditures and Changes in Fund Balances.
- Compliance Report, Summary of Exceptions, if any, and ensuing recommendations.
- Supplemental Schedules Capital Reserves, if any; Schedule of Detailed Project Expenditures; and Capital Assets.

#### Suspension or Revocation

Jurisdictions are expected to take corrective action in response to the LR financial and compliance audit. Notwithstanding the provisions of these guidelines, Metro reserves the right to suspend or revoke allocation to Jurisdictions that may be found to be in gross violation of these guidelines, or repeatedly committing violations, or refusing to take corrective measures.

#### **MEASURE M RECOGNITION**

All jurisdictions are encouraged to recognize projects and services that are funded using Measure M funds. Examples may include websites, car cards, schedules, other promotions and marketing materials. This will be left to the discretion of each jurisdiction.

#### **REVISIONS TO PROGRAM GUIDELINES**

These guidelines shall be reviewed by a Working Group of LR jurisdictions at least every five years. Any revisions to these program guidelines shall be approved by the Metro Board of Directors.



#### **ATTACHMENTS**

Note: currently under development and not included in this draft

- 3% Local Contribution to Major Transit Projects Guidelines A.
- Assurances and Understandings (Sample) В.
- Form M-One (Sample) C.
- Form M-Two (Sample) D.
- Recreational Transit Form (Sample) E.
- F. Fund Exchange Agreement (Sample)
- G. Bonding



## **APPENDIX A: POTENTIAL 3% JURISDICTIONS BY MAJOR TRANSIT PROJECT**

Measure M Transit Project	City – Station Location
Crenshaw Light Rail Northern Ext to West Hollywood (LRT)	City of Los Angeles
Crenshaw Light Rail Northern Ext to West Hollywood (LRT)	City of Los Angeles
Crenshaw Light Rail Northern Ext to West Hollywood (LRT)	West Hollywood
East San Fernando Valley Transit Corridor (LRT)	City of Los Angeles
East San Fernando Valley Transit Corridor (LRT)	San Fernando
Gold Line Foothill Extension to Claremont Phase 2B (LRT)	Pomona
Gold Line Foothill Extension to Claremont Phase 2B (LRT)	Glendora
Gold Line Foothill Extension to Claremont Phase 2B (LRT)	San Dimas
Gold Line Foothill Extension to Claremont Phase 2B (LRT)	La Verne
Gold Line Foothill Extension to Claremont Phase 2B (LRT)	Claremont
Green Line to Norwalk Metrolink Station (LRT)	Norwalk/Santa Fe Springs
Green Line to Norwalk Metrolink Station (LRT)	Norwalk
Lincoln Blvd LRT	Los Angeles County/City of Los Angeles
Lincoln Blvd LRT	Inglewood
Lincoln Blvd LRT	City of Los Angeles
Lincoln Blvd LRT	City of Los Angeles
Lincoln Blvd LRT	City of Los Angeles
Lincoln Blvd LRT	Santa Monica
Gold Line Eastside Phase II [SR-60]	Montebello/Monterey Park
Gold Line Eastside Phase II [SR-60]	Los Angeles County/Monterey Park
Gold Line Eastside Phase II [SR-60]	Los Angeles County
Gold Line Eastside Phase II [SR-60]	Monterey Park
Gold Line Eastside Phase II [SR-60]	South El Monte
Gold Line Eastside Phase II [SR-60]	Los Angeles County
Gold Line Eastside Phase II [SR-60]	Montebello
Gold Line Eastside Phase II [SR-60]	Rosemead
Gold Line Eastside Phase II [SR-60]	Los Angeles County
Gold Line Eastside Phase II [Washington Blvd]	Montebello/Monterey Park
Gold Line Eastside Phase II [Washington Blvd]	Los Angeles County/Monterey Park
Gold Line Eastside Phase II [Washington Blvd]	Los Angeles County/Whittier
Gold Line Eastside Phase II [Washington Blvd]	Los Angeles County/Santa Fe Springs
Gold Line Eastside Phase II [Washington Blvd]	Los Angeles County
Gold Line Eastside Phase II [Washington Blvd]	Pico Rivera
Gold Line Eastside Phase II [Washington Blvd]	Whittier
Gold Line Eastside Phase II [Washington Blvd]	Montebello
Gold Line Eastside Phase II [Washington Blvd]	Commerce
Gold Line Eastside Phase II [Washington Blvd]	Montebello

Metro Gold Line Eastside Phase II [Washington Blvd]	Los Angeles County
Metro Gold Line Eastside Phase II [Washington Blvd]	Santa Fe Springs
Metro Gold Line Eastside Phase II [Washington Blvd]	Los Angeles County
Orange Line Conversion to Light Rail (LRT)	City of Los Angeles
Sepulveda Pass Corridor - Westwood to LAX (HRT)	City of Los Angeles
Sepulveda Pass Corridor - Westwood to LAX (HRT)	City of Los Angeles
Sepulveda Pass Corridor - Westwood to LAX (HRT)	Culver City
Sepulveda Pass Corridor - Westwood to LAX (HRT)	City of Los Angeles
Sepulveda Pass Corridor - Westwood to LAX (HRT)	Culver City
Sepulveda Pass Transit Corridor (HRT)	City of Los Angeles
So Bay Green Line Ext to Torrance Transit Cen/Crenshaw Blvd	Torrance/Redondo Beach
	(Harbor Subdvsn 182-190 St)
So Bay Green Line Ext to Torrance Transit Cen/Crenshaw Blvd	Torrance
So Bay Green Line Ext to Torrance Transit Cen/Crenshaw Blvd	Lawndale
So Bay Green Line Ext to Torrance Transit Cen/Crenshaw Blvd	Redondo Beach
So Bay Green Line Ext to Torrance Transit Cen/Crenshaw Blvd	Redondo Beach
Transit Connector Orange/Red Line to Gold Line (LRT)	Glendale
Transit Connector Orange/Red Line to Gold Line (LRT)	Burbank
Transit Connector Orange/Red Line to Gold Line (LRT)	City of Los Angeles
Transit Connector Orange/Red Line to Gold Line (LRT)	Pasadena
Vermont Transit Corridor (HRT)	Los Angeles County/City of Los
	Angeles
Vermont Transit Corridor (HRT)	City of Los Angeles
West Santa Ana Transit Corridor (Gardendale to Downtown)	Huntington Park/Vernon
West Santa Ana Transit Corridor (Gardendale to Downtown)	South Gate/Cudahy; Metro ROW
West Santa Ana Transit Corridor (Gardendale to Downtown)	Huntington Park/Cudahy; Metro ROW
West Santa Ana Transit Corridor (Gardendale to Downtown)	Huntington Park/Bell
West Santa Ana Transit Corridor (Gardendale to Downtown)	South Gate
West Santa Ana Transit Corridor (Gardendale to Downtown)	Huntington Park
West Santa Ana Transit Corridor (Gardendale to Downtown)	Huntington Park
West Santa Ana Transit Corridor (Gardendale to Downtown)	Huntington Park
West Santa Ana Transit Corridor (Gardendale to Downtown)	Los Angeles County
West Santa Ana Transit Corridor (Gardendale to Downtown)	City of Los Angeles
West Santa Ana Transit Corridor (Gardendale to Downtown)	Bell
West Santa Ana Transit Corridor (Gardendale to Downtown)	Downey
West Santa Ana Transit Corridor (Gardendale to Downtown)	South Gate/Downey
West Santa Ana Transit Corridor (Pioneer to Gardendale)	Bellflower
West Santa Ana Transit Corridor (Pioneer to Gardendale)	South Gate
West Santa Ana Transit Corridor (Pioneer to Gardendale)	Paramount
West Santa Ana Transit Corridor (Pioneer to Gardendale)	Cerritos
West Santa Ana Transit Corridor (Pioneer to Gardendale)	Artesia
Westside Purple Line Ext to Westwood/VA Hospital (Section 3)	City of Los Angeles
Westside Purple Line Ext to Westwood/VA Hospital (Section 3)	Los Angeles County
(333,000)	<u> </u>



#### **APPENDIX B: ATTACHMENT A**

Note: The program outlined below will be formally brought to the Board of Directors for approval in May 2017, prior to Board approval of the Measure M guidelines.

# Measure M – Metro Discounts for Seniors and Students Summary Description of Low Income Fare Subsidy Program

#### **BACKGROUND**

As required by the Measure M Ordinance and further described in the Measure M Guidelines for the 2% program (ADA Paratransit for the Disabled; Metro Discounts for Seniors and Students), a maximum of 25% of the revenues generated by this program shall be allocated to fare discounts for seniors and students. This document outlines the provisions for the use of these funds.

#### Current Fare Discounts Offered to Seniors and Students

Within Metro's existing fare structure, there are a wide variety of discounted fare products available to seniors, K-12 students, and college/vocational students. The total effective subsidy for all reduced fare products and Metro fare subsidies currently offered is over \$100M annually. By contrast, Measure M is expected to generate \$4M annually for this purpose—an overall subsidy increase of less than 5%.

#### Leveraging Measure M to Benefit Low Income Seniors and Students

In order to best utilize the Measure M monies available for senior and student discounts, these limited funds will be directed toward fare discounts for low income seniors and low income students. With the fare subsidy program described below, Metro is aiming to maximize the impact of the Measure M 2% program by providing fare subsidy benefits to the senior and student transit riders who need it most.

#### LOW INCOME FARE SUBSIDY PROGRAM

This revised fare subsidy program focused on low income riders in Los Angeles County will build upon the successes and lessons learned of the current fare subsidy programs – Immediate Needs Transportation Program (INTP) and Rider Relief Transportation Program (RRTP). The program will utilize funds from the existing programs and the additional Measure M revenues to offer additional subsidies to program participants, with a total estimated FY18 budget of \$14M - \$5M from INTP, \$5M from RRTP, and a projected \$4M in new sales tax revenue from Measure M.

The program will combine and increase benefits provided separately by each program today, while improving the customer's experience in applying for and utilizing program

benefits. Projected efficiencies under the new program together with additional funds from Measure M will fund the expansion of subsidies to program participants, allowing Metro to provide more benefits to more riders. Key elements of the new program are summarized in the following table.

Eligibility	Low income per LA County Poverty Guidelines
	Annual determination of eligibility
Subsidy	<ul> <li>Regular Riders - \$18 to \$24 pass subsidy</li> </ul>
	<ul> <li>Reduced Fare - \$8 to \$12 pass subsidy, with potential</li> </ul>
	variability by rider type to provide a more equitable discount
	<ul> <li>Introduction of a ride benefit (i.e. 10 to 20 rides per month)</li> </ul>
	Note: subsidy levels are currently under evaluation
Annual Budget	<ul> <li>\$10M from existing RRTP and INTP budgets</li> </ul>
	<ul> <li>An estimated additional \$4M from Measure M in FY18</li> </ul>
TAP Integration	<ul> <li>Program benefits available through TAP card</li> </ul>
	<ul> <li>Convenience of purchasing discounted fares through the</li> </ul>
	entire TAP vendor network and taptogo.net

Details on the new program, including comparison with the current fare subsidy programs, are described in further detail below.

- Consolidation of Transit Benefits for Individuals RRTP provides a discount off a weekly or monthly pass while the INTP provides tokens for individual trips. Individuals may not participate in both programs so must choose to register in one or the other, receiving either the pass discount or tokens. The revised program will allow participants to choose which benefit meets their needs each month. Further, very few types of trips or trip purposes qualify for tokens under the INTP program. The revised program will no longer consider trip purpose, making all trips made using transit eligible.
- Increased Subsidy Amount RRTP provides \$10 off a full-fare pass, and \$6 off a reduced fare (senior/disabled, college/vocational, or student) pass. INTP provides an average of 10 tokens (rides) per person per month. Under the new program, pass discounts will increase to \$X and \$Y. The ride benefit will increase to Z rides.
- Simplify Participant Eligibility Process Customers are required to appear in person twice a year for RRTP coupon distribution, and monthly for INTP token allocation. Under the revised program, participant eligibility will be determined once per year at any time during the year to allow the customer to receive benefits for twelve consecutive months.

- <u>TAP Integration</u>

   Today subsidies are provided in the form of paper coupons
  (RRTP) and tokens (INTP). When fully implemented, the new program will
  provide participant benefits through a customer's enrolled TAP card, streamlining
  and improving the experience for customers, agencies, vendors, and Metro staff.
- New TAP Ride-Based Option Tying customer benefits to a TAP card allows for a new ride fare product to replace the tokens issued under the INTP today.
   Under the revised program, the customer can choose either a discounted pass product or the TAP rides each month. This enhancement will allow the customer to receive full benefit of the Metro two hour transfer that is not supportable with the tokens used today.
- Convenient Access to Program Benefits Customers will be able to utilize taptogo.net as well as the entire TAP vendor network for redeeming their pass or ride benefits under the revised program.
- Refocused Taxi Element The taxi element of the revised program will focus on agencies rather than individuals, and on specific critical trip purposes. Today, individuals may receive taxi coupons from participating agencies that can be utilized at any time and for any reason. The new program will provide access to taxi services to approved agencies/organizations like hospitals and shelters to call upon on behalf of their members to provide trips categorized by mobility limitations, urgency, or safety. A member's enrollment in the transit subsidy element of the new program will not prevent them from receiving taxi services initiated by an agency on their behalf.

#### IMPLEMENTATION TIMELINE

The new Low Income Fare Subsidy program will be presented to the Metro Board for consideration in May 2017. If adopted, the implementation of the new program is anticipated to occur in two phases beginning in January 2018. The first phase will consist of program policy changes that can be implemented without TAP enhancements/modifications including increases to subsidy levels and taxi service provision, culminating in the issuance of an RFP in FY19 for new third party administrators. The second phase will incorporate the remaining TAP program elements and will also begin in January 2018 but will take longer to implement as improvements to the TAP vendor network are rolled out countywide.

#### ATTACHMENT B

#### 20% Transit Operations Process & Working Group

The following Measure M Program Guidelines for 20% Transit Operations are the result of consensus achieved through meetings of the Measure M Transit Operations Working Group. A formal letter from Metro's Chief Executive Officer requesting volunteers for participation in the Working Group was sent out to the General Managers of all eligible and included transit operators in December 2016.

The Working Group was established and convened in January 2017, with the final Working Group meeting held on January 25, 2017. The draft guidelines that were agreed upon by the Working Group members were then forwarded to Metro Operations for input and comment. We believe the resulting draft guidelines have been adequately evaluated by the appropriate stakeholders and affected Metro departments and are therefore ready for external review.

#### Measure M Transit Operations Working Group Membership

Name	Agency	Subregion	
Len Engel			
Judy Fry	Antelope Valley Transit Authority	North County	
Norm Hickling			
Art Ida	Culver City Bus Lines	Westside	
Michelle Caldwell	Foothill Transit	San Gabriel Valley	
Ernie Crespo	Gardena Municipal Bus Line (G-Trans)	South Bay	
Dana Pynn	Long Beach Transit	Gateway	
Martha		Central City	
D'Andrea Nora Chin	Los Angeles Department of Transportation	San Fernando	
		South Bay	
		Westside	
Jim Parker	Norwalk Transit	Gateway	
Joyce Rooney	Redondo (Beach Cities) Transit	South Bay	
David Feinberg	Santa Monica Big Blue Bus	Westside	

Eric O'Connor		
James Lee	Torrance Transit	South Bay
Manijeh Ahmadi		
Nalini Ahuja		
Rufus Cayetano	Metro	N/A - Los Angeles
Chris Gallanes	110010	County
Tim Mengle		
Michelle Navarro		

Note: For each transit agency, only one vote was allowed in discussions regardless of the count of representatives.

#### 17% Local Return Process & Working Group

The following Measure M Program Guidelines for 17% Local Return are the result of the discussions held during meetings of the Measure M Local Return Working Group. A formal letter from Metro's Chief Executive Officer requesting volunteers for participation in the Working Group was sent out to all Los Angeles County jurisdictions and the County of Los Angeles in December 2016.

The Working Group was established and convened in January 2017, with the final Working Group meeting held on March 2, 2017. At the time of the last meeting, consensus was achieved on all provisions in the attached draft guidelines, except for the specific terms of allocation to the jurisdictions of Los Angeles County. Three scenarios were identified by the Working Group, minimums to be provided at the sub-regional level, incorporation of an employment-based measure, and minimum allocations ranging from \$100,000 to \$300,000 per jurisdiction. A majority of the Working Group members were in favor of the concept of a minimum allocation to each jurisdiction.

After evaluation of several scenarios, Metro is recommending:

Minimum allocation of \$100,000 per jurisdiction, reflecting a 0.43% contribution from donor cities to 8 small cities in year 1. Dollar impact would be highest for City of Los Angeles at \$230,873 and County of Los Angeles at \$60,253.

### Measure M Local Return Working Group Membership

Name	Jurisdiction	Subregion
Audra McDonald	City of Avalon	Gateway
Aaron Kunz	City of Beverly Hills	Westside
Beverly Wong	City of Burbank	Arroyo Verdugo
Benjamin Chan	City of Calabasas	Las Virgines/Malibu
Rebecca Scott	City of Cerritos	Gateway
Mohammad Mostahkami	City of Downey	Gateway
Kristen Petersen	City of Duarte	San Gabriel Valley
Elaine Jeng	City of El Monte	San Gabriel Valley
Greg Carpenter	City of El Segundo	South Bay
Kathryn Engle	City of Glendale	Arroyo Verdugo
La Shawn Butler	City of Glendora	San Gabriel Valley
Andrew Brozyna	City of Hermosa Beach	South Bay
Alex Gonzalez	City of Industry	San Gabriel Valley
Judy Quinonez	City of La Mirada	Gateway
Sonia Southwell	City of Lakewood	Gateway
Abraham Bandegan	City of Long Beach	Gateway
		Central City
		San Fernando
		South Bay
Carlos Rios	City of Los Angeles	Westside
Buffy Bullis	City of Monrovia	San Gabriel Valley
Brian Kuhn	City of Palmdale	North County
Sebastian Hernandez	City of Pasadena	Arroyo Verdugo
Rene Guerrero	City of Pomona	San Gabriel Valley
Natalie Chan	City of Rancho Palos Verdes	South Bay
Joyce Rooney	City of Redondo Beach	South Bay

Daniel Wall	City of San Marino	San Gabriel Valley
Jason Smiko	City of Santa Clarita	North County
Joe Barrios	City of Santa Fe Springs	Gateway
Francie Stefan	City of Santa Monica	Westside
Charlie Honeycutt	City of Signal Hill	Gateway
Jacquelyn Ascosta	City of South Gate	Gateway
Claudia Arellano	City of Vernon	Gateway
Joanna Hankamer	City of West Hollywood	Westside
Mary Reyes	LA County DPW	All Subregions
Nalini Ahuja		
Kelly Hines	Metro	N/A - Los Angeles County
Tim Mengle		, , , , , , , , , , , , , , , , , , , ,
Susan Richan		

Measure M Draft Guidelines

Executive Management Committee

March 16, 2017



## Introduction

### Measure M is Distinct from Measure R:

- Measure M is more comprehensive & complex
- No sunset
- Increased oversight and evaluation mechanisms

### Therefore, these Guidelines must:

- Reinforce fiduciary responsibility first and foremost
- Provide guidance framework for <u>all</u> aspects of Measure M, not just where guidance specifically indicated
- Use lessons learned from Measure R



## Measure M Direction

Metro is not here to escrow funds.

Metro is here to manage dollars to deliver projects and programs.



## **Fiduciary Responsibility**

Responsible funds management is imperative to deliver projects as promised.

## **Three Core Principles:**

- Timely Use of Funds
- Cashflow
- Multi-Year Funds Partnering & Related Toolbox



## Timely Use of Funds

## **Project Readiness:**

 Demonstrate you are "ready to go" before locking down funds

## **Lapsing Policy:**

If money is not being used, reprogrammed to maximize delivery



## **Cashflow Management**

Responsible funds management also means moving projects based on fund availability.

## As part of that we address the following:

- "Shovel Ready" preparedness to move faster
- Cost Containment maintain integrity of Measure M Commitments
- Comprehensive Assessments & Amendments discipline in addressing changes
- Debt Policy & Contingency Funds managing alignment of need & time
- 3% Local Contribution improve on Measure R

Metro

## **Example: 3% Local Contribution**

- Definition includes "Walk-shed" of ½ mile from station;
- Eligible funds include Agency funds, Local Return, or Subregional Multi-year Program Funds;
- 30% Design Determines Local Contribution;
- Active Transportation Capital Improvements must be consistent with Metro design and policy; and
- Opt out for up to 15 Years of Local Return, withheld if no agreement by bid award\*.



\*Award of any construction bid contract within jurisdiction border.

## Multi-Year Subregional Programs (MSP)

MSP balances flexibility with Measure M goals. Flexibility exists within the following parameters:

- Developed from Mobility Matrix
- Meet Guideline definitions
- Remain within Expenditure Plan program funding\*, which includes ability of Subregions to borrow from their own multi-year program funding

However, must meet Timely Use of Funds requirements.



\*Based on Cashflow and Project Readiness provisions.

## Multi-Year Subregional Programs (MSP) cont'd.

Metro will create a MSP Toolbox in anticipation of requests for managing resource timing, within and across subregional programs.

Supplemental Fund Provision: Flexibility maximized when MSP project funding remains within local and subregional sources; requests for other Metro funds/resources to supplement project needs will trigger application of additional Metro policies.

Metro

## **Competitive Funds**

Eligibility, technical criteria and competitive process will be further developed for the following capital areas:

- 2% ATP
- 2% Highway
- 2% Transit



# Operating, SGR & Regional Subsidies

# Half of Measure M funds go to LA County transit operators, cities, Access and Metro to improve mobility in Los Angeles

Local Return (17%)	Transit Ops (20%)
ADA Paratransit/ Metro Discounts Seniors & Students (2%)	Rail Operations (5%)
Regional Rail (1%)	State of Good Repair (2%)

- Guidelines were developed collaboratively with cities, transit operators and key stakeholders
- Measure R guidelines were used as the basis, incorporating new MM eligible uses and definitions
- New reporting requirements were included to satisfy Oversight Committee



# Key areas to highlight

Measure M	Key Area	Discussion
Local Return	Method of Allocation	<ul> <li>Proposal is to move forward with minimum allocation of \$100K per jurisdiction</li> <li>Impact of reallocation: Est. \$585K</li> <li>City of LA: Est. \$230K and County of LA: Est. \$60K</li> </ul>
ADA Paratransit/Metro Discounts for Seniors & Students	Two distinct uses	<ul> <li>Comprehensive low-income program that combines our current fare subsidy programs</li> <li>Add to the \$100M in discounts in our fare structure</li> <li>Low-income program will be brought separately for Board approval</li> </ul>
Regional Rail	Performance Measures	<ul> <li>Ordinance requires performance criteria to increase % allocation in FY39 from 1% to 2%</li> <li>Service quality, safety, cost containment and investment measures</li> <li>Continue discussions with Metrolink</li> </ul>



## **Evolving Process**

Several areas require further procedural development and/or technical criteria.

Tax Oversight Committee: Guidelines provide framework for Committee review and reporting.

Metro Board has authority to adopt Guideline revisions consistent with assessment and amendment process to respond to changing circumstances.



## Staff Recommendation

Request that the Board authorize the release of the Draft Measure M Guidelines for public comment



# Questions?





#### **Board Report**

Los Angeles County
Metropolitan Transportation
Authority
One Gateway Plaza
3rd Floor Board Room
Los Angeles, CA

Agenda Number: 9.

PLANNING AND PROGRAMMING COMMITTEE MARCH 15, 2017

SUBJECT: BUS RAPID TRANSIT CORRIDOR STUDIES

ACTION: APPROVE STUDY FINDINGS AND APPROVE INITIATION OF ENVIRONMENTAL

**CLEARANCE** 

File #: 2016-0835, File Type: Project

#### RECOMMENDATION

#### CONSIDER:

- A. RECEIVING AND FILING update on **Vermont BRT Corridor Technical Study**;
- B. APPROVING the findings and recommendations from the **North Hollywood to Pasadena Bus Rapid Transit (BRT) Technical Study**;
- C. APPROVING advancement of the **North Hollywood to Pasadena BRT corridor into environmental review**; and
- D. APPROVING initiation of a technical study for the **North San Fernando Valley BRT Improvements Project preceding environmental review**.

#### **ISSUE**

In July and October 2014, Board motions were passed (Attachments A and B) directing staff to begin technical analysis on the Vermont Avenue and the North Hollywood to Pasadena corridors, which were both identified in the Los Angeles County Bus Rapid Transit and Street Design Improvement Study (CBRT) as strong candidates for BRT implementation. This report provides an update on Phase I of the Vermont BRT Corridor Technical Study. This report also presents the findings and recommendations from the North Hollywood to Pasadena BRT Technical Study and recommends that the corridor be advanced into environmental review. It also recommends the initiation of the North San Fernando Valley BRT Improvements Project.

#### DISCUSSION

#### Background

In July 2015, BRT staff formally kicked off the technical studies for the Vermont Avenue and the North

Hollywood to Pasadena corridors. The scope included a detailed review of the corridor environment, transit market(s) analysis, development of potential BRT concepts and routes/stations, sketch planning-level conceptual design, evaluation of system performance, forecasting of system benefits, and identification of environmental issues.

#### Vermont BRT Corridor

The Vermont Corridor, which extends approximately 12.5 miles from Hollywood Boulevard south to 120<sup>th</sup> Street, is the second busiest bus corridor in Los Angeles County, carrying over 45,000 weekday boardings. The bus service performs unevenly due primarily to challenges associated with operating in a congested, mixed traffic environment. The purpose of the study was to investigate opportunities to improve bus service through the implementation of BRT elements that have been proven in other settings to lower travel time, increase service reliability and enhance the customer experience. The study identified four initial BRT concepts, two of which appear to be promising in terms of improved passenger travel times, faster bus speeds, and increased ridership.

<u>Vermont Corridor Outreach</u> - A special Technical Advisory Committee (TAC) was established early in the study consisting of representatives from the City of Los Angeles' Department of Transportation (LADOT), Bureau of Engineering (LABOE), and Planning, and the County of Los Angeles Department of Public Works. The TAC met regularly to discuss project status, provide technical consultation, and receive feedback on concept definition, design issues, and potential resolutions.

Beginning in December 2015, staff initiated stakeholder outreach efforts through a briefing with elected officials and Board staff. Individual briefings were also offered and provided to representatives from the City of Los Angeles with jurisdiction over the Vermont Corridor. In January 2016, a round of stakeholder roundtable meetings were held on the corridor with invitees from local businesses, religious institutions, schools, hospitals, community/neighborhood groups, major cultural centers, neighborhood councils, and Chambers of Commerce. These briefings yielded valuable feedback that helped inform alternatives development and next steps.

In January and February 2017, staff held a final TAC meeting, elected officials and Board staff briefing, and an Open House for key targeted stakeholders to present and discuss the findings for the Vermont BRT study. Overall, there was strong agreement that BRT could greatly improve bus service along Vermont, but that it needed to consider future conversion to rail.

Measure M includes funding after FY 2067 for potential conversion to rail on the Vermont Corridor. In light of that circumstance, and coupled with the community's express interest to examine the potential for rail conversion, staff is proceeding with Phase II of the Vermont BRT Technical Study, which would evaluate how the BRT could be converted to rail in the future. Environmental review of the BRT would commence thereafter, informed by that effort. Phase II is expected to take approximately 12 months to complete; the Measure M expenditure plan lists the Vermont corridor with a groundbreadking date of 2024.

#### North Hollywood to Pasadena BRT Corridor

The North Hollywood to Pasadena study area extends approximately 16 miles from the North

Hollywood Metro Red/Orange Line Station to the Metro Gold Line in Pasadena. Of the 700,000 daily trips entering the study area, the overwhelming mode share is single occupant auto trips. Transit currently accounts for just 2% of corridor trips, despite the presence of Metro Rail connections at both ends of the corridor. Transit has been unable to capture a larger share of this travel market for several reasons. First and foremost, there is not a large captive transit market. To attract this choice rider, transit must be more competitive with the automobile in terms of door-to-door travel time, good transit access and passenger comfort/convenience. The existing transit service lacks convenient access to key activity centers and does not offer competitive travel times.

In addition, the existing transit service has a largely east-west orientation with limited access to the study area's biggest activity centers and employers. As a result, market penetration for transit has been low and the overall transportation system is imbalanced. The key challenge for the North Hollywood to Pasadena corridor is to design a premium transit service that captures more of the choice rider market by offering competitive travel times, better transit access and enhanced passenger comfort/convenience. Regional connectivity is also a key element, especially given that this is among the region's largest commuter sheds without a premium transit service.

As described in Attachment C, the study started with ten BRT route concepts. Based on extensive feedback received from corridor cities - Burbank, Glendale, Los Angeles and Pasadena - staff narrowed down routing options to two promising concepts, a street running concept and freeway running concept. The street running concept, which could be a side or center running BRT, would provide improved transit access to major activity centers south of SR-134 and Metro Rail connections at both ends. In the West segment, the most promising alignment is along Olive Avenue, although other arterials like Alameda Street and Magnolia Avenue remain under consideration. In the Center segment, there are two potential routing options via Brand Boulevard or Central Avenue. In the East segment, the route would continue via Colorado Boulevard with a couplet option along Green Street/Union Street.

The freeway running concept would travel via the SR-134 with fewer stops and a slightly shorter route. Under the freeway concept, the BRT could operate along the shoulder or the existing HOV lane and have in-freeway BRT stops/shelters. Although it may provide a faster travel time between North Hollywood and Pasadena, it would provide fewer connections to major activity centers along the corridor. A variation of this option includes a freeway alignment that provides access to the Hollywood Burbank Airport via the SR-134/I-5 freeways.

Both the street and freeway running concepts have merit and are viable concepts that have the potential to address the unmet travel needs in the study area. Projected corridor ridership could range from approximately 10,000 to 18,000 daily riders by 2035 dependent on the final alignment selected. Capital costs range from approximately \$274 to \$448 million for the street running concept and \$123 to \$246 million for the freeway running concept. More technical work needs to be done to finalize routing, stop locations, design configuration and operations. Staff recommends advancing both concepts into the environmental phase.

North Hollywood to Pasadena Corridor Outreach - Similar to Vermont, a special TAC was established early in the study consisting of representatives from the Cities of Burbank, Glendale, Pasadena and Los Angeles, as well as other key stakeholders such as Caltrans and the Hollywood Burbank Airport.

Staff also met individually, as needed, with the Cities of Burbank, Glendale, and Pasadena.

Beginning in December 2015, staff initiated stakeholder outreach efforts through a briefing with elected officials and Board staff. Staff also provided updates on the North Hollywood to Pasadena Corridor to the Arroyo-Verdugo Subcommittee, the City of Pasadena's Municipal Services Committee, the Burbank City Council, and Eagle Rock business stakeholders.

In January 2016, a round of stakeholder roundtable meetings were held in the corridor with invitees from local businesses, religious institutions, schools, hospitals, community/neighborhood groups, major cultural centers, neighborhood councils, and Chambers of Commerce. In January and February 2017, staff held a final TAC meeting, elected officials and Board staff briefing, and an Open House for key targeted stakeholders to present and discuss the findings for the North Hollywood to Pasadena BRT study.

Because Measure M includes funding after FY 2067 for potential conversion to rail on the North Hollywood to Pasadena Corridor, the study team notes that one of the alternatives being advanced-a freeway BRT alternative-- does not preclude future conversion to rail. Considerations for conversion can be incorporated into the environmental analysis scope. Overall, there was overwhelming support for advancing BRT into the next phase of study. Staff recommends moving forward with environmental review on the North Hollywood to Pasadena BRT Corridor. Immediately beginning the environmental review will help ensure that the Measure M schedule (groundbreaking date FY 2020) for this project is met.

North San Fernando Valley BRT Improvements

In June 2016, a Board motion was approved (Attachment D) directing staff to begin environmental planning work no later than six months after passage of Measure M. The purpose of this project is to provide a high-capacity east-west transit service in the North San Fernando Valley, especially service to California State University, Northridge (CSUN), ease traffic, meet the growing demand for transit in the San Fernando Valley, and contribute to the success of the countywide transit system by adding connectivity to a large population and significant trip generators, including CSUN and others. The environmental work will be preceded by a technical study exploring routing, stop locations and operations.

#### **DETERMINATION OF SAFETY IMPACT**

Approval of this item will not impact the safety of Metro's customers or employees.

#### FINANCIAL IMPACT

The FY 2016-17 budget includes \$1,071,146 in Cost Center 4240 (Regional Transit Planning), Project 405403 (Countywide BRT Program) to initiate Phase II of the Vermont BRT Technical Study and the environmental phase for the North Hollywood to Pasadena BRT Corridor and the North San Fernando Valley BRT Improvements project. Since work on the three corridors would be multiyear, it will be the responsibility of the cost center manager and Chief Planning Officer to budget funds in future years.

File #: 2016-0835, File Type: Project Agenda Number: 9.

#### Impact to Budget

The source of funds for this recommendation is Proposition A, C and TDA Administration funds which is not eligible for bus and rail operating and capital expenditures.

#### <u>ALTERNATIVES CONSIDERED</u>

The Board may decide not to approve advancing the North Hollywood to Pasadena BRT Corridor and the North San Fernando Valley BRT Improvements project to the next level of environmental review. This is not recommended as both corridors are included and funded in Measure M. Delaying the environmental analysis would jeopardize the ability to meet the Measure M schedule for project groundbreaking and opening dates.

#### **NEXT STEPS**

Should the Board choose to approve staff's recommendations, we will proceed immediately to procure consultant services for environmental reviews of the two corridors. Staff will keep the Board apprised of the three studies and return to the Board with final results. Staff will also move forward with staff recruitment requests, subject to necessary approvals in the FY18 budget, to accomplish the necessary development work on these three transit corridors.

Staff will also begin developing BRT branding and design guidelines/criteria to be considered when designing and implementing any type of BRT system. These guidelines/criteria will also include a methodology for evaluating the performance and benefits of a potential BRT corridor. The BRT system performance standards will assess how well a BRT corridor may be performing, identify actions for improving operating performance and efficiency, and highlight best practices and lessons learned. We anticipate this effort to take approximately nine months to complete.

#### **ATTACHMENTS**

Attachment A - July 24, 2014 Board Motion

Attachment B - October 16, 2014 Board Motion

Attachment C - North Hollywood to Pasadena BRT PowerPoint

Attachment D - June 23, 2016 Board Motion

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Phillip A. Washington Chief Executive Officer

#### MOTION BY DIRECTORS MICHAEL ANTONOVICH, ARA NAJARIAN, MARK RIDLEY-THOMAS AND ERIC GARCETTI

#### July 24, 2014

After several years of evaluation, MTA staff developed a list of eligible corridors for additional bus rapid transit (BRT) projects based on, among other things, ridership potential and net savings of operations funding. Two of the corridors hit upon unmet transit needs, which would greatly relieve congestion and link major transit centers.

The first corridor, Vermont Avenue, has long been recognized as one of the most congested streets in Los Angeles. According to MTA statistics, the Vermont Avenue corridor has among the most daily bus boardings in all of LA County. The bus system is unable to accommodate commuter demands without service improvements.

The second corridor between the North Hollywood Red/Orange Lines and the Pasadena Gold Line, by all accounts, has huge ridership potential and would connect the San Fernando and San Gabriel Valleys. Metro, in collaboration with Bob Hope Airport, is providing an important plane-to-train connection through improvements to the Metrolink Antelope Valley and Ventura County Lines. The Airport recently opened its Regional Intermodal Transit Center that provides seamless connectivity from trains to buses to planes. An additional connection through enhanced BRT is warranted to increase mobility.

I THEREFORE MOVE that the CEO direct staff to advance these projects and provide the Board with a report back in September on an implementation plan to include:

- A. Operations requirements
- B. Funding requirements
- C. Implementation timelines

#### I FURTHER MOVE that the CEO:

- A. Immediately initiate the hiring process for the Bus Rapid Transit planning position included in the Board-approved MTA Fiscal Year 2014-15 budget
- B. Dedicate additional staff to the aforementioned projects and the Countywide BRT Study as needed

#### MOTION BY DIRECTORS ARA NAJARIAN, GARCETTI AND ANTONOVICH

#### **Construction Committee**

October 16, 2014

At the July 24, 2014 board meeting, the MTA board approved moving both the Vermont Avenue BRT and the North Hollywood to Pasadena BRT to the environmental phase in preparation and anticipation of future funding. Board Chair, Mayor Garcetti, amended the motion to direct that both BRT's should be MTA's top priority for federal small starts funds.

At the board staff briefing this week, MTA staff stated that a consultant was being procured only for the Vermont Avenue BRT, in direct contrast to the board's direction that both BRT projects move forward in tandem to be positioned for small starts funding. To support this motion,

WE THEREFORE MOVE that the consultant procurement for BRT advancement be amended to include the North Hollywood to Pasadena BRT.

#### Metro



#### **Board Report**

Los Angeles County
Metropolitan Transportation
Authority
One Gateway Plaza
3rd Floor Board Room
Los Angeles, CA

File #:2016-0521, File Type:Motion / Motion Response

Agenda Number:

REGULAR BOARD MEETING JUNE 23, 2016

#### Motion by:

Directors Garcetti, Kuehl, Antonovich, Krekorian and Najarian as amended by Director Fasana

June 23, 2016

Relating to Item 49, File ID 2016-0319

North San Fernando Valley Transit Improvements

Over the past several years, MTA has studied adding various BRT routes throughout Los Angeles County. It is a priority for MTA to expand its BRT network.

High-capacity east-west transit service in the North San Fernando Valley, especially service California State University, Northridge (CSUN), will ease traffic and meet the growing demand for transit in the San Fernando Valley and will contribute to the success of the countywide transit system by adding connectivity to a large population and significant trip generators, including CSUN and others.

CSUN generates more than 200,000 weekly car trips in Los Angeles County. With over 41,000 students, CSUN has the most students of any California State University. Additionally, with the second highest number of students in the nation receiving need-based federal assistance, CSUN's student population is one that would benefit the most from improved transit service.

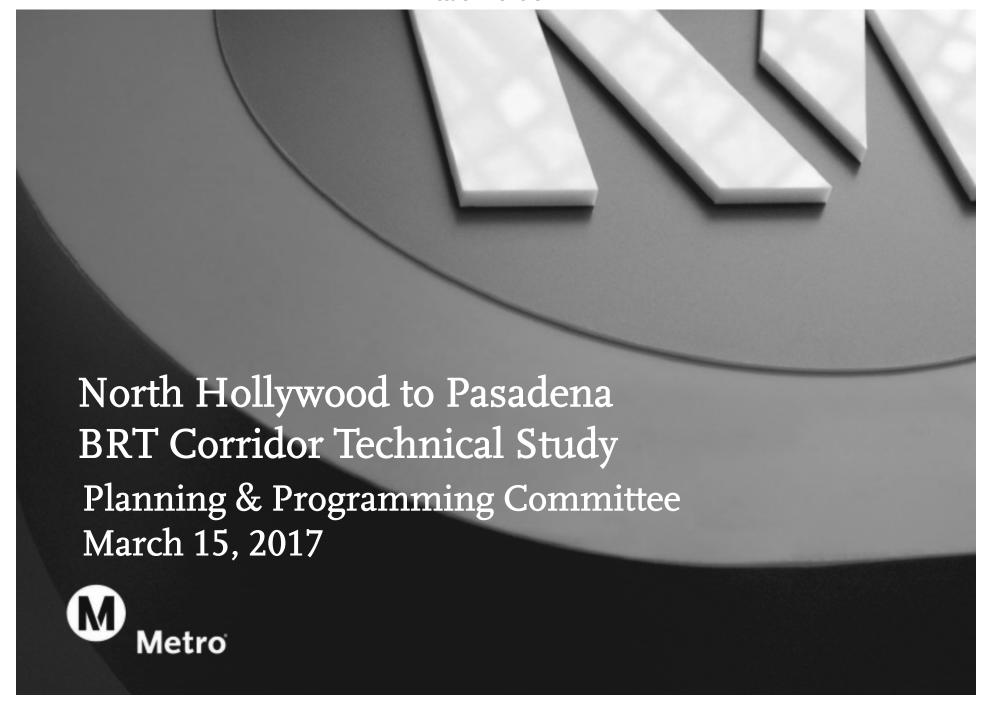
Currently, the only high-capacity east-west transit service in the San Fernando Valley is at the far south end of the Valley.

Throughout the Potential Ballot Measure public review process, San Fernando Valley stakeholders repeatedly raised the need for high-capacity transit in the North San Fernando Valley with service to CSUN.

MOTION by Garcetti, Kuehl, Antonovich, Krekorian and Najarian that the Board direct the CEO to add a new "Multi-Year Subregional Program" in the Los Angeles County Transportation Expenditure Plan named "North San Fernando Valley Bus Rapid Transit Improvements" and provide the following:

- A. Designate the "North San Fernando Valley Bus Rapid Transit Improvements" as a System Connectivity ("sc") sub-regional category;
- B. Funds for the North San Fernando Valley Bus Rapid Transit Improvements will be programmed from the System Connectivity portion of the Transit Construction subfund at \$180 million under the "Measure Funding 2015\$" for this program;
- C. A "Schedule of Funds Available" in Fiscal Year 2019 and an "Expected Opening Date" of Fiscal Year 2023;
- D. Designate the modal code for this program as a transit category, or "T";
- E. Add a footnote to state the following:
  - 1. This project will increase system connectivity in the North San Fernando Valley and the Metro transit system. Environmental planning work shall begin no later than six months after passage of Measure \_.
- F. Remove the North San Fernando Valley BRT project from footnote "m" (Line 39) as an eligible expenditure.

<u>FASANA AMENDMENT:</u> To provide equivalent funding <u>based on the original allocation of funding</u> (i.e. \$180 million <u>is 13% of such funding based on the San Fernando Valley's share)</u> to each of the other subregions to assure and maintain equitable funding.



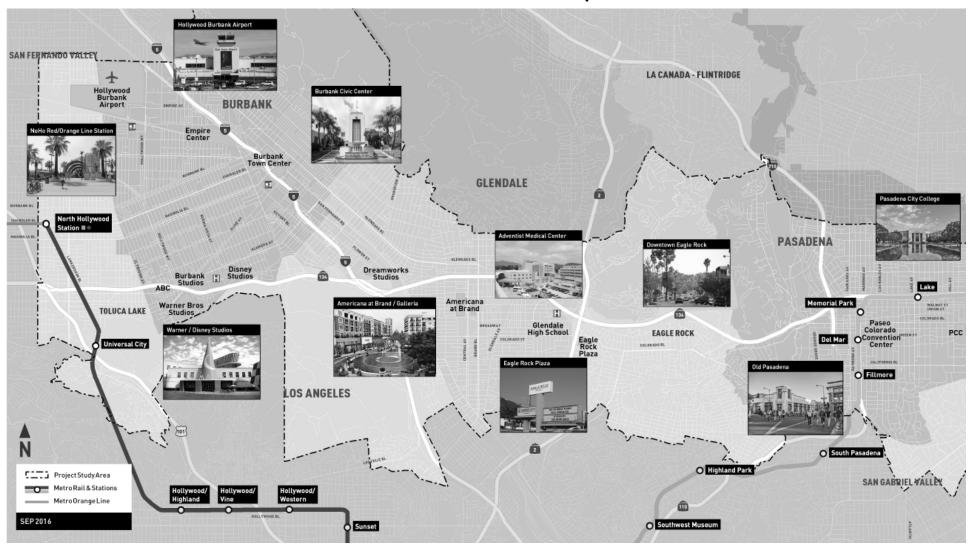
## Outline

- > Corridor Overview
- > Project Goals
- > Key Challenges
- > Preliminary BRT Concepts
- > Assessment of Preferred BRT Concepts
- > Key Findings

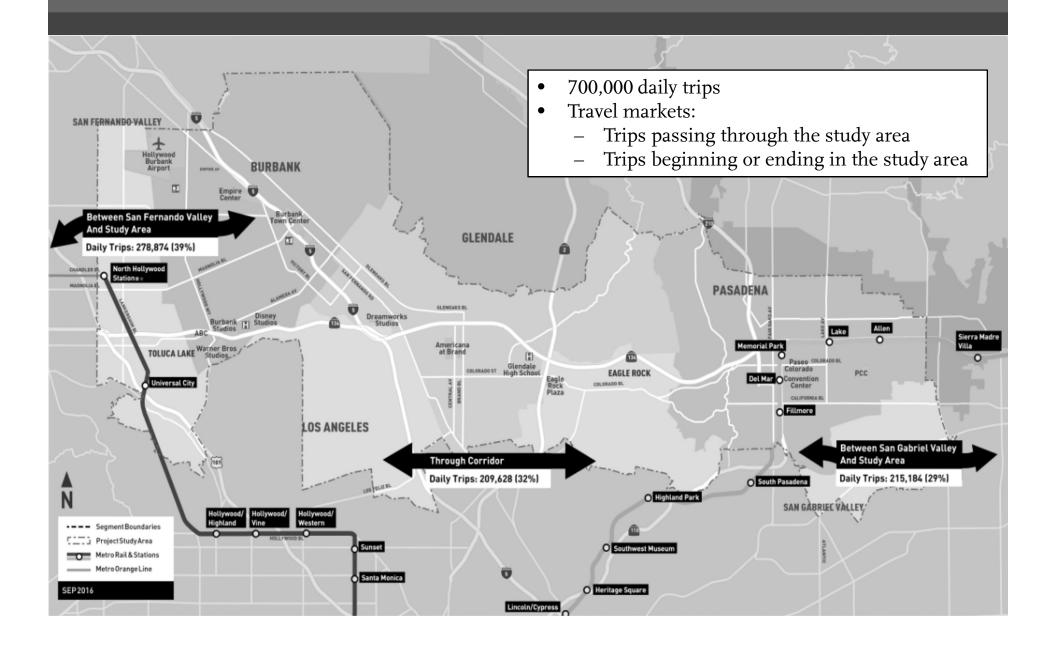


## North Hollywood to Pasadena Corridor Overview

### 16-mile corridor from North Hollywood to Pasadena



## There Are Two Distinct Travel Markets



# Key Challenge

- > Busy corridor with 700,000 daily trips
- > Trips are overwhelmingly single occupant auto trips
- > Transit carries just 2% of corridor trips
  - Lacks convenient access to key activity centers
  - Does not offer competitive travel times
- > Improved transit service is needed to help balance the overall transportation system in the corridor

The primary challenge is to attract more choice riders through a premium bus service that is more competitive with automobiles



# Five Project Goals

- > Design a premium transit service that is more competitive with auto travel to attract choice riders
- > Improve transit access to major activity centers and employment sites
- > Enhance connectivity to Metro and regional rail services
- > Provide improved passenger comfort and convenience
- > Support community plans and transit-oriented development goals



# **BRT Elements**



Running Ways



Stations & Stops



Vehicles



Fare Collection



Signal Priority/ Other Signal Improvements



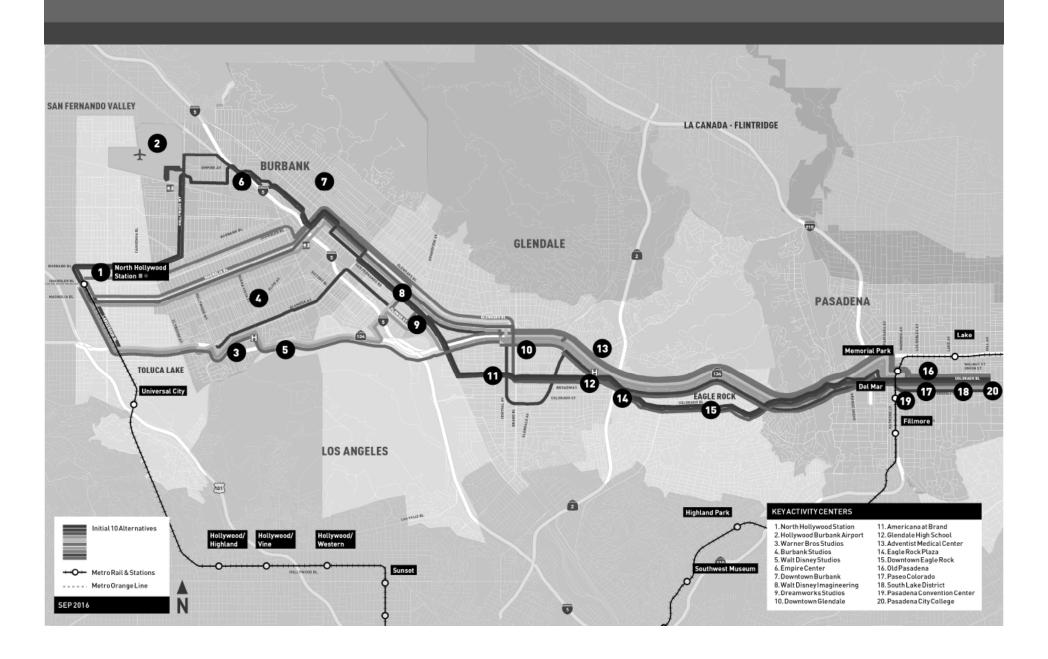
Branding & Image

# What Makes a Good BRT Alignment?

- > Serves key activity centers, employment centers, and other destinations
- > Improves connectivity to other transit services
- > Provides an enhanced customer experience
- > Improves transit travel times
- > Offers sufficient street widths to accommodate dedicated bus lanes



# The Process Started with 10 Alignment Concepts



# What We've Heard from the Corridor Cities

# City of Burbank

- > Concerned with loss of bike path on Chandler
- > Desire to minimize parking loss
- > Olive has sufficient ROW for BRT and least impact to parking

# City of Glendale

- > Desire to maintain parking on Brand
- > Potential for median running BRT on Glenoaks

# City of Pasadena

- > Any BRT station components on Colorado would need to be removable for annual Rose Parade
- > Other city projects may preclude implementation of dedicated bus lanes City of Los Angeles
  - > Provide transit access along Colorado through Eagle Rock

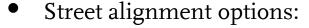


# Concept 1: Primary Street Alignment

Approximately 18 miles connecting the Metro Gold Line and Orange/Red Line via Colorado, Broadway, Brand, Glenoaks, Olive, and Lankershim

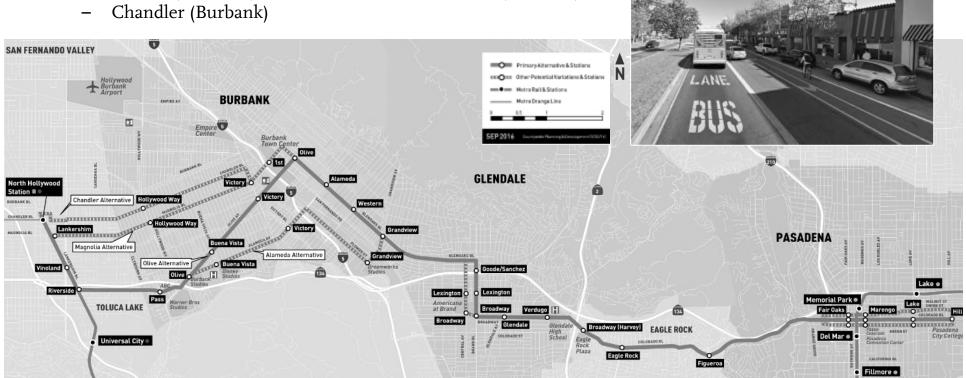
Alameda (Burbank)

Dedicated bus lanes along majority of alignment



Green/Union Couplet (Pasadena) – Magnolia (Burbank)

Central (Glendale)

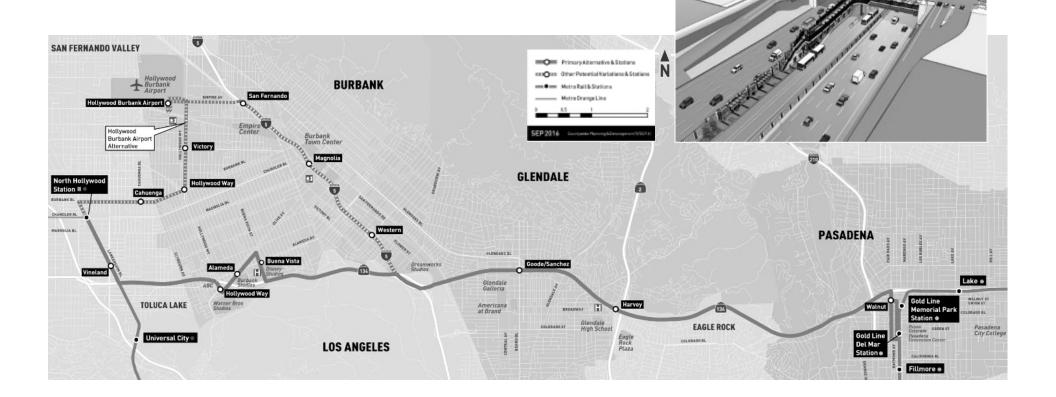


# Concept 2: Primary Freeway Alignment

 Approximately 16 miles of BRT connecting the Metro Gold Line and Red/Orange Line via SR-134

• Freeway alignment option: access to Burbank Airport via the

SR-134/I-5 Freeways



# Assessment of Preferred BRT Concepts

	Travel Time (minutes) (2035)	Ridership (2035)	Capital Cost (\$ Millions) (2016)	O&M Cost (Annual – \$ Millions) (2016)
Primary Street Running	77	18,000	\$274 - \$448	\$14
Primary Freeway Running	52	10,300	\$123 - \$246	\$10

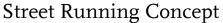
The Street Running Concept has the potential to attract more riders because it has more stations that serve key activity centers



# Key Findings

- > Substantial untapped transit market in the study area
- > A premium bus service has the potential to capture more choice riders
- > The Street Running and Freeway Running concepts serve different market segments
- > Both concepts are feasible BRT options to improve transit service and increase ridership in the study area







Freeway Running Concept





# **Board Report**

Los Angeles County
Metropolitan Transportation
Authority
One Gateway Plaza
3rd Floor Board Room
Los Angeles, CA

File #: 2016-0987, File Type: Resolution Agenda Number: 6.

FINANCE, BUDGET, AND AUDIT COMMITTEE PLANNING AND PROGRAMMING COMMITTEE MARCH 15, 2017

SUBJECT: CAP-AND-TRADE LOW CARBON TRANSIT OPERATIONS PROGRAM (LCTOP)

ACTION: APPROVE RESOLUTION FOR FISCAL YEAR 2016-17 LCTOP GRANT FUNDING

#### RECOMMENDATION

APPROVE the Resolution in Attachment A to:

- A. AUTHORIZE the Chief Executive Officer (CEO) or his designee to claim \$7,750,898 in fiscal year (FY) 2016-17 LCTOP grant funds for one year of Gold Line Foothill Extension Phase 2A operations and one year of Expo Line Phase 2 operations; and
- B. CERTIFY that Metro will comply with LCTOP Certification and Assurances and the Authorized Agent requirements, and authorize the CEO or his designee to execute all required documents and any amendments with the California Department of Transportation.

#### <u>ISSUE</u>

The California Department of Transportation (Caltrans) issued the FY 2016-17 guidelines for the LCTOP in December 2016. Agency claims for FY16-17 LCTOP grant funds are due to Caltrans on March 1, 2017. The grant package must include an adopted Board resolution that provides project information, and certifies that Metro will comply will all conditions and requirements set forth in the certifications and assurances, and authorized agent documents. Therefore, staff is seeking Board approval to submit the resolution contained in Attachment A.

#### DISCUSSION

Each year the State makes LCTOP grant funds available through the California Air Resource Board's Cap-and-Trade Program. In February, the State Controller's Office notified eligible agencies of FY 2016-17 fund allocation amounts, including \$7,750,898 apportioned to Metro. To claim the grant award, Metro must prepare a request describing the proposed transit expenditures that will be funded using the LCTOP allocation. The grant application package must include a Board resolution that: 1) authorizes the CEO or his designee to claim \$7,750,898 million in FY 2016-17 LCTOP funds; 2) identifies the projects to be funded with the LCTOP funds; and 3) authorizes the CEO or his designee to execute and amend all required LCTOP documents with Caltrans including the Certifications and

Assurances and Authorized Agent forms. As in FY 2015-16, staff is proposing to fund the operations of the Gold Line Foothill Extension Phase 2A and Expo Line Phase 2.

### **LCTOP Program Funding**

The LCTOP was created by California Senate Bill 862 to provide funding, on a formula basis, for operational or capital expansion projects to reduce greenhouse gas emissions and improve mobility, with a priority on serving disadvantaged communities. The grant funds are derived from California's Cap-and-Trade Program and are the result of quarterly auctions of emission credits for greenhouse gas emitters regulated under Assembly Bill AB32. Auction proceeds, known as the Greenhouse Gas Reduction Funds (Fund), are to be reinvested in various projects to further reduce emissions. In FY 2016 -17, \$34 million has been allocated to LCTOP statewide, one of 11 such programs, from the Fund.

Transit agencies receiving funds from the LCTOP shall submit expenditure proposals listing projects that meet any of the following criteria:

- Expenditures that directly enhance or expand transit service by supporting new or expanded bus or rail services, new or expanded water-borne transit or expanded intermodal transit facilities, and may include equipment acquisition, fueling, maintenance, and other costs to operate those services or facilities,
- Operational expenditures that increase transit mode share,
- Expenditures related to the purchase of zero-emission buses, including electric buses and the installation of the necessary equipment and infrastructure to operate and support zero emissions buses, and
- For agencies whose service area includes a Disadvantaged Community as identified in Section 39711 of the Health and Safety Code, 50% of total funds received shall be expended on projects or services that benefit the DAC.

#### Project Eligibility Criteria

All projects must be consistent with the project lead's most recently adopted short-range transit plan, regional plan, or publicly-adopted plan. For project leads in a Metropolitan Planning Organization area, projects must also be consistent with the Sustainable Communities Strategy. Additionally, capital projects must have a useful life not less than that typically required for capital assets pursuant to State General Obligation Law, with buses or rail rolling stock considered to have a useful life of two or more years. The LCTOP specifically requires documentation that each proposed project will achieve a reduction in greenhouse gas emissions.

Another significant goal of LCTOP is to maximize benefits to Disadvantaged Communities, requiring that transit agencies whose service areas include one or more such communities expend at least 50% of total funds received on projects that provide direct, meaningful, and assured benefit to them.

The California Environmental Protection Agency (CalEPA) has used an environmental health screening tool to delineate Disadvantaged Communities through a calculation based on environmental (especially air quality), socio-economic, and public health factors. Disadvantaged Communities, as defined, are disproportionately located in both Los Angeles County and the Central Valley, and notably less prevalent in other major metropolitan areas.

#### Metro-specific Considerations in Selecting LCTOP Projects

Staff developed the FY 2015-16 LCTOP funding recommendation with an eye toward LCTOP-eligible projects targeted to improve the balance between Metro's financial commitments and funding availability and has continued this focus on the FY 2016-17 LCTOP funding recommendation. As stated above, operations of new or expanded rail and bus services that reduce greenhouse gas emissions and provide benefits to disadvantaged communities are eligible for this fund source. Only the first few years of new service operations are eligible to be funded with LCTOP grants because the program goal is to help initiate new service. Therefore staff is recommending using this grant to partially fund another year's operation of Expo Phase 2 and Gold Line Foothill Extension services because these projects best meet the grant eligibility criteria at this point in time. In addition, programming the State grant funds to offset the cost of rail operations allows Metro to free up equal amounts of local funds for other projects.

#### **DETERMINATION OF SAFETY IMPACT**

The requested actions will have no impact on the safety of our customers or employees.

#### FINANCIAL IMPACT

Adoption of the LCTOP resolution and authorization of the CEO to execute the required documents to claim LCTOP funds would positively impact the agency's budget by making \$7,750,898 available to support the operation of Metro Rail service.

#### Impact to Budget

Claiming LCTOP funds will have a positive impact on the FY 2017 budget, as LCTOP funds will be disbursed to Metro in June 2017.

#### **ALTERNATIVES CONSIDERED**

The Board may choose not to approve the resolution in Attachment A. Staff does not recommend this alternative because it would risk loss of Metro's FY 2016-17 LCTOP fund allocation amount.

#### **NEXT STEPS**

- March 30, 2017: Metro submits allocation request to Caltrans.
- June 1, 2017: Caltrans and ARB approve list of projects and submit

to State Controller's Office

• June 30, 2017: State Controller's Office will release approved project amounts to recipients

### **ATTACHMENTS**

Attachment A - Resolution to Execute LCTOP Projects, Certifications and Assurances and, Authorized Agent Forms

Prepared by: Vince Lorenzo, Sr. Mgr., Transportation Planning, (213) 922-4320

Cosette Stark, DEO, Countywide Planning & Development, (213) 922-2822

Reviewed by: Therese W. McMillan, Chief Planning Officer, (213) 922-7077

Phillip A. Washington Chief Executive Officer

### **Los Angeles County Metropolitan Transportation Authority**

#### **Board Resolution**

Authorization for the Execution of the Low Carbon Transit Operations Program (LCTOP) Projects:

Metro Gold Line Foothill Extension Phase 2A Operations - \$5,977,936 Metro Expo Line Phase 2 Operations - \$1,772,962

and

### **LCTOP Certifications and Assurances and Authorized Agent Forms**

**WHEREAS,** the Los Angeles County Metropolitan Transportation Authority (Metro) is an eligible project sponsor and may receive state funding from the Low Carbon Transit Operations Program (LCTOP) now or sometime in the future for transit projects; and

**WHEREAS**, the statutes related to state-funded transit projects require a local or regional implementing agency to abide by various regulations; and

**WHEREAS**, Senate Bill 862 (2014) named the Department of Transportation (Department) as the administrative agency for the LCTOP; and

**WHEREAS**, the Department has developed guidelines for the purpose of administering and distributing LCTOP funds to eligible project sponsors (local agencies); and

WHEREAS, Metro wishes to implement the LCTOP projects listed above; and

WHEREAS, Metro wishes to delegate authorization to execute these documents and any amendments thereto to the Chief Executive Officer (CEO), or his designee; and

**NOW, THEREFORE, BE IT RESOLVED** by the Board of Directors of the Los Angeles County Metropolitan Transportation Authority that the fund recipient agrees to comply with all conditions and requirements set forth in the Certification and Assurances and the Authorized Agent documents and applicable statutes, regulations and guidelines for all LCTOP funded transit projects.

**NOW THEREFORE, BE IT RESOLVED** that the CEO or his designee is authorized to execute all required documents of the LCTOP program and any Amendments thereto with the California Department of Transportation.



**NOW, THEREFORE, BE IT RESOLVED** by the Board of Directors of the Los Angeles County Metropolitan Transportation Authority that it hereby authorizes the submittal of the following project nominations and allocation requests to the Department in FY 2016-17 LCTOP funds:

Project Name: Metro Gold Line Foothill Extension Phase 2A

LCTOP Funds Requested: \$5,977,936

Description: 1 year operations of Gold Line Foothill Extension Phase 2A

Project Name: Metro Expo Light Rail Line Phase 2

LCTOP Funds Requested: \$1,772,962

Description: 1 year operations of Expo Light Rail Line Phase 2



# **CERTIFICATION**

The undersigned, duly qualified and acting as the Secretary of the Los Angeles County Metropolitan Transportation Authority, certifies that the foregoing is a true and correct representation of the Resolution adopted at a legally convened meeting of the Board of Directors of the Los Angeles County Metropolitan Transportation Authority held on Thursday, March 23, 2017.

Michelle Jackson LACMTA Secretary

Dated:

(SEAL)



# **Board Report**

Los Angeles County
Metropolitan Transportation
Authority
One Gateway Plaza
3rd Floor Board Room
Los Angeles, CA

File #: 2017-0066, File Type: Contract

Agenda Number: 10.

## PLANNING AND PROGRAMMING COMMITTEE MARCH 15, 2017

SUBJECT: WILLOWBROOK/ROSA PARKS STATION IMPROVEMENT PROJECT

ACTION: EXECUTE CONTRACT MODIFICATIONS

### **RECOMMENDATIONS**

AUTHORIZE the Chief Executive Officer (CEO) to:

- A. EXECUTE Modification No. 6 to Contract No. AE354280011791 with RNL Interplan, Inc. (RNL) for the Willowbrook/Rosa Parks Station Improvement Project (Project) Design and Engineering Services to complete final design for the Project in the firm fixed amount of \$1,391,035, increasing the total contract value from \$6,904,331 to \$8,295,366; and
- B. INCREASE Contract Modification Authority (CMA) specific to Contract No. AE 354280011791 for the Willowbrook/Rosa Parks Station Improvement Project Design and Engineering Services, in the amount of \$250,000, increasing the total authorized CMA amount from \$1,151,214 to \$1,401,214.

#### **ISSUE**

In October 2015, the Board awarded to RNL a professional services contract (Contract) to complete final design for the Project, the components of which fall under the jurisdiction of Caltrans, Union Pacific, the State Public Utilities Commission and Los Angeles County and involve the acquisition of a portion of the shopping center adjacent to the Willowbrook/Rosa Parks Station (Station).

Since October 2015, RNL and Metro staff have coordinated extensively with Metro's internal departments including operations, security, safety, customer service, active transportation as well as the external stakeholders described above. As a result of this process, the advanced design has identified a number of additional issues that must be addressed in the final construction documents in order to meet the needs of the various Project stakeholders. In particular, two components must be added to the Contract: 1) the construction of two cross-over tracks and temporary Overhead Catenary System (OCS) to maintain safe operations during construction and 2) separation of the Project into distinct design packages to meet federal grant deadlines, receive the required approvals from Caltrans and to minimize impacts to Metro patrons. Therefore, staff is recommending a modification to the RNL contract to address these two components.

#### **DISCUSSION**

The Project is a long-standing priority of the Metro Board. In 2011, the Board approved the Willowbrook/Rosa Parks Station Master Plan and in 2014, directed staff to seek environmental approvals and grant funds to construct the Project. Significant funds have been secured to date including, but not limited to, \$10.25 million from the United States Department of Transportation TIGER VI grant program; \$2.9 million from the State of California Active Transportation Program; and \$38.5 million from the State of California Cap and Trade Transit and Intercity Rail Capital Program (TIRCP) to be shared with the Blue Line Wayfinding and Signalization Upgrades.

The proposed Project will invest in a significant modernization and enhancement of the Station. Critical to addressing the needs of the Station is the extension of the Metro Blue Line platform to relieve overcrowding and connect to a new proposed Station entrance within the Civic Plaza. The existing bus depots will be consolidated and upgraded with new canopy shelters and lighting. Additionally, the project includes a new, open-air Civic Plaza to serve as a Station "gateway" and house a new Metro Customer Service Center, Security Facility, and Bike Hub. Station-wide site work, landscaping, and signage will be implemented to improve safety and circulation within the Station, and enhance connections to the surrounding community, including nearby medical, educational and cultural assets which are experiencing a renaissance. (Additional information on the proposed Site Plan and Project improvements is provided as Attachment D - Project Summary.)

RNL began work on the final design in January 2016. Since that time, staff and the RNL team have:

- addressed concerns raised by the State's Public Utilities Commission regarding the addition of a new grade-level rail crossing at the station;
- integrated recommendations from the 2014 study to reconfigure a mezzanine that connects the Blue and Green Line;
- presented the Project at a series of community meetings, held two workshops to gather community feedback on the design, and attended other community events to increase awareness of the Project;
- identified a path forward for Project approvals from third-party partners;
- produced and reviewed 15%, 30% and 60% design drawings; and,
- secured an additional \$4.5 million in grants.

Going forward, additional contract authority is needed to respond to two issues. First, early in the process, the RNL team identified the importance of addressing circulation constraints in the mezzanine, which connects the Blue Line platform to the Green Line platform located in the center median of the Century Freeway above. Eighty-eight percent of the Willowbrook/Rosa Parks station patrons pass through this mezzanine, which experiences crowding and significant bottlenecks at stairs, elevator and fare gates. The need to expand the station's mezzanine was also identified in the 2014 Metro Blue, Green, Red Capital and Operations report, which evaluated several options for expanding the mezzanine.

Including the mezzanine improvements introduced significant constructability hurdles that would require Station closures and costly bus bridging to maintain service. As an alternative, Operations staff proposes that two cross-over tracks and temporary OCS be constructed as part of Blue Line track and signalization upgrades to enable single tracking around the station with no impact on

existing headways. Additional civil engineering and signaling design work is needed to pursue the cross-over track approach.

Second, as staff have consulted with Caltrans and other third-party reviewers, it has become clear that the Project must be divided into distinct phases and design packages to ensure safe routes for patrons through the Station and that any delays to one area do not jeopardize the grant funds which require project closeout in calendar year 2021. Additional work is required to separate the overall project design into separate construction packages.

Thus, staff is recommending that the Contract and Schedule be modified to enable RNL to complete a) the design of two cross-over tracks and temporary OCS and b) the completion of multiple design packages to enable project phasing.

#### **DETERMINATION OF SAFETY IMPACT**

The Board action will not have a negative impact on the safety of Metro's patrons or employees. The Project will increase overall safety and security at the Station by improving lighting and visibility, adding new crossing safeguards and technology, and activating the area with new uses such as the customer service center and the bike mobility hub.

#### FINANCIAL IMPACT

The FY17 budget for Project 210151, Willowbrook/Rosa Parks Improvement, included the funds needed to bring the Project to 60% design level, at which point staff intended to request Life of Project (LOP) approval from the Board, which would include funds to reimburse third-party reviewers, continue design work to produce 100% construction drawings and provide design support through construction. Given the additional scope described above and the unanticipated complexity and coordination challenges with third-party reviewers, staff intends to bring the Project forward for LOP approval once the third-parties and Metro have had more time to further review the design and confirm the project design and construction assumptions.

However, to continue the design phase incorporating the above discussed contract and schedule amendments will require approximately \$1.6 million in additional project funds for FY17. The unused funds, identified through the midyear budget process, will be allocated to this Project to facilitate the progress of the design. Since this is a multi-year contract, the cost center manager and the Chief Program Management Officer, are responsible for budgeting the costs in future years.

#### Impact to Budget

The funding source for the additional funds will be a mix of TDA Article 4 and Federal TIGER grants. The TDA Article 4 funds are eligible for use in bus and rail operations.

#### **ALTERNATIVES CONSIDERED**

The Board may choose not to approve the Contract modification and allow for the final design to be completed as one package without the cross-over tracks. However, staff believes that this alternative will result in significant delays to third-party approvals which would jeopardize the state and federal funds that are in place. Omitting the cross-over tracks would significantly increase uncertainty in project delivery and constructability, which would also likely drive up construction costs. Further, if the

cross-over tracks were not to be constructed, staff estimates that a minimum of six weekend shutdowns would be required in addition to delays related to extending single-track operations north and south of the station.

#### **NEXT STEPS**

Upon Board approval, staff will execute Modification No. 6 to Contract No. AE354280011791; submit designs for third-party review; and complete its review of project controls and cost estimates in preparation of a LOP request to the Board. The LOP will be brought to the Board for its consideration once the final design is complete.

#### **ATTACHMENTS**

Attachment A - Procurement Summary

Attachment B - Contract Modification/Change Order Log

Attachment C - DEOD Summary

Attachment D - Project Summary

Prepared by: Wells Lawson, Senior Director, Countywide Planning & Development, (213) 922-7217;

Timothy P. Lindholm, Executive Officer, Capital Projects, (213) 922-7297

Cal Hollis, Senior Executive Officer, Countywide Planning & Development, (213) 922-

7319

Reviewed by: Debra Avila, Chief Vendor/Contract Management Officer, (213) 418-3051

Therese W. McMillan, Chief Planning Officer, (213) 922-7077

Phillip A. Washington Chief Executive Officer

#### PROCUREMENT SUMMARY

# WILLOWBROOK/ROSA PARKS STATION IMPROVEMENT PROJECT DESIGN AND ENGINEERING SERVICES / AE354280011791

1.	Contract Number: AE354280011791				
2.	Contractor: RNL Interplan, Inc.				
3.	Mod. Work Description: Design of two cross-over tracks and temporary Overhead				
			pperations during constru		
			o meet federal grant dea		
			inimize impacts to Metro		
4.			isting conceptual engine	ering design document	
	to construction docume	<u> </u>			
5.	The following data is				
6.	Contract Completion	Status	Financial Status		
	Contract Awarded:	10/22/15	Contract Award	\$3,835,439	
			Amount:		
	Notice to Proceed	11/16/15	Total of	\$3,068,892	
	(NTP):		Modifications		
		00/10/10	Approved:	<b>*</b> * * * * * * * * * * * * * * * * * *	
	Original Complete	08/16/16	Pending	\$1,391,035	
	Date:		Modifications		
			(including this		
	Ourse set Fat	04/00/00	action):	#0.00F.000	
	Current Est.	04/30/20	Current Contract	\$8,295,366	
	Complete Date:		Value (with this		
			action):		
7.	Contract Administrator: Telephone Number:				
<b>,</b> .	Ana Rodriguez		(213) 922-1076		
8.	Project Manager:		Telephone Number:		
0.	Wells Lawson		(213) 922-7217		
	VV CIIS LAVVSOIT		(210) 322-1211		

#### A. Procurement Background

This Board Action is to approve Contract Modification No. 6 issued in support of the Willowbrook/Rosa Parks Station Improvement Project to design two cross-over tracks and a temporary Overhead Catenary System to maintain safe operations during construction and the separation of the Project into distinct design packages to meet federal grant deadlines, receive the required approvals from Caltrans and to minimize impacts to patrons of the Metro Blue Line during construction.

This Contract Modification was processed in accordance with Metro's Acquisition Policy and the contract type is a firm fixed price.

On October 22, 2015, Contract No. AE354280011791 for Willowbrook/Rosa Parks Station Improvement Project Design and Engineering Services, was awarded to RNL Interplan, Inc. in the firm fixed price contract amount of \$3,835,439 with two optional tasks to advance the design to the construction document stage through

either i) a Design/Build or ii) Design/Bid/Build project delivery method. On October 27, 2016, the optional tasks to employ the Design/Bid/Build delivery method were executed.

Refer to Attachment B – Contract Modification/Change Order Log for modifications issued to date.

## B. Cost/Price Analysis

The recommended price has been determined to be fair and reasonable based upon an independent cost estimate (ICE), cost analysis, technical evaluation, fact finding, and negotiations. All direct labor rates and fees remain unchanged from the original contract. Metro realized a cost savings of \$47,131 as a result of negotiations from the proposal amount.

Proposal Amount	Metro ICE	Negotiated Amount
\$1,438,166	\$1,420,000	\$1,391,035

### **CONTRACT MODIFICATION/CHANGE ORDER LOG**

# WILLOWBROOK/ROSA PARKS STATION IMPROVEMENT PROJECT DESIGN AND ENGINEERING SERVICES / AE354280011791

Mod. No.	Description	Status (approved or pending)	Date	\$ Amount
1	Extension of Period of Performance	Approved	07/15/16	\$0
2	Extension of Period of Performance	Approved	09/09/16	\$0
3	Authorize Optional Tasks 8 and 9 for Design/Bid/Build project delivery	Approved	10/27/16	\$1,920,629
4	Add mezzanine and other design changes and extend Period of Performance	Approved	11/21/16	\$744,421
5	Add Bicycle Hub, First/Last Mile elements and pedestrian promenade	Approved	02/01/17	\$403,842
6	Design of two cross-over tracks and temporary Overhead Catenary System to maintain safe operations during construction and separation of the Project into distinct design packages to meet federal grant deadlines, receive the required approvals from Caltrans and to minimize impacts to Metro patrons.	Pending	Pending	\$1,391,035
	Modification Total:			\$4,459,927
	Original Contract:	10/22/15		\$3,835,439
	Total:			\$8,295,366

#### **DEOD SUMMARY**

# WILLOWBROOK/ROSA PARKS STATION IMPROVEMENT PROJECT DESIGN AND ENGINEERING SERVICES / AE354280011791

## A. Small Business Participation

RNL Interplan, Inc. made a 33.30% DBE commitment. The project is 44% complete. Current DBE participation is 29.54%, a shortfall of 3.76%. One of the listed subcontractors, Diaz Yourman, confirmed that they have not sent an invoice for multiple months contributing to a significant portion of the shortfall. On pending Modification no. 6, RNL made a 58.18% DBE commitment, which will bring total DBE participation to 32.86%. RNL expects to exceed their DBE commitment throughout the term of the Contract.

Total DBE	33.30%	Curent DBE	29.54%
Commitment	0010070	<b>Participation</b>	2010 170

	DBE Subcontractors	Ethnicity	% DBE	% DBE
		•	Commitment	Participation
1.	AHBE Landscape	Asian Pacific	2.77%	2.34%
	Architects	American		
2.	Base Architects	African American	3.74%	4.40%
3.	Coast Surveying, Inc.	Hispanic American	2.37%	4.08%
4.	Diaz Yourman & Associates	Hispanic American	0.93%	0.00%
5.	PBS Engineering	Sub-Asian American	5.47%	2.61%
6.	SKA Design	Hispanic American	0.87%	0.76%
7.	The Roberts Group	African American	1.63%	2.16%
		Female		
8.	W2 Design	Asian Pacific	6.30%	5.80%
		American		
9.	Pac Rim Engineering	Asian Pacific	4.37%	2.60%
		American Female		
10.	Lenax Construction	Caucasian Female	3.74%	3.19%
	Services			
11.	Pacific Railway	Caucasian Female	1.11%	1.60%
		TOTAL	33.30%	29.54%

### B. Living Wage and Service Contract Worker Retention Policy Applicability

The Living Wage and Service Contract Worker Retention Policy is not applicable to this Modification.

## C. Prevailing Wage Applicability

Prevailing Wage requirements are applicable to this project. DEOD will continue to monitor contractors' compliance with the State of California Department of Industrial Relations (DIR), California Labor Code, and, if federally funded, the U S Department of Labor (DOL) Davis Bacon and Related Acts (DBRA). Trades that may be covered include: surveying, potholing, field, soils and materials testing, building construction inspection, construction management and other support trades.

## D. Project Labor Agreement/Construction Careers Policy

Project Labor Agreement/Construction Careers Policy is not applicable to this Contract.

### ATTACHMENT D

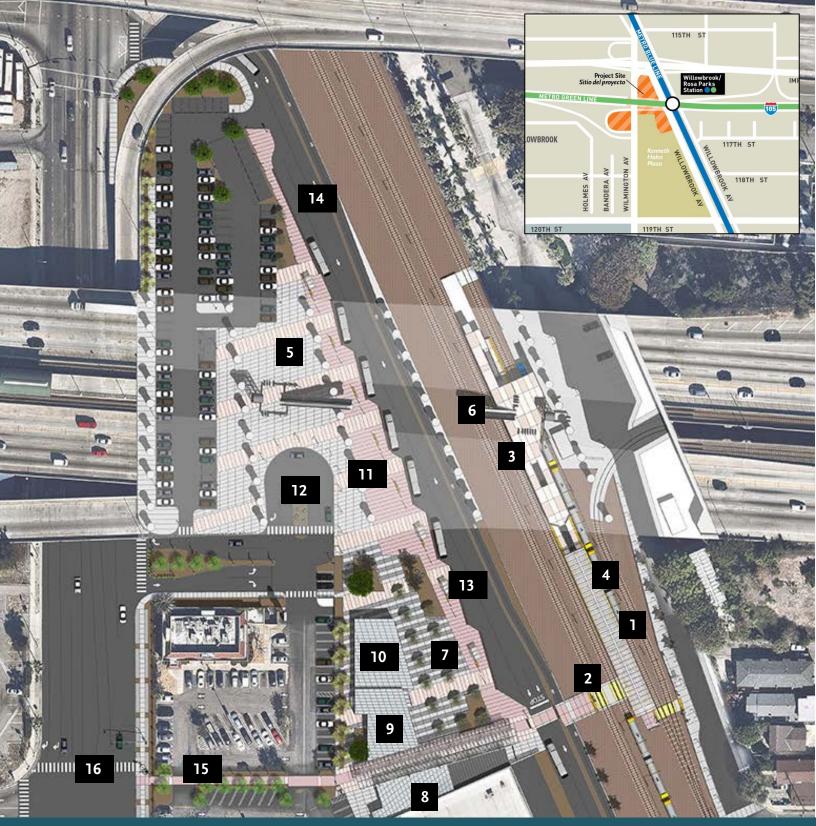
# Willowbrook/Rosa Parks Station Improvements Project Summary

In October 2015, the Metro Board of Director, approved a Preliminary Project Funding Plan for the Willowbrook/Rosa Parks Station Improvement Project (Project) and authorized Metro to execute a contract with RNL Design to complete the final design for a comprehensive renovation and expansion of the Station. The Project will include a new Civic Plaza that will house a new 5,250 square foot Metro Customer Service Center, Security Facility, Operator's Lounge and a Bike Hub.

The Customer Service Center will provide a convenient, full service location, where transit-dependent and underserved residents of the Willowbrook community and southern portions of Los Angeles County, will be able to conduct TAP business and receive services from Metro. The center will also feature a Security Facility that will provide for efficient and effective emergency security and law enforcement management and response. Finally, the facility will include a new Metro Transit Court to improve its ability to respond to customers concerns arising from contested violations and to simplify the collection of fines payable from transit and parking violations.

The Civic Plaza will also include a Bike Hub that will feature self-storage bike storage lockers, bikes for short- or long-term use, valet, and repair services. Further enhancements to pedestrian accessibility and mobility will include a new buffered Class I Bike Path on Willowbrook Avenue (West) from the Station to 119th Street. As a disadvantaged community with a high percentage of zero-vehicle households and transit dependency, the Bike Hub and bike path will provide additional mobility options for non-motorized users.

The Project will also feature circulation improvements to enhance pedestrian safety and experience, and the refurbishment of functionally obsolete vertical circulation elements. The Metro Blue Line platform will be extended south to relieve overcrowding and connect to a new proposed Station entrance within the Civic Plaza. The existing bus depots will be consolidated along the new Civic Plaza on Willowbrook Avenue West and upgraded with new canopy shelters and lighting. Additionally, Station-wide site work (including reconfiguration of the existing Park & Ride lot and a new passenger pick-up/drop-off facility), landscaping, lighting and acoustical treatment under the freeway and signage will be implemented to improve safety and circulation within the Station, and enhance connections to the surrounding community, including nearby medical, educational and cultural assets which are experiencing a renaissance.



# WILLOWBROOK/ROSA PARKS STATION IMPROVEMENTS SITE MAP

- 1. Extended Blue Line platform
- 2. New southern at-grade crossing
- 3. Expanded transfer mezzanine
- 4. Real-time electronic signage
- 5. Custom LED lighting throughout the station
- 6. Upgraded stairs, escalators, and elevators
- 7. New community plaza & landscape
- 8. Metro Bike Hub
- 9. Metro Customer Service Center

- 10. Metro Transit Security Center
- 11. Clear wayfinding and signage
- 12. New pick-up and drop-off zone
- 13. Consolidated regional and local bus bays
- 14. New protected cycletrack
- 15. Pedestrian promenade connecting Wilmington Avenue to the station
- 16. New Wilmington Avenue crosswalks



View northwest from Willowbrook Ave East toward new southern crossing and community plaza. The project will daylight the station by extending the Blue Line platform south of the 105 freeway. A new pedestrian crossing will provide a safe connection across Metro and Union Pacific tracks for community and patron use.



View east from Wilmington Ave toward new pedestrian promenade connecting Wilmington Ave to the station. Improved pedestrian connections will provide safe and more direct walking paths to destinations surrounding the station.



# View south toward bus bays and community plaza

The mezzanine connecting the Blue and Green Lines will be expanded and include new stairs and escalators to speed connections between the rail lines. Bus bays will be consolidated and located adjacent to the new plaza to improve connectivity so that waiting for the bus isn't quite so lonely.



# **PROJECT HIGHLIGHTS**

#### Metro Bike Hub

At the new Metro Bike Hub, users will be able to securely park their bikes, get free safety gear, shop for bike accessories, get bikes repaired (or learn how to do it themselves), and potentially build their own bikes. Metro will be conduction additional outreach to finalize Bike Hub programming.

# Metro Customer Service and Security Center

Metro's new Customer Service and Security Center will ensure that help is always available and accessible to patrons. At the Center, users can purchase monthly passes, pick up and submit reduced fare applications, find maps and schedules, and get help with route planning.

## **Community Plaza**

The new plaza is not just for Metro riders. The space has been designed to be used for community events year round, special exhibits, celebrations, movie nights, and food trucks.

# **PROJECT SCHEDULE**

2017 2018 2019 2020

Final Design & Permitting

**Construction Bidding** 

Construction





# **Board Report**

Los Angeles County
Metropolitan Transportation
Authority
One Gateway Plaza
3rd Floor Board Room
Los Angeles, CA

File #: 2016-0997, File Type: Program

Agenda Number: 11.

REVISED

PLANNING AND PROGRAMMING COMMITTEE MARCH 15, 2017

SUBJECT: BICYCLE EDUCATION SAFETY TEAM

ACTION: AWARD CONTRACT

#### RECOMMENDATION

AUTHORIZE the Chief Executive Officer, in accordance with the 2006 Board adopted Bicycle Transportation Strategic Plan (Attachment C), to award a Contract No. PS67785000 (Contract) to Estolano LeSar Perez Advisors for a three-year period of performance for the **Bicycle Education Safety Team (BEST)** program in the amount of \$2,308,001.01, subject to resolution of protest(s), if any.

### **ISSUE**

Bicycle skills classes and community rides were first developed in response to the 2006 Board adopted Bicycle Transportation Strategic Plan. The Plan identified promotion of "youth and adult bicycle education and safety programs" as a key strategy. More recently, the May 26, 2016 Board-approved Active Transportation Strategic Plan (Attachment D) identifies skills classes and community rides as part of the implementation plan. Specifically, Metro's role is "launching education and encouragement campaigns, events and classes to raise awareness, improve safety, and encourage a shift from driving to more walking, bicycling, and the use of public transit." Education and encouragement programs are supported by the Board-approved Implementation Steps including Step 2.2 - Continue to promote safe travel to schools in Los Angeles County; Step 2.3 - Continued collaboration with key stakeholders and other Metro departments in the development of campaigns and printed materials; Step 2.4 - Continue to enhance education and training for bicyclists, pedestrians, bus operators, and other roadway users to improve awareness and safer interaction between these users of the roadway; and Step 2.7 - Continue bicycle traffic safety classes, community bicycle rides and explore other education and safety programs to promote bicycle and mode shift. Efforts include evaluating the effectiveness of these projects.

In the past, skills classes and community rides were approached as distinct efforts, with separate contracts carrying out the activities of each. This approach required significant staff resources to manage multiple contracts, coordinate across different programs and schedules and manage community based organizations and not for profits who are integral to this type of work, but often lack the resources to navigate Metro's processes.

Funding sources also differed, with the State Office of Traffic Safety (OTS) grant funding two cycles of skills classes while community rides were supported through our budget process. Due to reduced grant funding and increased administrative and reporting requirements, it was decided to not pursue additional OTS grant funding.

In addition, due to the growing number of bike program activities, including Bike Month, Open Streets, Safe Routes to School, and Bike Share, it was determined that a more coordinated approach was warranted, wherein the BEST program could leverage and reinforce related efforts would result in cost efficiencies and reduce administrative redundancies.

The proposed consolidated BEST program would result in annual expenditures over the next 3 fiscal years averaging \$769,000. The following table summarizes the various tasks and deliverables that are part of the BEST Contract and associated cost.

BEST Contract Tasks	Total	Deliverables
Project Management & Administration	\$295,130.00	Project Management
Curriculum Development & Refinement	\$65,373.85	Develop an LA County-specific curriculum reflecting 8-80 principles
Scheduling	\$54,591.85	Identify class locations, partners and develop schedules
Execute Schedule of Activities	\$96,871.57	Fifteen (15) quarterly promotional plans developed and executed
		Video and photo content for up to 450 classes and 45 rides
		Develop and maintain electronic registration database
Bicycle Skills Classes Hosted	\$378,282.93	Four hundred fifty (450) classes hosted ranging from 90 minutes to 8 hours
		Eight (8) (minimum) instructor trainings
Community Rides	\$31,739.28	Forty-five (45) community rides held
Materials	\$806,307.13	Route maps and waivers for all rides
		Skills class and ride survey development and execution
		Safe riding kits for class participants
Subtotal	\$1,728,296.61	

On-Call Tasks	Total	Deliverables
Additional Events Coordination	\$96,997.84	Coordination with Bike Month, Walktober, Walk to School Day, Open Streets and Bike Share as needed
Community Ambassadors	\$137,012.84	Up to nine (9) community ambassadors
Promotional Items	\$20,500.00	Promotional materials as needed for events
Safe Routes to Schools Rides	\$325,193.72	One hundred seventeen (117) community rides for school-aged children
Subtotal	\$579,704.40	
Total	\$2,308,001.01	

Not including staff time, the following reflects cost per event for previously held classes and rides compared to the BEST Contract. As shown below, the per event cost under the BEST Contract averages lower than carrying out the same efforts under separate contracts.

Task		Previous Educational Efforts (2013-2016)			BEST Contract		
	# of Events	Total Cos	tCost per Event	# of Events	Total Cost	Cost per Event	
Skill Classes	242	\$255,271	\$1,055	458	\$378,283	\$826	
Community Rides	19	\$85,646	\$4,508	45	\$31,739	\$705	
SRTS Rides and Classes	18	\$85,441	\$4,747	117	\$325,194	\$2,779	
Total	279	\$426,358	\$1,528	620	\$735,216	\$1,186	

Metro issued Request for Proposal (RFP) No. PS17071 for the BEST program effort on April 27, 2016. It was posted on the Metro Vendor Portal as a Small Business Set-Aside and advertised in the Los Angeles Daily News, Rafu Shimpo and Southwest Wave circulars. This initial RFP resulted in zero proposals received. The RFP was re-released on June 24, 2016 on Metro's Vendor Portal and was open to all interested firms, and was again advertised in the Los Angeles Daily News, Rafu Shimpo and Southwest Wave circulars. Metro received only one proposal from the second RFP. The proposer is compliant with the DEOD goals set forth in the RFP. The technical evaluation completed by the PM, shows that this company has the experience and expertise to be able to execute the scope of work for this effort. Board authorization to award the Contract is being requested.

### **DISCUSSION**

Since 2013, Metro has offered bicycle safety classes and guided community bicycle rides at no cost

to the residents of Los Angeles County. This Contract will continue these efforts in a single, coordinated effort. Beginning with the 2017 class season, Metro will tailor bicycle safety education material to the demographics of the Los Angeles County target audiences. Skills classes and community rides shall be produced in concert with other supporting programs such as Countywide Bike Share and Open Streets. The BEST program will also support policies, including Metro's Sustainability, First Last Mile, Complete Streets policies and the Active Transportation Strategic Plan.

Community rides will complement and enhance the bicycle safety education courses with the goal of reducing bicycle-related crashes throughout Los Angeles County. Additionally, this effort is designed to introduce the public to the bicycle as a transportation mode by giving participants the tools to ride comfortably with traffic, educating participants about bicycle safety on roadways and in and around Metro stations and bus facilities, providing multi-modal transportation options. Countywide transportation goals of the program include building bicycle mode share, and collecting data about travel behavior and mode choice.

#### **DETERMINATION OF SAFETY IMPACT**

Awarding this Contract for professional services will not have any adverse safety impacts on Metro employees and patrons.

#### FINANCIAL IMPACT

The FY17 budget includes \$179,000 for this Contract in Cost Center 4320, Bike Programs, under Project Number 405301, Bicycle Program.

Since this is a multi-year project, the cost center manager and Chief Planning Officer will be responsible for budgeting costs in future years.

## Impact to Budget

The source of funds for the BEST Contract is General Funds, which are eligible for bus and rail operating or capital expense.

#### **ALTERNATIVES CONSIDERED**

The Board may choose not to award this Contract to provide Bicycle Education Safety Team program elements. This choice is not recommended as it would slow implementation of directed actions included in prior Board adopted policies. Should a reassessment of the viability of those actions be timely, staff would seek direction to perform such assessment.

#### **NEXT STEPS**

Upon Board approval, staff will execute Contract No. PS67785000 with Estolano LeSar Perez Advisors for the BEST program.

File #: 2016-0997, File Type: Program

Agenda Number: 11.

## **ATTACHMENTS**

Attachment A - Procurement Summary

Attachment B - DEOD Summary

Attachment C - 2006 Bicycle Transportation Strategic Plan

Attachment D - Active Transportation Strategic Plan - April 2016, Volume 1

Attachment E - PowerPoint Presentation

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(213) 418-3051

Phillip A. Washington Chief Executive Officer

#### PROCUREMENT SUMMARY

#### BICYCLE EDUCATION AND SAFETY TEAM ("BEST") / PS67785000

1.	Contract Number: Contract PS67785000		
2.	Recommended Vendor: Estolano LeSar Perez Advisors (ELPA)		
3.	Type of Procurement (check one):   I		
	☐ Non-Competitive ☐ Modification	☐ Task Order	
4.	Procurement Dates:		
	<b>A. Issued</b> : June 24, 2016		
	B. Advertised/Publicized: June 24, 2016		
	C. Pre-proposal/Pre-Bid Conference: July 6, 2016		
	D. Proposals/Bids Due: July 25, 2016		
	E. Pre-Qualification Completed: November 14, 2016		
	F. Conflict of Interest Form Submitted to Ethics: January 23, 2017		
	G. Protest Period End Date: February 24March 24, 2017		
5.	Solicitations Picked	Bids/Proposals Received:	
	up/Downloaded: 10	1	
6.	Contract Administrator:	Telephone Number:	
	W. T. (Ted) Sparkuhl	213.922.7399	
7.	Project Manager:	Telephone Number:	
	Alice Tolar	213.922.2218	

#### A. Procurement Background

This Board Action is to approve Contract No. PS66785000 to develop and conduct workshops for bicycle safety education, bicycle-specific traffic skills, and everyday bicycle transportation education. This Contract is for a three-year period of performance for professional services. Board approval of contract award is subject to resolution of any properly submitted protest.

Metro issued an initial Request for Proposal (RFP) No. PS17071, for this effort on April 27, 2016, expressly designated as a Small Business Set-Aside. It was posted on the Metro Vendor Portal, and advertised in three Los Angeles circulars. Staff conducted a pre-proposal conference; however, there were no attendees. No proposals were received in response to this RFP. A market survey was conducted with the Planholders of record to inquire as to why they did not propose. Firms responded that they lacked resources to prepare a proposal. However, one firm, Estolano LeSar Perez Advisors, indicated it was very interested in proposing, but was unable to meet the proposal deadline.

On June 24, 2016, the RFP was re-issued under RFP No. PS17071-2. This RFP was again posted to the Metro website open to all firms, and advertised in three Los Angeles circulars. Ten firms were identified as Planholders of record.

This RFP was issued as a competitive negotiated procurement in accordance with Metro's Acquisition Policy. The contract type is firm fixed-price. This RFP was

No. 1.0.10 Revised 01/29/15 issued with Small Business Enterprises/Disadvantaged Veteran Business Enterprise (SBE/DVBE) goals.

One amendment was issued during the solicitation phase of this RFP:

 Amendment No. 1, was issued on July 8, 2016, to provide copies of the preproposal attendees (sign-in sheets) list and a list of the Planholders of record.

A pre-proposal conference was held on July 6, 2016 and was attended by six people representing six firms. There were no questions received from the pre-proposal attendees or Planholders of record.

On July 25, one proposal was received. Staff attempted to conducted a market survey with the firms on the Planholders List as to why no other firm proposed. However, staff did not receive any feedback from the firms on the Planholders list. Five responses were received. One firm stated they were interested in the RFP; however the scope did not align with their services. Two firms stated they had a lack of resources available to propose. One firm is a subcontractor under the firm who submitted a proposal. One firm is a service company that helps businesses find public solicitations.

#### B. Evaluation of Proposal

A Proposal Evaluation Team (PET) was assembled and consisted of three personnel from Metro's Active Transportation program office. The PET conducted a comprehensive technical evaluation of the proposal received.

The proposal was evaluated based on the following evaluation criteria and weights:

•	Understanding of the Statement of Work & Approach	40%
•	Experience of Team Members	30%
•	Effectiveness of Project Management Plan	10%
•	Price	20%

The evaluation criteria are appropriate and consistent with criteria developed for similar professional services procurements. Several factors were considered when developing these weights, giving the greatest importance to the project understanding and approach.

On July 25, 2016, the proposal was distributed to the PET and was reviewed and evaluated. The PET conducted an interview with Estolano LeSar Perez Advisors (ELPA) and their subcontractors. ELPA's project manager and key subcontract members had an opportunity to present their qualifications and respond to the PET's questions. The presentation addressed the requirements of the RFP, perceived

project issues, commitment to schedule, and the project manager's experience in managing similar programs to that being required by Metro.

Shortly after the interview, the PET met to finalize its scoring of the single proposer based upon ELPA's interview presentation and responses to PET questions. As a result, the PET determined that ELPA was qualified to perform the contract requirements.

#### **Qualifications Summary of Recommended Firm:**

ELPA, a Metro certified Small Business, is well versed in bicycle safety education, leading community rides, and advocating on behalf of active transportation interests throughout the Los Angeles area. They have additional expertise in the design and implementation of urban cycling classes and training, which includes a diverse team of certified instructors with the ability to develop flexible curriculums as required. ELPA also has demonstrated a thorough understanding of Metro's drive to create and maintain a sustainable economic development and urban revitalization by engaging and collaborating with the region's diverse communities, deploying tailored community oriented bicycling events, and tracking metrics to assess effectiveness.

The founding members have built meaningful professional relationships in the areas of land use and environmental law and policy, transportation, planning, affordable housing, and workforce development. As the team lead, ELPA brings a wealth of experience leading multi-stakeholder processes as well as managing large teams to implement active transportation project throughout the region. ELPA's team includes the Los Angeles County Bicycle Coalition (LACBC), BikeSGV, Multicultural Communities for Mobility, and Cyclist Inciting Change through LIVE Exchange (C.I.C.L.E.). These subcontractors are experts in bike safety and awareness, bike handling skills and ride development, cycling promotional events and bike and transit mobility training. ELPA's proposal demonstrated a comprehensive understanding of Metro's requirements and experience required for this project.

Following is a summary of the PET scores:

	FIRM	Average Score	Factor Weight	Weighted Average Score	Rank
1	Estolano LeSar Perez Advisors				
2	Understanding of Statement of Work and Approach	75.82	40.00%	30.33	
3	Experience of Team Members	75.57	30.00%	22.67	
4	Effectiveness of Project Management Plan	77.50	10.00%	7.75	
5	Cost Proposal	100.00	20.00%	20.00	

6	Total	100.00%	80.75	1
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#### C. Cost Analysis

The recommended price for this project is determined to be fair and reasonable based on an independent cost estimate (ICE), a technical analysis, cost analysis, fact finding, and negotiations. The negotiated amount is a result of scope of work and level of effort clarifications.

The ICE included higher ranges for labor and overhead rates. Metro staff successfully negotiated a cost savings of \$58,774.58 from the firm's proposal.

Proposer Name	Proposal Amount	Metro ICE	Negotiated Price
Estolano LeSar Perez Advisors	\$2,366,775.59	\$2,402,231.00	\$2,308,001.01

#### D. <u>Background on Recommended Contractor</u>

Estolano LeSar Perez Advisors, a Metro certified Small Business, is a partnership established in 2011 for the purpose of assisting clients in building better communities through strategic vision, guided by principle and tempered by pragmatism. They provide solutions to complex problems through their expertise in housing, workforce and economic development, sustainability, transportation, and community engagement. Their client base includes public agencies, foundations, business associations and other stakeholders that are looking to improve their communities.

They have led an interdisciplinary team charged with developing first/last mile access plans for Metro rail stations throughout the County. The firm has extensive experience managing large, interdisciplinary groups to achieve share outcomes including their engagement with the Goldhirsh Foundation's countywide LA2050 initiative. They have also worked with local governments and elected officials on issues of active transportation, where ELPA's role was Executive Director of the Westside Cities Council of Governments. ELPA has also led a consultant team charge with implementing six tactical urbanism events aided at promoting active transportation throughout the six county SCAG regions. Overall, key staff has more than 50 years of combined experience and has built meaningful professional relationships in multiple fields including bicycle education programs.

#### **DEOD SUMMARY**

#### **BICYCLE EDUCATION SAFETY TEAM / PS67785000**

#### A. Small Business Participation

The Diversity and Economic Opportunity Department (DEOD) established an 11% goal, inclusive of an 8% Small Business Enterprise (SBE) and 3% Disabled Veteran Business Enterprise (DVBE) goal for this solicitation. Estolano LeSar Perez Advisors exceeded the goal by making a 36.23% SBE and 4.24% DVBE commitment.

Small Business	8% SBE	Small Business	36.23% SBE
Goal	3% DVBE	Commitment	4.24% DVBE

	SBE Prime	% Committed
1.	Estolano LeSar Perez Advisors	36.23%
	Total Commitment	36.23%

	DVBE Subcontractor	% Committed
1.	Got Bikes LLC	4.24%
	Total Commitment	4.24%

#### B. Living Wage and Service Contract Worker Retention Policy Applicability

The Living Wage and Service Contract Worker Retention Policy is not applicable to this Contract.

#### C. Prevailing Wage Applicability

Prevailing wage is not applicable to this Contract.

#### D. Project Labor Agreement/Construction Careers Policy

Project Labor Agreement/Construction Careers Policy is not applicable to this Contract.

#### **ATTACHMENT C**

### **2006 Bicycle Transportation Strategic Plan**

Due to the Large File, Document Available Online at: <a href="http://libraryarchives.metro.net/DB">http://libraryarchives.metro.net/DB</a> Attachments/170308 Bike Attachment C</a>
<a href="http://libraryarchives.metro.net/DB">.pdf</a>

#### Attachment D – Active Transportation Strategic Plan



## **Active Transportation Strategic Plan**

Volume I April 2016





#### **ACKNOWLEDGMENTS**

#### Los Angeles County Metropolitan Transportation Authority (Metro)

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Tham Nguyen, Metro (Project Manager)

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#### Project Technical Advisory Committee

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Dale Benson, Caltrans
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Elizabeth Carvajal, Metro
Pauline Chan, City of Los Angeles
Patricia Chen, Metro
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Emilia Crotty, LA Walks

Randie Davis, City of Lancaster Fred Dock, City of Pasadena

## Project Technical Advisory Committee (Continued)

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Krista Frank, Global Green

Michelle Glickert, City of Santa Monica

Scott Greene, Metro Erina Hong, Metro Eugene Kim, Metro

Yvette Kirrin, Gateway Cities COG Sarah Jepson, Southern California Association of Governments (SCAG)

My La, City of Los Angeles

Alexis Lantz, County of Los Angeles (PLACE)

Dean Lehman, County of Los Angeles

Katherine Lemmon, Metro

Jacob Lieb, Metro Adam Light, Metro Steven Mateer, Metro

Jessica Meaney, Investing in Place

Deborah Murphy, LA Walks

Isidro Panuco, Metro

Waqas Rehman, County of Los Angeles

Wil Ridder, Metro

Bill Sadler, Safe Routes to School

National Partnership

Chanda Singh, County of Los Angeles (PLACE)

Janna Smith, City of Burbank
David Somers, City of Los Angeles
Francie Stefan, City of Santa Monica

Alan Thompson, SCAG Rory Vaughn, Metrolink

John Walker, County of Los Angeles Elma Watson, City of Lancaster

Teresa Wong, Metro

Mark Yamarone, City of Pasadena

Cory Zelmer, Metro Ying Zhu, Metro

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Appendix B - Local Jurisdictions: Related Plans and Policies

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#### **ACRONYMS AND ABBREVIATIONS**

AB 32 - The California Global Warming Solutions Act of 2006

AB 1358 - California Complete Streets Act of 2008

ACS – US Census' American Community Survey

ADA - Americans with Disabilities Act

AHSC - California Affordable Housing and Sustainable Communities grant

ATP - California Transportation Commision's Active Transportation Program

ATSP - Metro's Active Transportation Strategic Plan

The BLVD - A downtown revitalization effort along Lancaster Blvd in Lancaster, California

BMP - Bicycle Master Plan

**CAC** – Community Advisory Committee

CalEnviroScreen - California Communities Environmental Health Screening Tool

**Caltrans** – California Department of Transportation

CMAQ - Congestion Mitigation and Air Quality Improvement Program

**COG** – Councils of Government

**EPA** – US Environmental Protection Agency

**FAST** – Fixing America's Surface Transportation Act

FHWA - Federal Highway Administration

GHG - Greenhouse Gas

**HDM** – Highway Design Manual

HSIP - Highway Safety Improvement Program

JD – Metro's Joint Development program

**LADOT** – Los Angeles Department of Transportation

LOS - Level of Service

MTA or Metro – Los Angeles County Metropolitan Transportation Authority

NCHRP – National Cooperative Highway Research Program

**RSTP** – Regional Surface Transportation Program

RTP - Regional Transportation Plan

SB 375 - Sustainable Communities and Climate Protection Act of 2008

SCAG - Southern California Association of Governments

**SCS** – Sustainable Communities Strategy

SHSP – Strategic Highway Safety Plan

**STP-L** – Surface Transportation Program – Local

SWITRS - Statewide Integrated Traffic Records System

**TIGER** – Transportation Investment Generating Economic Recovery

**TIMS** – Transportation Injury Mapping System

**TOD** – Transit-Oriented Development

**USDOE** – United States Department of Energy

VMT - vehicle miles traveled



The reach of and vision for Metro's investments support all Los Angeles County residents, whether they choose to walk, bike, take transit, or drive. As a steward of public resources, Metro's aim is to create and maintain a world-class transportation system that focuses on providing the best customer experience possible and enhancing the quality of life for those who live, work, and play within the County. The reality is that this means different things for different people based on where they work or live or how they get around, which can differ based on length of the trip and the final destination. As transportation planner and coordinator, designer, funder, builder and transit operator, Metro is constantly working to deliver a regional system that

supports increased transportation options and associated benefits, such as improved:

- > mobility options
- > air quality
- > health and safety
- > access to goods and services
- > quality of life

While Metro will continue to serve the County's transportation network for all the ways people travel, this Active Transportation Strategic Plan (Plan) focuses on enhancing access to transit stations and developing a regional network for people who choose to take transit, walk, and/ or bike. Such improvements

ultimately benefit all users of the transportation system by providing more transportation choices. Surveys of travelers in LA County have found that approximately half of all trips are three miles or less, which is generally a distance that can be biked. Approximately one quarter of trips are under one mile, which is generally a distance that can be walked. Over a third of trips of one mile or less are currently driven.

Without the resources or real estate to "build" our way out of congestion, we need to rethink how we use our public space and resources to develop a transportation system that enhances the viability of all travel options. Metro initiated this process with the Bicycle Transportation Strategic Plan in 2006 and is following-up with this effort. A lot has changed since 2006 in Los Angeles County, particularly with increases in biking and walking and community-driven efforts to improve safety and local access for people regardless of how they travel.

There are three main components to this plan that will help Metro and partners work to plan, implement, and improve the overall quality of our active transportation network:

- > First last mile station area access improvements
- > Regional Active Transportation Network
- Support Programs, including performance metrics and monitoring

Working toward this vision is not without its challenges.

It is important to note that walking or biking may not be desired or viable in a number of communities based on topography, land use, preferences, or other factors. The intent of this effort is not to force people to travel differently but to provide that option to all users. This dynamic highlights the importance of Metro's partners, which include, but are not limited to, local agencies, residents, regional/state agencies, community groups, non-profits, and local advocates. Since Metro does not control the local roadways in most instances, Metro is dependent on partnerships and collaboration with local agencies.

This plan serves as a roadmap for stakeholders and partners to help identify transportation concepts and changes they'd like to see in their community and how all can work together to make that a reality. These efforts also help the region respond to regional and state regulations for the development of the transportation system and reductions in greenhouse gas emissions, including the development of Complete Streets networks.

As defined by Caltrans, a Complete Street is "a transportation facility that is planned, designed, operated, and maintained to provide safe mobility for all users, including people who bike, walk, ride transit, or drive, appropriate to the function and context of the facility. Complete street concepts apply to rural, suburban, and urban areas." This policy is supported by laws and guidance at various levels of government, including Federal law requiring safe accommodation for all

users, State law requiring that Caltrans provide an integrated multi-modal system, and State Assembly Bill 1358 requiring cities to plan for Complete Streets in their General Plan. In addition. Metro has adopted a Complete Streets Policy. Ultimately, the regional transportation system should strive to meet the varied needs of multi-modal trips and travelers, such as the many people who live, work, and play in the County of Los Angeles and exhibit a wide range of travel patterns and modes (walking, biking, using transit, and driving).

The vision for this Plan is to enhance the environment for all road users and balance future policies and investments to reflect local values and conditions. For instance, many local cities do not currently have any designated bicycle facilities, even though they may have a number of constituents who walk. bike, or live in a very walkable or bikeable area (within one to three miles) from key destinations such as schools, parks, retail corridors, civic facilities, and local/regional transit corridors. The following statistics, most of which are unique to LA County, highlight the conditions making it ripe for planning and delivering active transportation infrastructure for our region:

- > From 2006 to 2014, bicycle commute trips in Los Angeles County rose by 81%
- > Among Metro Orange Line park-n-ride survey respondents, 39% reported using the Orange Line Bus Bikeway Path
- > The Spring 2015 Metro Customer Survey found that

- 83% of bus riders and 68% of train riders begin their trip by walking
- Metro surveys reveal that
   35% of train riders and
   18% of bus riders had a car available to drive, but chose to take transit
- > Studies in a number of cities have found that the average spent per month at local businesses was greatest amongst people who walk and bike compared to other ways of traveling, thus generating local economic development.

The Active Transportation
Strategic Plan Volume I includes
four chapters:

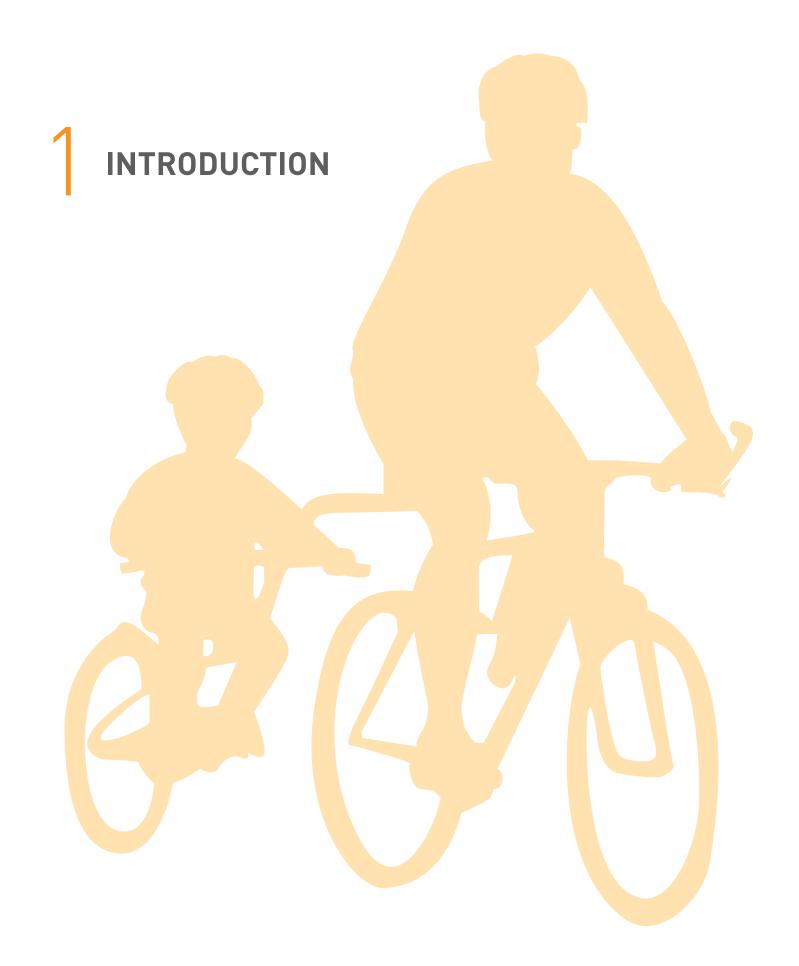
- Chapter 1 Introduction describes the purpose and need for the Active Transportation Strategic Plan and defines its goals and objectives.
- > Chapter 2 The Role of **Active Transportation** frames active transportation within a broader policy context. It describes the benefits of active transportation investment, and it discusses the numerous existing related planning and implementation efforts occurring countywide. The chapter concludes with a summary of barriers and opportunities to implementing active transportation projects.
- Chapter 3 Implementation explains the framework and resources available for delivering active

transportation projects. It defines stakeholder roles and provides multiple implementation approaches spanning a breadth of planning and funding scenarios. The chapter discusses innovations, showcases example projects, and details performance metrics for project evaluation. Financial considerations, including project cost estimates, funding strategies, and funding sources, are also discussed. Finally, the chapter lists Metro, city, and community programs that facilitate active transportation implementation and concludes with Metro's next steps to implementation.

Chapter 4 – Countywide **Active Transportation Network** presents a vision for an interconnected active transportation network consisting of two pieces: 1) first last mile active transportation improvements to 661 major transit station areas and 2) the Regional Active Transportation Network. It describes the process for developing the network, the ways in which stakeholders have helped shape the network, and the projects comprising the Countywide **Active Transportation** Network.









#### WHAT IS THE ACTIVE **TRANSPORTATION** STRATEGIC PLAN?

The Active Transportation Strategic Plan (ATSP) demonstrates Metro's ongoing commitment to improving mobility in the region for people who walk, bike, and take transit and to creating safer streets that benefit all roadway users. Many of Metro's recent investments and projects are a reflection of how the agency can work with local partners to serve the region, maximize the return on investment on our county's extensive and growing transportation network, and support the public's interest in more travel choices.

"Active Transportation" refers to any non-motorized mode of travel, including walking, bicycling, rolling, skating, or scootering. The ATSP will serve as Metro's overall strategy for funding and supporting implementation of active transportation infrastructure and programs in Los Angeles County. It identifies strategies to improve and grow the active transportation network, to expand the reach of transit, and to develop a regional active transportation network to increase personal travel

options. It is intended to provide guidance to Metro and partner organizations, including local jurisdictions, regional government, and other stakeholders, in setting regional active transportation policies and guidelines to meet transportation goals and targets established in our local, regional, state, and federal plans.

In most instances, Metro does not own or operate many elements of the public right of way, including pedestrian and bicycle facilities beyond the agency's station footprint. However, effective walking and bicycling infrastructure are critical elements to facilitate first last mile connectivity to the agency's extensive public transit network. Beyond the connection to transit, a highquality, safe, low-stress regional active transportation network can provide more transportation options and improve mobility. The ATSP builds on local and sub-regional planning already underway in the region to weave a cohesive strategy for our county and identify opportunities for Metro to support local partners in achieving implementation.

## GOALS & OBJECTIVES

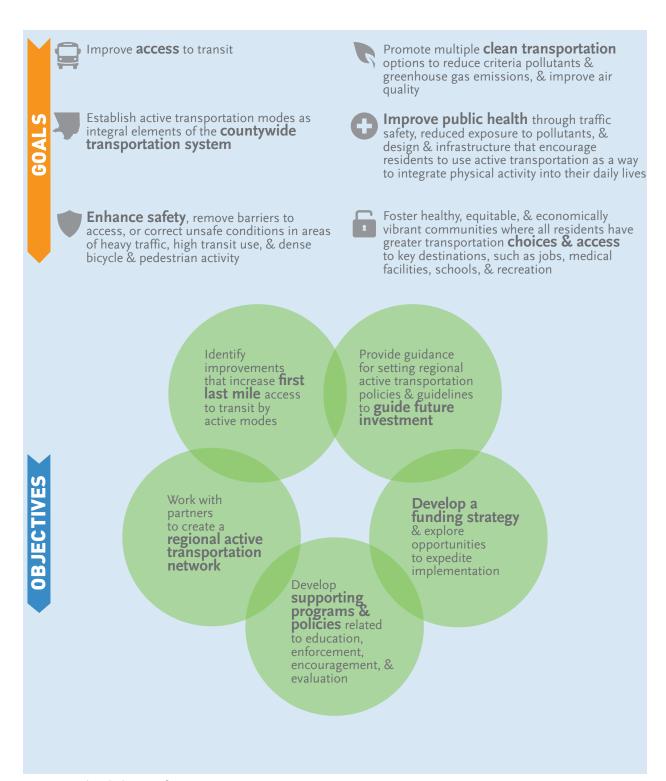


Figure 1.1: Goals and Objectives of ATSP

#### Plan Goals

The Active Transportation Strategic Plan (ATSP or Plan) goals were crafted to reflect the overarching vision of the active transportation planning process at Metro. The goals in Figure 1.1 are a synthesis of goals outlined in previous Metro documents that informed the development of the ATSP, updated to reflect Project Technical Advisory input. Though these goals were developed to specifically relate to active transportation, many of the goals are multi-modal in nature and will result in benefits for all users of the transportation system throughout Los Angeles County. The ATSP goals align with those established in previous Metro planning documents including the Long Range Transportation Plan (2009; update anticipated in 2017) and the Short Range Transportation Plan (2014).

#### Plan Objectives

The objectives were crafted to identify the specific ways in which the scope of the ATSP supports the overarching vision outlined by the goals above. Compared to the goals, which are aspirational in nature and may be affected by other Metro efforts or other trends outside Metro's control, the objectives are more specific to this Plan and the actions that Metro can take related to the implementation of the Plan. The objectives speak to all of the goals articulated in Metro's guiding policies and plans (further discussed in Chapter 2 of this plan).

#### Component Parts

This Plan is presented in three chapters following this introductory chapter. Chapter 2 outlines the overall purpose of the Active Transportation Strategic Plan, including the benefits of active transportation and the need for active transportation planning in Los Angeles County. This chapter also reviews the previous work that has been done at Metro to set policies and initiate plans that improve access and safety across the county for people walking and biking.

Chapter 3 discusses implementation of active transportation projects. Throughout the process of developing this Active Transportation Strategic Plan, a key comment from stakeholders was that more support, technical advice, and guidance is needed to navigate the complex process of conceiving, planning, funding, constructing, and maintaining a project. Chapter 3 is intended to provide guidance and examples of how to navigate through the available options to implement successful active transportation projects.

Chapter 4 presents the recommended Countywide Active Transportation Network, comprised of two key components: 1) first last mile active transportation improvements to 661 transit station areas and 2) the Regional Active Transportation Network.



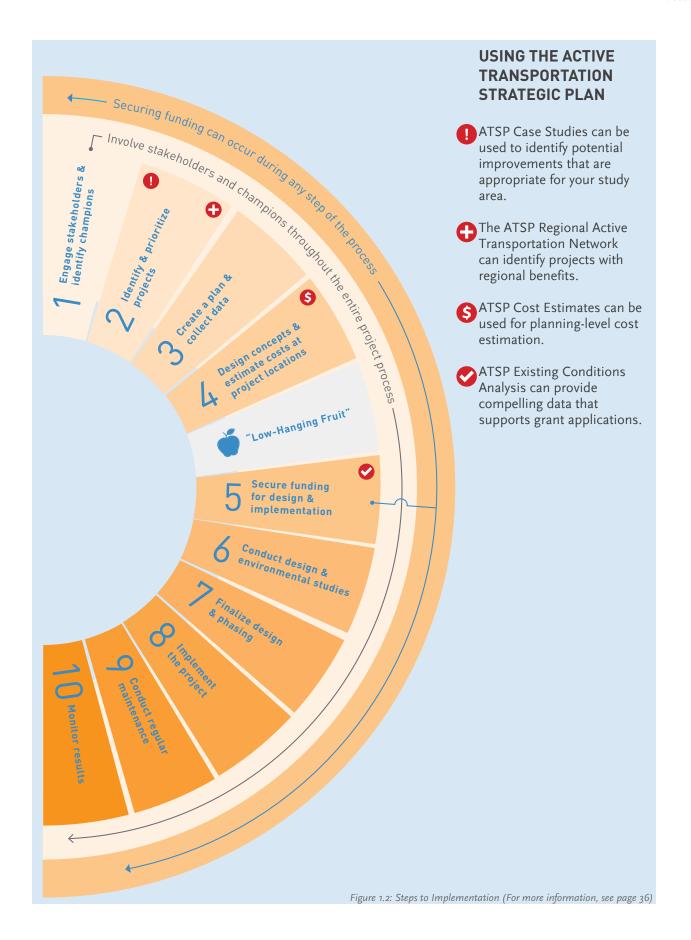
The ATSP builds off the framework of the Metro First Last Mile Strategic Plan and includes improvements for people walking and biking to 661 transit station locations, which include existing and under construction Metro Rail, Metro Rapid, Metrolink, and high ridership local bus stops served by Metro and municipal transit operators. These first last mile improvements are intended to improve regional access by connecting people to the extensive and growing transit network, and to maximize the benefits from transit investments that are being made across the county.

The Regional Active Transportation Network includes high-quality facilities for bicycling and walking that connect key regional origins and destinations across the county. The Regional Active Transportation Network is intended to improve regional access for people biking, walking, or rolling, and includes projects which close gaps between existing high-quality bicycling and walking facilities, as well as new corridors that take advantage of available waterways, utility corridors, and right-of-way that can be developed into high-quality walking and biking facilities.

#### Using the Active Transportation Strategic Plan

Figure 1.2 provides an overview of the steps to implementation for active transportation projects. For some of the steps, portions of the ATSP have been identified which can provide support to a local jurisdiction going through the implementation process. For example, "Step 2: Identify and prioritize projects" can be supported by the ATSP Volume II: Case Studies, which offers ideas for potential improvements to challenges that occur across the county. These case studies can help a local jurisdiction identify their own challenges and develop projects to address these challenges.







#### **POLICY CONTEXT**

#### Federal

Federal, state, regional, and local policies have echoed the need for accommodating all users of the roadway. The U.S. Department of Transportation Policy Statement on Bicycle and Pedestrian Accommodation Regulations and Recommendations supports the development of fully integrated active transportation system networks, which foster safer, more livable, family-friendly communities; promote physical activity and health; and reduce vehicle emissions and fuel use. The policy encourages transportation agencies to go beyond the minimum requirements and to proactively provide convenient, safe, and context-sensitive facilities that accommodate people of all ages and abilities, including people too young to drive, people who cannot drive, and people who choose not to drive. In 2011, the Federal Transit Administration issued a policy statement under Federal Transit Law indicating that all pedestrian improvements located within one-half mile and all bicycle improvements located within three miles of a public transportation stop or station have a de facto physical and functional relationship to public transportation.

#### **FAST**

Signed into law at the conclusion of 2015, Fixing America's Surface Transportation Act (FAST Act) is the first Federal law in over ten years to provide long-term funding certainty for surface transportation. The FAST Act authorizes \$305 billion over fiscal years 2016 through 2020 to improve the nation's surface transportation infrastructure, including roads, bridges, transit systems, and passenger

rail network. The FAST Act also aims to enhance federal safety programs for highways, public transportation, motor carriers, hazardous materials, and passenger rail. With its enactment, States and local governments can move forward with critical transportation projects, knowing they will have a Federal partner over the long term.

The FAST Act largely maintains current program structures and funding shares between highways and transit. It increases funding by 11 percent over five years, but still falls short of the amount needed to meet the increasing demands on our transportation systems in general, and does not address much of the unmet need for bicycle and pedestrian infrastructure throughout the country. The law also makes changes and reforms to many Federal transportation programs, including streamlining the approval processes for new transportation projects, providing new safety tools, and establishing new programs to advance critical freight projects.

#### State and Regional

The State of California enacted the California Complete Streets Act of 2008 (AB 1358), which requires that when cities or counties make substantive revisions to the circulation elements of their general plans, they identify how they will provide for the mobility needs of all users of the roadways. The California Department of Transportation's Deputy Directive 64-R2 emphasizes all transportation improvements as opportunities to improve safety, access, and mobility for

all travelers in California and recognizes bicycle, pedestrian, and transit modes as integral elements of the transportation system. The California Global Warming Solutions Act of 2006 (AB 32) sets a mandate for the reduction of greenhouse gas emissions in the state, and the Sustainable Communities and Climate Protection Act of 2008 (SB 375) requires emissions reductions through coordinated regional planning that integrates transportation, housing, and land-use policy. Achieving the goals of these laws will require significant increases in travel by public transit, bicycling, and walking. Strategies to support greenhouse gas emissions targets in support of SB 375 were adopted by the Southern California Association of Governments in the 2012-2035 Regional Transportation Plan (RTP)/Sustainable Communities Strategy (SCS), which is currently being updated at the time this Plan is written.

In 2013, the State enacted SB 743, which eliminates requirements for level of service (LOS) metrics for projects within Transit Priority Areas. Under SB 743, the Governor's Office of Planning and Research has been tasked with developing alternative criteria to LOS. Particularly within areas served by transit, the alternative criteria must promote the reduction of greenhouse gas emissions, the development of multimodal transportation networks, and a diversity of land uses.

The Metro Board has been a champion for sustainability and supportive of federal and state policy initiatives to address climate change and promote sustainable transportation. The development of an Active Transportation Strategic Plan is a continuation of the agency's commitment to supporting an integrated multimodal transportation system. The ATSP supports a number of Metro Board-adopted policies and directives, including, but not limited to, the following:

- Metro Board Motion: Environmental & Sustainability Efforts to Further Metro's Goals to Reduce Emissions, Clean the Air & Improve Urban Areas, February 2016;
- Complete Streets Policy, October 2014;
- Metro Board Motion: Developing an Active Transportation Finance Strategy, July 2014;
- First Last Mile Strategic Plan and Planning Guidelines, April 2014;
- Countywide Sustainability Planning Policy and Implementation Plan, December 2012;
- > Metro/ SCAG Joint-Work Program, July 2012 (updated May 2015);
- > Active Transportation Agenda, November 2011;

- > Health and Active Transportation Motion, April 2011 (Item #17);
- Enhanced MTA Bicycle
   Policies and Programs
   Motion, September 2010;
   and
- > Bicycle Transportation Strategic Plan, June 2006.

In addition to the these policies and directives, the goals and objectives of the ATSP align with the long-term and short-term strategies established in Metro planning documents such as the Long Range Transportation Plan (2009; update anticipated in 2017) and the Short Range Transportation Plan (2014), which serve as a blueprint for how Metro will spend anticipated revenue in the coming decades.

#### Local Jurisdictions

Within Los Angeles County, a number of local jurisdictions and sub-regions have adopted bicycle and pedestrian plans, Safe Routes to School plans, mobility plans, or adopted policies or resolutions to improve the mobility and safety of the streets for people who walk, bicycle, and take transit, and to advance the health, safety, welfare, economic vitality, and environmental well-being of their communities, as shown in Appendix B.

# BENEFITS OF ACTIVE TRANSPORTATION

#### If you build it...

The decision to walk or ride a bicycle (instead of driving) hinges on the presence of safe and convenient active transportation infrastructure, such as protected bicycle lanes and sidewalks. When this infrastructure is provided, people use it: in 2006, federal funding for active transportation increased more than 60 percent to almost \$1 billion per year (up from \$360 million previously). Eight years later, the number of people riding bicycles to work in the United States had increased by 60 percent. A similar trend occurred in Los Angeles County, where bicycle commute trips grew 81 percent over the same time period.

Simply put, more people choose to walk and ride their bicycles when infrastructure investment enables them to do so safely and easily. A majority (53 percent) of Americans now say that they would like to bicycle more than they currently do. They are bringing to light a powerful latent demand for healthy and economical travel options.

#### **Mobility Benefits**

First Last Mile Connections
Active transportation investment
enables better connectivity
between modes – particularly
for transit. Many people who
could potentially take transit
choose to drive instead when
transit stops are not conveniently
located at their starting points
and final destinations. These
situations require "first last mile"

connections. Enabling people to walk or ride a bicycle to or from transit expands the menu of transportation choices and makes taking transit convenient and accessible. It creates a seamless travel experience that improves the transit experience. Better active transportation connections makes it possible for more riders to use transit easily, particularly in areas of Los Angeles County with fewer or less frequent transit routes. Integrating walking, biking, and rolling travel with transit expands the effective reach of the transit network and adds value to Metro's ongoing capital investments around the county.

#### Congestion

Americans wasted \$124 billion sitting in traffic in 2013, costing families an average of \$1,700 per year in wasted time (opportunity cost). Los Angeles County accounted for nearly a fifth of the total opportunity cost of congestion nationwide, at \$23.2 billion annually. Travelers in the greater Los Angeles area spend an average of 80 hours per year in traffic.

#### **Parking**

With the high rate of car ownership in Los Angeles County, there is a perceived scarcity of parking spaces. An increase in people walking and bicycling offsets motor vehicle trips, reducing demand for motor

# The average BENEFIT-COST RATIO is 13:1 for active transportation investment

Source: Davis, 2010

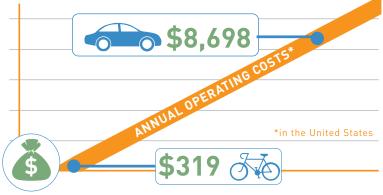
# Each additional hour per day spent in the car INCREASES THE LIKELIHOOD OF OBESITY by 6/0

Source: SCAG, 2012

### THE AVERAGE ESTIMATED COST TO BUILD PARKING IN LOS ANGELES COUNTY, PER SPACE, IS:



Source: NCHRP, 2006 | USDOE, 2013



Source: Mohn 2012 | AAA Newsroom, 2015

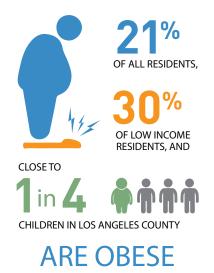
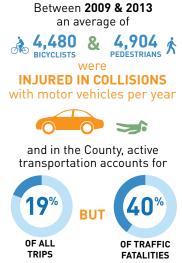
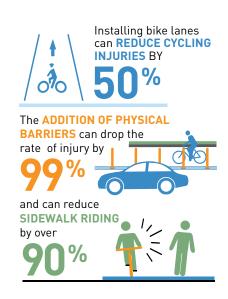


Figure 2.1: Benefits of Active Transportation

Source: County Health Rankings, 2015 | County of Los Angeles Public Health, 2011



Source: FHWA, 2009 | TIMS, 2009-2013



Source: Teschke et al., 2012 | NYCDOT, 2011

vehicle parking. This can potentially increase parking space availability and reduce cost for both users (lower prices) and developers needed in new buildings).

Active transportation is the most affordable means of (fewer parking spaces transportation available in Los **Angeles County** 

People riding bicycles also require parking space, but bicycle parking is more efficient than vehicle parking in terms of both space and cost. Up to ten bicycles can fit in a parking space originally designed for a motor vehicle, and the cost per bicycle parking space is 200 to 300 times lower than the cost per motor vehicle parking space.

#### **Economic Benefits**

#### **Affordability**

Active transportation is the most affordable means of transportation available in Los Angeles County, where moderate-income residents spend 27 percent of their salaries on transportation. Replacing vehicle trips with walking and bicycle trips offers immediate financial relief for households struggling with transportation costs. Saving money on transportation gives people

more disposable

income to use for income-generating

People who arrive at local businesses by walking and bicycling spend more money than those who arrive by car

investments, rather than gasoline and maintenance.

Local Economic Development People who arrive at local businesses by walking and bicycling spend more money than those arriving by car.

For instance, a Portland study found that, compared to people who drive, people who bicycle spend 30 percent more at local establishments (restaurants, convenience stores and bars) and people who walk spend 7 percent more.

As part of The BLVD, a downtown revitalization effort, Lancaster, California re-designed its main street, Lancaster Boulevard. The re-design included a road diet, a pedestrian-only plaza, wider sidewalks and landscaping. After a \$10.6 million public investment, the project helped attract nearly \$125 million in private

> investment, resulting in a 26 percent increase in sales tax revenue and 800 new jobs.

#### **Job Creation**

Active transportation infrastructure has an economic impact on local economies through increased retail activity (sales and rentals) and tax revenues. It can also result in direct job



creation through the design and construction of non-motorized infrastructure.

In the City of Baltimore, every \$1 million spent on bicycle and pedestrian infrastructure projects created 11 to 14 jobs, compared to only 7 jobs for each \$1 million in roadway infrastructure. This estimate includes direct jobs (engineering and construction), indirect jobs (related to engineering and construction) and induced effects (impacts on other industries, such as retail).

#### Health Benefits

#### Disease Prevention

Regular aerobic activity (i.e. 30 minutes per day, 5 days per week) improves health by lowering the risk of heart attack and stroke. Active transportation increases opportunities to meet this minimum threshold of aerobic activity, reducing the prevalence and cost of obesity and associated health conditions.

#### Sickness

Enabling people to ride bicycles to work can improve the health of the workforce. In the United Kingdom and the Netherlands, people who regularly bicycle to work take, on average, one to two fewer sick days annually.

#### **Environmental Benefits**

Physical Environment Many of the factors contributing to LA County's low health outcomes are related to physical environment, such as air quality, access to recreation and exercise opportunities, long commutes and a high percentage of residents who drive alone. All of these factors can be improved with active transportation investment.

#### Pollution and Greenhouse Gases

Reducing vehicle miles traveled (VMT) in fossil fuel-burning vehicles is a pillar of efforts to reduce airborne pollutants and greenhouse gases (GHGs). Active transportation plays a role in reducing VMTs by offering a transportation alternative that enables people to leave their cars at home.

The transportation sector is a significant source of air and water pollution in Los Angeles County, accounting for 37 percent of GHG emissions. The American Lung Association places the Los Angeles Basin and California's Central

Active

has an

economic

economies

through

increased

transportation

infrastructure

impact on local

Valley as the areas with the nation's highest levels of ozone and fine particle pollution. Los Angeles topped the list of cities with the worst smog in the nation, violating federal health standards for ozone an average of 122 days per

retail activity People walking and riding bicycles account for a disproportionate number of fatalities on the streets

trips, but 40 percent of all traffic fatalities.

In Los Angeles County, the financial loss due to active transportation fatalities is more than \$1 billion per year - a figure that does not include the emotional cost to the families and friends of these victims.

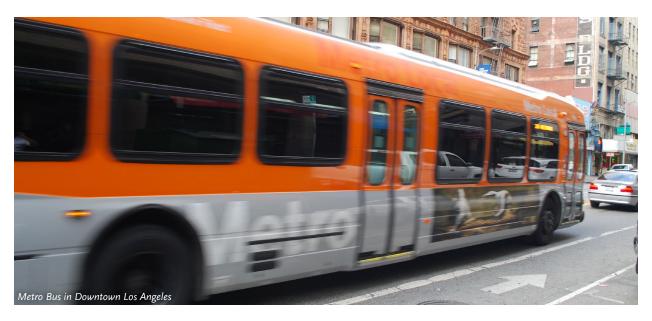
Road diets have been found to be effective at reducing collisions for all road users in a variety of urban contexts. Road diets provide refuge for turning vehicles, which reduces side-swipe and rear-end collisions. They also have traffic calming effects, reducing the opportunity to speed or drive recklessly by eliminating excess capacity and repurposing it for people on bicycles or people on foot. Meanwhile, long-term statistics support the "safety in numbers" principle, which holds that walking and bicycling

> becomes statistically less dangerous when more people walk and ride bicycles.

Additional information on the benefits and effects of active transportation, including citations and references, are included in Appendix

#### Safety Benefits

and tax revenues of Los Angeles County. These modes represent 19 percent of all



## EXISTING CONDITIONS

The existing conditions analysis is a key component of the process of developing the Active Transportation Strategic Plan. The data included in the analysis is intended to help communities and stakeholders plan for the specific needs and conditions around their station area of interest, to better position applicants for grant funding opportunities, to assist communities in targeting resources to those areas that need it most, and to add value to the tremendous transit investments occurring across the county.

The analysis covers 661 transit station areas across the county, including Metro Rapid and Metro Rail service, Metrolink service, and high ridership bus stops serviced by Metro or municipal transit providers. Not all municipal transit providers contributed the ridership data

necessary to assess the stop-level activity for inclusion into the set of high-ridership stops. For a full description of the process and the municipal transit providers included in the analysis, please see Appendix D.

The existing conditions analysis provides a snapshot of key data around the station area, within a half-mile walkshed and a three-mile bikeshed. These sheds are based on the network connectivity and slope, and are therefore

To explore existing

areas, visit http://

gis.fehrandpeers.

com/metroatsp/.

conditions around the

full set of 661 station

smaller than a simple circle with a half mile or three mile radius; they are more reflective of the realities of walking and biking in Los Angeles. The data available in

this analysis are explained on the following page, with an example

of the analysis layout for one station area.

Additionally, much of the existing conditions data are used to set the baseline for the performance evaluation discussed in Chapter 3. Viewing this data station-bystation in the existing conditions analysis shows the variation that exists around the county, emphasizing the need to identify metrics and set benchmarks at the county level as well as at the project level. A more extensive

discussion of performance evaluation is included in Chapter 3, along with the selected metrics and the benchmarks against which this Plan will be measured.

#### UNDERSTANDING THE ATSP EXISTING **CONDITIONS ANALYSIS**

As part of the ATSP, Metro uses several methods to capture data that the First Last Mile Strategic Plan identifies as important to planning a comprehensive first last mile analysis. The ATSP online portal, available at http:// gis.fehrandpeers.com/metroatsp, is a publicly-accessible resource, home to existing conditions analysis for the 661 transit stations and stops. Each station area location may consist of multiple bus stops and rail stations that are close to each other - this enabled stops that are on opposite sides of the streets, rail stations that have bus stops nearby, or stations that have more than one portal. to be treated as one area rather. than multiple areas with duplicate analysis. Figure 2.2 is an example of an existing conditions analysis summary.

The existing conditions analysis summaries help identify stations or stops in your local jurisdiction

with need for first last mile connectivity improvements. The analysis focuses on a half-mile walkshed and a three-mile bikeshed around each station area location. The information presented in these summaries is based on the most recent available data for each source; therefore, it is important to supplement this with The summaries visually present information and analysis on elements including:

- extents of the analysis area
- points of interest
- land uses
- jobs/housing diversity
- bicycle facilities
- ridership activity
- CalEnviroScreen Score
- collisons by mode

- population and employment
- age demographics
- Walk Score
- Bike Score
- Transit Score
- route directness
- intersection density
- journey to work

site visits and other data sources, when a specific station area planning effort begins.

The following section provides a detailed overview of the existing conditions analysis conducted for the 661 station areas, the

The ATSP online

portal, available

at http://gis.

analysis for

the 661 transit

metroatsp, is a

publicly-accessible

resource, home to

existing conditions

stations and stops.

data presented. and the sources utilized to prepare the analyses. The data fehrandpeers.com/ presented will be particularly helpful for initiating first last mile planning near station areas or presenting relevant data requested in grant applications

to pursue funding for implementation of pre-existing plans and projects that help complete local and regional active transportation networks or address first last mile challenges.

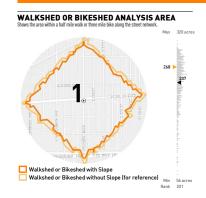
The following pages are intended to serve as a guide to the data presented in the existing conditions analysis summary sheets. For the optimal experience, read the following pages alongside a full 11 x 17 inch printout of the existing conditions analysis at your station area, available at http:// gis.fehrandpeers.com/metroatsp.



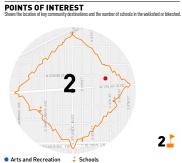
## Transit Station or Stop Name Walkshed or Bikeshed Analysis - Existing Conditions







LAND USE



JOBS/HOUSING DIVERSITY



#### POPULATION AND EMPLOYMENT

5,965 Population **232** Rank

1,273 Employment 431 Rank



isplays the number and %s of people under 18 and wer 64 in the walkshed or bikeshed.

**1,161** Under 18 19.5%

**756** Over 64 12.7%



#### WALK SCORE (1-100)

**78** 



BIKE SCORE (1-100)

21



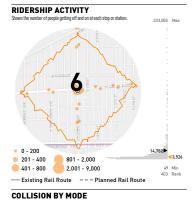
#### TRANSIT SCORE (1-100)

34



Open Space and Recreation

Public Facilities Industrial



1 Dot = 10 Jobs or Households



#### ROUTE DIRECTNESS

4.4



#### INTERSECTION DENSITY

**105** Count

**35** Score (1 - 100)



JOURNEY TO WORK

2.3% Walk **0.2%** Bike

0.0% Rail

7.2% Bus

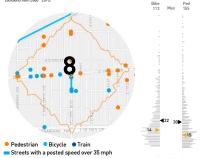
13.0% Carpool

77.2% Drive Alone

0.1% Other



1% - 25%





#### COLLISION BY MODE // KSI

Total KSI
15 3 Pedestrian

14 0 Bike 0 Train 0

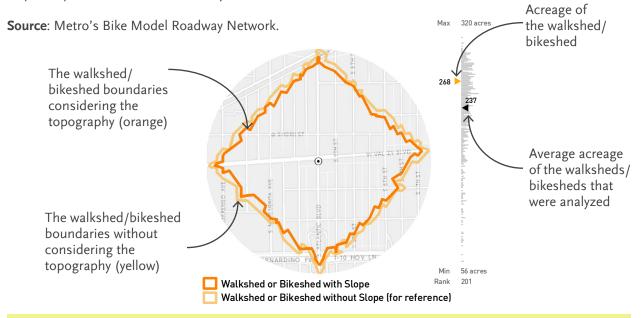




#### 1. Bikeshed/Walkshed Analysis Area

Figure 2.3

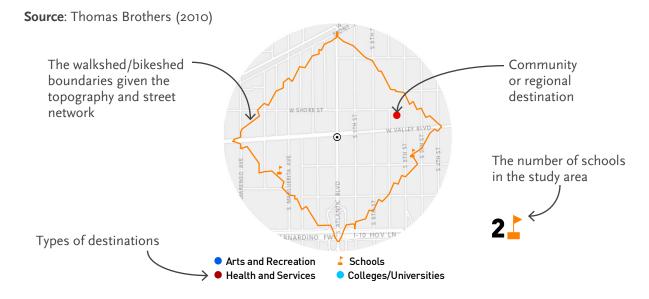
**Definition:** The area is defined by the bikeshed/walkshed, or the distance a person is willing to travel biking or walking to or from a transit station or stop based on the existing street grid. The sheds are presented with and without the slope taken into account and are based on the travel distance on the street network, which is not necessarily in a straight line. All data are presented for the sheds with slope; the sheds without slope are presented for reference only.



#### 2. Points of Interest

Figure 2.4

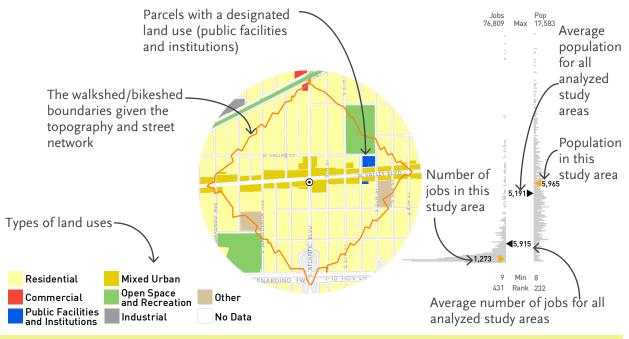
**Definition:** The locations of important community or regional destinations that people might travel to/from the transit station or stop. The number of schools is also presented in this graphic.



3. Land Use Figure 2.5

**Definition:** The types of existing land uses that define the study area.

Source: Southern California Association of Governments (SCAG) (2010)

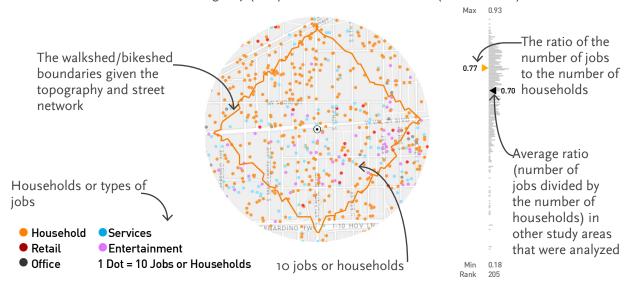


#### 4. Jobs/Housing Diversity

Figure 2.6

**Definition**: The number of households and jobs in the study area based on Census block totals.

Source: Environmental Protection Agency (EPA) Smart Location Database (Census 2010)

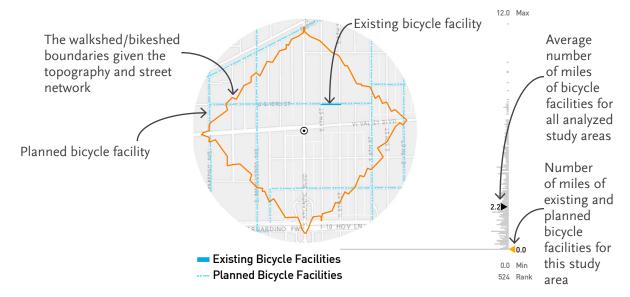


#### 5. Bicycle Facilities

Figure 2.7

**Definition**: The location of existing and planned bikeways, including bike lanes, routes, paths, and protected facilities.

Source: Metro (2015), Alta Planning (2015), Various Local Jurisdictions within Los Angeles County

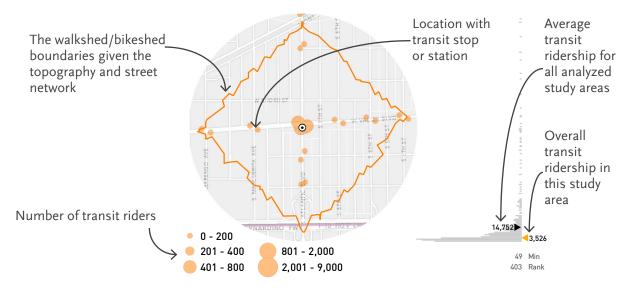


#### 6. Ridership Activity

Figure 2.8

**Definition:** The number of people getting on and off at each transit stop or station within the study area.

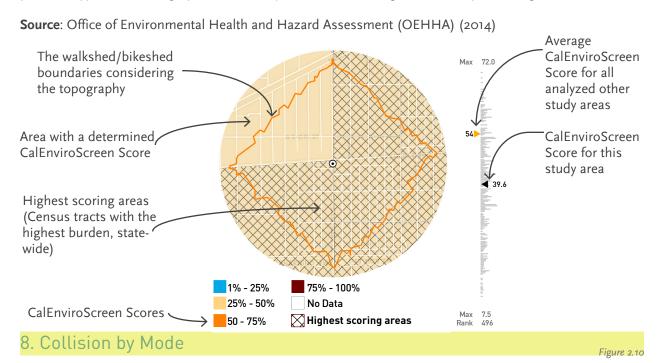
**Source**: Metro, Culver City Bus, Foothill Transit, City of Los Angeles Department of Transportation (LADOT), Gardena Transit, Long Beach Transit, Montebello Bus, Santa Clarita Transit, Santa Monica Big Blue Bus. Numbers were normalized to reflect average daily boardings and alightings per stop.



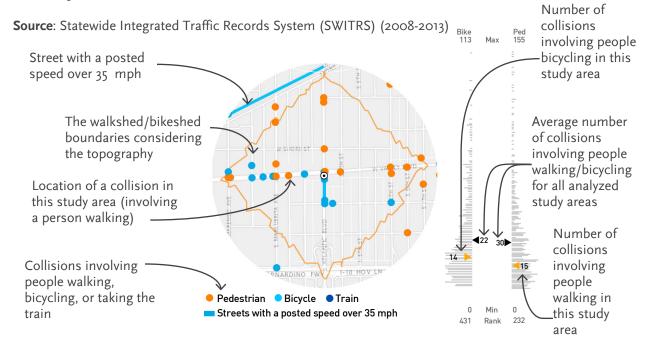
#### 7. CalEnviroScreen Score 2.0

Figure 2.9

**Definition:** The score given to represent the overall quality of public health, considering a combination of pollution types and demographic community characteristics. Higher scores represent a greater burden.



**Definition:** The locations of collisions involving people walking, bicycling, driving, and train collisions from 2008-2013.



#### Population and **Employment**

**Definition:** The number of people living and working in the study area. Station areas are ranked 1-661, where 1 has the highest population/employment among all stations.

Source: U.S. Census Bureau (2010)



#### **POPULATION AND EMPLOYMENT** opulation and employment in walkshed or bikeshed.

5.965 Population 232 Rank

1.273 Employment 431 Rank

#### Bike Score

**Definition**: The score given to represent the bikeability in an area. Scores range from 1 (bad) to 100 (excellent).

Source: WalkScore.com (2015)



#### BIKE SCORE (1-100)

Reports the Bike Score for the station area.

#### Intersection Density

**Definition:** The number of intersections within a study area. Higher scores indicate more intersections. Scores range from 1-100.

**Source**: Thomas Brothers (2010)



#### INTERSECTION DENSITY

**105** Count

**35** Score (1 - 100)

#### Age

**Definition**: The number and percentage of people under the age of 18 and over the age of 64 in the study area.

Source: U.S. Census Bureau (2010)



#### AGE

Displays the number and %s of people under 18 and over 64 in the walkshed or bikeshed

> 1,161 Under 18 19.5%

**756** Over 64 12.7%

#### Walk Score

**Definition:** The score given to represent the walkability in an area. Scores range from 1 (bad) to 100 (excellent).

Source: WalkScore.com (2015)



#### WALK SCORE (1-100)

Reports the Walk Score for the station area.

#### Transit Score

**Definition:** The score given to represent the transit-friendliness in an area. Scores range from 1 (bad) to 100 (excellent).

Source: WalkScore.com (2015)

**Definition:** The percentage of

people in the study area who

Source: U.S. Census (2010)

commute to work by each mode.



#### TRANSIT SCORE (1-100) Reports the Transit Score for the station area

#### Route Directness

**Definition:** The amount of outof-direction travel needed to get to destinations in the study area. The Route Directness Index ranges from 1-5; higher scores are more direct.

**Source**: Fehr & Peers, Thomas Brothers (2010)



#### **ROUTE DIRECTNESS**

Represents the amount of out of direction travel needed to get to destinations in the walkshed or bikeshed. Higher scores are more direct.

4.4

#### Collision by Mode //KSI Journey to Work

**Definition**: The number of collisions and the number resulting in someone being killed or severely injured (KSI) from 2008-2013 in the study area.



#### **JOURNEY TO WORK**

Shows the percentage of people who live in the walkshed or bikeshed and how they get to work.

2.3% Walk

0.2% Bike

0.0% Rail

7.2% Bus

13.0% Carpool

77.2% Drive Alone

0.1% Other

#### **Source:** SWITRS (2008-2013)



#### **COLLISION BY MODE // KSI** Shows the number of fatal or serious injury collisions in the walkshed or bikeshed from 2008-2013

Total KSI 15 3 Pedestrian 14 0 Bike

0 Train 101 1 Auto



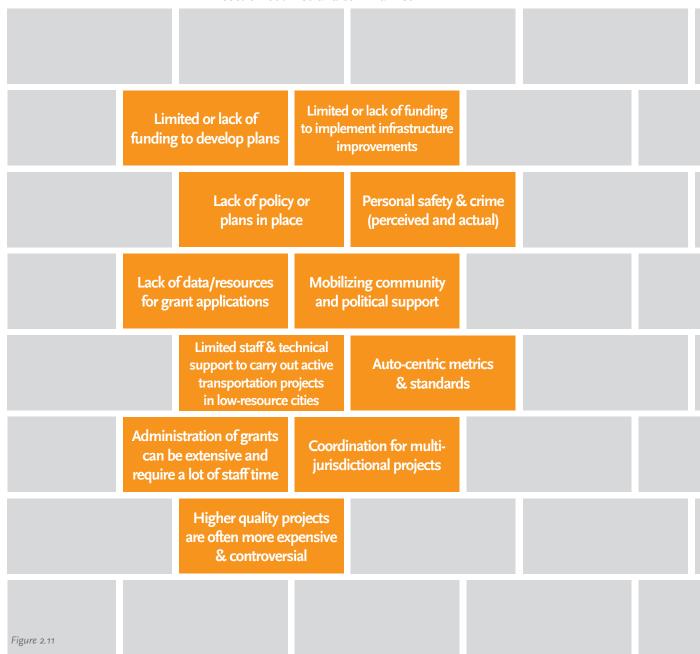




## BARRIERS TO IMPLEMENTATION

During the development of the Active Transportation Strategic Plan, Metro and the project team engaged numerous stakeholders through the Project Technical Advisory Committee, meetings with Councils of Governments, and stakeholder outreach meetings. A consistent theme throughout these discussions focused on implementation, and associated challenges and opportunities. The following section outlines and summarizes

much of the feedback that stakeholders provided, focusing on the key challenges and barriers discussed. The ATSP is intended to help stakeholders address barriers and seize opportunities for the development and implementation of active transportation infrastructure. Appendix C provides more details on the outreach process that informed the development of this Plan.





# 3 IMPLEMENTATION



### **OVERVIEW**

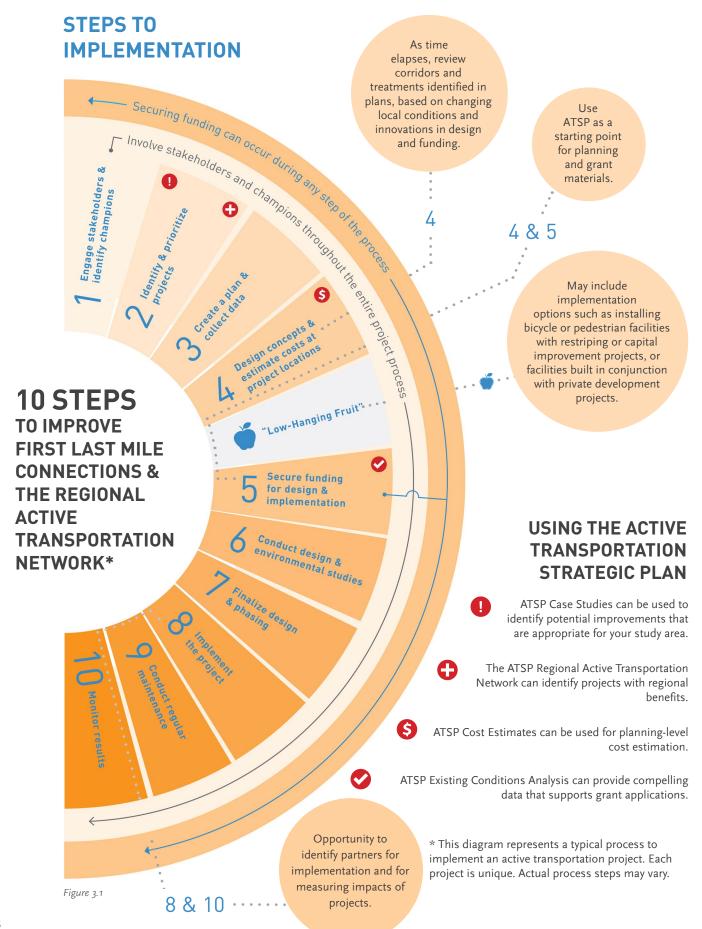
This chapter helps identify the steps towards getting a project on the ground. It highlights the areas where various stakeholders can get involved, as well as the components that are supported by the Active Transportation Strategic Plan.

In order to make improvements that are beneficial to all stakeholder groups, it is vital that applicable groups are involved in the process when appropriate. However, this process could differ from city to city, project to project, or with different agencies.









### MORE INFORMATION

### Stakeholder Outreach

- > Stakeholders provide firsthand insight on priority projects and should be engaged early in the process.
- > Potential champions and stakeholders include: neighborhood organizations, community groups, elected officials, council districts, municipal departments, residents, schools, non-profit organizations, faith-based organizations, large- and small- scale businesses, neighboring municipalities, and celebrities.
- > Utilize technology, social media, and other nontraditional strategies to attract diverse groups of stakeholders to participate.
- > Produce appropriate outreach material for people of varying ages, language needs, educational levels, etc.
- > Consider developing a community advisory committee (CAC) comprised of local stakeholders to encourage ownership of the project.
- Stakeholders can help champion plans for final approval.
- Consider reaching out to the community to help install and maintain the project, as well as to collect subsequent data for evaluation.
- Consider having education and support programs that teach lawful and safe behaviors and the importance of maintenance and evaluation.

## "Low-Hanging Fruit"



- > Low-hanging fruit includes easy and immediate opportunities that are implemented before or during long-term projects to capitalize on existing resources.
- > These easy and immediate improvements can include things like: adding landscaping, shade, lighting, and signage; enhancements to bus waiting areas; restriping lanes and crossings; adding time-to-station signage, street furniture, and bicycle parking.

Consider coordinating
Complete Streets
improvements with private
development, roadway
repaving, re-striping,
rehabilitation, renovation,
and maintenance planned
or underway. A Complete
Streets approach views all
transportation improvements
as opportunities to create
safe, more accessible public
streets for all users.

## **Helpful Tips**

- > Typical Complete Streetsrelated plan types include: Pedestrian Plans, Bicycle Plans, Active Transportation Plans, Community Plans, Transportation Plans, and Complete Streets Plans.
- Consider consulting with non-profit and private organizations that can offer their expertise in outreach, planning, cost estimation, grant writing, design, environmental review, implementation, and maintenance.
- > Prioritize projects that provide greater safety, environmental and long-term benefits.

- Consider using new technologies and social media to collect data and track results.
- Consider first piloting the project using temporary and affordable materials.
- > Create branding schemes and creative outreach mechanisms to attract and retain project supporters.
- Potential funding sources include: city funds, Metro capital grant programs, state and federal grants, philanthropy, and developer mitigations and fees. In some instances, the private sector can be involved in funding for projects or plans.

## STAKEHOLDER ROLES

Many important stakeholder groups play a vital role in the inspiration, planning, funding and implementation of active transportation projects.

The graphic provides an overview of the functions and roles that each stakeholder may play as it relates to active transportation. These functions and roles may differ among various local municipalities, non-profits, and community groups.

## PUBLIC HEALTH PROFESSIONALS

Inform & educate decision makers & the public, collect & analyze data, provide technical assistance, provide health information that may be applicable to active transportation

### **METRO**

Provide funding, work on transportation corridor planning & implementation, provide policy framework & guidance in LA County, conduct education & encouragement programs/campaigns, plan and operate bicycle services at Metro stations, provide technical assistance, collect & analyze data at the county level

### **CALTRANS**

Provide funding, provide policy framework & guidance across CA, manage highways & freeways, control some local roads, administer state & federal grants, work towards state goals, collect & analyze data at the state level, provide technical assistance

## **ELECTED OFFICIALS**

Enhance political will, educate a large audience of constituents about projects, advocate for funding & support, adopt supportive policies

# STAKEHOLDERS & INTERESTS

### SCAG

Work towards sustainability & emissions targets, provide funding, provide policy framework & guidance, conduct education & encouragement programs/campaigns, collect & analyze data across SCAG's six counties, provide technical assistance

## **COMMUNITIES**

Includes community groups, residents, school districts, and advocates; provide technical support; help define & strengthen goals; provide localized information; inform decision-makers & city staff about issues affecting the community

## **NON-PROFITS**

Provide on-the-ground connection, partner with larger groups, solicit community support, inform & educate decision makers & the public

## COUNCILS OF GOVERNMENTS

Inform & educate decision makers, partner & facilitate with state & regional agencies, coordinate planning within a subregion, provide technical assistance, identify and prioritize projects, facilitate collaboration between cities

## LOCAL MUNICIPALITIES

Connect to constituents; provide funding; responsible for land use & zoning; control local roadways; plan, design & construct projects; conduct education & encouragement programs/campaigns; collect & analyze data at local level

### Metro's Role

Metro is responsible for programming a significant portion of the County's transportation funds and for the planning and funding of the regional transit system and highway corridors. Over the last decade, the agency's role in supporting active transportation has continued to evolve in response to the Metro Board's vision and policy direction, regional and local needs and priorities, and to further support federal and state policy initiatives that address climate change and promote sustainable transportation. Metro's involvement in supporting active transportation projects and programs include:

- > Funding projects that improve conditions for people who walk and bicycle through Metro's capital grant programs
- > Leading the planning/ implementation of active transportation corridors and first last mile improvements to transit in partnership with local municipalities
- > Leading the regional effort to develop a user-friendly bike share system to foster first last mile connections
- Operating and expanding bicycle parking at many stations throughout the system to improve first last mile connections
- Launching education and encouragement campaigns, events, and classes to raise awareness, improve safety, and encourage a shift from driving to more walking, bicycling, and the use of public transit
- Developing a Countywide Safe Routes to School Initiative to help communities start Safe Routes to School Programs or sustain and enhance existing efforts
- Providing technical assistance, policy guidance, training, toolkits, and data to local government agencies and other stakeholders to assist with project planning and implementation
- Metro's countywide programs are discussed in more detail on page 72











## Other Stakeholder Roles, Responsibilities, & Opportunities

## California Department of Transportation (Caltrans)

As the state transportation agency that controls the freeways in Los Angeles County, Caltrans is responsible for designing, building, and maintaining highways, freeways, and on and off ramps which can cause potential conflicts between vehicles entering or exiting the freeways and people walking or biking on the local adjacent roads. Caltrans also maintains some local roads throughout cities in the region, which follow the agency's design guidelines and standards rather than those of the local jurisdiction. Caltrans provides several funding streams for local agencies to implement pedestrian and bicycle improvements. Caltrans also sets state policy which can provide guidance for local jurisdictions coming into alignment with the goals of the state.

## Non-profits

Non-profit organizations serve a variety of functions that link communities to the overall active transportation planning process. They provide programs and services that complement the infrastructure improvements across the county, such as CicLAvia. Non-profits solicit community input and report that input to the implementing agencies, and also communicate information about city and county efforts from agencies to the public. Some nonprofits conduct third-party research and studies to advance the field of active transportation planning in Los Angeles County and advocate for change based on this research and the needs of the public.









### Southern California Association of Governments (SCAG)

As the Metropolitan Planning Organization covering the sixcounty Southern California region, SCAG develops initiatives, conducts research and funds planning efforts to help Southern California meet state-legislated sustainability goals. The agency provides funding for bicycle and pedestrian improvements through the Active Transportation Program grant. SCAG provides policy guidance and technical assistance to local governments and conducts education and encouragement programs to encourage more sustainable transportation. SCAG also produces forecasts to estimate the pace of population growth in the region, as well as other demographic and socioeconomic changes that might have effects on transportation choices and travel behavior.

### Communities

Community groups, residents, school districts, and individual advocates play an important role in the development and implementation of active transportation projects. They can provide insight into the needs and desires of residents, for whom the projects are intended to serve. They can also provide highly localized information about safety concerns and travel behavior, support the processes of defining goals, and inform the scoping, implementation, and maintenance of projects. They can also serve as a repository of knowledge about the history of plans and projects in a community for future planning efforts.

### Local Municipalities

Local municipalities in Los Angeles County are largely responsible for owning and operating the public right-of-way used by people walking, biking, driving, and riding transit. Local monies can fund right-of-way maintenance and improvement, as well as implementation of new active transportation facilities and access improvements to connect local residents with regional destinations. Local municipalities can set design guidelines and standards for the use of their right-of-way. They enforce traffic through their law enforcement department. They also represent the views and preferences of their residents to regional and countywide planning agencies like SCAG and Metro. Other municipal agencies, like water districts, can also play a role in coordination and implementation of projects.

### **Elected Officials**

Elected officials can be critical to the success of an active transportation project by serving as a local champion of a project idea, whether the idea was generated by constituents, by an agency, or by a third party such as a non-profit or community group. They can encourage agency staff to pursue the project, garner support from the public to implement the project, and advocate for funding to construct and maintain it. Elected officials can work to adopt supportive policies that provide institutional support for making streets safer and more accessible for all users.









## Councils of Governments (COGs)

Members of sub-regional Councils of Governments may consist of cities, Los Angeles County supervisorial districts, and other organizations. Each COG serves as a regional voice for its member agencies and provides an organizing body to engage and represent local agencies within a sub-region of the county to Metro for planning and funding purposes. The sub-regions were established to reflect the diversity of needs and preferences across the county, allowing each to set their own mobility and access agenda in a manner which represents the cities and residents within the sub-region through ongoing engagement with city representatives and the public. Sub-regional COGs communicate this input with Metro, influencing the development of active transportation programs and strategies.

### Public Health Professionals

The topics of health and safety have become more pervasive in transportation planning, particularly with respect to walking, biking, and rolling. Public health professionals, some of whom also have planning backgrounds or experience, are uniquely suited to speak to health conditions and associated challenges that many communities face. particularly low-income communities and minority communities. Issues like air pollution, obesity, and opportunities for physical activity can be addressed through the strategies in this plan and by also incorporating the public health lens into planning and evaluation.

# RESPONDING TO BARRIERS & OPPORTUNITIES

The Active Transportation Strategic Plan addresses many of the barriers and opportunities outlined in Chapter 2. It is designed to:



Provide clarity on the process of implementation In this chapter, possible routes for implementation are outlined and clarified in a way that many different types of organizations can follow. Through the routes to implementation, which identify potential partner organizations for every step and related examples, this Plan aims to clarify the process and identify opportunities for different stakeholders to be involved in making our streets safer and more accessible for all users.



Provide guidance on obtaining & executing funding

Funding is a key element of any active transportation project. This Plan is intended to inform Metro's capital grant programs as well as better position partners for local, state, and federal grant funding opportunities that arise in the future. It identifies specific funding partners, strategies, and ways to think about new opportunities for funding.



Propose active transportation routes that connect multiple jurisdictions, communities, & regional destinations

Coordination with neighboring cities is critical to realizing the benefits of active transportation investments. Active transportation facilities within local jurisdictions can provide residents with more travel options by connecting local destinations; however, when these facilities connect multiple cities, communities, and regional destinations, it can bring tremendous regional benefits and contribute to a robust regional active transportation network. This Plan provides guidance and identifies gaps and corridors to provide a comprehensive, integrated, countywide active transportation network that can serve people ages 8 to 80.



Pull together progressive design resources

Designing an active transportation project that is both contextsensitive and cost effective while utilizing the newest planning practices can be difficult and daunting. This Plan looks at the latest in bicycle and pedestrian facility types and their application, paving the way for jurisdictions or agencies to follow suit.



Show by example how to scope projects to improve station area access

Examples in this Plan showcase the wide range of possible scopes for future projects, focusing in particular on station area access. The examples take into consideration different types of local context and challenges that are seen across the county. Use these flexible examples to build a scope that could be applied to any potential project site.



Share cost estimates and related tools

The cost estimates in this Plan provide a framework for creating a budget and determining funding needs for active transportation projects in the region.







## ROUTES TO IMPLEMENTATION

This section provides several examples of how different agencies, partnerships, and approaches can come together to move toward active transportation project implementation. These examples include options such as local or regional agencies leading the effort, implementation efforts that are funded through grants or local funds, and areas where synergies and opportunities can be maximized based on a sampling of recent or ongoing projects in LA County. These examples aim to provide a better understanding of key steps to implementation and how different stakeholders can participate in the process.

These are intended as representative examples only, and the participants, process, and implementation approach may vary in length, intensity, and stakeholder involvement depending on the given project.



## Example 1: City government institutionalizes processes which lead to the implementation of active transportation projects.





City reviews existing processes to identify places where active transportation could be imbedded and projects could be implemented with little or no additional cost.

City relies on policy guidance (such as Complete Streets policies) to direct the inclusion of pedestrian and bicycle facilities in existing processes. Where applicable, City's policies may need to be adopted by City Council. Grant funding is not necessary to implement; active transportation projects are included in the normal course of maintenance, development, and construction projects.

Implementation occurs over time during the normal course of maintenance, development, and construction.



## Long Beach's Complete Streets Policy

The City of Long Beach has taken great strides to integrate complete streets into citywide planning and operations. When considering maintenance, corridor planning, or new development, the City contextualizes a street in terms of its function, the character and design of the surrounding neighborhood, and the needs of all mobility users. The design of streets is a multidisciplinary effort that draws from the expertise and resources of diverse City jurisdictions. This arrangement facilitates a more balanced mobility system, one that supports the integration of mobility, land use, and urban design.

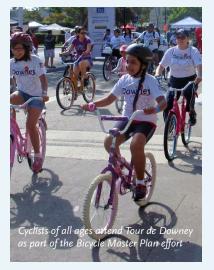
Maintaining the program: As the consideration of bicycle and pedestrian safety and access became a normal part of all maintenance and construction, additional maintenance specific to those facilities became unnecessary. Maintenance of projects is institutionalized similar to all other capital projects.

## Example 2: City government manages the projects from start to finish





City and local bicycle or pedestrian coalition successfully prepare grant for funds to develop bicycle plan. City prepares active transportation master plan concurrent with subregional Active Transportation Plan at Council of Government level. City's plan is adopted by City Council. Single grant source (e.g., Metro Call for Projects or State Active Transportation Plan) is successfully obtained to fund implementation of bicycle and pedestrian facilities, bicycle parking, and wayfinding. Implementation of all components occurs upon receipt of grant funds from single source.



## Downey Bicycle Master Plan

The development of the Bicycle Master Plan came as part of an effort by the City of Downey to address local and regional desires to enhance the viability of bicycling as a mode of transportation and reduce transportation system impacts on local communities. The City of Downey General Plan, adopted in 2005, identifies active modes of transportation such as bicycling as a way to mitigate congestion and advance livable communities. The process to develop the Bicycle Master Plan began in May 2014. Grant funding secured through this process will include all of the Bicycle Master Plan's Phase I projects, including 16 miles of bike lanes, approximately 100 bike racks, and wayfinding. All of these components will enhance access to commercial areas and the Lakewood Boulevard Green Line Station.

Maintaining the program: In July 2015, City Council adopted the Plan, which allowed the City to expand its funding efforts. It has since been recommended for a Metro Grant award of \$2.3 million for implementation.

## Example 3: City government initiates and plans, then implements utilizing existing programs or as funding is available





City successfully prepares grant for funds to develop bicycle and pedestrian plan. City prepares active transportation master plan absent subregional Active Transportation Plan. City's plan is adopted by City Council. City transportation dollars and multiple grant sources (e.g., Metro Call for Projects and State Active Transportation Plan) are successfully obtained to fund implementation of bicycle and pedestrian facilities. Implementation of facilities occurs as resources allow (such as roadway restriping) and as grants are received.



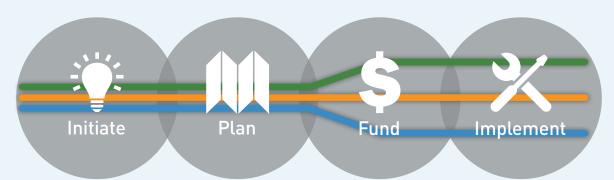
## Pomona Active Transportation Plan

The City of Pomona embarked on developing its first Active Transportation Plan (ATP) in 2012, which includes a complete Bicycle Master Plan combined with targeted pedestrian and safe routes to school planning efforts. It was approved along with a General Plan amendment, Corridors Specific Plan, Green Plan and environmental impact study by City Council in March 2014.

*Maintaining the program*: Moving forward, the City of Pomona is considering "big-picture" ways in which the plan can now be implemented, as well as securing additional funding.

## Example 4: Multiple cities initiate and coordinate, with each city obtaining its own funding and implementing separately





Multiple cities and/or agencies partner to plan and implement regional facility that connects multiple cities. Project may be planned based on projects in local or regional plans. Projects may close gaps between existing facilities, or reflect jointly-planned new projects depending on each city's needs and capabilities.

Funding a project that is included in a local or regional plan will make it more competitive for grant funding. Jointly-planned new projects may require use of agency funds.

If cities jointly plan, fund, and implement the project with grant funding sources it may be done simultaneously or separately. Using agency funds is more likely to result in installation city by city.



## Lakewood Blvd/Rosemead Blvd Bike Facilities

Numerous jurisdictions are connected on Lakewood Blvd/Rosemead Blvd, from the San Gabriel Valley to Long Beach. The separated bikeway on Rosemead Blvd in Temple City began construction in 2013, improving conditions for bicyclists and pedestrians through streetscaping and separation from moving vehicle traffic. The project had a budget of \$20.7 million, funded through local, state, and federal resources, including Metro's 2011 Call for Projects. Adjacent cities and others along Lakewood/Rosemead are exploring opportunities for regional coordination for a low stress facility spanning a significant portion of the region.

## **Example 5: Metro initiates and leads project in coordination with local jurisdictions**





Elected officials,
Councils of
Government, and/
or the community
partners with Metro
to investigate the
feasibility of an
active transportation
corridor along an
under utilized Metroowned right-of-way.

Metro develops a feasibility study with conceptual designs and generates support. The study identifies the value of multi-modal mobility elements throughout the corridor and benefits to the community, safety, connectivity to transit/light rail corridors and employment.

The feasibility study provides information needed for various grant opportunities and a framework to further refine the project scope and cost estimates. Metro leverages in-kind and local match dollars to successfully obtain federal and state grant funding to design and construct the project.

Metro continues to work with federal, state, and local partners, including elected officials, Councils of Government, local jurisdictions and community stakeholders, to further plan, design, and construct the project.



## Metro Rail to Rail/River Active Transportation Corridor Project

The Rail to Rail/River Active Transportation Corridor Project will serve communities to the south and west of downtown LA by connecting two Metro Rail lines (Crenshaw/LAX and Blue Line) and the Harbor Busway to the LA River bike path which will eventually run 51 miles from the West San Fernando Valley to Long Beach. Metro is taking the lead on this complex active transportation project developed largely on Metroowned right-of-way, requiring coordination with the BNSF railroad, the County of Los Angeles, and the cities of Bell, Huntington Park, Los Angeles, Maywood and Vernon.

## Example 6: Community members, non-profit organization, and city partner for initiation through implementation





Stakeholders such as community members, Councils of Government, or non-profits initiate requests or planning for features such as bicycle repair hubs or fix it stations.

The city works with stakeholders to provide support in planning specifics such as location, goals, and intended use.

The city and stakeholders partner to identify and pursue funding sources to implement and maintain the desired amenities.

The city and stakeholders may partner on implementation and operation, or identify an entity to implement and run the program/ project.



### Santa Monica Bike Center

The Bike Center is a City-owned facility that is privately operated, and exists as a part of Santa Monica's comprehensive Bike Action Plan adopted in 2011. The Bike Center provides bike rentals, secure bike parking, showers, locker rooms, education courses, and specialty rides such as those for senior citizens.

### **INNOVATIONS**

The preceding section provides several examples, based on planned or completed projects, of how the planning process and resources available can be used among local stakeholders, elected officials, city staff, funding agencies, and regional partners to plan and implement active transportation projects. However, project planning, implementation, and associated processes can vary widely from community to community and project to project; therefore, the steps or strategies in the previous examples may be combined, expanded, or left out altogether depending on the local context and needs. While these are models used to successfully plan and implement projects, it is important to recognize that there is no "one size fits all" approach. The following innovations are described to provide more information regarding how approaches may be further modified to achieve project goals.

## Innovation 1: Capacity Building with Metro

This route to implementation is a variation of examples 4 and 5 from the previous section. Under those examples, regional projects are initiated, planned, funded, and implemented entirely by the cities or Metro. One innovation that may emerge as a result of the ATSP recommended networks is for a project to be initiated by Metro and for Metro to play a greater role through the planning and funding stages for projects that span multiple cities or communities and connect employment centers, educational institutions, and transit operations. Most of the implementation would continue to be under the purview of the local jurisdictions. Corridors such as Vermont Avenue, Imperial Highway, Washington Boulevard, and Crenshaw Boulevard are examples of corridors that either are related to a variety of on-going studies (transit, freeway, and active transportation studies) and/or provide significant regional connections between major employment or residential concentrations and transit facilities.

- > Initiate: A corridor with a proposed local or regional bicycle or pedestrian facility may emerge as a key corridor for implementation because of the potential benefits to the users of the regional active transportation network or synergies with other projects underway.
- > Plan: Playing a greater role, Metro could take the lead in organizing key government agencies and other implementers for communities along the corridor and provide technical assistance to those jurisdictions for planning the facility and pursuing funding for implementation.
- > Fund: Metro would have involvement throughout the process, for instance providing assistance in preparing grant applications so that the various cities can secure funding through competitive sources and assemble multiple funding sources, if necessary.
- > Implement: Two key outcomes of this innovation are implementation of projects for walking, biking, and rolling and building the capacity of local municipalities to replicate the process with or without Metro's assistance for the build out of local and regional active transportation networks.

## Innovation 2: Metro Exemplifies a Program Incubated by Stakeholders

This route to implementation is a variation of example 5. Under this innovation, local stakeholders would play a greater role in planning and implementing the project, and a successful undertaking would likely lead to the project's maintenance and



on-going funding being transferred to local agencies, as opposed to staying at the community level. One example of a project that has generally followed this approach is Open Streets, which are temporary one-day events that close the streets to automotive traffic and open them to people on foot or bicycle. This project began at the local stakeholder level and has become a countywide program with a dedicated funding source at the regional level. Many cities have also taken it upon themselves to hold and fund smaller, local events.

- > Initiate: A community stakeholder, such as a non-profit organization, resident, or elected official, initiates a program or a project based on a local desire or unmet need. The initiation process could include identifying a project, affected stakeholders, and a strategy for assembling partners, informing the community, and obtaining the needed resources.
- Plan: While planning a project or event, the initiating entity would need to conduct outreach and develop project details required to pursue funding and move toward implementation. For something like an open streets event, this could include determining a route, developing traffic operation and control plans, outreaching to residents and businesses affected by the event, identifying funding sources, advertising the event, working with governmental agencies to have them as partners, and securing any needed permits. City support in planning and pursuing funding would improve the likelihood of finding a viable funding source and may assist stakeholders

- with the capacity to administer grant funding.
- Fund: Depending on the project/event type, this phase may be the most challenging and may depend on effective planning that identifies a broad range of supporters and benefits to the local community. If initiated by a local non-profit, for example, it is likely that the group would require additional funding support. Currently, cities interested in hosting an Open Streets event can submit an application for funding to Metro when the grant cycle is open. Metro and local cities are currently the two main sources used for funding open streets events. However, when the first Open Streets, or CicLAvia, event was held in Los Angeles, this funding source did not exist and the planners of that event pursued funding from a variety of sources. This model should be encouraged to sustain longterm sustainability.
- Implement: Implementation of these projects are key to demonstrating their benefit and long-term viability. Under this option, implementation would be a partnership between the initiating stakeholder(s) and the City. If the project is successful in the long-run, the duties initially taken on by local stakeholders may be assumed by governmental agencies in an effort to increase the size and frequency of events at the local or regional level.

## Innovation 3: Working with Community-Based Groups

In addition to planning and funding infrastructure, support programs and events are critical elements of active transportation planning that should not be forgotten, since they are critical to building political will and public support to help implement walking and bicycling facilities. This route to



- implementation can be seen as a complement to all five of the routes discussed previously. Under this innovation, local stakeholders would take the lead. with coordination and support from governmental agencies, in developing programs alongside the planning and implementation of active transportation infrastructure. A number of non-profits have educational curricula, staff, and a variety of funding sources that they pursue to conduct programs related to the other E's (education, encouragement, enforcement, and evaluation) such as outreach, walking/biking skills classes, community based walking audits, and pedestrian/bike count data collection. This innovation identifies ways that stakeholders and agencies can partner to avoid duplicating efforts and enjoy the synergies between the engineering aspect of implementing facilities and the other E's, to promote safe and regular use of active transportation infrastructure through additional engagement of stakeholders. This example will focus on using the annual count program that the Los Angeles County Bicycle Coalition (LACBC) organizes as a model.
  - > Initiate: An external stakeholder, such as a local non-profit or community-based organization, initiates the planning of a program or effort such as count data collection. Initiation of this activity should include the local agency as a partner and can occur simultaneously with the development of a plan or the implementation of infrastructure for walking and biking.
- Plan: Planning a data collection program would be based on serving the effort being undertaken by the local agency. For example, if a cycle track is being implemented by a local city, a local stakeholder might conduct outreach to businesses and residents along the corridor to explain how the facility is being implemented and some of the associated tradeoffs and benefits. This could be followed by educational materials and classes targeting all roadway users to explain how the facility operates and the rights and responsibilities of all roadway users. Finally, this group may also plan a ride, collect pedestrian and bicycle data, and organize other events in the community to raise awareness of the project, evaluate how it is being used, and pursue additional implementation of infrastructure as desired by the local community.
- Fund and Implement: Funding and implementation would be led by the local stakeholder group with support from the City and other regional partners. The LACBC count program is largely a volunteer effort; however, as data collection ne<mark>eds grow fo</mark>r new projects and funding sources, support from sponsors and agencies are needed to organize the event, provide training and materials, and produce a document or product that shares the data collected and relevant findings.

# REGIONAL CORRIDOR EXAMPLES

Building on feedback regarding challenges and opportunities around the steps outlined in the Routes to Implementation section. this section demonstrates how those processes can be put into practice by collecting data, analyzing existing conditions, reviewing plans and proposals at the local (City plans) and regional (COG, SCAG, Metro) levels, and selecting from the regional network and low-stress treatment options to meet local needs and desires for active transportation projects.

### Imperial Highway

South Bay and Gateway Cities Sub-regions



#### Initiate

- > Proposed as a dedicated onstreet facility in the ATSP
- > Identified in the South Bay Subregional Mobility & Gateway Cities Subregional Mobility Matrix/Project Lists
- > Based on local community goals, plans and preferences, agencies may need to coordinate on the consideration of alternative facility types or corridors for implementation



#### Plan

- > Two segments in South LA/ Watts included in the High Injury Network
- Major facilities represent a significant challenge to regional connectivity via active transportation
- > Connects with I-105, I-405, I-110, I-710, I-5, I-605
- > Connects with Metro Rapid Lines 740, 710, 757, 754, 745, 760, 762, Metro Green Line, Silver Line, Blue Line
- A low stress bicycle facility on an arterial such as Imperial Hwy would include protected or buffered onstreet bike lanes

- A low stress bicycle facility through the South Bay subregion could include slow lanes that accommodate bicycles and Neighborhood Electric Vehicles
- > Include connectivity and wayfinding along corridor to/from local and regional facilities and activity sites
- Shade and ADA issues should be addressed to improve the streetscape
- > Provide ancillary facilities to support active transportation along the corridor, including bike parking, sidewalk improvements, and street crossing enhancements



#### Fund

To be most competitive for funding, regional cooperation is needed amongst cities and COGs, Metro ATSP, local advocacy groups and state and regional funding agencies



### **Implement**

California Active
 Transportation Program
 (ATP) Cycle 2 grants were awarded in October 2015.
 Future projects should be planned to be consistent with previous ATP grant cycle application requirements

#### **Vermont Avenue**

South Bay and Central Los Angeles Sub-regions



#### Initiate

- > Proposed as a dedicated on-street facility in the ATSP
- Identified in the South Bay Subregional Mobility
   & Central Subregional Mobility Matrix/Project
   Lists
- > Based on local community goals, plans and preferences, agencies may need to coordinate on the consideration of alternative facilities or implementation options



### Plan

- A large segment of Vermont Ave., from Manchester Ave. to Franklin Ave., is included in the High Injury Network
- > Traverses South Bay and Central Los Angeles sub-regions
- > Connects with I-405, SR-91, I-105, I-10, US 101
- > Connects with Metro Rapid Lines 754, 705, 740, 728, 730, 733, 720, 704, 780, Metro Green Line, Expo Line, and Red/Purple Lines
- > A low stress bicycle facility on an arterial such as Vermont Ave. would include protected or buffered on-street bike lanes
- > Include connectivity and wayfinding along corridor to/from local and regional facilities and activity sites
- > Shade and ADA issues should be addressed to improve the streetscape
- > Provide ancillary facilities to support active transportation along the corridor, including bike parking, sidewalk improvements, and street crossing enhancements



#### Fund

> To be most competitive for funding, regional cooperation is needed amongst cities and COGs, Metro ATSP, local advocacy groups and state and regional funding agencies



#### **Implement**

California Active Transportation Program
 (ATP) Cycle 2 grants were awarded in October
 2015. Future projects should be planned to be consistent with previous ATP grant cycle application requirements

### San Fernando Road / Colorado Blvd. / Huntington Dr.

San Fernando and San Gabriel Valley Sub-regions



#### Initiate

- > Proposed as a dedicated off-street facility in the ATSP
- > Identified in the San Fernando Valley Subregional Matrix/Project List
- > Based on local community goals, plans and preferences, agencies may need to coordinate on the consideration of alternative facilities or implementation options



#### Plan

- San Fernando Road: Several segments in the northeastern San Fernando Valley included in the High Injury Network
- Colorado Blvd./Foothill Blvd.: High Injury data only available within City of Los Angeles; portions of other major corridors across LA County may also have high injury rates
- > Connects with I-5, I-210, SR-118, SR-134, SR-2, I-605
- > Connects with Metro Rapid 794, 761, 734, Metrolink, and the Metro Gold Line
- A low stress off-street bicycle facility on an arterial such as San Fernando Road could include a Class I bike path or a new Class IV cycletrack
- > A low stress bicycle facility on Colorado Blvd./ Foothill Blvd. would include protected or buffered on-street bike lanes
- Include connectivity and wayfinding along corridor to/from local and regional facilities and activity sites
- > Shade and ADA issues should be addressed to improve the streetscape
- > Provide ancillary facilities to support active transportation along the corridor, including bike parking, sidewalk improvements, and street crossing enhancements



#### Fund

To be most competitive for funding, regional cooperation is needed amongst cities and COGs, Metro ATSP, local advocacy groups and state and regional funding agencies



### **Implement**

California Active Transportation Program
 (ATP) Cycle 2 grants were awarded in October
 2015. Future projects should be planned to
 be consistent with previous ATP grant cycle application requirements

### Sub-Regional Project with Regional Significance

Various Sub-regions



#### Initiate

- Proposed as a designated active transportation improvement in the ATSP or local planning documents
- > Identify projects from Sub-regional Mobility Matrices/Project Lists
- > Based on local community goals, plans and preferences, agencies may need to coordinate on the consideration of alternative facilities or implementation options



#### Dlan

- > Connects with several corridors planned as dedicated on-street active transportation facilities
- > Connects through major highways and regional transit facilities
- > Overcomes regional barriers such as water features or topography
- > Addresses first last mile challenges when accessing transit facilities
- > A low stress bicycle facility could include various on- or off-street options, including a Class I bike path, a Class IV cycletrack, or a Class II protected/buffered bike lane
- > Include connectivity and wayfinding along corridor to/from local and regional facilities and activity sites, including transit stations/centers, educational facilities, recreational facilities, institutional/government facilities and high employment and commercial centers
- > Provide ancillary facilities to support active transportation along the corridor, including bike parking, sidewalk improvements, and street crossing enhancements



#### Fund

To be most competitive for funding, regional cooperation is needed amongst cities and COGs, Metro ATSP, local advocacy groups and state and regional funding agencies



#### **Implement**

 As funding becomes available, coordinate between cities, sub-regions, and COGs to implement project cohesively

### **COST ESTIMATES**

An important aspect of active transportation planning and infrastructure development is understanding the resources required to develop a robust active transportation network that serves the County's varied user types and trips. Metro has been working to develop an estimate of the cost to build-out the active transportation network and incorporate a funding strategy to help partners in the region obtain dollars for planning and implementation. With an emphasis on developing a safe, low-stress network that suits users of all ages and abilities for both local and regional travel, an estimate is provided below for building out a high-quality network throughout the county. For additional detail on how these estimates were developed. please see Appendix G. The costs are presented in Table 3.1 as a low-medium-high range,

based on increasing magnitude of project and, therefore, cost. The ATSP will focus primarily on the regional active transportation network and first last mile access to major transit stops and stations in the County; therefore, the cost to implement improvements identified in the ATSP would be less than the total countywide active transportation needs mentioned in Table 3.1. Local active transportation networks that connect to local desinations are not the focus of the ATSP. However, estimates of annual needs for these local active transportation facilities are provided in Table 3.1 for informational purposes.Cost savings may be obtained from changes in policies that support greater and more integrated multi-modal transportation planning and implementation and by using a Complete Streets approach.



Table 3.1: High-Level Estimate of Annual Active Transportation Needs in Los Angeles County

Description		Cost 1	
	Low	Medium	High
Total Active Transportation Network - Annual Capital Costs <sup>2</sup>	\$698,245,426	\$1,013,418,783	\$1,613,352,965
First Last Mile Access to Major Transit Stops/ Stations <sup>3</sup>	\$347,306,213	\$468,699,344	\$604,622,152
Regional Active Transportation Network <sup>4</sup>	\$4,714,147	\$75,811,137	\$396,667,117
Local Active Transportation Networks <sup>5</sup>	\$346,225,067	\$468,908,301	\$612,063,696
Metro Bike Services - Annual Capital Costs <sup>6</sup>	\$1,068,100	\$2,205,900	\$3,496,500
Metro Bike Services - Annual Operations and Maintenance <sup>6</sup>	\$13,635,000	\$26,921,000	\$40,016,000
Education & Encouragement	\$24,357,776	\$30,010,552	\$35,734,663
Programs - Annual Costs 7			
Programs - Annual Costs <sup>7</sup> Total Annual Cost Range	\$737,306,302	\$1,072,556,235	\$1,692,600,128

#### Notes:

- 1. Costs are in 2015 dollars and not escalated. Cost estimates are subject to change based on further refinements and economic conditions.
- 2. Assumes total build out by 2035. Includes planning, design, engineering, environmental clearance, construction, and contingency costs. Cost range considers intensity of infrastructure improvement elements. Includes annual capital costs for first last mile access improvements to major transit stops/stations, regional active transportation network, and local active transportation network.
- 3. Includes first last mile active transportation improvements to 661 total station areas, which consist of existing and under construction Metro Rail, Metro Rapid, Metrolink, and high ridership local bus stops served by Metro and municipal transit operators. Each station area location may consist of multiple bus stops and rail stations that are close to each other this enabled stops that are on opposite sides of the streets, rail stations that have bus stops nearby, or stations that have more than one portal to be treated as one area rather than multiple areas with duplicative analysis.
- 4. Regional active transportation network consists of bikeways and mixed use paths that connect cities and communities, major destinations, and transit hubs. These include local projects with regional benefits.
- 5. Local active transportation networks provide connections to local destinations and feed into the regional network.
- 6. Metro bicycle services include bike share and secure bike parking, such as bike hubs, lockers, and racks. Cost range considers scale of services.
- 7. Cost range considers scale and intensity of activities for Metro-sponsored Adult Bicycle Safety Skills Classes, Metro sponsored community rides, Metro Open Streets grant program, and Safe Routes to School non-infrastructure programs at public schools, which may be implemented by local municipalities or other external stakeholders.

## FUNDING STRATEGIES

With an understanding of the financial resources needed to develop world-class infrastructure for Los Angeles County, a funding strategy that accounts for this need helps the region compete for resources at all levels, including local, regional, state, and federal, as well as public-private partnerships or other private sector entities. There are many ways this issue can be examined, beginning with two key questions:

- > How much would the county need to spend annually to build out this infrastructure in 20 years or 40 years?
- > At the county's current annual spending levels, how many years would it take to build out this infrastructure?

Table 3.2 provides the estimated expenditures needed to build out the full active transportation network within 20 years and within 40 years.

The ATSP identifies a number of funding sources and opportunities to achieve implementation, including leveraging existing resources; better positioning partners for local, regional, state, and federal

grant funding opportunities; involving the private sector; coordinating among multiple jurisdictions; identifying partnership opportunities among various entities; and using a Complete Streets approach to transportation planning and implementation. In addition, Metro is considering a ballot measure for November 2016 that could provide additional funding for active transportation, including a two-percent setaside for the Regional Active Transportation Program, with approximately half of those funds allocated for projects that will be consistent with the ATSP. The ballot measure also includes 16% allocation for local return. which can be used for active transportation projects. There are several changes the Metro Board may wish to consider to align existing funding sources to better support active transportation projects in Los Angeles County. Below are recommendations to policy changes that may increase Metro's ability to finance and deliver active transportation projects to meet the equity, mobility, and sustainability goals of the agency. Tables 3.3 through 3.8 provide additional information about the funding sources mentioned here.

- > Update Proposition A, C, and Measure R Local Return Guidelines to align with the Metro Board-adopted 2009 Long Range Transportation Plan, Metro First Last Mile Strategic Plan, Metro Complete Streets Policy, and the Active Transportation Strategic Plan, consistent with any constraints in the ordinance language;
- > Update Proposition C 10% and Proposition C 25% Guidelines to align with the Metro Board-adopted 2009 Long Range Transportation Plan and future Board-adopted updates, Metro First Last Mile Strategic Plan, Metro Complete Streets Policy, and the Active Transportation Strategic Plan;
- > Increase proportion of Call for Projects funding reserved for the Bicycle, Pedestrian, and Transportation Demand Management Modes according to the needs identified in the ATSP in proportion to needs for other modes;

- Prioritize projects submitted for Call for Projects funding which implement projects and programs identified in the Metro Active Transportation Strategic Plan;
- > Continue to use grantwriting technical assistance for Active Transportation Program (ATP), Affordable Housing and Sustainable Communities (AHSC) Program, Highway Safety Improvement Program (HSIP) and Transportation Investments Generating Economic Recovery (TIGER) to advance projects and programs identified in the ATSP and any future updates; and
- Consider providing grantwriting technical assistance for other existing funding sources, including "nontraditional funds" or new funds that may arise in the future (e.g., healthrelated grants, "parks and recreation"-related grants that may fund active transportation projects that support Metro's policy goals).



Table :	3.2: Active Tra	ansportation	Network I	Build (	Out with	1in 20	years/40 y	ears
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Active Transportation Network build out estimate 1	\$20,300,000,000	2
# of years for build out	20-year	40-year
Required yearly expenditures for Active Transportation network	\$1,013,000,000	\$506,700,000

#### Notes:

- 1. Includes first last mile access to major transit stops/stations, proposed Regional Active Transportation Network, and other local active transportation network.
- 2. Reflects the value of the medium cost estimate in the range provided in Table 3.1.

## FUNDING SOURCES

Tables 3.3-3.7 contains the list of eligible fund sources for active transportation improvements in the county and controlled by various levels of government. It should be noted that while the total amount of funding available per year is shown, many of these

fund sources are also currently used for other transportation needs in the County beyond active transportation. Due to finite resources that must be distributed across many transportation priorities, these needs exceed the existing funding sources available.

Table 3.3: Eligible Formula Local Funding Sources

lable 3.3: Eligible Formula Local Funding Sources				
Funding Source and Annual Amount 1 (approx.)	Description	Eligible Uses	Opportunities/ Constraints	
Transportation Development Act (TDA) – Article 3 \$7.5 million	2% of TDA Article 3 funds are allocated to local jurisdictions based 85% on population and 15% to City of LA and LA County to maintenance of regionally significant Class I bicycle facilities.	Bicycle and pedestrian facilities are eligible.	TDA Article 3 funds are directly allocated to local jurisdictions.	
Proposition C 10% \$75.2 million	10% Commuter Rail/Transit Centers/ Park-n-Ride – To increase mobility and reduce congestion by providing funds for Commuter Rail and the construction of Transit Centers, Park-and- Ride Lots, and Freeway Bus Stops. Allocated directly by the Metro Board to Metrolink and through the Metro Call for Projects process to other eligible agencies for specific eligible projects.	In terms of active transportation, access improvement projects are eligible as well as bicycle lockers and other improvements to Metrolink rail stations.	Bond debt service and commuter rail operations have first priority for these funds. Board action in June 2015 further restricted these funds to only be available to projects which directly benefit Metrolink operations. These funds may not be used to improve access to Metro Rail or Bus stations.	
Proposition C 20% \$150.4 million	20% Local Return – Distributed to cities on a per capita basis for public transit-related purposes.	Proposition C 20% Local Return can be used for Transportation Demand Management, commuter bikeways and bike lanes, and street improvements supporting public transit service.	Declines in gas tax subventions from the state have led to cities using a larger portion of Local Return for street maintenance.	
TDA Article 8 \$22 million	For areas within LA County not served by Metro, North County unincorporated area, Palmdale, Lancaster, Santa Clarita, and Avalon. Allocated to the eligible local jurisdictions based on population. Requires annual public hearings.	Transit and paratransit programs to fulfill unmet transit needs in areas not served by Metro.	If there are no unmet transit needs, may be used for street and road improvements.	

Table 3.3: Eligible Formula Local Funding Sources (Continued)

Table 3.3: Eligible Fo	ormula Local Funding Sources (Cor	itinuea)	
Funding Source and Annual Amount 1 (approx.)	Description	Eligible Uses	Opportunities/ Constraints
Proposition C 25% \$188.0 million	25% Transit-related Improvements to Freeways and State Highways and Public Mass Transit Improvements to Railroad Rights-of-Way – To provide essential countywide transit-related improvements to freeways and State highways. To facilitate transit flow, the operation of major streets and freeways will be improved by providing preference and priority for transit.	In terms of eligible active transportation projects, transportation demand management, Class I and Class II bicycle facilities, roadway improvements which support transit use, like first last mile improvements are eligible.	Bond debt service has first priority for funds. The majority of these funds are assumed to be programmed to rail and HOV projects. The balance is typically allocated through the Metro Call for Projects.
Measure R 15% \$112.8 million	15% Local Return - Distributed to the incorporated cities within Los Angeles County and the County of Los Angeles for the unincorporated area of the County on a per capita basis.	Major street resurfacing, rehabilitation, reconstruction, bikeways, pedestrian improvements, streetscapes, and other active transportation improvements.	Declines in gas tax subventions from the state have led to cities using a larger portion of Local Return for street maintenance.
Repayment of Capital Project Loans Fund 3562 \$ variable	Metro established the Repayment of Capital Project Loans (fund 3562) to account for capital reimbursements from the State for advances that Metro made in lieu of capital project funding that the State could not provide on the originally programmed schedule.	The Long Range Transportation Plan (LRTP) assumes that these funds must be used for capital purposes only and are allocated at the discretion of the Metro Board.	This source is typically used to cover cost increases on rail projects which are under construction. This fund source can also be programmed in the Metro Call for Projects when other eligible funds are not available.
Metro ExpressLanes Net Toll Revenue Grant Program \$ 19.6 million (Cycle 1)	The objective of the Program is to increase mobility and person throughput through a series of integrated strategies (transit operations, transportation demand management, transportation systems management, active transportation, and capital investments) in the I-10 and I-110 corridors.	First last mile connections to transit facilities, focusing on multimodal elements recommended as part of the First Last Mile Strategic Plan including investments that might support 3rd party mobility solutions (car-share, bike-share), complete streets projects which emphasize multi-modalism, bicycle infrastructure including bicycle lanes and secured bicycle parking facilities, and pedestrian enhancements including on/off-ramp safety improvements.	This source is flexible, but limited by Board policy to areas within three miles of the ExpressLanes facilities. Funding for this program is subject to availability of net toll revenue.

Table 3.4: Eligible Formula State Funding Source <sup>2</sup>

Funding Source and Annual Amount 1 (approx.)	Description	Eligible Uses	Opportunities/Constraints
Regional Improvement Program \$ variable	Regional Improvement Program – 75% of State Transportation Improvement Program Funds are distributed to the counties and RTPA's.	Capital projects including bicycle, pedestrian projects, safety projects, TDM, and intermodal facilities.	Funding from this source has been limited and volatile due to inflation and legislative and market changes in the price of gasoline and the taxes on gasoline.

Table 3.5: Eligible Competitive State Funding Sources

Table 3.5: Eligible Co	ompetitive State Funding Sources		
Funding Source and Annual Amount (approx.)	Description	Eligible Uses	Opportunities/Constraints
Active Transportation Program (ATP) <sup>3</sup> \$120 million available statewide  \$33 million available to LA County	The Active Transportation Program is a consolidation of five previous programs which funded active transportation. This program is exclusively devoted to funding active transportation projects, particularly those that improve health and safety, benefit disadvantaged communities, and promote increased use of active modes.	Bicycle and pedestrian improvement project, Safe Routes to School, bicycle and pedestrian planning, non-infrastructure projects, safety and encouragement campaigns. Highest priority projects demonstrate ability to increase walking and biking, improve health and safety, reduce GHG, and ensure benefit to disadvantaged communities.	Projects are selected based on a statewide as well as regional competition. Funds are now programmed several years out and are not available for immediate active transportation needs. Metro has provided ongoing technical grantwriting assistance to local municipalities to compete for this funding source.
Affordable Housing and Sustainable Communities (AHSC) <sup>3</sup> \$ is 20% of overall Greenhouse Gas Reduction Fund	Supports reduction of GHG emissions by improving mobility options and increasing infill developments. Funds are administered by the Strategic Growth Council.	Active transportation and complete streets that are linked to affordable and infill developments.	Active transportation improvements must be linked to an affordable housing development.
Transit and Intercity Rail Capital Program (TIRCP)  \$ is 10% of overall Greenhouse Gas Reduction Fund	Administered by Caltrans in collaboration with California State Transportation Agency (CalSTA). The TIRCP provides grants for capital improvements and operational investments that modernize California's transit system.	Active transportation projects are eligible as project elements.	Funds are typically reserved for bus or rail projects. However, bicycle and pedestrian improvements are eligible project expenses as long as they are part of a transit expansion or modernization project.

Table 3.6: Eligible Formula Federal Funding Sources 4

9 0	idia rederai runding sources		
Funding Source and Annual Amount <sup>1</sup> (approx.)	Description	Eligible Uses	Opportunities/Constraints
Congestion Mitigation and Air Quality Improvement Program (CMAQ) \$138 million	An FHWA program. CMAQ funds are used for projects and programs which have a demonstrable impact on reducing criteria pollutants and relieving congestion. Funds are allocated based on weighted population formula, which takes into account air pollution severity, and are typically awarded through the Metro Call for Projects.	Bicycle, pedestrian, and TDM projects are eligible so long as they can demonstrate air quality benefits.	Funds from this source are typically allocated to rail expansion, HOV projects, and rail operation start-up. A limited amount of CMAQ is also programmed through the Metro Call for Projects to the Bicycle, Pedestrian, and Transit Capital modes. Projects must clearly demonstrate air quality benefits. Landscaping and street furniture are not eligible.
Regional Surface Transportation Program (RSTP) \$81.6 million	An FHWA program. A flexible funding source which is apportioned to states on a per capita basis. Metro programs LA County's share to LRTP projects or through the Metro Call for Projects.	Bicycle, pedestrian, and TDM projects	Funds from this source are currently used primarily to operate Access Services as well as some highway and transit projects.
Surface Transportation Program – Local (STP-L) \$31.7 million	Part of RSTP. Metro allocates \$31.7 million per year of RSTP	Bicycle, pedestrian, and TDM projects; typically used for rehabilitation and maintenance	Funds from this source are apportioned to each municipality by population. Municipalities are responsible for selecting projects under this program.
Federal Transit Administration (FTA) Grants  Section 5307 - \$247.1 million  Section 5310 - \$0.4 million  Section 5311 - \$0.18 million  Section 5337 - \$84.5 million  Section 5339 - \$24.8 million	FTA MAP-21 programs.	Active transportation projects must meet the following criteria:  1) Be elements of a larger transit project.  2) Be within a 3-mile bikeshed or a 1/2-mile walkshed of a transit station. 3) Enhance economic development or incorporate private investment; effectiveness of public transit project, or establish new or enhanced coordination between public transit and other transportation; and provide a fair share of revenue for public transit.	Use of these funds for active transportation requires showing connectivity and a demonstrable benefit to the transit system (i.e., attracting new riders). Use of these funds is likely easier for new transit projects than existing transit facilities due to high FTA threshold.

Table 3.7: Eligible Competitive Federal Funding Sources

Table 3.7. Eligible Colli	pennive reaeral runaling sources		
Funding Source and Annual Amount (approx.)	Description	Eligible Uses	Opportunities/Constraints
Highway Safety Improvement Program (HSIP) \$2.4 billion available nationwide	An FHWAY MAP-21 program. The program purpose is to achieve a significant reduction in traffic fatalities and serious injuries on all public roads.	Any strategy, activity, or project on a public road with the data-driven State Strategic Highway Safety Plan (SHSP) and corrects or addresses a highway safety problem. Funds are administered by the state.	Projects must be identified in the SHSP.
Transportation Investment Generating Economic Recovery (TIGER) \$500 million available nationwide	A competitive grant program for surface transportation capital project	All bicycle and pedestrian projects.	This is an extremely competitive grant program. Projects will need to demonstrate economic value as well as multimodal transportation improvements.
Federal Transit Administration Section 5309 \$ variable	A component of the New Starts program. A discretionary grant program from the Federal General Fund. Maximum Federal share is generally 80%.	See eligible uses under FTA Section 5307.	See opportunities/constraints under FTA Section 5307.

#### Notes:

<sup>&</sup>lt;sup>1</sup> Amount shown is after administrative costs.

<sup>&</sup>lt;sup>2</sup> Eligibility and available funding amounts of state funds may have changed due to passage of the new federal transportation bill, the FAST Act.

<sup>&</sup>lt;sup>3</sup> ATP and AHSC funds are not directly controlled by Metro. However, Metro has provided grant assistance for recipients and has received ATP and AHSC funding for Metro-sponsored projects.

<sup>&</sup>lt;sup>4</sup> Federal amounts reflect MAP-21 funding levels. Amounts will be updated once the FAST Act and state enabling legislation are analyzed.

### PERFORMANCE METRICS



Progress toward the goals and objectives of this Plan can be measured by performance metrics that capture how much implementation activity is occurring and how this implementation activity is affecting the quality of life across the county. Both types of metrics are important to track so that Metro has an understanding of the broader trends that may influence or be influenced by Metro's active transportation investments.

The tables on the following pages include the set of performance metrics to measure the performance of this Plan. These metrics are based on the goals and objectives described in Chapter 1, informed by stakeholder input; aligned with national best practices from two key national sources of guidance, the National Complete Streets Coalition and the National Association of City Transportation Officials; and by a review of "cutting edge" peer agencies1. A number of these metrics are optimal for the county level, so Metro and partner agencies can understand the effects of active transportation investments across the county,

as shown in Table 3.8. Tracking at the countywide level is critical as some metrics may see an exponential effect – where the observed increases or decreases are greater than the sum of the activity occurring right around the project location. The benchmarks are set as an opportunity for Metro to be a leader in the field of active transportation planning. They are specifically tied to the context of Los Angeles County in terms of current baseline. The horizon year of 2025 was selected for most of the potential benchmarks because the tenyear horizon is generally the time frame in which active transportation plans are refreshed and updated, and would be a good point to revisit these targets. This time frame would allow Metro and partner agencies to track the implementation of active transportation projects and evaluate the performance of those projects against the baseline and benchmarks. Other metrics are more appropriate to be collected and tracked at the project level, to understand the localized impact of specific improvements for people walking and bicycling. Each performance metric includes a baseline and a benchmark, reflecting where

we are today (or the most recent data available) and where we want to be by 2025 and 2035, using measurable targets. The full process of developing these metrics is described in Appendix F.

Finally, there are a number of other performance measure initiatives at Metro taking place concurrently to this Plan. These include the performance measures under review for the upcoming Long Range Transportation Plan update, those set forth by the Metro Countywide Sustainability Planning Policy and Implementation Plan, and those to be included in an upcoming Metro Quality of Life project. Where possible, Metro will streamline data collection and avoid duplication of efforts, as many of the types of data recommended for these various efforts are very similar.

<sup>1</sup> Peer agencies reviewed included San Francisco Bay Area Metropolitan Transportation Commission, San Francisco Metropolitan Transportation Authority, Oregon Metro, Puget Sound Regional Council, New York City, City of Seattle, City of San Luis Obispo, City of Los Angeles, and City of Santa Monica.

## PERFORMANCE METRICS AT THE COUNTYWIDE LEVEL

Table 3.8: Performance Metrics Collected at the Countywide Level

Performance Metric	Initial Baseline (2015)	Potential Benchmark	Available Data Sources
Number and percent bicycle-to-transit <sup>1</sup>	4% (Rail)	100% increase by 2025	Metro On-Board Surveys
•	3% (Bus)	·	
Number and percent walk-to-transit	68% Walk (Rail)	10 percentage point increase	Metro On-Board Surveys
	4% Skated (Rail)	(walk to rail) by 2025	
	83% Walk (Bus)	,	
	2% Skated (Bus)		
		5 percentage point increase by 2025 (walk to bus)	
Percent of all trips completed by bicycle in Los Angeles County	1.4% Bike	100% increase by 2025	2009 National Household Travel Survey
Percent of all trips completed by walking in Los Angeles County	17.6% Walk	50% increase by 2025	2009 National Household Travel Survey
Means of transportation to work	3.8% Combined Bike + Walk (0.9% Bicycle, 2.9% Walk)	100% increase by 2025 in combined Bike + Walk	2013 American Communities Survey 5-Ye Estimate
Miles of installed bicycle	2014:	100% increase per year for class IV	Self-reported by jurisdiction
facilities, by class	Class IV = 6 miles (2015)	year for class iv	
	Class III = 614 miles		
	Class II = 1,046 miles	10% increase per	
	Class I = 341 miles	year for each class I, II and III	

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Performance Metric	Initial Baseline (2015)	Potential Benchmark	Available Data Sources
Metro capital funding allocated to bicycle/pedestrian improvements	To Be Determined	To Be Determined	Self-tracked/self-reported by Metro
Percent of bicycle/ pedestrian improvement projects funded by Metro capital funding that benefits a disadvantaged community <sup>2</sup>	n/a	50% per funding cycle	Self-tracked/self-reported by Metro
Number of station areas receiving Metro capital funding or external funding allocated to bicycle/pedestrian access improvement treatments	To Be Determined	100% of 661 station areas served by 2030	Self-tracked/self-reported by Metro
Number of station areas with completed bicycle/ pedestrian access improvement treatments funded by Metro capital funding or external funding	To Be Determined	100% of 661 station areas served by 2035	Self-tracked/self-reported by Metro
External (non-Metro) discretionary grant funding won within LA County for active transportation projects	To Be Determined	Proportional to LA County population or greater	Self-reported by jurisdictions and implementing agencies

### Notes:

- 1. Because the percent of transit riders who walk or bike to transit is already very high, it is critical to also collect the number of riders who walk or bike to a station, so that net ridership increases are captured in addition to any increase in walk-or-bike-to-transit ridership.
- 2. For the purposes of this ATSP, Disadvantaged Community is characterized as one of the following: The median household income is less than 80% of the statewide median based on the most current census tract level data from the American Community Survey, an area identified as among the most disadvantaged 25% in the state of California according to the CalEPA and based on the latest version of the California Communities Environmental Health Screening Tool (CalEnviroScreen) scores, or at least 75% of public school students in the project area are eligible to receive free or reduced-price meals under the National School Lunch Program.

Table 3.8 (continued)			
Performance Metric	Initial Baseline (2015)	Potential Benchmark	Available Data Sources
Collision statistics (number by mode, percent by mode for severe injury and fatal crashes)	2012: Total Collisions=51,207 Total Injuries=50,622 Total Severe	Support benchmark of local municipalities with Vision Zero Policies	State-Wide Integrated Traffic Reporting System (SWITRS)
	Injuries=2,300	Decrease overall collisions by 10% per	
	Total Fatalities=585	year countywide	
	Ped Collisions=5,024		
	Ped Injuries=4,821		
	Ped Fatalities=203		
	Bike Collisions=4,955		
	Bike Injuries=4,926		
	Bike Fatalities=29		
Greenhouse gas reductions	To Be Determined	Evaluate against forecasts and inputs	SCAG, Self-reported by implementing agencies

## PERFORMANCE METRICS AT THE PROJECT LEVEL

Table 3.9: Performance Metrics Collected at the Project Level

Performance Metric	Initial Baseline (2015)	Potential Benchmark	Available Data Sources
Number and percent of people who walk	Baseline set by implementing agency before project implementation	100% increase by 2025	Self-reported by implementing agencies via pedestrian counts, Baseline available in the ATSP existing conditions analysis
Number and percent of people who bike	Baseline set by implementing agency before project implementation	100% increase by 2025	Self-reported by implementing agencies via bicycle counts, Baseline available in the ATSP existing conditions analysis
Number of households within ¼ mile of a low-stress bicycle facility	Baseline set by implementing agency before project implementation	Increase by 20% per year, countywide	US Census American Communities Survey, Self- reported by implementing agencies, Baseline available in the ATSP existing conditions analysis
Number of jobs within ¼ mile of a low-stress bicycle facility	Baseline set by implementing agency before project implementation	Increase by 20% per year, countywide	US Census American Communities Survey, Self- reported by implementing agencies, Baseline available in the ATSP existing conditions analysis
Number of destinations (schools, medical, parks, recreational, etc.) within ¼ mile of a low-stress bicycle facility	Baseline set by implementing agency before project implementation	Increase by 20% per year, countywide	Self-reported by implementing agencies; Baseline available in the ATSP existing conditions analysis

### **METRO PROGRAMS**

Supportive non-infrastructure programs and policies can help build capacity and momentum to implement active transportation infrastructure projects. This section provides an overview of programs under the purview of Metro that support active

transportation in the county. By developing infrastructure, policies, and programs, the region will be able to execute a holistic approach to project delivery to improve safety and access for all roadway users.

Table 3.10: Metro Programs				
Category	Programs & Description			
Grant Programs	Call for Projects - Competitive grant program that provides local, state, and federal funds for surface transportation improvements in seven modal categories, including bicycle and pedestrian capital improvements. Other modal categories eligible for funding include regional surface transportation improvements, goods movement improvements, signal synchronization & bus speed improvements, transportation demand management, and transit capital.			
	ExpressLanes Net Toll Revenue Re-Investment Grant Program - Net toll revenues generated by the Metro ExpressLanes are required by state law to be reinvested for transportation improvements in the corridor where generated. The Grant Program is intended to increase mobility through transit operations, transportation demand management, transportation systems management, active transportation, and capital investments in the 1-10 and 1-110 corridors.			
	Metro Open Streets Grant Program - Competitive grant program that funds regional car-free events to provide opportunities to 1) ride transit, walk and ride a bike, possibly for the first time, 2) encourage future mode shift to more sustainable transportation modes, and 3) foster the development of multi-modal policies and infrastructure at the city/community level.			
	Wayfinding Signage Grant Pilot Program – Provides funds to eligible agencies wishing to install static wayfinding signage within one mile to and from Metro fixed guideway stations that will be open by June 30, 2017.			
	Transit Oriented Development (TOD) Planning Grant Program - Grant Program designed to spur the adoption of local land use regulations that are supportive of Transit Oriented Development in Los Angeles County.			
Planning Studies	Los Angeles River Bikeway Gap Closure Feasibility Study - Feasibility study included conceptual designs, associated cost estimates and engineering feasibility considerations for the 8-mile gap in the path between Atwater Village and Maywood. The Study included a comprehensive accounting of existing and known future attractions as well as general transportation needs of the neighborhoods surrounding the project area.			
	I-710 Bikeway Study - Studying the development of the following Class-I bike paths and access points: a) Los Angeles Flood Control District right-of-way on the western levee of the Los Angeles River Channel from the Pacific Coast Highway (Long Beach) to Imperial Highway (South Gate) to connect with the existing Los Angeles River Bike Path, b) Southern California Edison (SCE) right-of-way, roughly parallel to Greenleaf Blvd., between the Los Angeles Blue Line and Sportsman Drive; and c) SCE and Los Angeles Department of Water and Power right-of-way from Willow/TI Freeway (Long Beach) to connect with the Rio Hondo Bike trail at Garfield Avenue (South Gate).			

### Category

### Programs & Description

### Planning Studies (continued)

Bike/Bus Interface Study - The study will establish recommended infrastructure guidelines that enhance safe and efficient mobility for roadway users. Study tasks include performing in-depth technical analyses to understand effects of bicycle infrastructure on transit operations and overall roadway safety, completing a review of national and international best practices and research on bike/bus interactions, developing training guidance and safety tips for transit operators and bicyclists, and identifying appropriate design guidelines.

Blue Line First Last Mile Planning - Metro was awarded an Active Transportation Program (ATP) grant for first last mile planning around all 22 stations of the Metro Blue Line. This project will use the planning guidelines in the First Last Mile Strategic Plan to conduct walk audits and develop detailed plans for first last mile investments in and around 22 Metro Blue Line stations. The project will also utilize innovative community engagement to inform the first last mile maps and recommended improvements.

Sustainability Demonstration Project: Metro is working in partnership with the San Gabriel Valley Council of Governments to develop a Bike Friendly Business Improvement Plan for the cities of South Pasadena and Glendora.

Sustainability Demonstration Project: Complete Streets Master Plan - This project, in coordination with the Gateway Cities Council of Governments, will create a plan for implementation of a key complete street corridor identified in the COG's strategic transportation plan. The corridor will traverse multiple jurisdictions along Florence Avenue and will test and develop implementation methods for a multi-city project. The project is part of a larger effort to pilot strategies featured in Metro's Countywide Sustainability Planning Policy.

Metro Transfer Design Criteria - Metro is working to develop criteria for transfer points. Over half of transit passengers make at least one transfer as part of their trip. The new Design Criteria will streamline the transfer experience with standards for the type and locations of transit amenities and infrastructure at major transfer points. Metro is gathering input from local jurisdictions, municipal transit operators, transit riders, and other stakeholder groups to develop the criteria. In addition to the Design Criteria for Metro, the project will produce an easy-to-use handbook for cities with local strategies to improve the transfer environment.

### Capital Projects

Rail to Rail/River Active Transportation Corridor Project – This is a 6.4-mile long corridor project in South Los Angeles that will convert a rail right-of-way to an active transportation corridor, facilitating opportunities for improved access to key destinations and linking major transit facilities, including the future Crenshaw/LAX Transit Project, the Silver Bus Rapid Transit Line, and the Metro Blue Line.

Regional Connector 1st & Central Station first last mile improvements.

Gold Line Eastside Access Projects - First last mile improvements to the following Metro Gold Line stations: Pico/Aliso, Mariachi Plaza, Soto, Indiana, Maravilla, East LA Civic Center, and Atlantic.

Connect US Action Plan - Metro will support the City of Los Angeles in identifying funding opportunities in order to improve pedestrian and bicycle connections to and from Los Angeles Union Station, the 1st/ Central Regional Connector Station, and the surrounding historic and culturally significant communities.

### Bicycle Services

Bicycle Parking - Metro provides bicycle parking and continues to expand bicycle services at many stations throughout the system to improve first last mile connections, including providing bike racks, bike lockers and secure bike hubs.

Table 3.10 (continued)

### Category Programs & Description Bicycle Services Metro Bike Share – Metro is leading a regional effort to develop a Countywide Metro Bike Share program to facilitate first last mile connections and short point-to-point trips. The system will (continued) begin in summer 2016 with a pilot of 1000 bicycles and 80 stations in downtown Los Angeles with a phase II in the works to expand to Pasadena. Additionally, there are plans to expand the system to 4000 bicycles in other bike share ready communities, including, but not limited to, MacArthur Park, Koreatown, Hollywood, Culver City, East LA (unincorporated LA County), Boyle Heights, Burbank, Glendale, North Hollywood, Huntington Park, Downey, Marina Del Rey (unincorporated LA County), Venice, and San Gabriel Valley cities. The Metro Joint Development (JD) Program is a real estate management program that Joint collaborates with qualified developers to build transit-oriented developments (TODs) on Metro-Development Program owned properties. These properties are often parcels of land that contain Metro Rail station portals or platforms or that were acquired for parking or construction staging for transit projects. Metro's JD sites are a gateway to the Metro transit system and hold unique potential for shaping the built environment surrounding transit stations, which will have a significant impact on rider experience, attraction of new riders, and the urban form of the County of Los Angeles. Each site includes a creation of Development Guidelines, in collaboration with the community and local regulatory agencies, to identify desired land uses, density and amenities for a Metro-owned site; provides neighborhood context; and assesses opportunities for integration with active transportation and other community development goals. Education & Active Transportation Campaign – Annual campaign to promote awareness of and participation in walking and bicycling countywide. A single marketing effort unites events for Bike Month Encouragement **Programs** and Walktober, and cross-promotes complementary efforts from many organizations and and Activities municipalities across the county. Bike Month LA - Month-long marketing and event effort to highlight bicycling as a mode of transportation. Creates multiple opportunities and incentives for people to try riding bicycles for utilitarian trips, perhaps for the first time. Bike Month culminates in Bike to Work Day, with pit stops across the county, and Bike Night, a Metro-hosted gathering at Union Station. Community Bicycle Rides - Metro's guided bicycle ride events provide safe, supportive environments such that people of all skill and comfort levels may engage in riding a bike in an urban setting. The rides also provide a controlled environment in which people can practice safe riding skills and provide a valuable overall encouragement opportunity. Bicycle Safety Classes - Metro provides bicycle safety skills classes free to the public. This resource is available to any Los Angeles County resident and classes are held in locations across the county. Classes may range from entry-level to expert instructor certification and are moving towards regionally-tailored educational materials adapted from national standards. Complete Streets Education and Training – Provides training to applicable Metro staff and local government agency planners, engineers, decision-makers, traffic safety professionals, public health professionals, and community organizations about developing a Complete Streets policy, as well as implementing Complete Streets and incorporating high quality design to help comply with the California Complete Streets Act of 2008 and Metro's 2014 Complete Streets Policy. First Last Mile Training Pilot Program - Metro will offer a series of trainings to local staff, elected officials, and other stakeholders. The trainings will inform staff on how to design, seek funding, and implement a first last mile project. Policy level trainings will cover communication and community issues that often arise as part of first last mile and active transportation efforts. The trainings will be geared toward near term implementation and will result in preliminary concept plans that can be directed toward funding sources in the near term.

### Table 3.10 (continued) Programs & Description Category **Technical** Grant Writing Assistance - Metro provides grant writing assistance to advance and implement Metro's active transportation plans and meet critical active transportation needs in Los Angeles Assistance, Policy and County. Planning Guidance, and Data Bicycle and Pedestrian Counter Program - In partnership with the Southern California Association of Governments, Metro is developing a countywide counter deployment plan to meet the calibration needs of bicycle travel demand models and infrastructure project performance monitoring. A combination of permanent and temporary automatic counters will be deployed in strategic locations and their data fed into the regional Active Transportation Database. Active Transportation Data Collection Plan – Metro is working in partnership with the Southern California Association of Governments to upgrade the existing Bicycle Data Clearinghouse. The new Active Transportation Database will set standards for data collected regionally and will be compatible with national databases. It will have the capability to accept manually collected as well as automatic data feeds. The Data Collection Plan will lay out initial and ongoing data collection efforts to meet regional needs. Open Streets Evaluation - Per Metro Board direction in 2014 to evaluate the costs/benefits of the annual \$2 million grant program, Metro is conducting an evaluation of the 12 cycle-one Metro Open Street events. Results will be shared after the last event is implemented in June 2016. Urban Greening Toolkit and Implementation Plan – On-line website that provides tools on how to create transit-adjacent projects that facilitate access to Metro bus and rail lines throughout the Los Angeles region and enhance transit riders' experience getting to and from stations. Provides information on best-practices, resources, and guide to implementing greening and placemaking projects. Toolkit for Transit Supportive Planning-Funded by the Strategic Growth Council, Metro is developing the Toolkit for Transit Supportive Planning as a resource for Los Angeles County jurisdictions to develop and adopt transit supportive regulations and achieve the broader greenhouse gas (GHG) emission reduction and transportation, water, and energy efficiency goals of Assembly Bill 32 (AB32) and Senate Bill 375 (SB375). Countywide Safe Routes to School Initiative - Metro continues to collaborate with stakeholders to develop a Countywide Safe Routes to School Initiative to provide technical support to help communities interested in starting Safe Routes to School programs or sustain and enhance existing efforts. This involves assessing needs and identifying opportunities, collecting data, convening an advisory committee, and hosting summits to engage local jurisdictions and other stakeholders to guide Metro's initiative.

Other

Bicycle Roundtable - The Bicycle Roundtable is a quarterly public outreach meeting held by Metro that provides a forum to discuss and get input on current Metro bicycle projects and programs.

### CITY, COUNTY AND COMMUNITY PROGRAMS

This section outlines key innovative programs, selected based on prior effectiveness in advancing planning, implementation, and capacity building at the local and regional level. These programs can supplement the physical improvements described in this Plan. Many programs are

appropriate for countywide implementation, requiring more resources and regional coordination to realize the full benefits of the program. Some programs are appropriate on a smaller scale, at the city level or community level. The table below indicates the scale at which they are most appropriate.

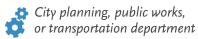
Table 3.11: City & Community Programs



### **Programs**

Develop a Pedestrian and Bicycle Master Plan

### **Implementers**





Train staff on Complete Streets guidelines, bicycle facilities design standards, and pedestrian-oriented safety interventions



City, Caltrans, Metro, SCAG



Train staff on how to respond to bicycle and pedestrian collisions to reduce collision severity



City emergency responders



Organize Open Streets events which temporarily close streets to vehicles and open them to people on foot, bike, skateboards, scooters, etc.



Community groups or city agencies

Table 3.11 (continued)



### **Programs**

Organize trainings on bicycle, pedestrian, and roadway safety

### **Implementers**



City police department and County sheriff's department; other road safety experts



Organize Walking School Buses or Bicycle Trains to encourage kids to walk and bike to school



School communities, city



Develop a GIS-based asset inventory of sidewalks, curb-cuts, mid-block crossings, pedestrian and bicycle signals, bike lanes, bike racks, and other pedestrian and bicycle infrastructure



City public works, planning, or transportation department



Conduct an annual multi-modal collision data analysis



City public works, planning, or transportation department



Conduct an annual collection of pedestrian and bicycle volumes at key locations including transit stops and stations



City public works, planning, or transportation department

### **NEXT STEPS FOR IMPLEMENTATION OF THE ACTIVE TRANSPORTATION STRATEGIC PLAN**

Table 3.12: Steps for Implementation			
Implementation Action	Metro Participants (lead department designated in bold and underlined)	Other External Participants	Initiation Timeframe
1. Technical Assistance, Policy and Planning Guidance, an	nd Data		
1.1 Provide grant-writing technical assistance for Active Transportation Program (ATP), Affordable Housing and Sustainable Communities (AHSC) Program, Highway Safety Improvement Program (HSIP) and Transportation Investments Generating Economic Recovery (TIGER) to advance projects and programs identified in the ATSP and any future updates.	<u>Planning</u>	Local Jurisdications	ongoing
1.2 Provide grant-writing technical assistance for other funding sources, including "non-traditional funds" or new funds that may arise in the future (e.g., health-related grants, "parks and recreation"-related grants that may fund active transportation projects that support Metro's policy goals).	<u>Planning</u>	Local Jurisdications	0-1 year
1.3 Maintain and update Metro active transportation and other applicable websites, newsletters, social media profiles, and online resources to provide relevant information to stakeholders regarding resources, funding, key information, and best-practices.	Planning, Communications		ongoing
1.4 Explore upcoming grant opportunities (e.g., Caltrans Planning Grant, Active Transportation Program, Cap and Trade, TIGER) and identify potential opportunities for supporting local jurisdictions to achieve implementation.	<u>Planning</u>	Local Jurisdictions	ongoing
1.5 Organize training workshops, symposiums, and forums to disperse information on best-practices related to active transportation, first last mile, and complete streets.	Planning, Highways, Construction, Operations	Southern California Association of Governments (SCAG), Caltrans, Local Jurisdictions, Public Health, Nonprofits, Advocates, Other Interested Stakeholders	ongoing

Table 3.12 (	'continued	)
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Table 3.12 (continued)			
Implementation Action	Metro Participants (lead department designated in bold and underlined)	Other External Participants	Initiation Timeframe
1.6 Participate in project technical advisory committees and working groups convened by local jurisdictions.	Applicable Departments	Local Jurisdictions	ongoing
1.7 Connect agencies to other local organizations and expert sources, where applicable, to support implementation of active transportation projects and programs.	Planning	Local Jurisdictions	ongoing
1.8 Organize summit, at least annually, to connect organizations and businesses that offer resources and services related to active transportation with those who are looking to implement such projects and programs in Los Angeles County.	Planning, DEOD, other applicable departments	Local Jurisdictions, Businesses, Nonprofits, Other Interested Stakeholders	O-1 year
1.9 Assist local agencies to seek opportunities and partnerships to implement demonstration projects to showcase best practices and case studies and to highlight innovative active transportation demonstration projects.	<b>Planning</b> , other applicable departments	Local Jurisdictions	ongoing
1.10 Publicize outcomes of active transportation infrastructure, educational, and demonstration projects.	Planning, Communications, Community and Government Relations, and other applicable departments	Local Jurisdictions	0-2 years
1.11 Conduct before and after performance evaluations on projects led by Metro or projects funded through Metro's grant programs to evaluate metrics against baseline and benchmarks identified in ATSP report. Collection and reporting of data may be by Metro or partner agencies but must be uploaded to the Active Transportation Database.	<u>Planning</u> , other applicable departments	Local agencies, interested stakeholders	0-2 years
1.12 Implement automatic bicycle and pedestrian counter program.	Planning, Operations	SCAG, Local agencies, interested stakeholders	0-1 year

Table 3.12 (continued)

Table 3.12 (continued)			
Implementation Action	Metro Participants (lead department designated in bold and underlined)	Other External Participants	Initiation Timeframe
1.13 Continue development of Metro Countywide Safe Routes to School (SRTS) Initiative through collaboration with Metro departments, elected officials and staff, SRTS advisory group, and key stakeholders to inform policy and program development.	Planning, other applicable departments	Local jurisdictions, other stakeholders	ongoing
1.14 Further refine Active Transportation Strategic Plan online webtool and update relevant data when applicable to better position partners for local, state, and federal grant funding opportunities that arise in the future.	<u>Planning</u> , ITS		O-1 year
2. Education & Encouragement Programs and Activities			
2.1 Implement temporary (i.e., pop-up, tactical urbanism) active transportation and first last mile projects to build community support and foster multi-modal policies and long-term infrastrucutre improvements.	Planning, Communications, Operations	SCAG, Caltrans, Local Jurisdictions, Public Health, Nonprofits, Advocates, Other Interested Stakeholders	0-2 years
2.2 Continue to promote safe travel to schools in Los Angeles County through the development of Metro Safe Routes to School (SRTS) Resource Manual (toolkit); Walk-Safe, Bike-Safe (train the trainer) Safety Education Campaign; continued development and maintenance of the Metro SRTS website; and other related activities.	Planning, other applicable departments	Local Jurisdictions, Other Stakeholders	ongoing
2.3 Continue collaboration with key stakeholders and other Metro departments in the development of campaigns, printed materials, video and other visuals supporting safe walking, bicycling, and utilization of public transit for travel to and from schools within Los Angeles County.	Planning, other applicable departments	Local jurisdictions, other participants	ongoing
2.4 Continue to enhance education and training for bicyclists, pedestrians, bus operators, and other roadway users to improve awareness and safer interactions between these users of the roadway.	Operations, Planning, Community Relations	Metro Technical Advisory Committee (TAC) & Subcommittees, Transit Operators	ongoing

Table 3.12 (continued)

Table 3.12 (commuted)			
Implementation Action	Metro Participants (lead department designated in bold and underlined)	Other External Participants	Initiation Timeframe
2.5 Continue annual active transportation campaigns, such as advertising/messaging, bike and walk to work/school, radio advertisements, social media, and other related activities.	Planning, Communications, other applicable departments		ongoing
2.6 Work with health care providers, community groups, businesses, and other organizations to promote bicycle and pedestrian education programs and highlight benefits. Continue to seek partnerships and innovation opportunities.	Planning, Communications, other applicable departments	Health Care Providers, Community Groups, Businesses, other interested stakeholders	ongoing
2.7 Continue bicycle traffic safety classes, community bicycle rides, and explore other education and safety programs to promote bicycling and mode shift. Evaluate the effectiveness of these projects and programs and report outcomes. Refine as necessary to maximize effectiveness.	Planning, Communications, Community Relations, other applicable departments	Law Enforcement, Local Jurisdictions, School Districts, Nonprofits, Advocates, Other Interested Stakeholders	ongoing
2.8 Promote walking and bicycling among Metro employees through wellness programs, incentive programs, safety programs, rideshare, community rides, marketing materials, and campaigns.	Planning, Corporate Wellness, Communication, other applicable departments		ongoing
2.9 Explore the creation of Metro employee bicycle pool commuting and bicycle fleet programs.	Planning, General Services, Communication, other applicable departments		0-2 years
2.10 Support local agency efforts on bicycle and pedestrian education and safety.	<u>Planning</u>	Local Jurisdictions, Nonprofits, Advocates	ongoing

### Table 3.12 (continued)

Table 3.12 (continued)			
Implementation Action	Metro Participants (lead department designated in bold and underlined)	Other External Participants	Initiation Timeframe
2.11 Seek partnerships with local educational institutions to create active transportation education and research center in Los Angeles region to build capacity and knowledge about active transportation planning, implementation, and research and build long-term institutional knowledge among practitioners, decisionmakers, local jurisdictions, and other key stakeholders.	<u>Planning</u>	Educational Institutions, Federal Highway Administration, Federal Transit Administration, Caltrans	0-2 years
3. Funding			
3.1 Prioritize recommendations in Active Transportation Strategic Plan in Metro Capital Grant Programs.	Planning, Congestion Reduction	Metro TAC & Subcommittees, Councils of Governments (COGs), SCAG, Caltrans, Local Jurisdictions, Public Health, Nonprofits, Advocates, other interested stakeholders	0-1 year
3.2 Update Proposition A, C, and Measure R Local Return Guidelines to align with the Metro Boardadopted 2009 Long Range Transportation Plan, Metro First Last Mile Strategic Plan, Metro Complete Streets Policy, and the Active Transportation Strategic Plan, consistent with any constraints in the ordinance language.	Planning, OMB	Metro TAC & Subcommittees, COGs, SCAG, Caltrans, Local Jurisdictions, Public Health, Nonprofits, Advocates, other interested stakeholders	0-1 year
3.3 Update Proposition C 10% and Proposition C 25% Guidelines to align with the Metro Board-adopted 2009 Long Range Transportation Plan and future Board-adopted updates, Metro First Last Mile Strategic Plan, Metro Complete Streets Policy, and the Active Transportation Strategic Plan.	Planning, OMB	Metro TAC & Subcommittees, COGs, SCAG, Caltrans, Local Jurisdictions, Public Health, Nonprofits, Advocates, other interested stakeholders	0-1 year

Table 3.12 (continued)

lable 3.12 (continued)			
Implementation Action	Metro Participants (lead department designated in bold and underlined)	Other External Participants	Initiation Timeframe
3.4 Increase proportion of Call for Projects funding reserved for the Bicycle, Pedestrian, and Transportation Demand Management Modes according to the needs identified in the ATSP in proportion to needs for other modes.	Planning, OMB	Metro TAC & Subcommittees, COGs, SCAG, Caltrans, Local Jurisdictions, Public Health, Nonprofits, Advocates, other interested stakeholders	0-1 year
3.5 Incorporate Active Transportation Strategic Plan into 2009 Long Range Transportation Plan update.	<u>Planning</u>	Metro TAC & Subcommittees, COGs, SCAG, Caltrans, Local Jurisdictions, Public Health, Nonprofits, Advocates, other interested stakeholders	0-1 year
3.6 Update funding criteria in Metro capital grant programs (i.e., Call for Projects, ExpressLanes Net Toll Revenue Re-Investment Grant Program, and other Metro capital grant programs) to encourage projects that implement recommendations in the Active Transportation Strategic Plan and projects that achieve goals of Metro Board-adopted First Last Mile Strategic Plan and Complete Streets Policy.	Planning, Congestion Reduction	Metro TAC & Subcommittees, COGs, SCAG, Caltrans, Local Jurisdictions, Public Health, Nonprofits, Advocates, other interested stakeholders	0-1 year
3.7 Promote active transportation strategies and funding in applicable state and federal legislations.	Government Relations, Planning		ongoing
3.8 Seek new sources of funding opportunities and innovative finance strategies.	Planning, Office of Management & Budget		ongoing
3.9 When funding is available, program local funds for active transportation projects that have grant awards of \$2 million or less. Prioritize federal funding when available and applicable to grant awards of \$2 million or more to reduce the burden of grant administration and processing on smaller projects.	<u>Planning</u>		ongoing

Table 3.12 (continued)

Table 3.12 (continued)			
Implementation Action	Metro Participants (lead department designated in bold and underlined)	Other External Participants	Initiation Timeframe
4. Planning and Project Delivery			
4.1 Issue "Call for Partners" to identify potential partners to help bring key active transportation corridor projects identified in the ATSP closer to the "shovel ready" stage and take advantage of potential funding opportunities that may arise in the future to acheive project implementation, including, but not limited to, the San Gabriel Valley Greenway Network and those currently in progress as shown in Chapter 3, under Metro Programs.	Planning, Highways, Construction, Operations	Local Jurisdictions, interested stakeholders	o-1 year
4.2 Update rail design criteria to further incorporate active transportation elements and create active transportation design criteria section.	Planning, Construction, Operations		0-1 year
4.3 Expand bicycle parking at Metro stations and stops, including creating bicycle hubs, increasing bicycle parking, implementing and expanding bike share, and providing other bicycle facilities.	Planning, Construction, Operations, other applicable departments	Local Jurisdictions, interested stakeholders	ongoing
4.4 During transit project corridor planning phase, define active transportation connectivity elements as an intrinsic part of the project's scope during project planning and in environmental documents and project definition for construction. Key sections within environmental documents where active transportation connectivity elements can be better specified include: Purpose and Need Statement, Project Definition, Basis of Design, and Mitigation Measures. Ensure project team members have staff skilled and experienced to address active transportation and first last mile planning and design by providing training to Metro staff members involved in project and/or as part of criteria during consultant team selection. Conduct active transportation access studies as part of corridor planning to ensure first last mile and bicycle and pedestrian access improvements are addressed early in the project planning. These studies may be planned as part of larger transit corridor project or in parallel.	Planning, Construction, Operations, other applicable departments	Local Jurisdictions, interested stakeholders	O-1 year

Table 3.12 (continued)

Tuble 3.12 (continued)			
Implementation Action	Metro Participants (lead department designated in bold and underlined)	Other External Participants	Initiation Timeframe
4.5 During project design phase (following environmental clearance) and during construction for new projects, ensure that active transportation improvements and first and last mile solutions are integrated into project scope, design, and implementation. Provide relevant directive drawing(s) and appropriate budget set aside in Life of Project for construction of these facilities. Ensure project team members have staff skilled and experienced to adress first last mile and bicycle and pedestrian access design and implementation by providing training to Metro staff members involved in project and/or as part of criteria during consultant team selection.	Planning, Construction, Operations, other applicable departments	Local Jurisdictions, interested stakeholders	O-1 year
4.6 During construction for new projects, identify opportunities for maintaining access to bicycle and pedestrian facilities or provide appropriate detours.	Planning, Construction	Local Jurisdictions	ongoing
4.7 Better design street treatments around freeway on and off ramps in highway corridor projects to facilitate safer and convenient access for pedestrians and bicyclists who must cross these corridors. Ensure project team members have staff skilled and experienced to address multimodal active transportation and complete streets planning and design by providing training to Metro staff members involved in project and/or as part of criteria during consultant team selection.	<u>Highways,</u> Planning	Caltrans, Local Jurisdictions	ongoing
4-8 Include first last mile and active transportation components as a standard in conjunction with design of new stations and updates to existing stations for projects that do not have a Life of Project (LOP) budget established.	Planning, Construction, Operations, other applicable departments	Local Jurisdictions, interested stakeholders	O-1 year
5. Joint Development			
5.1 Include appropriate text in boilerplate or a modified-to-suit language in every joint development project solicitation/Requests for Proposal/Design Guidelines to ensure appropriate inclusion of active transportation facilities and access for people who walk and bicycle.	<u>Planning</u>	Local Jurisdictions, interested stakeholders	ongoing
5.2 Work with local jurisdictions to incentivize developer mitigations to address first and last mile solutions and active transportation facilities and access.	<u>Planning</u>	Local Jurisdictions, interested stakeholders	ongoing

Table 3.12 (continued)

Table 3.12 (continued)			
Implementation Action	Metro Participants (lead department designated in bold and underlined)	Other External Participants	Initiation Timeframe
6. Transit Operations			
6.1 Explore opportunities to add additional bicycle accommodations on buses and trains.	Planning, Operations		ongoing
7. Bicycle Services			
7.1 Expand bicycle parking at Metro stations and stops, including creating bicycle hubs, increasing bicycle parking, implementing bike share, and providing other bicycle facilities.	Planning, Operations, Construction, Maintenance, Communications, other applicable department		ongoing
8. Policy Update			
8.1 Review and consider updates to the Active Transportation Strategic Plan at least every five years.	<u>Planning</u> , other applicable departments	Metro TAC & Subcommittees, COGs, SCAG, Caltrans, Local Jurisdictions, Public Health, Nonprofits, Advocates, other interested stakeholders	
8.2 Review and recommend possible changes to Metro, state, and federal policies to achieve the goals of the ATSP.	Planning, other applicable departments		ongoing
8.3 Update the 2000 Metro Right of Way Preservation Guidelines to be consistent with recent Metro Boardadopted policies.	Planning, Operations, other applicable departments		0-2 years







## 4 COUNTYWIDE ACTIVE TRANSPORTATION NETWORK

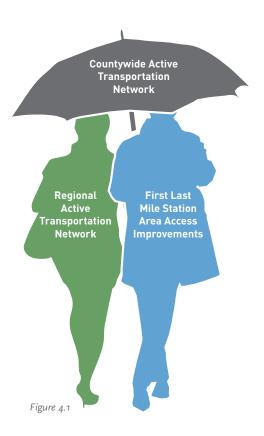


### **OVERVIEW**

This chapter presents the recommended Countywide Active Transportation Network, comprised of two key components: 1) first last mile active transportation improvements to 661 major transit station areas and 2) the Regional Active Transportation Network.

The ATSP identified 661 major transit station locations throughout the county for first last mile improvements, which are intended to enhance regional access by connecting people to the extensive and growing transit network and to maximize the benefits from transit investments. In many places across the county, it connects with key corridors in the Regional Active Transportation Network that function both as origins and destinations as well as transit corridors.

The proposed Regional Active Transportation Network is intended to serve people biking and walking much like our freeway network serves drivers or our rail network serves transit riders. It is intended to provide the most comfortable, safe, high-quality bicycling and walking experience, with minimal disruption from other users and with extensive reach across the county. It is designed to connect key regional origins and destinations across the county, filling in the gaps in the current network, taking advantage of available waterways, utility corridors, and on-street right-ofway that can be developed into high-quality, low-stress walking and biking facilities.



### Sample Facilities in the Countywide Active Transportation Network



Sidewalk (Dedicated On-Street)



Pedestrian-Only Promenade (Dedicated On-Street)



Paseo (Shared On-Street or Off-Street)



Class I Shared-Use Path (Off-Street)



Class II Bicycle Lane (Dedicated On-Street)



Class II Buffered Bicycle Lane (Dedicated On-Street)



Class III Bicycle Route/Boulevard (Shared On-Street)



Class IV Protected Bicycle Lane (Dedicated On-Street)

## STAKEHOLDER OUTREACH

The process for identifying the Countywide Active Transportation Network began with an extensive existing conditions analysis. During the development of the ATSP, the project team engaged and solicited feedback from various Metro departments, as well as agency partners, including the Metro Technical Advisory Committee and its Subcommittees, sub-regional Councils of Governments, the California Department of Transportation (Caltrans),

Southern California Association of Governments (SCAG), local governments, and other stakeholders. Metro also formed a project Technical Advisory Committee, which consisted of internal Metro departments and external stakeholders, to guide the development of the ATSP. During August 2015, Metro held seven stakeholder workshops across the county to solicit input. These workshops were attended by over 250 attendees and included representatives of local, regional, and state government agencies; elected offices; subregional councils of governments; nonprofit organizations;

community groups; advocates; private firms; transit operators; transit riders; public health professionals; and other stakeholders. Metro launched an online survey to gather additional input from stakeholders during Summer 2015. During December 2015, the agency held a second round of six stakeholder workshops across the county to provide an update on the ATSP and solicit additional input. Over 120 participants attended in total to provide feedback. Refer to Appendix C for more details.

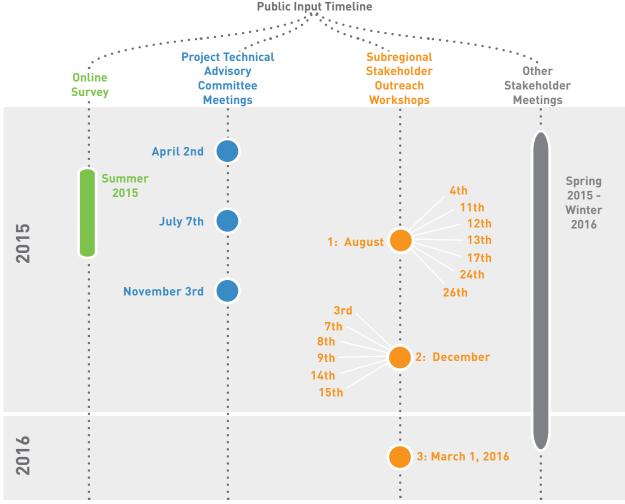


Figure 4.2

## STAKEHOLDER INPUT

Throughout the project, we heard key feedback from stakeholders at every level, summarized here.



# FIRST LAST MILE ACCESS TO MAJOR TRANSIT STATIONS & STOPS

The Active Transportation
Strategic Plan (ATSP) uses
strategies presented in the Metro
First Last Mile Strategic Plan and
Planning Guidelines to identify
opportunities for improving
first last mile access to 661
major station locations, which is
intended to improve the journey
to and from a transit station or
stop for people who walk and
bicycle to transit.

Unlike the Regional Active Transportation Network, which recommends countywide corridors for active transportation facilities, the first last mile access strategies refer to walking and bicycling improvements around the 661 station areas (defined in the Existing Conditions section, Chapter 2), which are local in nature but connect to the wider transportation network via transit, thus generating regional benefits.

This section presents a stepby-step guide to assist local jurisdictions and stakeholders in identifying opportunities for first last mile access improvements around a transit area, based on the process established in the First Last Mile Strategic Plan.

The ATSP Volume II: Case Studies companion document uses this process to recommend first last mile improvements around 20 different study areas throughout Los Angeles County. These case studies reflect the diversity of transit areas, geographies, demographics, land uses, building and population densities, and subregions of Los

Angeles County. Refer to the ATSP Volume II: Case Studies document to determine which conditions are most similar to your project study area and use these case studies as a helpful guide.

The ATSP has not identified specific first last mile access routes to each station area location, since this should be done at the local level and with applicable stakeholder input. The ATSP is developed to ensure that there is flexibility in local planning, design, and implementation that suits the context of the community. Key first last mile recommendations are summarized in this section. and presented in more detail in the ATSP Volume II: Case Studies companion document.



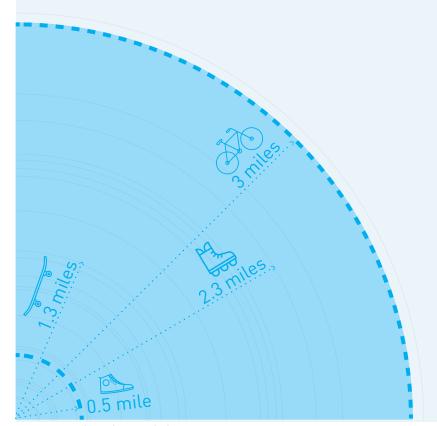
Figure 4.4: Pages from the ATSP Volume II: Case Studies

### First Last Mile Strategic Plan & Planning Guidelines



The First Last Mile Strategic Plan & Planning Guidelines (2014) provides municipal organizations, community groups, and private institutions with a planning tool that strategically focuses infrastructure investments around a transit station or stop, with the ultimate goal of improving transit ridership. The Plan serves as guidance to create and implement a Pathway Network, which is a strategy that addresses first last mile challenges. Infrastructure investments are concentrated

along the Arterials, Collectors, and Cut-Throughs of a particular Pathway Network. Arterials are the main streets that extend from transit locations and support maximized throughput and efficiency for active transportation users. Collectors include routes that both feed into Arterials and support general station area permeability. Cut-Throughs are supporting paths, often used as shortcuts that feed into Arterials and Collectors, These classifications do not supersede roadway designations assigned by the local jurisdiction.



### **Access Shed**

The First Last Mile Strategic Plan requires identification of an access shed, which is the average distance a person is willing to travel to a transit station or stop. The size and shape of an access shed depends on the type of active transportation that the project seeks to accommodate as well as typical access barriers such as topography, block size, and freeways.

Figure 4.5: First last mile access shed

### How to Use the First Last Mile Strategic Plan

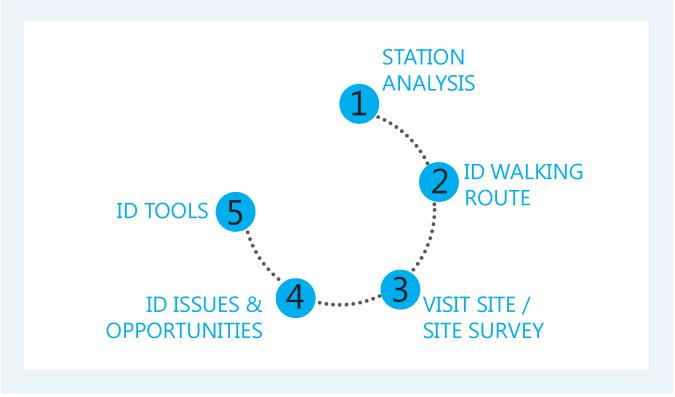
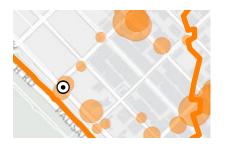


Figure 4.6: Simplified First Last Mile Process





### 1. Conduct Preliminary Station Analysis

First last mile planning requires a comprehensive understanding of the study area, which is the space within the access shed of a transit stop or station. The access shed is defined by several measures, including distance, topography, block size, and freeways; these conditions serve as barriers or opportunities to first last mile connectivity.







- Browse the existing conditions analysis online portal available at: http://gis.fehrandpeers.com/ metroatsp.
- 2. Identify a Metro transit station or stop for the first last mile analysis
- 3. Study the existing conditions analysis summary



### 2. Determine Walking Route

Site visits offer first-hand knowledge of existing conditions within a study area. One way to conduct an effective site visit is by creating a walking route from a transit stop or station that passes by important destinations such as schools, commercial districts, and residential areas. Also consider routes that have high levels of activity, existing and planned bicycle routes, and areas where collisions have been reported.



××

Determine a walking route in the study area, based on elements from the existing conditions analysis summary
 Make sure to visit local destinations such as points of interest, bicycle facilities, and areas where collisions have occurred

Recommendation: Talk to people who are familiar with the area to get a better sense of where and how people are travelling; consider organizing a walking audit

# STATION AREA CHECKLIST The second of the quilty solvents, with our plant or second of the quilty solvents, with our plant or second of the quilty solvents. The second of the quilty solvents of the second of the

### 3. Visit Study Area & Complete Checklist

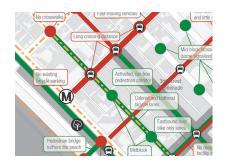
Now that the walking route has been planned, visit the study area to document the existing conditions. The First Last Mile Strategic Plan includes a station area checklist that qualitatively focuses on the safety, accessibility, and aesthetics of a station area. Fill out the checklist after your site visit has been completed; it helps if multiple people complete the checklist to get more balanced results.







- 1. Visit the study area and conduct site visit; repeat visits at different times of the day
- Fill out a station area checklist found in the Metro First Last Mile Strategic Plan
- 3. Take photographs and notes of both barriers and local assets to first last mile connectivity



### 4. Identify Issues & Opportunities

Every study area is unique, but there are typical first last mile issues including gaps in the bicycle network, street conditions barriers (e.g. lack of sidewalks), land use barriers (e.g. long blocks), connectivity gaps (e.g. freeways), and lack of amenities (e.g. bus stop benches). Typical access strengths include transit stations, key destinations (e.g. schools), destination corridors (e.g. retail areas), existing bikeways, corridor assets (e.g. shade), and specific assets (e.g. enhanced crosswalks).







1. Identify the key issues and assets relating to first last mile connectivity based on the existing conditions analysis, site visits, and station area checklist results

2. Refer to the First Last Mile Strategic Plan to identify typical issues and assets in Los Angeles County

3. Make the message clear and concise to stakeholders and funders by prioritizing key issues and assets



### 5. Choose First Last Mile Improvement Tools

The First Last Mile Strategic Plan has a list of improvement tools that help to address barriers to connectivity. Start by creating a Pathway Network and focusing improvements along those routes. Tools may include sidewalk addition or widening, landscaping and shade, enhanced pedestrian crossings, bikeway improvements, enhanced bus waiting areas, underpass and overpass enhancements, medallion signage, and kiss-and-ride locations.









1. Create a Pathway Network (refer to First Last Mile Strategic Plan)

2. Choose improvements from the First Last Mile Strategic Plan that relate to priority issues

3. Recommendations: Choose improvements that are more affordable and quick to install; implement temporary pilot projects or long-term infrastructure projects

### Key First Last Mile Recommendations

ATSP Volume II Symbol	Term	Further Description
	Bike Share Station	Provides numerous strategic locations where users can rent bicycles for short-term use; bike share stations located at transit stations and stops make bicycling a convenient option for first last mile trips; other stations are typically placed at strategic locations close to destinations; corporate sponsorships and other public-private coordination can help make bike share a relatively inexpensive intervention for municipalities
	Sidewalk Widening or Addition	Improves safety, comfort and convenience for people of all ages and abilities; wider sidewalks create more room for streetscape elements that enhance comfort and convenience, such as street furniture, bus waiting areas, landscaping, and trees
<b>,</b> Å.	Enhanced Pedestrian Crossings	Protects transit users by increasing their visibility to motorists; crossing times can be longer and occur more often; in addition to enhancing existing crosswalks, adding new, well-marked crosswalks at unsignalized intersections and at midblock locations can improve convenience and safety; pedestrian flashing beacons may be considered
<i>\$</i>	Enhanced Bicycle Facility	Improves safety and increase comfort for people bicycling; these include bicycle lanes physically separated from vehicular traffic, such as buffered lanes, cycle tracks, painted bicycle lanes, conflict zone markings at/approaching intersections, bicycle boxes, and bicycle-prioritized signalization
	Curb Extensions at Intersections	Improves safety by shortening crossing distances, increasing visibility of people walking, and slowing vehicles that are turning; it can also provide room for amenities such as seating areas, bioswales, stormwater management, and other planted areas
	Traffic Calming	Decreases speeds along streets with heavy, fast-moving traffic in order to increase safety and comfort for all users of the street; traffic calming treatments include physical measures such as curb extensions to narrow the roadway, narrowed travel lanes to promote slower driving speeds, and diverters to limit vehicle cutthrough traffic on neighborhood streets
	Enhanced Bus Waiting Areas	Improves the safety and comfort of a bus rider's journey; potential enhancements could include benches, shelters, lighting, signage, wi-fi hotspot, mobile device chargers, etc.
	Freeway Underpass and Overpass Enhancements	Traveling to the transit station stop by foot or bike would be more convenient and comfortable if the underpasses were safer, cleaner, better illuminated, and visually engaging.

ATSP Volume II Symbol	Term	Further Description
<b>3</b>	New Connection Across Barrier	Designing a new connection across the railroad crossings can improve connectivity to the station; this can manifest as an at-grade signalized crosswalk for people walking and bicycling; a well-designed connection should consider the safety of all people
Ď	Medallion Signage	Medallion signage is an affordable type of wayfinding, or directional tool, that can be installed on utility poles and streetlights; the addition of medallion signage can help to increase awareness of station proximity, especially along Arterials and Collectors that connect to the schools, parks and commercial areas
	Street Furniture	Provides amenities to make active transportation users comfortable while traveling and provide resting places; waste receptacles, pedestrian-scale lighting, water fountains, and bicycle parking are other elements that enhance the sidewalk environment
Ø	Landscaping and Shade	Improves aesthetics, provide pleasant and safe pathways, and offer an attractive buffer between the sidewalk and the roadway; trees and shade structures provide refuge from the sun for people walking, resting, or waiting
	Lighting	Increases safety and aid in night navigation for people walking or bicycling along Pathway routes; install lighting rhythmically and consistently in coordination with tree canopies as not to block the light; consider installing lights that are efficient and/or motion activated/self powered in areas where constant light is not needed
	Car Share	Provides numerous strategic locations where users can rent vehicles for a short term use; vehicle pick-up/drop-off spaces should be located conveniently nearby the transit station or stop at a highly-visible and location
<i>6</i> √20	Bicycle Services	Includes secure bicycle parking, bicycle hubs, bicycle repair stations, and/or bike share
Ø\$. Ø\$. Ø\$.	Park-and-Ride	Park and Ride lots provide easy vehicular parking and encourage transit ridership for motorists using their vehicles for first last mile trips; the addition of a dedicated drop-off zone immediately adjacent to the station would help to improve accessibility, safety and convenience at the station
••••	Key Recommendation Along Corridor	Key recommendations that extend throughout the entire length of the corridor

# THE REGIONAL ACTIVE TRANSPORTATION NETWORK

The Regional Active
Transportation Network
(Regional Network) is a
countywide system of routes
intended to serve active travelers
- people walking, riding bicycles
and using other non-motorized
modes. The purpose of the
Regional Network is to deliver
an interconnected network of
convenient active transportation
routes that enable Los Angeles
County residents to safely access

the places they want to go by the mode of their choosing.

Cities around Los Angeles County are making tremendous progress in constructing active transportation facilities (such as sidewalks and protected bicycle lanes). However, the County has lacked a regional vision for interjurisdictional travel, resulting in piecemeal local systems, large network gaps and a wide range of facility comfort. The Regional Network is a low-stress network. This means that facility users will not be expected to share lane space with high-speed or high-volume motor vehicle traffic. The Regional Network is comprised of facility types with high safety performance and the ability to attract and retain users. Metro is committed to realizing this vision, and will support local jurisdictions in implementing the

Connect cities and communities	The Regional Active Transportation Network emphasizes connectivity between communities, as opposed to connectivity within local jurisdictions. However, regional routes will still play a role in local travel.
Serve desire lines	The Regional Active Transportation Network enables bicycle travel on the routes that people want to use. People generally want routes that are direct and safe.
Serve Main Street	The Regional Active Transportation Network embraces routes that link directly to the cores of cities, serving historic Main Streets and Central Business Districts.
Harness continuous rights-of-way	The Regional Active Transportation Network relies upon continuous rights-of-way (both natural and human-made) to provide unhindered movement for long stretches.
Link to transit	The Regional Active Transportation Network seeks opportunities to connect with major transit hubs, particularly if these hubs are located in population centers.
Address existing safety problems	The Regional Active Transportation Network improves travel conditions along routes with a history of bicycle crashes.
Design for all ages and abilities	The facilities comprising the Regional Active Transportation Network meet a minimum standard of service, suitable for use by children and seniors.

Regional Active Transportation Network progressively over time through funding and technical support.

The Regional Active
Transportation Network is
intended to serve both people
walking and people riding
bicycles. However, the network
planning process primarily
takes cues from best practices
in regional bikeway network
development, for the following
reasons:

- Pedestrian trips are inherently less regional in scale than bicycle trips due to differences in travel speed;
- > The Active Transportation Strategic Plan includes detailed transit station area plans that emphasize pedestrian connectivity;
- The Regional Active Transportation Network will directly serve pedestrian travel on all of its recommended Class I (shared-use path) facilities;
- > The Regional Active
  Transportation Network
  will indirectly improve
  pedestrian conditions
  around many of its other
  facilities (for instance,
  protected bicycle lanes
  reduce sidewalk riding, calm
  traffic and shorten crossing
  distances, all of which
  improve pedestrian safety
  and comfort); and

> The inclusion of sidewalks can be assumed on most on-street facilities with low-stress bikeways, such as protected bicycle lanes (Class IV) or bicycle boulevards (Class III).

### Design Flexibility

Metro encourages local jurisdictions to pursue facilities that best fit their communities. The Regional Active Transportation Network has been designed with local implementation in mind, and flexibility in design is a key aspect of this approach.

The generalized facility type identified for each Regional Network project is subject to review, modification and implementation by the relevant local jurisdiction(s). Engineering judgment, feasibility studies or community feedback may identify an alternative facility type for a Regional Network project. Provided that the modified facility meets the eligibility criteria contained in Table 4.1, the facility may be considered part of the Regional Network for the purposes of Metro grant opportunities and regional designation.

The alignments identified are also subject to review and modification by the relevant local jurisdiction(s). The Regional Network is intended to provide local jurisdictions with a high degree of latitude to construct

facilities using preferred alignments. If a locally-identified alignment diverges from the identified Regional Active Transportation Network project, it can maintain Regional Active Transportation Network status by serving the same desire line as the original Regional Active Transportation Network facility (i.e. serving the same general corridor or destinations). For instance, a jurisdiction may elect to construct a facility along a parallel urban street or offstreet corridor serving the same destinations as the original Regional Network alignment. As described above, these alternative facilities may harness the full range of available facility types and design enhancements, provided that the facility meets the eligibility criteria contained in Table 4.1.

### Regional Active Transportation Network Eligible Facility Types Table 4.1

Tuble 4.1			
Regional Active Transportation Network Design Guidance/Standards	Off-Street	Dedicated On-Street	Shared On-Street
Highway Design Manual (HDM) Class¹	Class I	Class II & Class IV	Class III
HDM Class Eligible Under the Following Conditions <sup>2</sup>	Always	A conventional Class II bicycle lane is only eligible on a low-stress roadway. <sup>3</sup> Class II bikeways with buffers and Class IV protected bicycle lanes (with various barrier types) are always eligible.	A Class III facility is only eligible on a low-stress roadway. <sup>4</sup>
Available Design Enhancements	Bicycle Freeway <sup>5</sup> Floating Bicycle Path <sup>6</sup> Sub-Grade Bicycle Intersection <sup>7</sup>	Various separation methods Two-way or contraflow operation Protected intersection	Various traffic calming methods to maintain low traffic speeds and volumes  Bicycle boulevards, bike-friendly streets, neighborhood greenways  Advisory Bicycle Lanes

- 1. California Department of Transportation, 2015. Highway Design Manual.
- 2. Eligible facility types are those that are consistent with Regional Active Transportation Network design standards. Existing or planned facilities meeting these standards are not necessarily included in the Regional Active Transportation Network.
- 3. For Class II bicycle lanes, a low-stress roadway is defined as having a bicycle lane adjacent to the curb, rather than parked vehicles, and no more than two general purpose travel lanes.
- 4. For Class III bicycle boulevards, a low-stress roadway is defined as having average daily vehicle volumes of no more than 2,000 and 85th percentile speeds at or below 20 mph.
- 5. A Bicycle Freeway is a long-distance bikeway that is separated from auto traffic and other street activity, allowing for high cycling speeds. The goal is to give cyclists the same long-distance access that drivers have on a auto-only freeway.
- 6. A Floating Bicycle Path is a cantilevered structure that transitions into floating dock pathways to serve as part of a continuous shared use path or bicycle freeway system across or along a body of water. They are built to accommodate fluctuations in water level and are most applicable when sufficient right-of-way is not available to construct the path on land.
- 7. A Sub-Grade Bicycle Intersection is a subterranean shared use path or bicycle freeway system that allows people bicycling to avoid interacting with motor vehicles at a large intersection or freeway interchange. These connections help save time and distance and reduce conflicts by allowing non-motorized traffic to proceed through the middle of the intersection without having to circumnavigate the facility.

#### Proposed Regional Active Transportation Network

The Proposed Regional Network is presented as a map series (Maps 1 through 11) and a project list (see ATSP Volume III, Appendix H). The Proposed Regional Active Transportation Network comprises nearly 2,000 miles of low-stress active transportation facilities throughout Los Angeles County and consists of three generalized facility types, as defined in Table 4.1: Dedicated On-Street, Off-Street, and Shared On-Street. Overall, the Regional Network

includes 1,390 miles of Dedicated On-Street facilities (70 percent), 510 miles of Off-Street Facilities (26 percent) and 55 miles of Shared On-Street Facilities (3 percent). The Proposed Regional Network also includes about 15 miles of alternative alignments for facilities that are currently under study by Metro. These alignments are included in the overall mileage for the Proposed Regional Network.

Maps 1-11 can be accessed online at https://www.metro.net/projects/active-transportation-strategic-plan/. To explore additional existing and planned bikeway facilities in detail, visit http://gis.fehrandpeers.com/metroatsp.

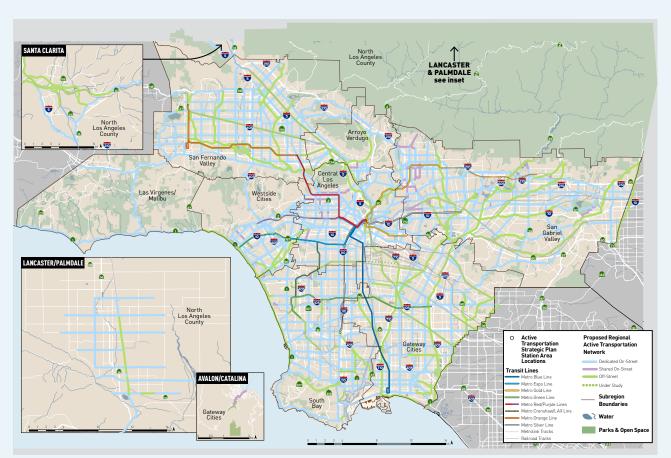
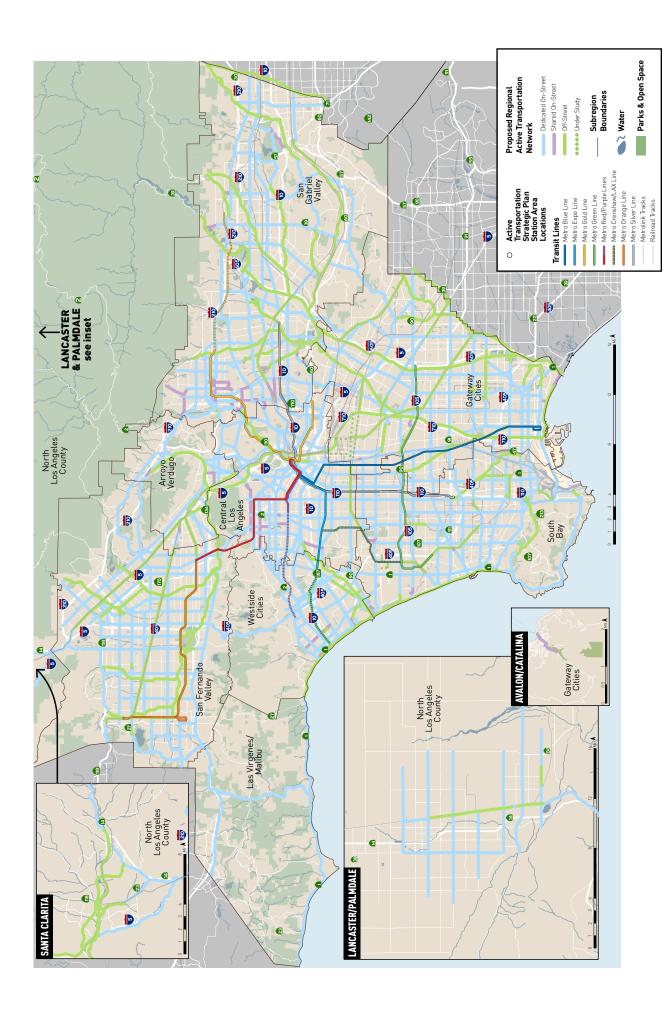
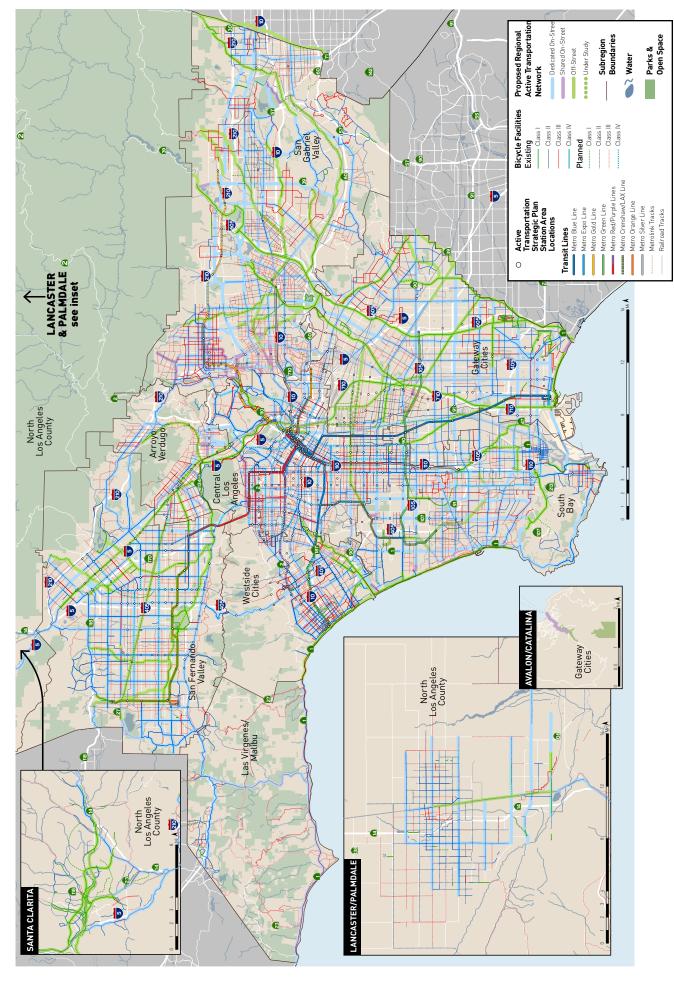


Figure 4.6: Proposed Regional Active Transportation Network (Maps 1-11 show enlargements of this image.)

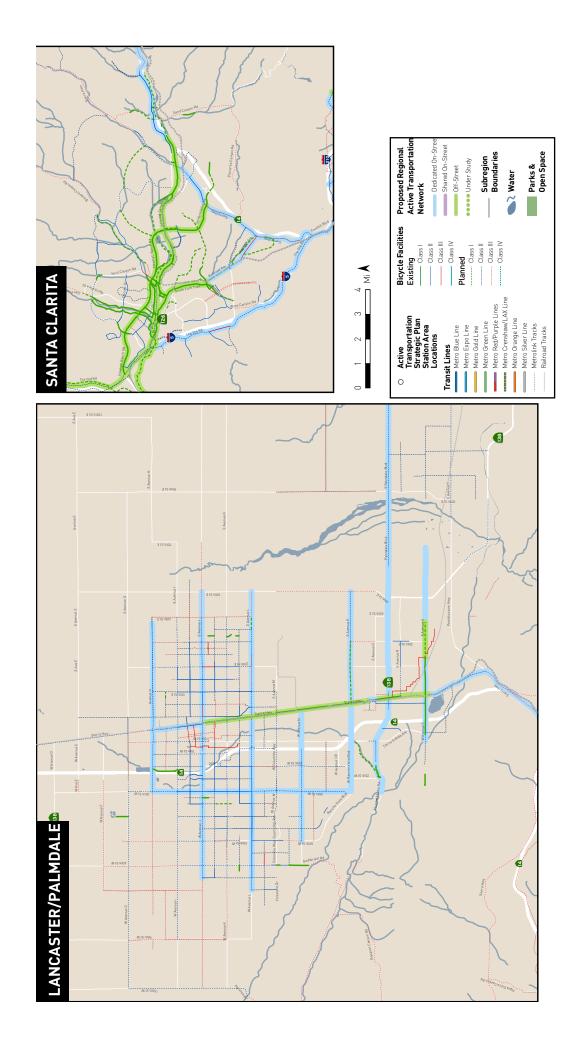
Map 1: Regional Active Transportation Network Overview



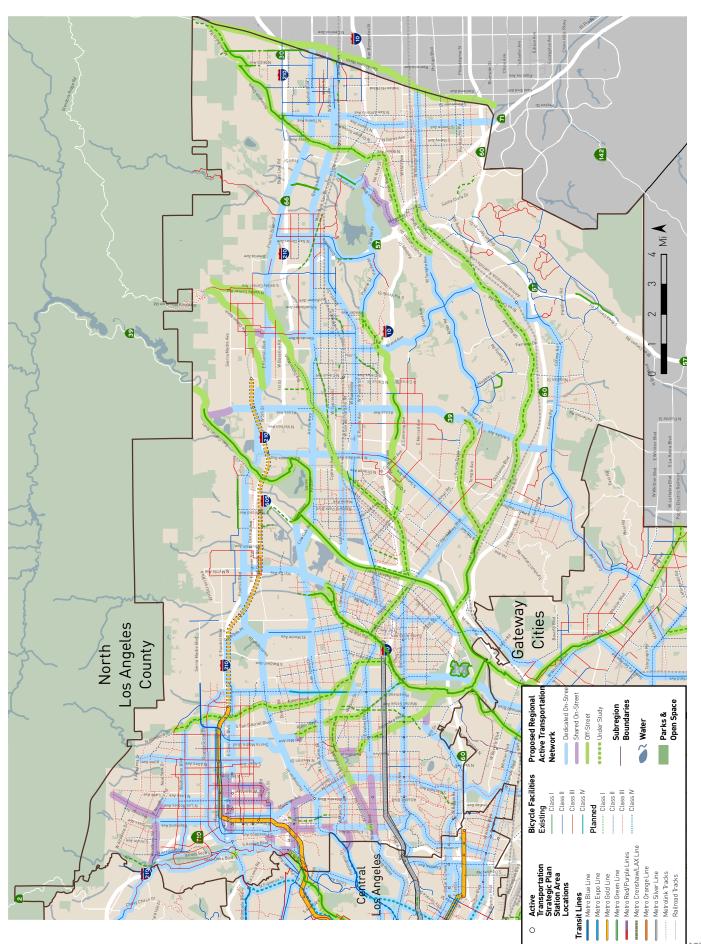
Map 2: Regional Active Transportation Network with Existing and Planned Bicycle Facilities



Map 3: North Los Angeles County Proposed Regional Active Transportation Network



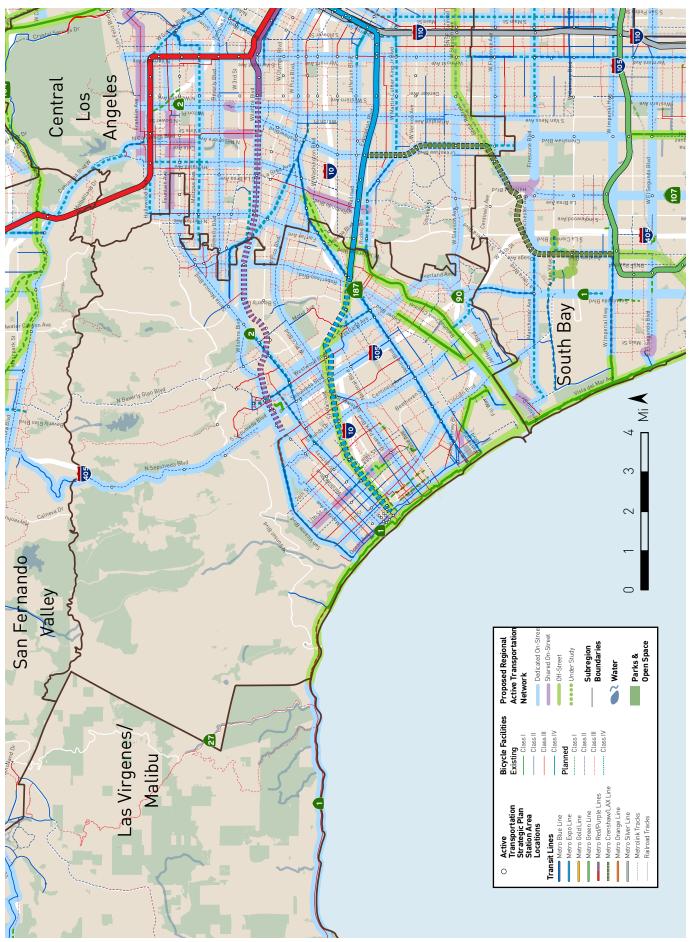
Map 4: San Gabriel Valley Proposed Regional Active Transportation Network



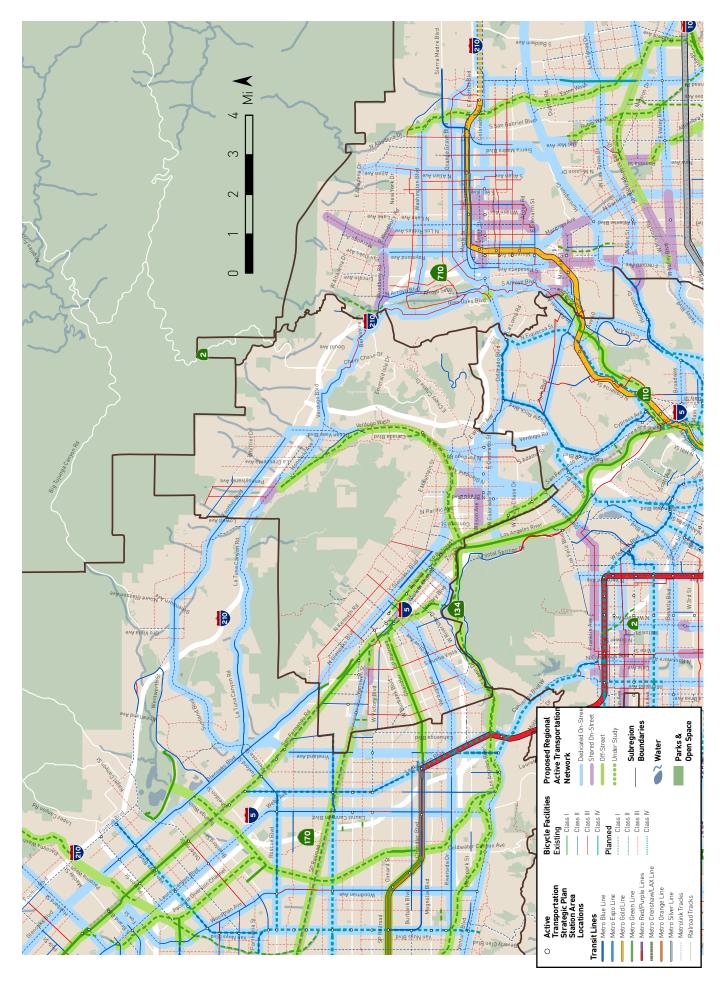
Gateway Cities Proposed Regional Active Transportation Dedicated On-Str Shared On-Stree Parks & Open Space Subregion Boundaries Ξ Π • • • • Under Study Water Network  $^{\circ}$ **Bicycle Facilities** P Active Transportation Strategic Plan Station Area Locations **Transit Lines** 0 P South N ne V 2 19 Westside Cities 8 P

Map 5: Central Los Angeles Proposed Regional Active Transportation Network

Map 6: Westside Cities Proposed Regional Active Transportation Network



Map 7: Arroyo Verdugo Proposed Regional Active Transportation Network



Proposed Regional Active Transportation Network Dedicated On-Stre Shared On-Street Parks & Open Space • • • • Under Study Off-Street Bicycle Facilities
Existing
Class |
Class |
Class |
Class |
Class |
Planned Active Transportation Strategic Plan Station Area Locations Transit Lines

Metro Blue Line 0 lo 8 B Ξ Box Canyon Rd

Map 8: San Fernando Valley Proposed Regional Active Transportation Network

Proposed Regional Active Transportation Network Dedicated On-Stree
Shared On-Street
Off-Street Subregion Boundaries Parks & Open Space • • • • Under Study Water Planned
Class II
Class III
Class III
Class IV Active Transportation Strategic Plan Station Area Locations Transit Lines

Metro Blue Line

Metro Expo Line

Metro Gold Line Metro Green Line **≺** ≅ 4  $^{\circ}$ 2 0 **(2)** 

Map 9: Las Virgenes-Malibu Proposed Regional Active Transportation Network



Proposed Regional Active Transportation Dedicated On-Str Shared On-Streel Parks & Open Space •••• Under Study Off-Street Water Network Gateway Cities 13 Active Transportation Strategic Plan Station Area Locations **Transit Lines 6 ⋖** Ξ þ,  $^{\circ}$ 2 0

Map 11: South Bay Proposed Regional Active Transportation Network

#### Table 4.2

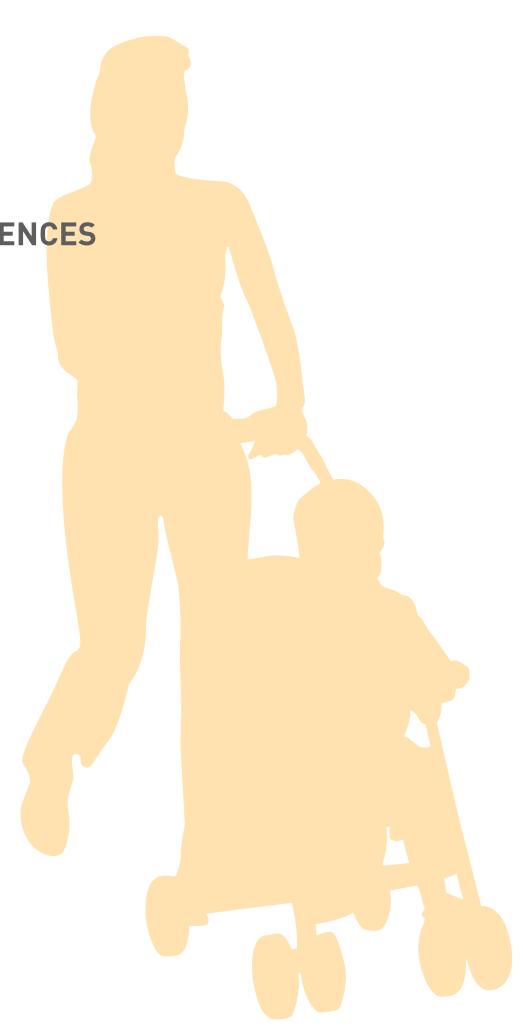
Table 4.2 presents a summarized project list for the facilities included in the proposed Regional Active Transportation Network. This network includes nearly 2,000 miles of low-stress active transportation facilities throughout Los Angeles County and consists of three generalized facility types, as defined in Table 4.1: Dedicated On-Street, Off-Street, and Shared On-Street.

Table 4.2 shows the total mileage by type for each subregion in the county, as well as a low, medium, and high cost estimate for the Regional Network based on the mileage. More detail about the specific facilities included in the Regional Network can be found in Appendix H - Regional Active Transportation Network Methodology and Analysis.

Subregion	Milage				Total Cost Estimate		
	Dedi- cated	Off- Street	Shared	Metro Study	Low	Medium	High
Arroyo Verdugo	36	20	4	-	\$3,813,436	\$61,275,537	\$320,652,189
Central Los Angeles	232	24	9	1	\$9,937,396	\$160,066,589	\$837,315,707
Gateway Cities	196	129	5	12	\$14,108,395	\$226,834,079	\$1,186,906,134
Las Virgenes/ Malibu	44	-	-	-	\$1,354,114	\$21,840,541	\$114,226,029
North Los Angeles County	134	47	-	-	\$8,547,752	\$137,461,688	\$719,241,743
San Fernando Valley	230	99	0	-	\$18,718,312	\$300,843,632	\$1,574,245,230
San Gabriel Valley	245	118	27	-	\$22,839,528	\$367,099,021	\$1,920,929,795
South Bay	168	39	3	-	\$8,931,079	\$143,718,448	\$751,906,645
Westside Cities	90	35	8	-	\$5,531,081	\$88,991,715	\$465,598,235
Ports & Airports	15	0	-	2	\$501,843	\$8,091,489	\$42,320,642
Total	1,390	510	55	15	\$94,282,934	\$1,516,222,738	\$7,933,342,350

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  National Award for Smart Growth Achievement.







# Metro Bicycle Education Safety Team (BEST) Program



#### Recommendation

 Authorize the Chief Executive Officer to award singlesource contract to Estolano LeSar Perez Advisors for a three-year period of performance professional services Contract No. PS 67785000 in a not-to-exceed amount of \$2,308,001.01 for the Bicycle Education Safety Team (BEST) contract



## **Metro Policies Supported**

- Metro/SCAG Joint Work Plan July 2012
- Metro Countywide Sustainability Planning Policy & Implementation Plan – December 2012
- Complete Streets October 2014
- Active Transportation Strategic Plan April 2016



## **BEST Program Goals**

- Introduce the public to bicycling as a transportation mode
- Provide skills classes and community rides at various skill levels
- Leverage and coordinate with other Metro programs such as Countywide Bike Share and Open Streets



## **BEST – Skills Classes and Community Rides**

• Skills classes and community rides will be held across the county and will offer residents of all skill levels the opportunity to learn important bicycle safety skills, the rules of the road, and gain confidence and practice in using a bicycle as

a mode of transportation.





#### **Next Steps**

 Upon Board approval, award Contract No. PS 67785000 to Estolano LeSar Perez Advisors

 Community Ride development targeting Bike Month in May

